Downtown Station Site Selection Evaluation – ID 018

Site: Current bus transfer area + City parking lot #14, 700 block of Vermont St.





Criteria	Score	Factor	Final Score (Score x factor)
#1: Is there sufficient space for 5 sawtooth bus bays + required amenities	Yes=1 No=Off the table	2.50	2.50
#2: Is the site a part of RFP #2300094 parking lot redevelopment?	No=1 Yes=-Off the table	2.50	2.50
#3: Is the site on city-owned land?	City-owned=2 Private + willing to sell=1 Private not willing to sell=0ff the table	1.25	2.50
#4: Is the site in a FEMA Flood Hazard Zone?	No=1 Yes=off the table	2.50	2.50
#5: Is the site within a historic context area?	No=2 Yes=1	1.25	1.25
#6: Is re-zoning required?	No=2 Yes=1	1.25	2.50
#7: What is the net gain/loss of parking spaces?	Gain=5 20-29=2 0-9 lost=4 30+=1 10-19=3	0.50	2.00
#8: Is park space impacted?	No=2 Yes=1	1.25	2.50
#9: How close to the center of downtown (9th/Mass) is the site?	Within 5 Within 15 min=1 min=3 Within 10 min=2	0.83	2.50
#10: Which Transportation Disadvantaged Zone is the site in?	6+ (red)=4 2-4 (green)=2 4-6 (yellow)=3 0-2 (blue)=1	0.63	0.63
#11: How easy is it to approach/depart the site from multiple directions?	Easy=3 Neutral=2 Difficult=1	0.83	1.66
#12: What level of concern is there about cost-driving factors at the site? (significant slope, demolition required, safe ADA crossings need added or not, etc)	Low=3 Medium=2 High=1	0.83	1.66
#13: What level of anticipated impact is there at the site for downtown event reroutes?	Low=3 Medium=2 High=1	0.83	2.50
#14: What level of anticipated traffic flow impacts are there at the site?	Low=3 Medium=2 High=1	0.83	1.66
Total Score			28.88
Ranking			8

^{**}Factor creates equal weights across all criteria

Site 018 - Existing Conditions









Criterion #1: Is there sufficient space for 5 sawtooth bus bays + required amenities?

Why is this criterion important?

- Sites not large enough to accommodate the required project elements cannot functionally be considered.
- The required project elements are:
 - 5 sawtooth bus bays
 - 1 road supervisor/operations parking bay
 - Weather protection canopies that, at minimum, cover the boarding and alighting area for each bus bay
 - Driver restrooms
 - Seating
 - Wind protection (*since this element has minimal footprint, not shown on criterion #1 evaluation map)



Criterion #1: Is there sufficient space for 5 sawtooth bus bays + required amenities

Score

Yes=1

No=Off the table

Summary

This site appears to have sufficient space to fit the required project elements, so long as a portion of city parking lot #14 is used for some of the required project elements such as restrooms and seating.

Criterion #2: Is the site a part of RFP #2300094 parking lot redevelopment?

Why is this criterion important?

- The City of Lawrence is seeking proposals to redevelop 3 parking lots in the downtown area into
 mixed-use developments. Downtown Station is partially funded through a federal grant,
 administered by the Kansas Department of Transportation. Lawrence Transit has received
 guidance from KDOT that recommends avoiding a public private partnership with the Downtown
 Station project due to the complexity and added timeline associated with PPP development using
 federal funds.
- Without strong support from the grant-funding agency, the City is unable to consider integrating a federally funded transit station within a private mixed use development.
- Interactive map
- RFP #2300094 News Release

Put your stamp on Downtown Lawrence

City seeking proposals to redevelop downtown lots for mixed-use projects

The City has published a Request For Information (RFI) seeking proposals for redevelopment of one or more City properties in Downtown Lawrence. Proposals must be for mixed-use projects and may include plans for a single property or multiple properties. The below properties, which are currently operated as City-owned public parking lots, are

being considered for redevelopment:

- 711 New Hampshire St.
- 828 Vermont St
- 1010 Vermont St.

Downtown Lawrence has served as the heart of our unmistakably unique community since Lawrence's founding in 1854. It has been listed on the National Register of Historic Places since 2002 and is covered by the Downtown Urban Conservation Overlay District. The area contains many significant historical and cultural resources. Additionally, Massachusetts St. was designated a "Great Street" by the American Planning Association in 2010.

This project is intended to enhance and reinforce the overall vision of Downtown Lawrence, adding value and complementing the surrounding area. The City is interested in long-lasting developments that project a positive community image and enhance opportunities for pursuing an urban lifestyle.

During the evaluation of submitted proposals, the City will place a high value on the following (in no particular order):

- A vision that supports Downtown Lawrence as the heart of the community, making
 efficient use of the development area and demonstrating a positive impact on
 surrounding property and the Downtown area overall.
- A vision that incorporates elements of an attractive pedestrian environment, that
 may include but is not limited to characteristics such as prominent entries
 facing public streets, public outdoor seating, and public art.
- Superior architectural and urban design that aligns with the Downtown Lawrence Plan.
- . A track record of completing sustainable, dynamic development projects.
- Projects incorporating sustainable design elements, including green building features.
- · Tenant letters of interest/commitment for high quality potential retail and office uses.
- Positive economic impacts, that may include direct and indirect tax revenue generation and support of permanent, high-wage jobs.
- Compensation for land purchase from the City.
- Projects incorporating one or more public benefits.
- Limited use of public incentives and/or high cost/benefit ratio for incentives that may be requested.

The RFI is currently available for review <u>online</u>. All responses are due by January 16, 2024. Following the review of qualified responses, City staff will deliver a ranked list of shortlisted proposals to the City Commission for project consideration in March 2024.

RFI Inquiries: Eileen Phillips, purchasing@lawrenceks.org

Criterion #2: Is the site a part of RFP #2300094 parking lot redevelopment?

Score

No=1

Yes=-Off the table

Summary

This site does not include City-owned lot #2 (711 New Hampshire), #3 (826 Vermont), or #10 (1010 Vermont).

Criterion #3: Is the site on city-owned land?

Why is this criterion important?

- The Downtown Station project does not include any project funding for land acquisition.
- Private property owners who are <u>not willing</u> to sell disqualifies the site from consideration.
- Private property owners who are <u>willing</u> to sell keeps the project in contention for selection, but funding would need to be identified for the land purchase.
- Interactive map



Criterion #3: Is the site on city-owned land?

Score

City-owned=2

Private + willing to sell=1
Private not willing to sell=Off the table

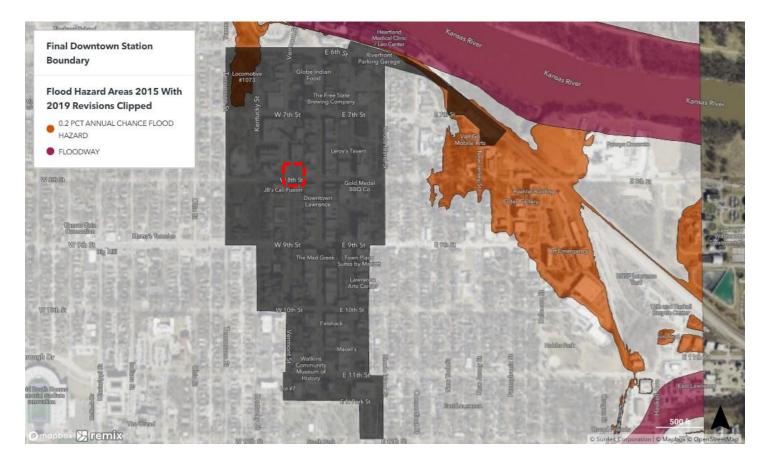
Summary

This site falls entirely within City-owned right-of-way and City-owned parking lot.

Criterion #4: Is the site in a FEMA Flood Hazard Zone?

Why is this criterion important?

- The Federal Transit Administration will not allow federal funds to be used to build projects in areas that are likely to flood.
- Aside from the federal regulations regarding floodplains, City staff does not believe constructing in a floodplain is a responsible use of City resources, or safe for the community.
- Interactive map



Criterion #4: Is the site in a FEMA Flood Hazard
Zone?

Score

No=1

Yes=off the table

Summary This site is not within a FEMA Flood Hazard Zone.

Criterion #5: Is the site within a historic context area?

Why is this criterion important?

- While not a disqualifying criterion, constructing in a historic context area requires additional time, and possibly cost, to meet historic guidelines and win necessary approvals. The shortest feasible project timeline is desirable to make improvements which will help riders.
- Interactive map



Criterion #5: Is the site within a historic context area?

Score

No=2

Yes=1

Summary

This site is within the historic context areas of LDCFM Fire and Medical Station #1, the Lucy Hobbs Taylor House (809 Vermont St.), the House Building (731 Massachusetts St.), and Miller's Hall (725 Massachusetts St.). Site design and materials may need to fit within the context of these nearby historic buildings.

Criterion #6: Is re-zoning required?

Why is this criterion important?

- While not a disqualifying criterion, re-zoning a property requires additional time to win necessary approvals, and approvals are not guaranteed. The shortest feasible project timeline is desirable to make improvements which will help riders.
- Interactive map



Criterion #6: Is re-zoning required?

Score

No=2

Yes=1

Summary

This site includes 2 zoning districts, GPI and CD. A *Bus Station* use would be considered a *Major Utilities and Service* use, and would be permitted by special use permit in the GPI and CD zones. The draft Land Development Code update adds a new *Bus Terminal* use and allows this use in all draft zoning districts within the Downtown Station final boundary.

Criterion #7: What is the net gain/loss of parking spaces?

Why is this criterion important?

- During the 2021 process which evaluated 3 options for Downtown transit improvements, the public expressed concern over the net loss of automobile parking spaces. This project to improve transit access Downtown will aim to mitigate impacts to automobile parking.
- Interactive map



Criterion #7: What is the net gain/loss of parking spaces?

Gain=5 20-29=2 30+=1 10-19=3

Summary

There are 23 existing meter spaces near and within City parking lot #14. With an estimated 15* parallel parking spaces returned to the current downtown transit area, this site would result in a net loss of 8 parking spaces.

*3 auto spaces currently used by transit would remain used by transit in this site layout.

Criterion #8: Is park space impacted?

Why is this criterion important?

- People in Lawrence have expressed how important park space is to their quality of life. This project aims to mitigate any negative park space impacts, while providing convenient access to parks via transit.
- Interactive map



		Score	
Criterion #8: Is park space impacted?		No=2	
		Yes=1	
Summary	This site does not impact any existing park space. All construction work is limited to the public right-of-way.		

Criterion #9: How close to the center of downtown (9th/Mass) is the site?

Why is this criterion important?

- People using all modes to get to and from Downtown (bus, automobile, bicycle, walking) desire convenient transportation access. The closer Downtown Station is to the center of the downtown area, the more convenient it will be for riders to reach most destinations using the bus.
- Interactive map



Criterion #9: How close to the center of downtown (9th/Mass) is the site?

Score

Within 15 min=1

Within 10 min=2

Within 5 min=3

Summary

This site is within a 5-minute walk from 9th & Massachusetts.

Criterion #10: Which Transportation Disadvantaged Zone is the site in?

Why is this criterion important?

- <u>Transportation Disadvantaged Zones</u> are areas where people experience challenges achieving basic access to services, employment, and/or education due to socio-demographic characteristics and what travel options are available to them.
- Placing Downtown Station near higher-scoring Transportation Disadvantaged Zones would make using the bus more convenient for those most likely to rely on it.
- Interactive map



Criterion #10: Which Transportation
Disadvantaged Zone is the site in?

Score

6+ (red)=4 2-4 (green)=2 4-6 (yellow)=3 **0-2 (blue)=1**

Summary

This site is located in the blue TD Zone, where there are fewer compounding demographics that may lead to a higher percentage of people who are transportation disadvantaged.

Criterion #11: How easy is it to approach/depart the site from multiple directions?

Why is this criterion important?

Transit radiates from downtown in several directions: North Lawrence, the 6th St. corridor, the 9th St. corridor, East Lawrence, KU campus, and south on Massachusetts St. Sites that are slow to get in and out of will be less operationally attractive than sites that are easy to enter and exit from multiple directions.



Criterion #11: How easy is it to approach/depart
the site from multiple directions?

Score

Easy=3Neutral=2
Difficult=1

Summary

The downtown street grid provides ample options to approach and depart the site from all directions.

Criterion #12: What level of concern is there about cost-driving factors at the site? (significant slope, demolition required, safe ADA crossings need added or not, etc)

Why is this criterion important?

• This site has maintained a project budget of \$2,030,000 since 2021, during a time where many costs are rising. With that in mind, cost driving factors could make a difference on if the required elements of the project can be afforded. Site with fewer anticipated cost-driving factors will be more attractive than sites that may require high additional cost.



Criterion #12: What level of concern is there about cost-driving factors at the site?

Score

Low=3

Medium=2

High=1

Summary

The site size allows bus bays to be located streetside, which reduces the square footage needed to accommodate bus turning movements. The reconstruction of part of City parking lot #14 may increase cost. Trees may need removed and replaced in other locations at the site to accommodate bus bays.

Criterion #13: What level of anticipated impact is there at the site for downtown event reroutes?

Why is this criterion important?

- Sites that are difficult or impossible to access several times per year would create operational challenges with reroutes, reduced, or unavailable access for riders. Sites with less anticipated impacts from parades and other street closures will be more operationally desirable.
- Interactive map



Criterion #13: What level of anticipated impact is there at the site for downtown event reroutes?

Score

Low=3 Medium=2 High=1

Summary

This area is not frequently closed for downtown events and is one block away from frequently closed sections of Massachusetts and 8th Streets. The experience operating at this site for the last 11 years has not resulted in operational impacts due to the site location. Overall, this site should be at low risk of operational impacts during downtown events and would be well-positioned to bring people to and from downtown for large events.

Criterion #14: What level of anticipated traffic flow impacts are there at the site?

Why is this criterion important?

• In an effort to reduce negative impacts on existing automobile traffic, sites that affect auto travel patterns less will be more operationally desirable.



Criterion #14: What level of anticipated traffic flow impacts are there at the site?

Score

Low=3

Medium=2

High=1

Summary

A site at this location would remain challenging as the current site is today, with automobile traffic frequently entering and exiting the Vermont St. parking garage and City parking lot #14. Consideration may need to be given to restricting auto access to the Vermont St. parking garage only to/from Kentucky St. This may create moderate traffic flow impacts.