



Updated:
10/21/16

Added communications for Item 2 - Special Use Permit 1501 Learnard Ave
Deffered Item 4 - Text Amendment for Parking & Access Standards
Updated Mid-Month Calendar

10/18/16

The following will be added when available:
Item 4 - Text Amendment for Parking & Access Standards

LAWRENCE-DOUGLAS COUNTY METROPOLITAN PLANNING COMMISSION
CITY HALL, 6 EAST 6TH STREET, CITY COMMISSION MEETING ROOM
AGENDA FOR PUBLIC & NON-PUBLIC HEARING ITEMS
OCTOBER 24, 2016 6:30PM - 10:30PM

GENERAL BUSINESS:

PLANNING COMMISSION ACTION SUMMARY

Receive and amend or approve the action summary (minutes) from the Planning Commission meeting of September 26, 2016.

COMMITTEE REPORTS

Receive reports from any committees that met over the past month.

COMMUNICATIONS

- a) Receive written communications from the public.
- b) Receive written communications from staff, Planning Commissioners, or other commissioners.
- c) Receive written action of any waiver requests/determinations made by the City Engineer.
- d) Disclosure of ex parte communications.
- e) Declaration of abstentions from specific agenda items by commissioners.

AGENDA ITEMS MAY BE TAKEN OUT OF ORDER AT THE COMMISSION'S DISCRETION

REGULAR AGENDA (OCTOBER 24, 2016) MEETING **PUBLIC HEARING ITEMS:**

ITEM NO. 1 CONDITIONAL USE PERMIT; PRAIRIE MOON WALDORF SCHOOL; 1853 E 1600 RD (SLD)

CUP-16-00340: Consider a Conditional Use Permit for child care at Prairie Moon Waldorf School, located at 1853 E 1600 Rd. Submitted by Waldorf Association of Lawrence on behalf of Grant Township, property owner of record.

ITEM NO. 2 SPECIAL USE PERMIT; CENTRAL SOYFOODS; 1501 LEARNARD AVE (MKM)

SUP-16-00361: Consider a Special Use Permit for Central Soyfoods, a *Manufacturing and Production, Limited* use to be located at 1501 Learnard Ave. Submitted by Sunrise Green LLC, property owner of record.

ITEM NO. 3 TEXT AMENDMENT TO DEVELOPMENT CODE; PUBLIC NOTICE PROCEDURES (SMS)

TA-16-00180: Text Amendment to the City of Lawrence Land Development Code, Article 13, regarding Public Notice Procedures. *Deferred by Planning Commission on 8/22/16.*

****DEFERRED****

~~ITEM NO. 4 TEXT AMENDMENT TO DEVELOPMENT CODE; PARKING & ACCESS STANDARDS (SMS)~~

~~**TA-13-00235:** Continue discussion related to proposed Text Amendments to the City of Lawrence Land Development Code, Article 9 and related sections of Chapter 20, for comprehensive revisions to parking and access standards. *Action on this item will not occur until after the commission completes their discussion on several of the elements of the code language and a final draft is available for their review.*~~

MISCELLANEOUS NEW OR OLD BUSINESS

Consideration of any other business to come before the Commission.

ADJOURN

CALENDAR

September 2016						
Sun	Mon	Tue	Wed	Thu	Fri	Sat
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	

October 2016						
Sun	Mon	Tue	Wed	Thu	Fri	Sat
						1
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

November 2016						
Sun	Mon	Tue	Wed	Thu	Fri	Sat
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30			

PCCM Meeting:

(Generally 2nd Wednesday of each month, 7:30am-9:00am)

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2016
LAWRENCE-DOUGLAS COUNTY METROPOLITAN PLANNING COMMISSION
MID-MONTH & REGULAR MEETING DATES

Mid-Month Meetings, Wednesdays 7:30 – 9:00 AM <i>** alternate day/time</i>	Mid-Month Topics	Planning Commission Meetings 6:30 PM, Mon & Wed	
Jan 13	Article 9 text amendments - Parking	Jan 25	Jan 27
<i>Feb 18 ** Thursday 6:00 PM meeting</i>	<i>Joint meeting with HRC – Oread Design Guidelines</i>	Feb 22	Feb 24
<i>Mar 9 ** Wednesday 5:30 PM meeting</i>	<i>Joint meeting with Sustainability Advisory Board [Meeting Room C – Lawrence Public Library – 707 Vermont Street]</i>	Mar 21	Mar 23
Apr 13	Retail Market Study	Apr 25	Apr 27
May 11	APA Conference recap & Nonconformities 101	May 23	May 25
Jun 8	<i>Cancelled</i>	Jun 20	Jun 22
Jul 13	Future Growth Factors	Jul 25	Jul 27
Aug 10	Future Growth Factors – <i>discussion continues</i>	Aug 22	Aug 24
<i>Sep 28 **</i>	<i>PC Orientation – all day</i>	Sep 26	Sep 28
Oct 12	<i>Cancelled</i>	Oct 24	Oct 26
Nov 2	Stormwater/Floodplain 101	Nov 14	Nov 16
Nov 30	KU Campus Master Plan	Dec 12	Dec 14
	Suggested topics for future meetings: <i>How City/County Depts interact on planning issues</i> <i>Stormwater Stds Update – Stream Setbacks</i> <i>Overview of different Advisory Groups – potential overlap on planning issues</i> <i>Joint meeting with other Cities' Planning Commissions</i> <i>Joint meeting with other Cities and Townships – UGA potential revisions</i> <i>New County Zoning Codes</i> <i>Tour City/County Facilities</i> <i>Water Resources</i>	<i>Communication Towers – Stealth Design, # of co-locations, notice area</i> <i>WiFi Connectivity & Infrastructure Planning</i> <i>Oread Overlay Districts & Design Guidelines</i> <i>Comprehensive Plan – Goals & Policies</i> <i>Affordable Housing</i> <i>Retail Market Impacts</i> <i>Case Studies</i>	
Meeting Locations	The Planning Commission meetings are held in the City Commission meeting room on the 1 st floor of City Hall, 6 th & Massachusetts Streets, unless otherwise noticed.		
Planning & Development Services Lawrence-Douglas County Planning Division 785-832-3150 www.lawrenceks.org/pds			

2016 PLANNING COMMISSION ATTENDANCE

	Jan 25 2016	Feb 22 2016	Mar 21 2016	April 25 2016	May 23 2016	June 20 2016	July 25 2016	Aug 22 2016	Sept 26 2016	Oct 24 2016		
Britton	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes			
Butler	Yes	Yes	Yes	Yes		Yes	Yes	No	Yes			
Carpenter	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes			
Culver	No	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes			
Denney	Yes	Yes										
Harrod						Yes	Yes	No	Yes			
Kelly	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes			
Liese	Yes	Yes	No	Yes	Yes							
Sands	Yes	Yes	Yes	Yes	Yes	No	Yes	No	Yes			
Struckhoff	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes			
von Achen	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes			
Willey						Yes	Yes	Yes	Yes			

2016 MID-MONTH ATTENDANCE

	Jan 13 2016	Feb 18 2016	Mar 9 2016	April 13 2016	May 11 2016	June 8 2016	July 13 2016	Aug 10 2016	Sept 28 2016 (All Day)	Oct 12 2016	Nov 2 2016	Nov 30 2016
Britton	Yes	Yes	Yes	Yes	Yes	-	No	No	Yes			
Butler	No	No	Yes	No	No	-	No	No	Yes			
Carpenter	Yes	Yes	Yes	Yes	Yes	-	No	Yes	Yes			
Culver	Yes	Yes	Yes	Yes	Yes	-	No	No	Yes			
Denney	Yes	Yes										
Harrod						-	No	No	Yes			
Kelly	Yes	Yes	Yes	Yes	No	-	Yes	Yes	Yes			
Liese	No	No	No	No	Yes							
Sands	No	Yes	No	No	Yes	-	Yes	Yes	Yes			
Struckhoff	Yes	No	No	Yes	Yes	-	Yes	Yes	Yes			
von Achen	Yes	Yes	Yes	Yes	Yes	-	Yes	Yes	Yes			
Willey						-	Yes	Yes	Yes			



PLANNING COMMISSION MEETING
September 26, 2016
Meeting Action Summary

September 26, 2016 – 6:30 p.m.

Commissioners present: Britton, Butler, Carpenter, Culver, Harrod, Kelly, Sands, Struckhoff, von Achen, Willey

Staff present: McCullough, Stogsdill, Crick, Day, Larkin, M. Miller, Ewert

GENERAL BUSINESS

PLANNING COMMISSION ACTION SUMMARY MINUTES

Receive and amend or approve the action summary (minutes) from the Planning Commission meeting of August 22, 2016.

Motioned by Commissioner Britton, seconded by Commissioner Butler, to approve the August 22, 2016 Planning Commission action summary minutes.

Motion carried 8-0-1, with Commissioner Culver abstaining. Commissioner Sands was not present at the meeting yet.

COMMITTEE REPORTS

Receive reports from any committees that met over the past month.

Commissioner Kelly said the Horizon 2020 Steering Committee did not have quorum and did not meet last week. Their next scheduled meeting was October 10, 2016.

EX PARTE / ABSTENTIONS / DEFERRAL REQUEST

- Receive written communications from staff, Planning Commissioners, or other commissioners:
Receive 2016 Multi-Dwelling Inventory Report

Motioned by Commissioner Struckhoff, seconded by Commissioner Harrod, to receive the 2016 Multi-Dwelling Inventory Report.

Motion carried 9-0, with Commissioner Sands not present at the meeting yet.

- No ex parte.
- Abstentions:
Commissioner Willey said she would abstain from Item 5 because her husband serves on the board of the church who owned the property.

PC Minutes 9/26/16

**ITEM NO. 1 MINOR SUBDIVISION VARIANCE FOR 407 FLORIDA & 1503 W 4TH
(MKM)**

Variance request for Minor Subdivision, MS-16-00318, of 407 Florida Street and 1503 W 4th Street, per Section 20-813(g) of the Subdivision Regulations to allow the creation of a lot that does not conform to the lot size requirements of the underlying zoning district (Section 20-808(d)(2) of the Subdivision Regulations). Submitted by BG Consultants for Virginia D. Wingert and Steven G. Ingram, successor trustees, property owners of record.

STAFF PRESENTATION

Ms. Mary Miller presented the item.

APPLICANT PRESENTATION

Ms. Virginia Wingert, property owner, was present for questioning.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

ACTION TAKEN

Motioned by Commissioner Struckhoff, seconded by Commissioner Britton, to approve the variance request for Minor Subdivision, MS-16-00318, requested from Section 20-810(a)(2)(i) of the Subdivision Regulations be approved to allow the creation of a lot that does not comply with the required frontage/width or area requirements of the RM24 Zoning District to accommodate the lot reconfiguration to remove the building encroachment on the adjacent lot and to reflect the historic use of the properties.

Motion carried 9-0. Commissioner Sands was not present for the vote.

PC Minutes 9/26/16

ITEM NO. 2 PRELIMINARY PLAT FOR ROCKLEDGE ADDITION NO. 3; 2130 BOB BILLINGS PKWY (SLD)

PP-16-00304: Consider a Preliminary Plat for Rockledge Addition No. 3, a three lot residential subdivision located at 2130 Bob Billings Parkway. This subdivision includes a variance from the Subdivision design standards requiring 150' right-of-way on an Arterial street. Submitted by Landplan Engineering, for Wayne A. Simien Jr. and Katherine E. Simien, property owners of record.

STAFF PRESENTATION

Ms. Sandra Day presented the item.

APPLICANT PRESENTATION

Mr. CL Mauer, Landplan Engineering, was present for questioning.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

Commissioner von Achen said considerable attention was given to preserving as much green space as possible on the north and east. She asked staff to show on the aerial how much would be green space.

Ms. Day pointed out the green space on the overhead.

Commissioner von Achen asked if a drainage study was not needed.

Ms. Day said it was exempt from a drainage study. She said there was a large drainage easement that was reviewed by the City Stormwater Engineer.

Commissioner Kelly inquired about the properties to the north and where the road would be going. He wondered what would happen to the other lots.

Ms. Day said nothing would really happen to the lots. They were part of another separate action that went through City Commission to vacate right-of-way. She said presumable those properties would be sold as a cohesive piece. She said if someone wanted to build on them in the future they would go through a similar process to consolidate them into one property.

ACTION TAKEN

Motioned by Commissioner von Achen, seconded by Commissioner Carpenter, to approve the variance to reduce the right-of-way for Bob Billings Parkway from 150' to 100' and approve the Preliminary Plat, PP-16-00304, for Rockledge Addition No. 3.

Unanimously approved 9-0. Commissioner Sands was not present for the vote.

PC Minutes 9/26/16

**ITEM NO. 3 TEXT AMENDMENT TO DEVELOPMENT CODE;
TELECOMMUNICATIONS FACILITIES (BJP)**

TA-16-00335: Consider a Text Amendment to the City of Lawrence Land Development Code, Chapter 20, Article 5, Section 20-529 Telecommunications Facilities, and Article 17 to revise standards to align with new federal standards that take effect in October, 2016. *Initiated by City Commission on 8/16/16.*

STAFF PRESENTATION

Ms. Sandra Day presented the item.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

Commissioner Culver inquired about disguised wireless facilities.

Mr. Randy Larkin said a residentially zoned district would require a disguised or stealth facility unless a waiver was granted. He said if it was located within 500' of residential it would also have to be disguised. He said on commercial or industrial property it would not have to be disguised.

Commissioner Struckhoff asked if a cellular tower was permitted in a residential area currently.

Mr. Larkin said yes, it would require a Special Use Permit.

Commissioner von Achen inquired about the minimum number of co-locations required.

Ms. Day said any new tower structure had to provide at least three platform levels for equipment. She said they could not mandate a carrier to co-locate.

Commissioner Britton asked if a company could not be told to use an existing co-location.

Mr. Larkin said that was correct. He said a company could not be forced to use a co-location but that they could be encouraged to look at them as an option.

Commissioner Britton asked if there was anything else different for the disguised structure.

Mr. Larkin said the separation would be less because they may not have as much height.

Commissioner Britton asked if clustering towers together would be preferred.

Mr. Larkin said if it would be beneficial for the community to have two towers on one industrial lot that was away from houses it may be better to have it there than a residential area.

Commissioner Kelly asked what would happen if Planning Commission did not pass this.

Mr. Larkin said Federal regulations were passed last year and the States are now following up. He said the regulations would apply starting in October.

Commissioner Willey asked if a similar Text Amendment would occur for the County Code.

Ms. Day said it needed to be initiated.

ACTION TAKEN

Motioned by Commissioner Struckhoff, seconded by Commissioner Culver, to approve the proposed amendment, TA-16-00335, amending Articles 4, 5, and 17 of the Lawrence Land Development Code to revise standards to align with the new Federal standards and forwarding to the City Commission with a recommendation for approval.

Commissioner Britton asked if Planning Commission had the option to waive disguised wireless facilities.

Mr. Larkin said yes, Planning Commission could recommend that it be waived.

Unanimously approved 9-0. Commissioner Sands was not present for the vote.

PC Minutes 9/26/16

**ITEM NO. 5 CONDITIONAL USE PERMIT; VERIZON WIRELESS COMMUNICATION
TOWER; 1287 E 1200 RD (SLD)**

CUP-16-00312: Consider a Conditional Use Permit for a new 199' Verizon Wireless communication tower, located north of the Westar Substation at 1287 E 1200 Rd. Submitted by PAMCORP LLC, for Verizon Wireless LLC on behalf of The Kansas District of the Wesleyan Church Inc, property owner of record.

STAFF PRESENTATION

Ms. Sandra Day presented the item.

APPLICANT PRESENTATION

Mr. Scott Goble, PAMCORP LLC on behalf of Verizon Wireless LLC, was present for questioning.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

Commissioner Carpenter asked what the maximum height regulations were.

Ms. Day said the county did not have a maximum height. She said new towers usually try to be less than 200' for lighting requirements.

Mr. Goble said less than 200' meant there would not be a light on it which would be more desirable to the community.

Commissioner Kelly inquired about the reduced screening to street trees.

Ms. Day said landscaping at an unmanned site without a water tap would likely die. She said the Parks & Recreation department suggested street trees instead of landscaping that would require more maintenance.

ACTION TAKEN

Motioned by Commissioner Butler, seconded by Commissioner von Achen, to approve the Conditional Use Permit for a communication tower located at 1287 E 1200 Road and forwarding it to the County Commission with a recommendation of approval based on the findings of fact in the body of the staff report.

Motion carried 8-0-1, with Commissioner Willey abstaining. Commissioner Sands was not present for the vote.

PC Minutes 9/26/16

ITEM NO. 6A ANNEX 55 ACRES; SE CORNER 31ST & MICHIGAN (MKM)

A-16-00305: Consider a request to annex approximately 55 acres located at the SE corner of 31st and Michigan Streets. Submitted by BG Consultants on behalf of Reylan Properties LC, property owner of record. *Initiated by City Commission on 8/16/16.*

ITEM NO. 6B A TO RM15; 30 ACRES; SE CORNER 31ST & MICHIGAN (MKM)

Z-16-00306: Consider a request to rezone approximately 30 acres from County A (Agricultural) District to RM15 (Multi-Dwelling Residential) District, located at the SE corner of 31st & Michigan Streets. Submitted by BG Consultants on behalf of Reylan Properties LC, property owner of record.

ITEM NO. 6C A TO RM15-FP; 25.13 ACRES; SE CORNER 31ST & MICHIGAN (MKM)

Z-16-00307: Consider a request to rezone approximately 25.13 acres from County A (Agricultural) District to RM15-FP (Multi-Dwelling Residential with Floodplain Management Regulations Overlay) District, located at the SE corner of 31st & Michigan Streets. Submitted by BG Consultants on behalf of Reylan Properties LC, property owner of record.

STAFF PRESENTATION

Ms. Mary Miller presented items 6A-6C together.

APPLICANT PRESENTATION

Mr. Matt Gough, Barber Emerson, said he agreed with the staff report and was present for questioning.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

Commissioner Britton referenced an article in the Lawrence Journal World about a multi-dwelling inventory report. He wondered about the current vacancy for RM districts.

Ms. Miller said the City did not keep vacancy rates.

Mr. McCullough said the staff report did not include vacancy rates.

Commissioner Harrod asked if the sidewalk on the south side of 31st Street would be complete.

Ms. Miller said it wouldn't go all the way to Louisiana Street.

Commissioner Britton inquired about the street access to the residential development approved to the north.

Mr. McCullough said it went to RS zoning and street access would come from the north, not off of 31st Street.

Commissioner Willey thanked staff for the floodplain information.

ACTION TAKEN on Item 6A

Motioned by Commissioner Culver, seconded by Commissioner Britton, to approve the requested annexation of approximately 55 acres and forwarding the requested annexation to the City Commission with a recommendation for approval based on the findings in the body of the staff report.

Commissioner Carpenter said annexation requests would be more common before changes to the Horizon 2020. He said this one met all the criteria and had infrastructure in place. He asked if Steve's Place was not being annexed.

Ms. Miller said that was correct.

Commissioner von Achen said she was troubled by calling this infill. She felt it could start a slippery slope.

Commissioner Britton said he also did not see this as infill development but did think it made perfect sense for annexation. He liked that it abutted the South Lawrence Trafficway with a clear boundary.

Commissioner Carpenter said this property had value as open space.

Commissioner Harrod expressed concern about losing rural areas and cropland.

Motion carried 9-0. Commissioner Sands was not present for the vote.

Commissioner Sands arrived at 7:38pm.

ACTION TAKEN on Item 6B

Motioned by Commissioner Culver, seconded by Commissioner Harrod, to approve the rezoning request for approximately 30 acres from County A (Agricultural) District to RM15 (Multi-dwelling Residential) District and forwarding it to the City Commission with a recommendation for approval based on the findings of fact found in the body of the staff report.

Motion carried 9-0. Commissioner Sands not present for the vote.

ACTION TAKEN on Item 6C

Motioned by Commissioner Culver, seconded by Commissioner Harrod, to approve the rezoning request for approximately 25.13 acres from County A (Agricultural) District to RM15-FP (Multi-dwelling Residential with Floodplain Management Regulations Overlay) District and forwarding it to the City Commission with a recommendation for approval based on the findings of fact found in the body of the staff report.

Motion carried 9-0. Commissioner Sands was not present for the vote.

PC Minutes 9/26/16

**ITEM NO. 7 COMPREHENSIVE PLAN AMENDMENT TO H2020; OREAD
NEIGHBORHOOD PLAN FUTURE LAND USE MAP (JSC)**

CPA-16-00309: Consider a Comprehensive Plan Amendment to Chapter 14 of *Horizon 2020* to amend the Oread Neighborhood Plan Future Land Use Map. Submitted by Landplan Engineering PA.

**ITEM NO. 8A RM32 & U-KU TO RM32-PD; .918 ACRE; 1029 & 1031 MISSISSIPPI AND
0 ILLINOIS ST (SLD)**

Z-16-00310: Consider a request to rezone approximately .918 acres from RM32 (Multi-Dwelling Residential) District and U-KU (University of Kansas) District to RM32-PD (Multi-Dwelling Residential with Planned Development Overlay) District, located at 1029 & 1031 Mississippi St and 0 Illinois St. Submitted by Landplan Engineering PA on behalf of 1029 Mississippi LLC, STADPKG LLC, property owner of record.

**ITEM NO. 8B PRELIMINARY DEVELOPMENT PLAN FOR HERE; 1029 & 1031
MISSISSIPPI AND 0 ILLINOIS ST (SLD)**

PDP-16-00311: Consider a Preliminary Development Plan for HERE @ Kansas, located at 1029 Mississippi, 1031 Mississippi, and 0 Illinois St. Submitted by Landplan Engineering PA on behalf of 1029 Mississippi LLC, STADPKG LLC, property owner of record.

STAFF PRESENTATION

Mr. Jeff Crick presented Item 7.

Ms. Sandra Day presented items 8A and 8B together.

APPLICANT PRESENTATION

Mr. Brian Sturm, Landplan Engineering, agreed with staff report and conditions. He provided a presentation on the history of the project.

PUBLIC HEARING

Mr. Kyle Thompson, Oread Residents Association, expressed concern about game day parking, signage on the lot, and additional curb cuts.

APPLICANT CLOSING COMMENTS

Mr. Sturm said curb cuts on Mississippi and Illinois Streets were a necessary evil. He said by expanding and improving the parking lot it would take cars off the street on game days. He said there were not many options for creating a parking lot of this size in the proximity needed for the HERE project. He said it was a great solution for the HERE parking dilemma. He said parking issues in the Oread neighborhood pre-dates the HERE project.

COMMISSION DISCUSSION

Commissioner Britton asked staff about the requirement for rezonings to fit with the comprehensive plan amendment. He asked why they would not potentially match up.

Mr. McCullough said this was a unique situation. He said the standard in the parking regulations said any offsite accessory parking lot had to have an equivalent zoning.

Commissioner Britton asked if it would be alright for the comprehensive plan to say medium density and the actual zoning density would be high because parking was available in both.

Mr. McCullough said there were conflicts in the Code no matter which way they go with it. He said they were attempting to align it best they could. He said the staff recommendation was to amend the comprehensive plan with a narrative in the plan that says though this is designated for high density it is only meant as a parking lot to support high density at the HERE location.

Commissioner Britton said either way they go will be waiving something in the Code.

Mr. McCullough said yes.

Commissioner Harrod said the communication letter that was included in their packet had all the concerns addressed. He said regarding the parking lot being blight he disagreed and said the current tennis court was blight.

Commissioner Carpenter said the Oread Design Guidelines provided some protection to buildings more than 50 years old. He asked what review process the two structures went through before demolition.

Mr. Crick said had the Oread Design Guidelines already been adopted the two structures would have gone through the Historic Resources Commission review process.

Commissioner Sands inquired about the planning logic for the 600' entrance.

Mr. McCullough said it would be convenient for the users.

Commissioner Willey felt this was a creative solution to a problem that did not have a perfect solution.

Commissioner Sands said the parking lot would be owned by a private LLC but it was illustrated on KU's master plan. He asked about lighting requirements and safe phones since it would serve KU students.

Mr. McCullough said it would be subject to all the City codes. He said the greenspace between Fambrough Drive and the parking lot would be under the State's ownership and would provide an opportunity for a gateway feature.

Commissioner Britton felt like most of the concerns had been anticipated. He said parking would always be tough in that area. He felt at some point in the future they were going to have to start requiring people to walk and take bus, instead of providing so much parking. He said parking in this particular lot was a solution for the students. He said the Oread neighborhood would always have game day parking issues. He said they did not want for the HERE project to be permanently downgraded in terms of capacity.

ACTION TAKEN on Item 7

Motioned by Commissioner Britton, seconded by Commissioner Sands,

To approve the Comprehensive Plan Amendment to Horizon 2020: Chapter 14: Specific Plans, and the *Oread Neighborhood Plan* to revise the Future Land Use map from Low-Density Residential to High-Density Residential for the parcel located at the northeast corner of Illinois Street and Fambrough Drive, with the inclusion of narrative into the *Oread Neighborhood Plan* that this particular property shall only serve as parking for the University of Kansas/HERE Kansas project, and recommends forwarding this Comprehensive Plan Amendment to the Lawrence City Commission with a recommendation for approval.

To approve and sign Planning Commission Resolution PCR-16-00379.

Commissioner Kelly said he had a little heartburn over this. He said the Code required so much parking that could create unintended consequences. He also worried about codifying being able to not park somewhere on game day. It's a common practice but may set an expectation.

Commissioner Harrod said the applicant needed to work with the Oread neighborhood on how a picket or chain link fence on the north side would look.

Commissioner Kelly said it seemed odd they approved the Oread Design Guidelines but now are saying they are okay demolishing old houses.

Commissioner Culver said the unforeseen circumstances of this project presented a unique situation. He felt this was one of the better solutions and would be an improvement over the blighted lot sitting there today. He said he would support this. He felt this should only serve the parking needs of the HERE project.

Commissioner Struckhoff said he would support this because it was a good solution for a bad situation. He said this seemed like a good project from the beginning but it expanded over time. He felt KU needed a reduction in parking.

Commissioner von Achen said they didn't want parking to be intrusive in the Oread neighborhood so it was necessary to have this many parking spaces required. She said this was the best solution and she would support it.

Commissioner Sands said the proposal fit almost all the golden factors. He said it adheres to the comprehensive plan. He said he was inclined to support this.

Commissioner Carpenter said he could not support this. He said a choice was made by the applicant and it was not a completely unseen circumstance. He felt this was a problem caused by HERE and he did not feel a great need to solve their problem. He felt the realignment of Fambrough Drive was just a baited reward for HERE to get what they want. He did not feel this was the right solution.

Commissioner Britton felt it was the City's responsibility to find solutions to community problems and he did not know of a better solution.

Commissioner Kelly said they promised the Oread neighborhood the project would provide parking. He felt the realignment of Fambrough Drive was a benefit. He said he would vote in favor.

Commissioner Butler felt this was a good solution to a bad problem. She said she would reluctantly support this.

Motion carried 9-1, with Commissioner Carpenter voting in opposition.

ACTION TAKEN on Item 8A

Motioned by Commissioner Sands, seconded by Commissioner Britton, to approve the request to rezone approximately 40,000 SF, from RM32 (Multi-Dwelling Residential) District and U-KU (University – Kansas University) District to RM32-PD (Multi-Dwelling Residential Planned Development) District based on the findings presented in the staff report and forwarding it to the City Commission with a recommendation for approval.

Motion carried 9-1, with Commissioner Carpenter voting in opposition.

ACTION TAKEN on Item 8B

Motioned by Commissioner Britton, seconded by Commissioner von Achen, to approve the Preliminary Development Plan, PDP-16-00311, for HERE @ Kansas off-site parking for an Accessory Parking lot, including a waiver, for parking spaces that are less than 600' from the main entrance to the building based upon the findings of fact presented in the body of the staff report and subject to the following conditions:

1. Provision of a revised plan that includes a note restricting the use of the property to an Accessory Parking Lot (surface parking lot) only.
2. Provision of a revised plan to include a typical section of screening wall to obstruct the view of the vehicles to be setback plus or minus 5' of the established building plane along Illinois and Mississippi Street.
 - a. The screening wall should include architectural elements as described in the body of this report.
3. Provision of revised plan to show ornamental fencing along the north property line, including a typical section, that provides basic security without blocking out the light for the tenants living in the south facing units.

Motion carried 9-1, with Commissioner Carpenter voting in opposition.

PC Minutes 9/26/16

**ITEM NO. 4 TEXT AMENDMENT TO ZONING REGULATIONS; SMALL SCALE
INDUSTRIAL USES (MKM)**

TA-16-00323: Consider a Text Amendment to Section 20-319-4 Conditional Uses Enumerated of the Zoning Regulations to add small scale industrial uses, with standards, to the list of uses which are permitted when approved as Conditional Uses.

STAFF PRESENTATION

Ms. Mary Miller presented the item.

APPLICANT PRESENTATION

Mr. Mike Jilka agreed with the staff recommendation. He said Mr. Dwane Richardson had operated the business for 30 years and it was continuing to grow.

PUBLIC HEARING

No public comment.

COMMISSION DISCUSSION

Commissioner Willey said she was a huge fan of rural home businesses.

Commissioner von Achen expressed concern about the potential for 15 employees and the traffic it would generate.

Mr. Dwane Richardson said he had no close neighbors and was on a hard surface road.

Ms. Miller said the Conditional Use Permit would allow a maximum of 15 employees.

ACTION TAKEN

Motioned by Commissioner Willey, seconded by Commissioner von Achen, to approve the proposed amendment, TA-16-00323, to revise Section 12-319-4 in the Zoning Regulations to add Small Scale Industrial uses to the list of Conditional Uses and to establish standards for the use and that the Planning Commission forward a recommendation for approval to the Board of County Commission.

Commissioner von Achen had concerns about 15 employees being too many.

Unanimously approved 10-0.

MISCELLANEOUS NEW OR OLD BUSINESS

Consideration of any other business to come before the Commission.

ADJOURN 10:08pm

Planning Commission

Key Links



City of Lawrence
Douglas County
PLANNING & DEVELOPMENT SERVICES



Plans & Documents

- [Horizon 2020](#)
- [Sector/Area Plans](#)
- [Transportation 2040](#)
- [2015 Retail Market Study](#)

Development Regulations

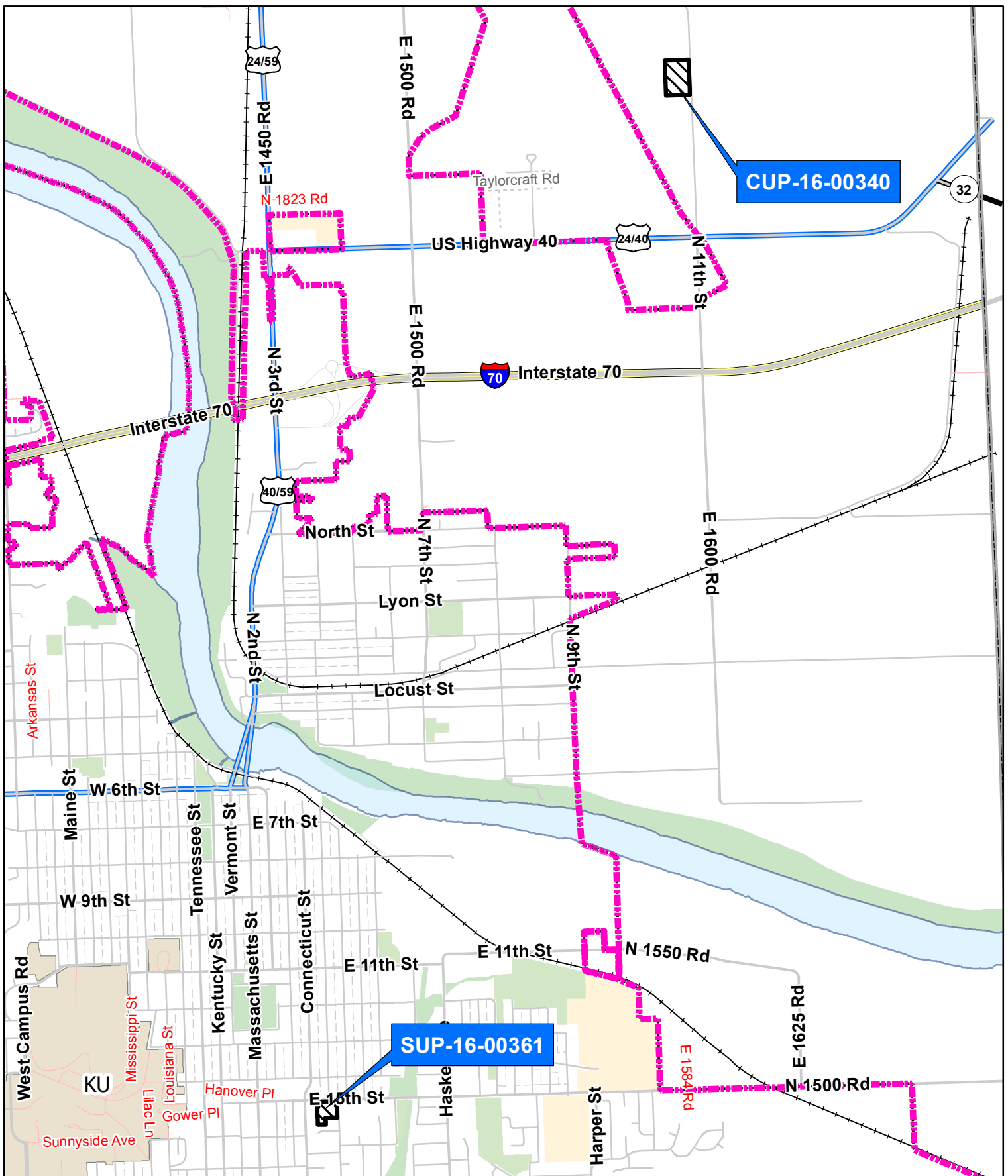
- [Community Design Manual](#)
- [County Zoning Regulations](#)
- [City Land Development Code](#)
- [Subdivision Regulations](#)

Online Mapping

- [City of Lawrence Interactive GIS Map](#)
- [Douglas County Property Viewer](#)
- [Submittals to the Planning Office](#)

Planning Commission

- [Bylaws](#)
- [Mid-Months & Special Meetings](#)
- [Minutes](#)
- [Planning Commission Schedule/Deadlines](#)



Lawrence-Douglas County Planning Commission October 2016 Public Hearing Agenda Items

Lawrence-Douglas County Planning Office
October 2016

 Subject Property



PLANNING COMMISSION REPORT
Regular Agenda –Public Hearing Item

PC Staff Report
10/24/16

**ITEM NO. 1 CONDITIONAL USE PERMIT; PRAIRIE MOON WALDORF SCHOOL –
PRESCHOOL PROGRAM; 1853 E 1600 RD (SLD)**

CUP-16-00035: Consider the renewal of a Conditional Use Permit for Prairie Moon School *Preschool Program*, located at 1853 E 1600 Road. Submitted by Melissa Watson for Waldorf Association of Lawrence tenant, Grant Township, property owner of record.

STAFF RECOMMENDATION: Staff recommends approval of the Conditional Use Permit for Prairie Moon School *Preschool Program*, and forwarding it to the Board of County Commissioners with a recommendation for approval based upon the findings of fact in the body of the staff report.

Reason for Request: *"To continue offering our early childcare program as part of our prek-8 private school – Prairie Moon Waldorf School."*

KEY POINTS

- A Conditional Use Permit, CUP-1-2-05, for the preschool was approved by the County Commission on April 8, 2005. One of the conditions was that the approval was valid for a ten year period unless the CUP was renewed. This CUP application is a request for a renewal following the expiration of the ten year approval period.
- The Zoning Regulations do not require that time limits be set for Conditional Use Permits but they can be applied in cases where it is expected that the use may not be compatible with the surrounding area as it develops.
- The school includes pre-K through 8th grade classrooms.
- The previous approval included a limitation on the number of students and required a review/reapproval.
- There are no exterior improvements proposed for this site.

ATTACHMENT

1. Area Map
2. Existing Land Use – Northeast Area Plan
3. Site Plan

ASSOCIATED CASES

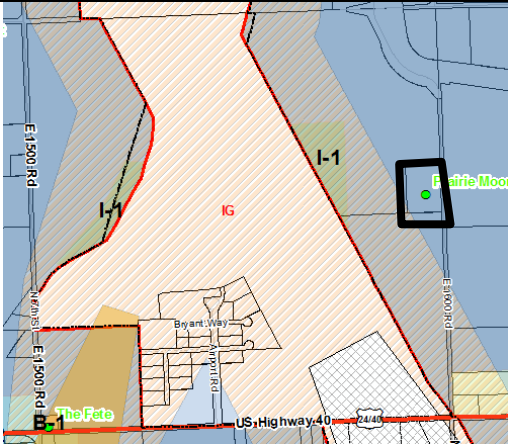
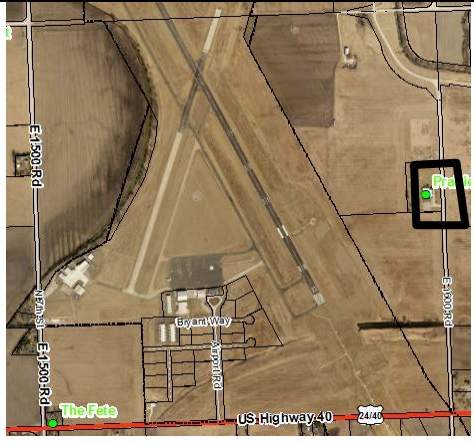
- A Conditional Use Permit, CUP-1-2-05, for the Prairie Mood was approved by the County Commission on April 8, 2005.

OTHER ACTION REQUIRED

- Approval of the Conditional Use by the Board of County Commissioners.
- Applicant shall obtain a permit for the Conditional Use from the Zoning and Codes Office.

PUBLIC COMMENT

- None have been received

GENERAL INFORMATION	
Current Zoning and Land Use:	A (Agricultural) District; <i>School, Private.</i>
Surrounding Zoning and Land Use:	In all directions: A (Agricultural) District; Agriculture fields. Airport Overlay Zone – Transitional Zone (City of Lawrence) to the west.
	
Figure 1a. Zoning of the area: Blue area is A (Agricultural), stripped area is Airport Overlay District.	Figure 1b. Land uses in the area.

Summary of Request

This request is for a renewal of a previously approved Conditional Use Permit which had a ten-year approval (expired March 15, 2016). The property is located within the Lawrence urban growth area. The proposed request is for a childcare/education program within an existing building. The program initially provided early education programming for 2.5 to 6 year old children. As the program has grown additional grades have been added. There are no exterior improvements proposed for this site.

Approval of the request will allow continuation of the childcare/early education element of the program. The proposed use is included in the enumerated list of uses that are permitted as Conditional Uses in Section 12-319-4.30 *Child Care Center*. The education use (school) is not subject to a Conditional Use Permit. The *Child Care Center* use is permitted in the A (Agricultural) Zoning District only when approved as a Conditional Use Permit. The proposed use has been reviewed with the following criteria provided in Section 12-319-1.02 of the Zoning Regulations.

Table 1: Site Summary

Site Summary	
Gross Area:	6.37 acres
Building: One-Story	12,946 SF (per appraisal records)
Parking:	13,576 SF
Fenced Play yard	7,136 SF
Early Childhood/Kindergarten	2 classrooms (30 students – 5 staff)
Grades 1-8	5 classrooms (59 students – 5 staff + 7 part time staff) Part-time staff works on different days and different shifts.

I. ZONING AND USES OF PROPERTY NEARBY

The immediately surrounding area is zoned A (agricultural) in all directions. County industrial zoning is located west adjacent to the Lawrence Municipal Airport and to the south along Highway 24/40. KU Endowment owns the tracts of land immediately north and south of the property. These tracts are used for agricultural purposes.

Staff Finding – Surrounding land uses are agricultural. A significant land use in the immediate area is the Lawrence Municipal Airport. The continued use as an education/child care facility is compatible with the surrounding zoning and land use.

II. CHARACTER OF THE AREA

The property is located in Grant Township and located east of the Lawrence Municipal Airport. Rural residential uses are generally located along County roads and are clustered in the northeast and southwest portions of the Township. Residential development within the Township is very low density and consistent with rural residential patterns.

The Kansas River bounds the west and south edges of the Township. Jefferson County and Leavenworth County border the north and east sides of the Township. The Kansas River and Mud Creek are also defining features of the Township. The subject property is located between these two waterways.

The KU field station is located in the northeast corner of the Township and is included in community Open Space as described in the Northeast Area Plan of Existing Uses. A copy of the existing Land Use map is attached to this report.

The Township is developed with a grid type street network and includes state and interstate highway access. E 1600 Road north of Highway 24/40 is a local road; south of the highway it is a designated collector street.

Within the Township one structure is listed on the National Register of Historic Places – the Vermilya-Boener House. (see Attached Map at end of report).

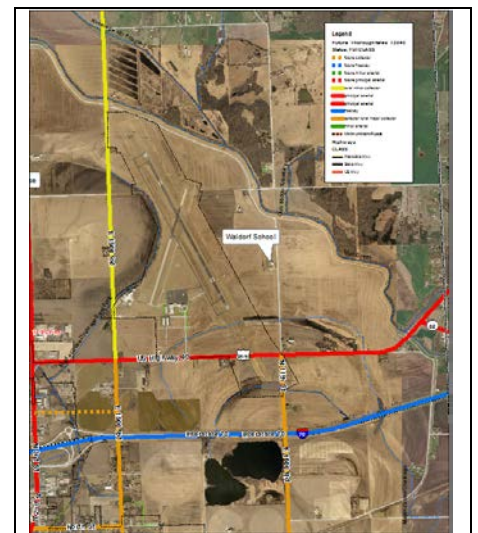


Figure 2: Major Roads Map

Staff Finding – The area has access to the major transportation network with the subject property taking access to E 1600 Road, a north/south local road which connects with Highway 24/40 to the south. Agriculture uses dominate the area. The Kansas River, major streams and highways through the Township as well as the Lawrence Municipal Airport are also significant features of the area.

III. SUITABILITY OF SUBJECT PROPERTY FOR THE USES TO WHICH IT HAS BEEN RESTRICTED

Applicant's Response: *"It serves our needs well as we grow our enrollment. We'd like to continue its use as childcare."*

The subject property is zoned A (Agricultural). Section 12-306 of the County Zoning Regulations provides the following information on the A District:

“...the purpose of this district is to provide for a full range of agricultural activities, including processing and sale of agricultural products raised on the premises, and at the same time, to offer protection to agricultural land from the depreciating effect of objectionable, hazardous and unsightly uses.”

The A District is associated with a majority of the unincorporated portion of Douglas County. Uses allowed in the A District include: farms, truck gardens, orchards, or nurseries for the growing or propagation of plants, trees and shrubs in addition other types of open land uses. Other uses allowed include residential detached dwellings, churches, schools, hospitals and clinics for large and small animals, commercial dog kennels, rural home occupations, and agritourism.

In addition, all uses enumerated in Section 12-319, may be permitted when approved as Conditional Uses. *Child Care Center* is an enumerated use in Section 12-319. The use is defined as:

12-303-1.17 (c) *“...the care of 13 or more children for less than 24 hours, away from the some of the parent or legal guardian; and includes but not limited to child care facilities, preschools, play groups, kindergartens, and before and after school programs not operated by the public schools and other establishments offering care to groups for children for less than 24 hours for more than two consecutive weeks, ...”*

The *Child Care Center* has operated in the former Grant School since the CUP was approved in 2005.

Staff Finding – The property is suitable for agricultural uses which are permitted within the A (Agricultural) District. The property was developed as an elementary school and is currently being operated as a school that includes early childhood education. The property is well suited for the continued use of the building and surrounding area for a school with a *Preschool* program.

IV. LENGTH OF TIME SUBJECT PROPERTY HAS REMAINED VACANT AS ZONED

The property is developed with an existing building used for an elementary school. The property has been zoned for Agricultural uses since 1966 and was used for Township activities after Grant School was closed. A review of the aerial photography of the area shows the building being constructed sometime between 1954 and 1966.

Colleges, and schools, public and private Schools are permitted in the A (Agricultural) District. However *Childcare/preschool* uses require a Conditional Use Permit (CUP). A CUP was previously approved but has expired. The applicant is seeking reapproval to continue the early education (preschool) program in conjunction with the elementary education that extends through 8th grade.

Staff Finding – The property is not vacant. The building is actively used as a school that includes pre-K through 8th grade education.

V. EXTENT TO WHICH REMOVAL OF RESTRICTIONS WILL DETRIMENTALLY AFFECT NEARBY PROPERTY

Applicant's Response: *“We do not affect nearby property in any way. It is all agricultural and research.”*

Section 12-319-1.01 of the County Zoning Regulations recognize that *"certain uses may be desirable when located in the community, but that these uses may be incompatible with other uses permitted in a district...when found to be in the interest of the public health, safety, morals and general welfare of the community may be permitted, except as otherwise specified in any district from which they are prohibited."* The proposed use is included in the Conditional Uses enumerated in Section 12-319-4 of the Zoning Regulations for the Unincorporated Territory of Douglas County as *Child Care Center*.

Impacts from this type of use are usually associated with traffic at peak times of the day. The use has been in operation since 2005 and the traffic associated with the existing use has not resulted in complaints from nearby property owners. The Zoning and Codes Office indicated they received no complaints regarding the facility. Continuing the current operation should have no detrimental impacts on nearby properties.

If the use were to be intensified, for example through a building expansion or construction of additional parking spaces, a site plan application would need to be submitted to the Planning Office for review. Impacts of the change on nearby properties and the street network would be evaluated through the site plan review.

Staff Finding – The facility has been in operation since 2005 without detrimental impacts to nearby properties. Approval of the CUP will extend the use but will not change the intensity of the use. The approval of the CUP to allow the continuation of the current *child care center (Preschool)* should not result in any detrimental impacts.

VI. RELATIVE GAIN TO THE PUBLIC HEALTH, SAFETY AND WELFARE BY THE DESTRUCTION OF THE VALUE OF THE PETITIONER'S PROPERTY AS COMPARED TO THE HARDSHIP IMPOSED UPON THE INDIVIDUAL LANDOWNERS

Applicant's Response: *"EC (Early Childhood Childcare) resource provided in the county."*

Approval of this request would allow the continuation of the education program that includes pre-K students as well as applicable before and after school care as needed.

No benefit would be afforded to the public health, safety, or welfare by the denial of the request as no negative impacts are anticipated with the facility.

Staff Finding – In staff's opinion, there would be no gain to the public health, safety, and welfare by the denial of the request. Approval of the request would allow the continued use of the education facility which offers alternative learning and child care options for the community.

VII. CONFORMANCE WITH THE COMPREHENSIVE PLAN

Applicant's Response: *"No changes from the last 11 years."*

The comprehensive plan does not address special uses but does state: *"Public and semi-public land uses include municipal facilities, schools, universities, parks, recreation and open space and a range of institutions."* The plan also states the need for such land uses is difficult to project partially due to the fact that such facilities are *"controlled by jurisdictions over which the City and/or County has limited (or no) control."* *"The plan therefore considers areas shown for the various residential categories as appropriate for many public and semi-public uses, provided access and buffering are considered in their location."*

The plan reiterates the importance of schools in a predominantly residential community and such facilities provide an important cultural, recreational and social role in that community. The plan encourages a cooperative effort among jurisdictions in the decision making process that affects the community but which generally focuses on the location or expansion of new facilities. This theory can also be attributed to other community type facilities such as daycare and nursing home type facilities which provide both an anchor and appropriate community services within a neighborhood area.

Regarding Educational Needs the *Horizon 2020* states:

The need for expanded early childhood daycare to provide parents greater schedule and employment flexibility. Increased daycare and preschool services are encouraged for age one through kindergarten.

The following ***Community Facilities Goals and Policies*** related to the proposed request are as follows:

Goal 1:	<i>Provide Facilities and Services to Meet the Needs of the Community:</i>
	<i>Provide quality public and semi-public facilities equitably distributed throughout the community.</i>
Policy 1.1:	<i>Maintain Existing Facilities</i>
a.	<i>Encourage the adaptive reuse or redevelopment of excess community facilities and sites.</i>
b.	<i>Maintain or upgrade existing facilities and services where necessary to serve existing development.</i>
Policy 1.3:	<i>Coordinate the Delivery of Services</i>
a.	<i>Plan cooperative use of facilities, services and land to optimize use of resources and avoid duplication.</i>
b.	<i>Encourage the coordination of services and facilities among this municipal service providers engaged in similar services in the community.</i>
Policy 1.4:	<i>Combine Facilities</i>
a.	<i>Encourage multiple uses of educational facilities for recreation and/or other service programs.</i>
b.	<i>Promote combined public facilities such as school/community centers, police/fire stations, or library/community centers in several locations throughout the community to improve accessibility and promote efficient delivery of services.</i>

Staff Finding – The proposed request utilizes existing building space originally designed as a school. The proposed request is consistent with the general principals of *Horizon 2020* outlined above.

STAFF REVIEW

The proposed request is for a childcare/education program within an existing building. The program initially provided early education programming for 2.5 to 6 year old children. As the program grew additional grades were added. Approval of the request will allow for the continuation of service provided to the community and provide for an alternative educational experience. There are no exterior improvements proposed for this site.

Exterior Yard: As a childcare facility, an outdoor play yard is required. A fence area is provided on the west side of the building. No changes are proposed or required.

Future Expansion: In discussions with the staff it is clear that the growth of the program will include a need for additional facility space. Any expansion of the existing building or the addition of other detached buildings would be subject to a site plan review and approval.

Access to the site: A circle driveway access is provided on the east side of the building with access to E 1600 Road. The south driveway provides access to a larger parking lot on the south side. Parking spaces are also provided along the drive as needed. No changes to the access or site circulation are proposed with this application.

Parking: The site includes two parking areas. A row of 6 parking spaces is located just south of the building and is angled parking. The larger paved lot is not striped but could park approximately 30 to 40 vehicles.

The facility staff includes 10 full time employees and 7 part-time employees. The part-time employees do not work all on the same day or during the same shift. Current enrollment, including the pre-kindergarten students is 89. The total number of classrooms is 7. Off-street parking for school related uses is summarized in Table 2 below.

Required Off-Street Parking for Education Uses	
Elementary or nursery school	1 per 10 seats in main assembly or 1 per classroom whichever is greater
College or high school	1 per 5 seats in main auditorium or 8 per classroom, whichever is greater.

Table 2: Off Street Parking

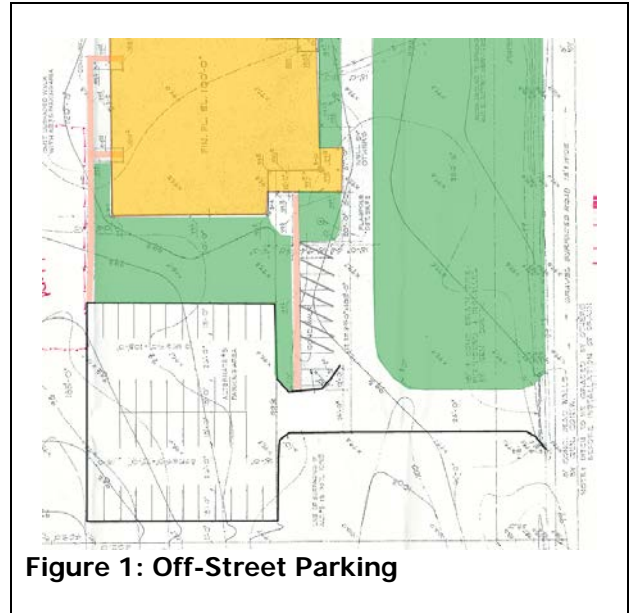


Figure 1: Off-Street Parking

The site provides parking at 6 spaces per classroom. This parking is sufficient for the use at this time. There is adequate area for overflow parking in the fields east and west of the larger parking lot as well as parking along the east side of the circle drive, if needed.

Review and Renewal: The County Zoning Regulations do not specify if a Conditional Use Permit must be conditioned or limited to a period of time. Some uses by nature are appropriately evaluated at given intervals to assess the use and determine if the conditional use is still compatible with the surrounding areas. Other uses may not require periodic evaluations unless they have become out of compliance with their original approval or conditions change that make the use no longer compatible with the surrounding area.

Section 12-319-3 provides the County Commission authority and procedures to amend or revoke a Conditional Use Permit. Regardless of any time limits or expiration of approval the County Commission has clear authority to amend or revoke a Conditional Use Permit.

- The building was constructed as a school (education facility) in 1880.
- The building has been consecutively used as a school or township facility since construction.
- Current education facility designs commonly include child care and preschool options for school age and preschool programs.
- Early childhood education is a fundamental building block to successful academic success.
- The Comprehensive Plan recommends coordination of services and shared facility use for *“providers engaged in similar services”*.
- The current child care (preschool) program has operated since 2005 without incident.

A requirement to continue or extend a review period or to require a future renewal of the use is not needed in this application.

Conclusion: The school was originally constructed in 1880. There are no existing historic resources that are impacted by the proposed use. A Conditional Use Permit was approved in 2005 for a *Child Care Center* (accessory to a private school). The use has operated since 2005 without incident. This application is for the reapproval of a previously approved Conditional Use Permit.

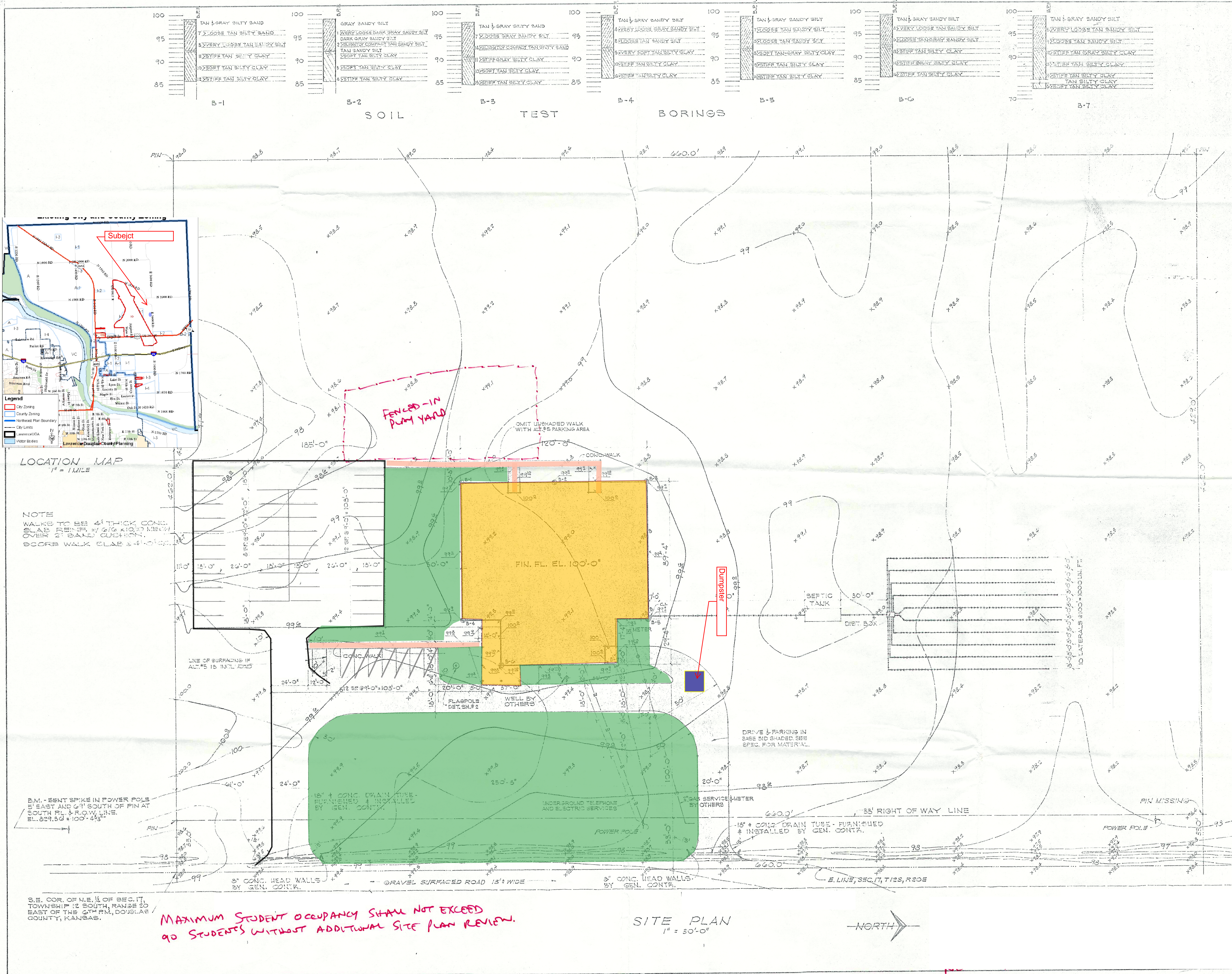
PROFESSIONAL STAFF RECOMMENDATION: Planning staff recommends approval of the Conditional Use Permit and forwarding it to the County Commission with a recommendation for approval, based upon the findings of fact presented in the body of the Staff Report.



Figure 4: Historic Properties

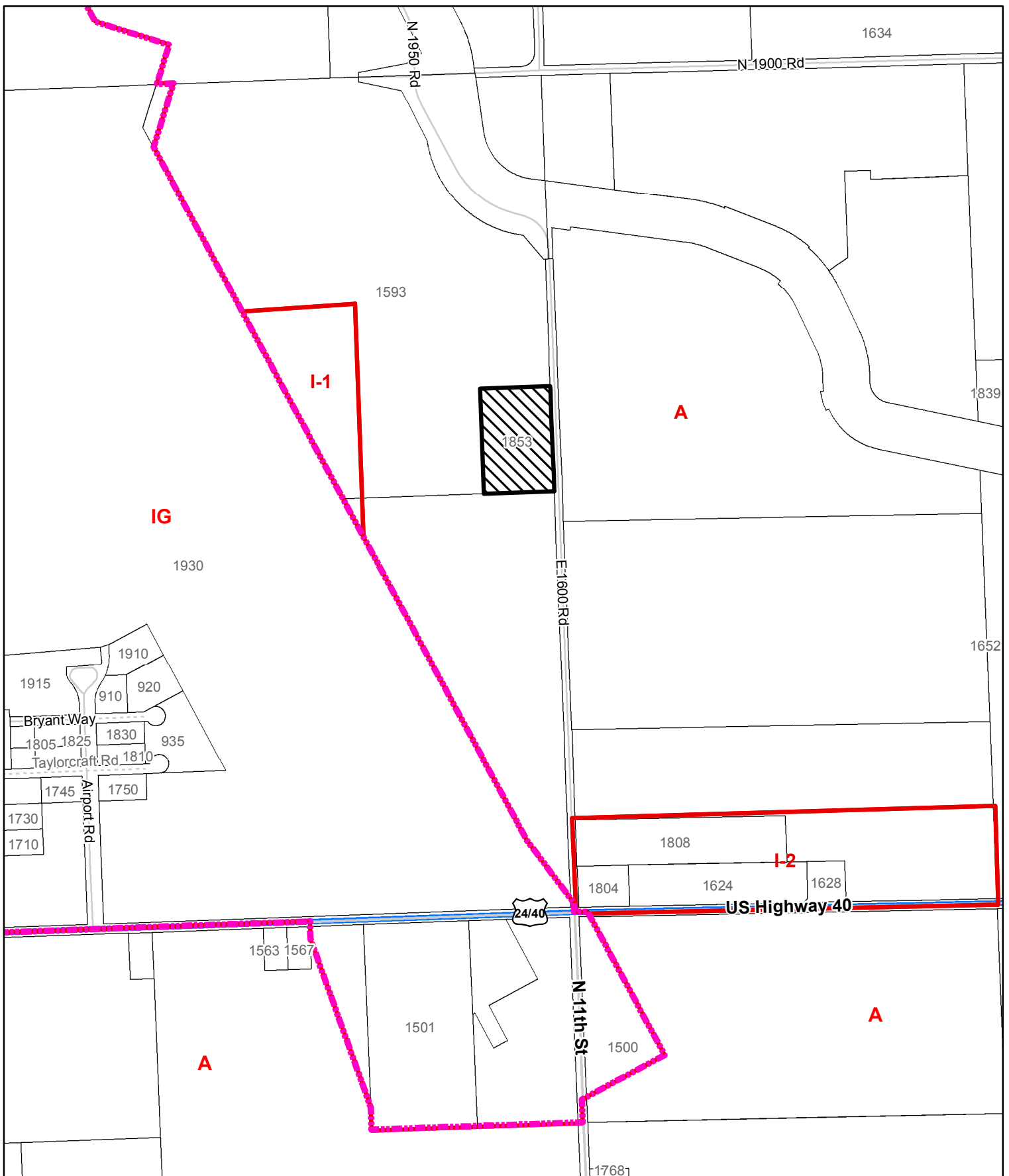
A detailed survey of the Township was completed in August 2016 and is online at

<https://www.douglascountyks.org/sites/default/files/media/groups/hcc/pdf/2015intensivesurveyreportgrantpalmyratwpswithoutappendix.pdf>



Northeast Sector Plan





**CUP-16-00340: Conditional Use Permit for Child Care at Prairie Moon Waldorf School
Located at 1853 E 1600 Road**

Lawrence-Douglas County Planning Office
October 2016

 Subject Property



PLANNING COMMISSION REPORT
Regular Agenda – Public Hearing Item

PC Staff Report
10/24/16

**ITEM NO. 2 SPECIAL USE PERMIT; CENTRAL SOYFOODS; 1501 LEARNARD AVE
(MKM)**

SUP-16-00361: Consider a Special Use Permit for Central Soyfoods, a *Manufacturing and Production, Limited* use, located at 1501 Learnard Avenue. Submitted by Sunrise Green LLC, property owner of record.

STAFF RECOMMENDATION: Planning Staff recommends approval of a Special Use Permit for Central Soyfoods, a *Manufacturing and Production, Limited* use to be located at 1501 Learnard Avenue as Phase 2 of the Sunrise Green Project, and forwarding the item to the City Commission with a recommendation of approval subject to the following conditions:

1. Provision of a site plan performance agreement.
2. Property must be platted through the Major Subdivision process prior to release of SUP plans to Development Services for processing of building permits.
3. Property owner shall provide an executed Agreement Not to Protest the Formation of a Benefit District for sidewalk improvements along E 15th Street and Learnard Avenue when connecting sidewalks are available in the area, to the Planning Office for recording with the Douglas County Register of Deeds, prior to the release of the SUP plans.
4. The property owner shall work with the Fire Code Official to address their comments and insure the project complies with the Fire code. Plans must be approved by Fire Code Official prior to release of plans.
5. Execution and recording of an access easement to allow the shared use of the west access drive on E 15th Street.
6. Submittal of a revised Special Use site plan with the following changes:
 - a. Parking table revised as shown in Section 1 of the Site Plan portion of this report.
 - b. Site Summary Table revised to correct the 'proposed impervious surface' figure.
 - c. Show the gravel driveway apron on Learnard Avenue being replaced with concrete.
 - d. Include a building elevation.
 - e. Addition of the following notes:
 - i. *"Existing vegetation along the west, southwest, and east sides of the property shall be retained to serve as a buffer from the adjacent residential uses. If this landscaping is removed or damaged to the point the Planning Director determines it no longer provides an effective buffer, Type 3 bufferyard plantings as required in Section 10-1005 of the Development Code will be planted in these areas by the property owner and street trees will be installed along Learnard Street, per the approval of the city Horticulture Manager."*
 - ii. *"Sidewalks are not required with this project, but an Agreement Not to Protest the Formation of a Benefit District for the future extension of sidewalks along E 15th Street and Learnard Avenue, when sidewalks are extended in these areas, has been recorded in Book_____ Page_____."*
 - iii. *"Central Soyfoods shall comply with the standards included in the definition of the Manufacturing and Production, Limited use: no more than 20 employees, exterior*

storage is prohibited, and the use shall have few or no offensive external effects."
f. *Location map shown at a larger scale to more clearly show the location of the property*

Reason for Request: *"Pass Special Use Permit through Planning Commission."*

KEY POINTS

- The property was rezoned to the IL (Limited Industrial) District in December of 2015 to accommodate the development of the Sunrise Green Project through the reuse of the vacant Sunrise Nursery and Garden Building. Additional information related to the rezoning is available in the zoning staff report and Planning Commission December 2015 meeting minutes for Z-15-00427. The zoning was conditioned to allow only those uses which were being proposed as part of the project. One warehouse use: *Wholesale Storage and Distribution, Light* was included to accommodate the Seeds from Italy seed mail order business which was approved as Phase 1, and possible other low impact warehouse uses; and one industrial use: *Manufacturing and Production, Limited* was included to accommodate Central Soyfoods and other similar businesses that may be a part of this project in the future. A production kitchen was suggested as one possible future use. The intent is to have a local food/urban agriculture oriented project at this site.
- The rezoning application included this narrative of the purpose of the project:
"Sunrise Green LLC was organized to purchase, rehabilitate, develop, lease, manage and maintain what was formerly Sunrise Garden Center located at 1501 Learnard.

The LLC intends to partner with various other entities to accomplish our stated organizational goals. The following potential lessess include: the Sunrise project, a nonprofit whose general mission is to integrate food, the environment and social justice into an educationally oriented, culturally aware organization. Two food production facilities were proposed, Optimal Living, a boutique production kitchen specializing in 'convenience food without the sacrifice of health', and Central Soyfoods LLC a Lawrence based soyfoods processor. The central greenhouses would ideally be used by producers for growing micro greens, seasonal greens, and organic seedlings." The recently approved seed distribution center was also listed as a potential partner in the project.

While the rezoning is not specifically conditioned to require that the uses in this location be geared toward local food or urban agriculture, it is clear from this narrative that it was the intent. All uses proposed for this site should be evaluated for compliance with the stated purpose listed above.

- This Special Use Permit application was submitted for Phase 2 of the Sunrise Green project, the demolition of an existing shed, 'Building B' on the attached site plan, and the construction of a new building to house Central Soyfoods tofu production facility.
- The subject property has never been platted. The Planning Director determined that the seed mail-order distribution company and the educational/growing component, proposed in 'Building E' on the attached site plan, could occur prior to platting due to their low intensity and the fact that they will reuse existing buildings on the site. This was intended to accommodate the project by allowing the low intensity changes to occur without platting; while, preserving the platting requirement for the more significant site improvements, such as a building addition or new construction. Platting is required with this project as it requires the construction of a new building.

ASSOCIATED CASES

- Z-15-00427; Rezoning of the subject property from RS7 to IL, with conditions. Approved by the City Commission on December 8, 2015 with the adoption of Ordinance No. 9181.
- SUP-16-00217; Special Use Permit for Seeds from Italy, a mail-order seed distribution business. Approved by City Commission on August 18, 2016 and adopted with Ordinance No. 9279.
- SP-16-00426; Site Plan for the non-profit Sunrise Project. This site plan includes the educational/growing component of the project as described in the narrative. This site plan is currently under review.

OTHER ACTION REQUIRED

- City Commission approval of Special Use Permit and adoption of related ordinance.
- Publication of Special Use Permit ordinance.
- Platting of property through the Major Subdivision process (Preliminary and Final Plat). Public Improvement Plans may be required as part of the platting process.
- Demolition permit obtained from Development Services prior to the demolition of Building 'B'.
- Building permits shall be obtained from Development Services Division prior to the commencement of development.

PLANS AND STUDIES REQUIRED

- *Traffic Study* – The Traffic Study requirement has been waived as the City Engineer determined that proposed development will not generate traffic impacts sufficient to justify the preparation of a Traffic Impact Study.
- *Downstream Sanitary Sewer Analysis* – Fixture count analysis provided as the Downstream Sanitary Sewer Analysis was accepted by the City Utilities Engineer.
- *Drainage Study* – A drainage study is not required for this project because there is less than 10% increase in impervious surface.

ATTACHMENTS

Attachment A: Special Use Permit Site Plan

Attachment B: Rezoning Ordinance

Attachment C: Public Communication

PUBLIC COMMENT

- Altenbernd letter, expressing support for the application.

GENERAL INFORMATION

Current Zoning and Land Use: IL (Limited Industrial, with conditions); greenhouse/nursery buildings with *Crop Agriculture*.

Surrounding Zoning and Land Use:

(Figure 1)

To the north:

RS5 (Single-Dwelling Residential) District with minimum lot area of 5,000 sq ft; *Detached Dwellings*

To the northwest:

GPI (General Public and Institutional Use) District; Liberty Memorial Central Middle School, *School*

To the west, south, and east:

RS7 (Single-Dwelling Residential) District with minimum lot area of 7,000 sq ft; *Detached Dwellings*

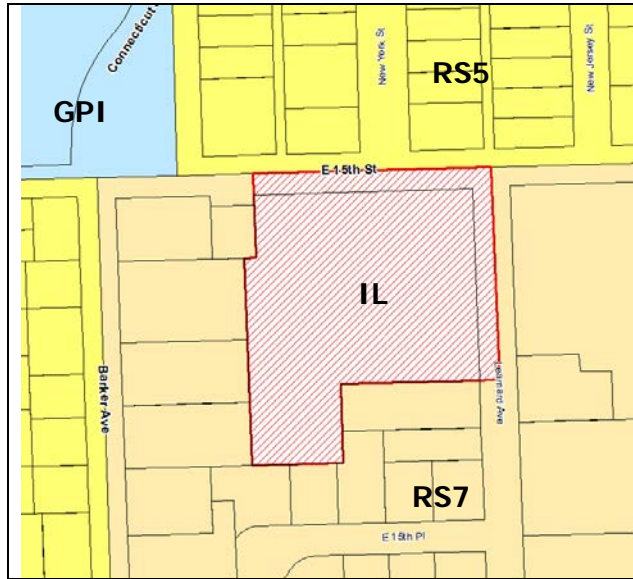


Figure 1a. Zoning of surrounding area. Subject property outlined in red.



Figure 1b. Land use of surrounding area.

SITE SUMMARY	Existing	Proposed	Change
Land Use:	<i>Crop Agriculture; Wholesale Storage and Distribution, Light</i>	<i>Manufacturing and Production, Limited</i>	Change in use
Land Area:	127,665 sq ft	127,665 sq ft	---
Building Area:	39,332 sq ft	40,643 sq ft	+ 1,311 sq ft
Pavement Area:	3,980 sq ft	3,980 sq ft	---
Impervious Area:	43,312 sq ft (33.9%)	44,623* (34.9%)	+ 1,311 sq ft
Pervious Area	84,353 sq ft	83,042 sq ft	- 1,311 sq ft

* The table provided on the plan lists the proposed impervious area as '43,312' sq ft and does not represent the increase in the building area. The table should be revised with this correction.

SUMMARY OF SPECIAL USE

This application proposes the demolition of a 1,489 sq ft building and the construction of a 2,800 sq ft building in that location to house Central Soyfoods. (Figure 2)

Central Soyfoods is a local business that has operated in various locations in the City since 1976. It was originally located adjacent to the alley at 1403 Massachusetts. The applicant indicated that Central Soyfoods has always been a micro-business that serves the Lawrence and Kansas City region. The business moved to its current location at 710 E 22nd Street in 2002.

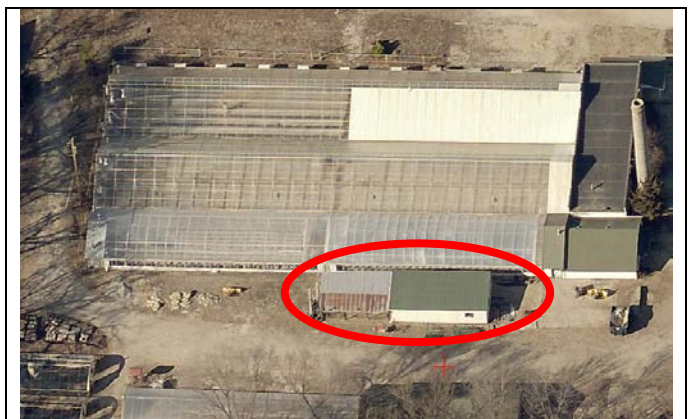


Figure 2. Building B, proposed for demolition, circled.

The applicant provided the following information on the business:

- Employees: 5 part time employees, around 100 total hours per week;
- Production: Currently they produce 13 days per month, but would like to increase that to 16. Typical working hours are 5:30 AM to 1:30 PM for the cook and former and 10:00 AM to 3:30 PM for the packagers.
- Deliveries: They currently receive 80 bushels of organic soybeans once a month. The beans are grown locally, with about 50% of the beans grown in Douglas County and the remainder grown within 100 miles of Lawrence.

Staff visited the existing production facility at 710 E 22nd Street to become familiar with the nature of the use. The production machinery and the delivery vehicle are shown in Figures 3 and 4. There was no smell or noise from the processing apparent outside the facility during production. The soybeans are processed in the equipment shown in Figure 3a, then the curds are separated from the whey, pressed in the equipment shown in Figure 3b, and packaged in a separate room, behind the film in Figure 3b.



Figure 3a. Processing area



Figure 3b. Processing area for pressing the tofu.



Figure 4a. Central Soyfood's delivery vehicle.



Figure 4b. Example of soybean delivery truck.

The applicant indicated that they've been a small business since they began operation and they have no plans to expand. This is an important consideration since the scale and size of the operation is an important consideration in determining off-site impacts. He indicated that they could double production by adding an additional processing day and using the same equipment; however, he said the company serves Lawrence and the nearby area and is not intending to expand its

market. The size of the facility is limited to 20 employees per the definition of the *Manufacturing and Production, Limited* use, but the proposed facility will be much smaller.

Okara, a pulp consisting of insoluble parts of the soybean which remains after pureed soybeans are filtered in the production of tofu, is a byproduct of processing (Figure 5). About 300 lbs of okara is produced each production day. The okara is picked up on production days and used as fertilizer by a number of local organic farmers.



Figure 5. Okara, byproduct of processing.

A *Manufacturing and Production, Limited* use is typically permitted in the IL District with site plan approval, but conditions placed on the IL Zoning in this location allow the use only when approved with a Special Use Permit to insure compatibility with adjacent residential uses. Section 20-1306(a), of the Development Code provides the following information on the review procedures for a Special Use:

"The process entails a public review and evaluation of the use's operating characteristic and site development features and is intended to ensure that proposed Special Uses will not have a significant adverse impact on surrounding uses or on the community at large."

SITE PLAN REVIEW

The site plan submitted with a Special Use Permit application is required to meet the site plan requirements in Section 20-1305(f) of the Development Code. Site plans are grouped into 'minor', 'standard', and 'major' classifications based on the degree of development being proposed. This classification determines the degree of compliance with City Codes that is required. While the Code does not provide this distinction for Special Use Permits, it is reasonable to extend these classifications to determine the degree of compliance that is required for various projects. The Central Soyfoods project involves the demolition and replacement of a building, with a resultant increase of 1,311 sq ft of building area, or an increase of approximately 3% over the existing total building area of 39,332 sq ft. This project fits the criteria for a Standard Development Project as it involves a change in use to a more intensive use but the amount of building addition is less than 20% of the total gross floor area on the site. (Section 20-1305(b), Development Code).

A 'standard' site plan requires that the changes that are being proposed be in compliance with City Codes. Other features of the site may be required to become compliant with standards of the Development Code as determined by the Planning Director in order to ensure the health, safety, and welfare of the public and/or user of the site. The SUP site plan was reviewed with this compliance requirement in mind, with the focus being on the changes being proposed; however, other portions of the site are required to be brought into compliance, or means established for them to be brought into compliance in the future, as this project is being developed incrementally and involves the reuse of an existing structure.

Review and Decision-Making Criteria (20-1306(i), Development Code)

1. WHETHER THE PROPOSED USE COMPLIES WITH ALL APPLICABLE PROVISIONS OF THIS DEVELOPMENT CODE

Applicant's Response:

"Central Soyfoods complies with the planners criteria for this SUP."

The proposed use, a tofu facility, meets the definition in the Development Code for a *Manufacturing and Production, Limited* use.

"Establishments generally employing fewer than 20 persons, do not involve outside storage of materials, do not require Federal air quality discharge permits, are compatible with nearby residential uses because there are few or no offensive external effects... and are primarily engaged in one of the following:....."

3) Manufacturing processing, or packaging of small-scale food production operations with limited on-site retail sales. Typical uses include caterers, bakeries, bottling and beverage manufacturing operations." (Section 20-1739)

Standards that apply to this development include density and dimensional requirements in Article 6, parking in Article 9, landscaping in Article 10 and general development standards in Article 11. The following is a review of the change being proposed with this project, the new 'Building B', for compliance with the Development Code.

DENSITY AND DIMENSIONAL STANDARDS

The property is not currently platted. The Planning Director determined that the low intensity uses proposed in Phase 1, the wholesale seed distribution and educational components, could occur on the site without requiring platting; however, uses that were more intense or that required significant development on the site would trigger the platting requirement. The subject project includes the construction of a new building and is considered significant enough to trigger the platting requirement.

The IL District requires a minimum lot area of 20,000 sq ft and a minimum width of 100 ft. The subject property exceeds these requirements with an area of approximately 2.93 acres (127,630 sq ft) and a width of 300 ft.

IL District Density and Dimensional Standards		
STANDARD	REQUIRED	PROVIDED
Lot Area	20,000 sq ft	127,630 sq ft
Lot Width	100 ft	300 ft
Maximum Impervious Lot Coverage	75%	33.9%
Setback from Street	50 ft	83 ft
Setback from Adjacent Lots	20 ft	20 ft with exception of the eastern row of hoopouses, the concrete mulch bins and 'Building C' *

'Building C', the existing structure that will house the Seeds from Italy wholesale seed distribution business, is a non-conforming structure as it was in this location prior to the adoption of the setback requirements. It may be used in its current location but it cannot be extended or expanded to increase the nonconformity, the encroachment into the setback. The proposed 'Building B' exceeds the required setbacks for the District.

PARKING

Per the Off-Street Parking Schedule C (Section 20-904 of the Development Code), a *Manufacturing and Production, Limited* use with less than 20,000 sq ft of building area requires 1 parking space per 1,000 sq ft of building area (and any fraction) and 1 space per vehicle used in the business. The applicant indicated they would have one vehicle for the business. The new building will be 2,800 sq ft in area; therefore, 4 parking spaces are required for this use. One van accessible ADA parking space is required for parking lots with 25 spaces or less. The required parking is provided on the plan. The plan should note the parking required for Phase 1 and the parking required for Phase 2. Other phases have not yet been approved.

PARKING TABLE (Current)			
Use	Parking Requirement	Parking Required	Parking Provided
<i>Crop Agriculture</i>	None	0	3 spaces One per employee
<i>Wholesale Storage and Distribution, Light</i> (Seeds from Italy)	1 space per vehicle used in the business PLUS 1 space per 1000 sq ft of building area	1 company vehicle 1,520 sq ft building 3 spaces	3 spaces
<i>Manufacturing and Production, Limited</i> (Central Soyfoods)	1 space per vehicle used in the business PLUS 1 space per 1000 sq ft of building area	1 company vehicle 2,800 sq ft building 4 spaces	4 spaces
Total		7 spaces	10 spaces
ADA Accessible	1 van accessible space for parking lots with up to 20 spaces	1 van accessible space	1 van accessible space
Bicycle	None	0	0

PARKING TABLE (Future)			
Use	Parking Requirement	Parking Required	Parking Provided
<i>Retail Sales, General</i>	1 space per 300 sq ft for buildings up to 45,000 sq ft	3,107 sq ft 11 spaces	41 spaces
<i>Social Service Agency</i> (Sunrise Project)	1 space 300 sq ft		
Total (Current and Future)		18 spaces	
ADA Accessible	2, with one being van accessible space for parking lots with 26-50 spaces	2 spaces, with 1 being van accessible	To be determined with Sunrise Project site plan, SP-00426, currently under review
Bicycle	<i>Retail Sales, General</i> and <i>Social Service Agency</i> : 1 space per 10 auto spaces	This requirement will be determined with the Sunrise Project site plan	

As this project involves the reuse of an existing building and existing parking area, the ADA parking requirements have been established based on the parking required for each use. The Sunrise Project will utilize 'Building E' and the ADA parking will be calculated at that point based on the total parking on-site. Adequate parking, including ADA accessible parking, is being provided for the

existing and proposed uses; however, the parking table on the plan varies slightly from this table. The parking table should be revised with the information in the tables above.

PARKING LOT LANDSCAPING

The project is reusing the existing parking lot. The parking spaces are located in several small parking areas as shown in Figure 7:

- 11 spaces along E 15th Street,
- 21 spaces to the east of the main structure and 'Building E',
- 8 spaces to the rear of the main structure and west of the proposed soyfood facility.

10 spaces are provided for the existing uses: 3 for the agricultural employees, 3 for the seed distribution business and 4 for the soyfood facility. The remaining spaces will be utilized when the social service/retail component of the project is installed. The perimeter and interior parking landscaping will be determined with the site plan for the social service/ retail component of the project as the soyfood and seed warehouse use will use parking spaces that are located behind or near the rear of the greenhouse building. Bumper blocks should be installed on the parking provided for the approved uses to define the parking spaces.

PARKING LOT AND ACCESS DRIVES

Section 20-913 of the Development Code requires that parking areas and drives be surfaced with concrete or asphalt. The parking areas and driveways on the site have historically been surfaced with gravel. The gravel is well compacted after years of heavy truck traffic associated with the nursery. In keeping with the intent to maintain the character of the property and to reuse the property as a sustainable, local food/urban agricultural project, the applicant intends to keep the gravel surfacing to keep impervious surface to a minimum and maximize the open space/growing areas. (Figure 8)

The project is unique in that it is reusing a site that was historically used for a more intense use with heavier traffic, but that used gravel drives and parking areas. Based on the nature of the proposed use, the historical use

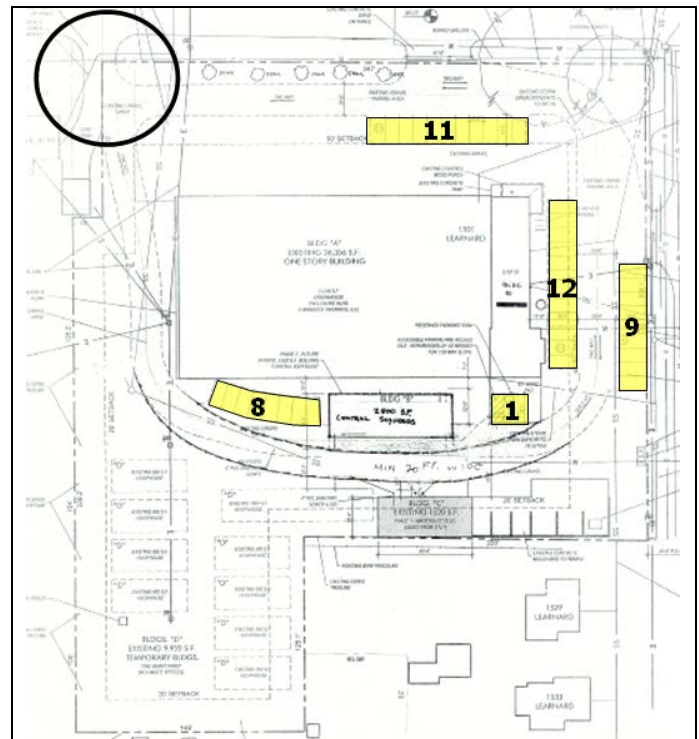


Figure 7. Central Soyfoods plan with all parking areas highlighted. Shared drive on E 15th Street is circled.

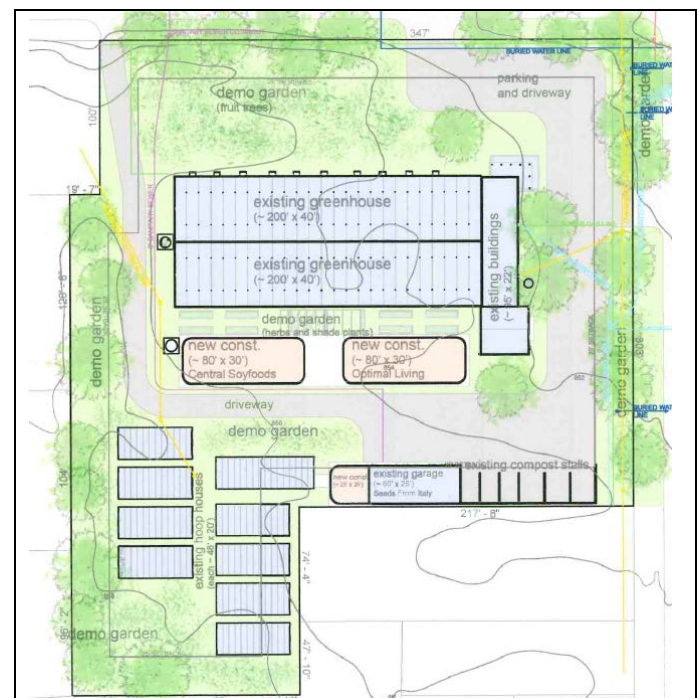


Figure 8. Concept plan provided with rezoning request.

of the property, and the fact that the gravel areas have been well-compacted through years of heavy truck traffic, and in light of the fact that this is a 'standard development project' with minimal changes to the site, the Planning Director determined it was not necessary to bring the parking and drive surfaces up to code; however, concrete driveway aprons are required on both E 15th Street and Learnard Avenue. The plan should be revised to show the gravel apron on Learnard Avenue being replaced with concrete with this project.

The Central Soyfoods site plan shows an existing shared access drive on E 15th Street that provides access to the Sunrise Green property and the residence to the west. (Figure 7) An access easement should be recorded with the Douglas County Register of Deeds for this shared access.

SIDEWALKS

Per Section 20-1105 of the Development Code, sidewalks shall be installed with any significant development project. A 'significant development project' is defined in Article 17 as any modification to a site that alters parking areas, drive aisles, or impacts on-site pedestrian and vehicular circulation and traffic patterns that the Planning Director determines to be significant in terms of impacting adjacent roads or adjacent properties, or the construction of one or more building or building additions that contain a gross floor area of more than 20% of the gross floor area of existing buildings or the addition of an increase of more than 20% of impervious cover. The new building will be 1,311 sq ft larger than the existing building which is a 3% increase in the overall building coverage. The addition will result in a 1% increase in impervious surface coverage. Based on the scale of the changes, the proposed improvement is not a 'significant development project'; however, the site is being improved through phases and it is unlikely any of the proposed changes will meet this definition. In order to insure sidewalks are installed when other sidewalks are available in the area, an Agreement Not to Protest the Formation of a Benefit District for sidewalk improvements along E 15th Street and Learnard Avenue when connecting sidewalks are available in the area, should be provided to the Planning Office for recording.

LANDSCAPING / BUFFERYARD

Typically, street tree requirements are established with the Master Street Tree Plan which is provided with the Final Plat. As this property is not yet platted, street tree requirements were established by the City Horticulture Manager. Five pear trees required along the 15th Street frontage were recently planted. The existing vegetation along Learnard will be used to meet the street tree requirement at this time. The plan should note that in the event the vegetation along Learnard Street is removed or damaged to the point the Planning Director determines the street tree requirement is not met, street trees will be planted per the city Horticulture Manager's approval.

The Central Soyfoods building will be located in the interior of the site and is screened from the east by distance and



Figure 6. Bufferyards for the property. Area with inadequate space for a bufferyard is shown with dashed yellow lines.

existing vegetation and from other sides by other buildings and vegetation on the site. Bufferyard landscaping is not required for the soyfood facility. However, as this site is being redeveloped in phases, there isn't one plan that includes the entire project, or a master plan. It is important to note that the existing vegetation must remain as shown in figure 6 along the west, southwest, and east sides of the property to serve as a buffer for the adjacent residential uses. If this landscaping is removed or damaged to the point the Planning Director determines it no longer provides an effective buffer, Type 3 Bufferyard plantings, as required in Section 10-1005 of the Development Code, will be planted by the property owner.

FIRE CODE

THE FIRE Code Official noted that the access drives must be capable of supporting 88,000 lbs, overhead obstructions such as powerlines and tree limbs must be a minimum of 13 ft 6 in above grade, and that fire apparatus must be able to reach within 150 ft of all sides of all structures. The property owner is working with the Fire Code Official on these requirements.

SITE COVERAGE.

The IL District permits a maximum of 75% of the site to be covered with impervious materials. Approximately 35% of the site is currently impervious.

LIGHTING

No exterior lighting is being proposed with this project.

Staff Finding – This use complies with the applicable provisions of the Development Code as an allowed use in the IL District subject to a Special Use Permit and as conditioned.

2. WHETHER THE PROPOSED USE IS COMPATIBLE WITH ADJACENT USES IN TERMS OF SCALE, SITE DESIGN, AND OPERATING CHARACTERISTICS, INCLUDING HOURS OF OPERATION, TRAFFIC GENERATION, LIGHTING, NOISE, ODOR, DUST AND OTHER EXTERNAL IMPACTS

Applicant's Response:

"Yes."

The facility is located in the interior of the site. No exterior lighting is being proposed with this project. No customers are expected at the site. This is a very small scale, low intensity manufacturing use. Deliveries to the facility will consist of soybeans, typically one delivery per month. Central Soyfoods' deliveries are handled with a small truck. The delivery vehicles are shown in Figure 4.

The definition of the *Manufacturing and Production, Limited* use prohibits exterior storage, limits the size to typically no more than 20 employees, and requires that few, or no, objectionable external effects occur with the use. These standards should be noted on the plan.

Staff Finding – The proposed use is a very small scale, low intensity manufacturing use. The business will be located in a building that is located in and oriented toward the interior of the site. The proposed use is compatible with the adjacent land uses based on the small scale and low intensity of the proposed use and its location in the interior of the site.

3. WHETHER THE PROPOSED USE WILL CAUSE SUBSTANTIAL DIMINUTION IN VALUE OF OTHER PROPERTY IN THE NEIGHBORHOOD IN WHICH IT IS TO BE LOCATED

Applicant's Response:

"No."

One of the principal factors for rezoning the property to the IL District, was the rehabilitation of the garden center. The garden center has been in place since 1926, and predates many of the residences in the area. The garden center is a unique feature in the area and rezoning was seen as a tool to accommodate the redevelopment of a Local Food-oriented project while maintaining the character of the property. This development is Phase 2 of that project. The project should not cause a diminution in the value of nearby properties as it is rehabilitating a signature feature of the area and the conditions placed on the manufacturing use with the Special Use Permit will minimize any negative impact associated with the use.

Staff Finding – The project is Phase 2 of the re-use and rehabilitation of the nursery/garden center property with a local food-oriented project. There is no evidence to support a finding that the proposed use would cause a diminution of other property values in the area.

4. WHETHER PUBLIC SAFETY, TRANSPORTATION AND UTILITY FACILITIES AND SERVICES WILL BE AVAILABLE TO SERVE THE SUBJECT PROPERTY WHILE MAINTAINING SUFFICIENT LEVELS OF SERVICE FOR EXISTING DEVELOPMENT

Staff Finding – Safety, transportation and utility facilities are available to serve the subject property.

5. WHETHER ADEQUATE ASSURANCES OF CONTINUING MAINTENANCE HAVE BEEN PROVIDED

Staff Finding – The site plan will function as the enforcement document to assure that the maintenance and use of the property is consistent with the approval.

6. WHETHER THE USE WILL CAUSE SIGNIFICANT ADVERSE IMPACTS ON THE NATURAL ENVIRONMENT

Applicant's Response:

"No."

The proposed use should have no adverse impact on the natural environment. Minimal deliveries will be made to the site and the business will use a small vehicle to distribute their product. The facility will comply with State regulations pertaining to food processing facilities. There should be no emissions into the air or water from the facility. There are two by-products of tofu production: 1) Okara, the hull of the beans; this is used as fertilizer. Central Soy has agreements with various farmers in the area for them to pick up the Okara; 2) Whey, a natural component of soy beans and wash water, will be directed into the sanitary sewer system.

Staff Finding – The proposed use, a small tofu processing facility, should have no adverse impact on the natural environment.

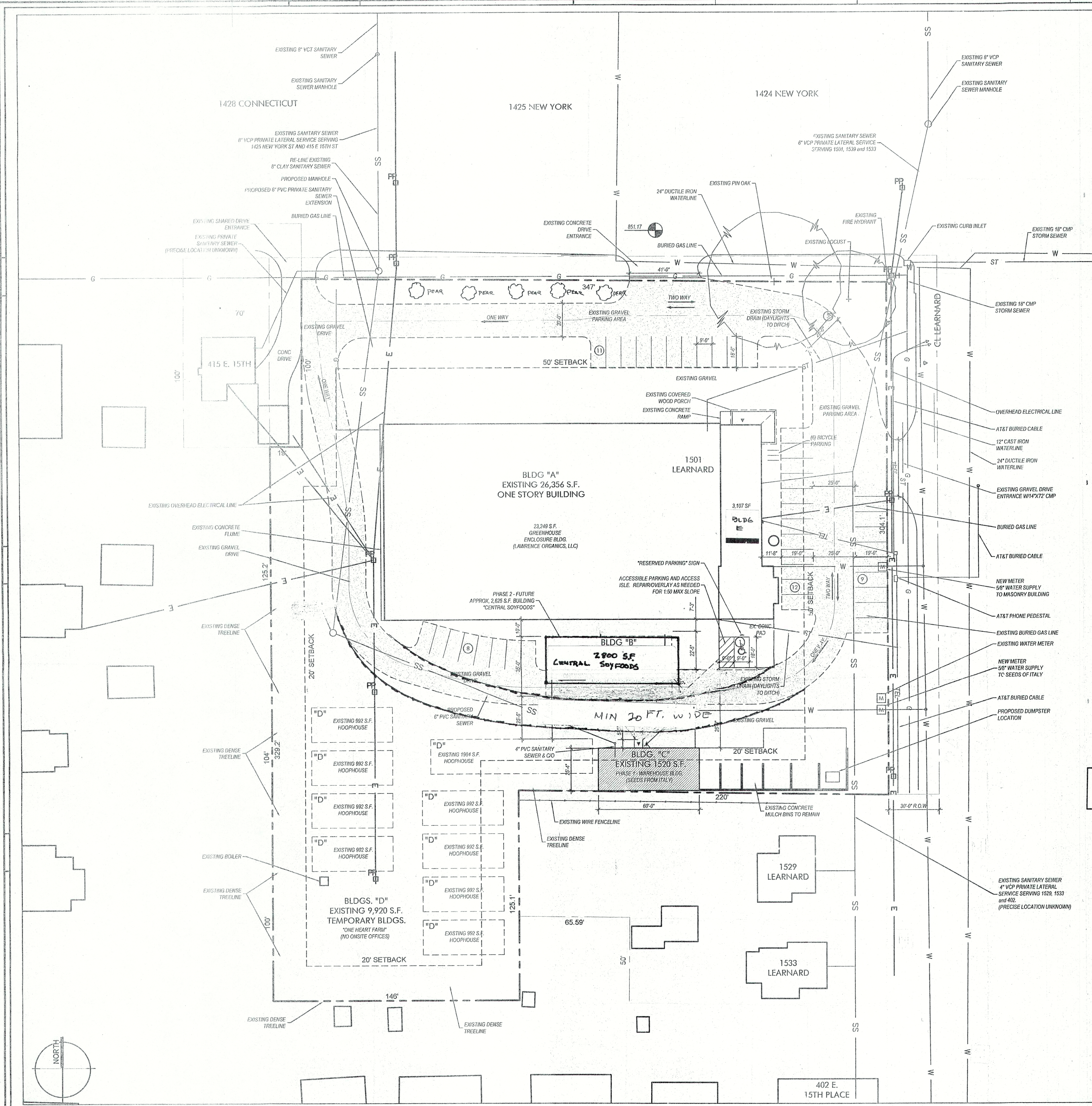
7. WHETHER IT IS APPROPRIATE TO PLACE A TIME LIMIT ON THE PERIOD OF TIME THE PROPOSED USE IS TO BE ALLOWED BY SPECIAL USE PERMIT AND, IF SO, WHAT THAT TIME PERIOD SHOULD BE

Time limits are established on Special Use Permits to permit a periodic review to determine if the use remains compliant with the area. As mentioned earlier in the report, the use will have few deliveries and should have very little impact on adjacent properties. The property is located in a developed residential area and has historically been used for a garden center/nursery which included truck deliveries, employees and customers on the site. The use, as approved, should remain compatible with the area. Any changes to the use would require review and approval. Significant changes to the site or a proposed change to the use would require a revised SUP and a public hearing while minor changes to the site would require approval of a revised site plan.

Staff Finding – The Special Use Permit would allow a small scale, low-intensity manufacturing use on a property that has historically been used as a nursery/retail garden center in a residential area. The Special Use Permit approval process for any significant change to the site or an intensification of use should insure compatibility with the neighborhood. It would not be appropriate to place a time limit on the Special Use Permit.

CONCLUSION

Based on the findings in this report, and as conditioned, staff recommends approval of the proposed Special Use Permit.



ZONING:
LEGAL DESCRIPTION:
PROJECT DESCRIPTION:
PROPERTY OWNER:
ARCHITECT:

EXISTING IL
A tract of land in the Northeast Quarter of Section 6, Township 13 South, Range 20 East of the 6th P.M., in the City of Lawrence, Douglas County, Kansas described as follows:
Commencing at a point 231 feet East from the Northwest corner of the Northeast Quarter; thence South 442 feet, 2 inches; thence East 146 feet; thence North 125.1 feet; thence East 250 feet; thence North 317 feet; thence West 396 feet to the point of beginning, LESS AND EXCEPT any portion thereof lying in Lot 1, Pence Addition, an Addition to the City of Lawrence, Douglas County, Kansas.

TO CONSTRUCT CENTRAL SOYFOODS

Sunrise Green, LLC
464 E 1750 Road
Baldwin City, KS, 66006

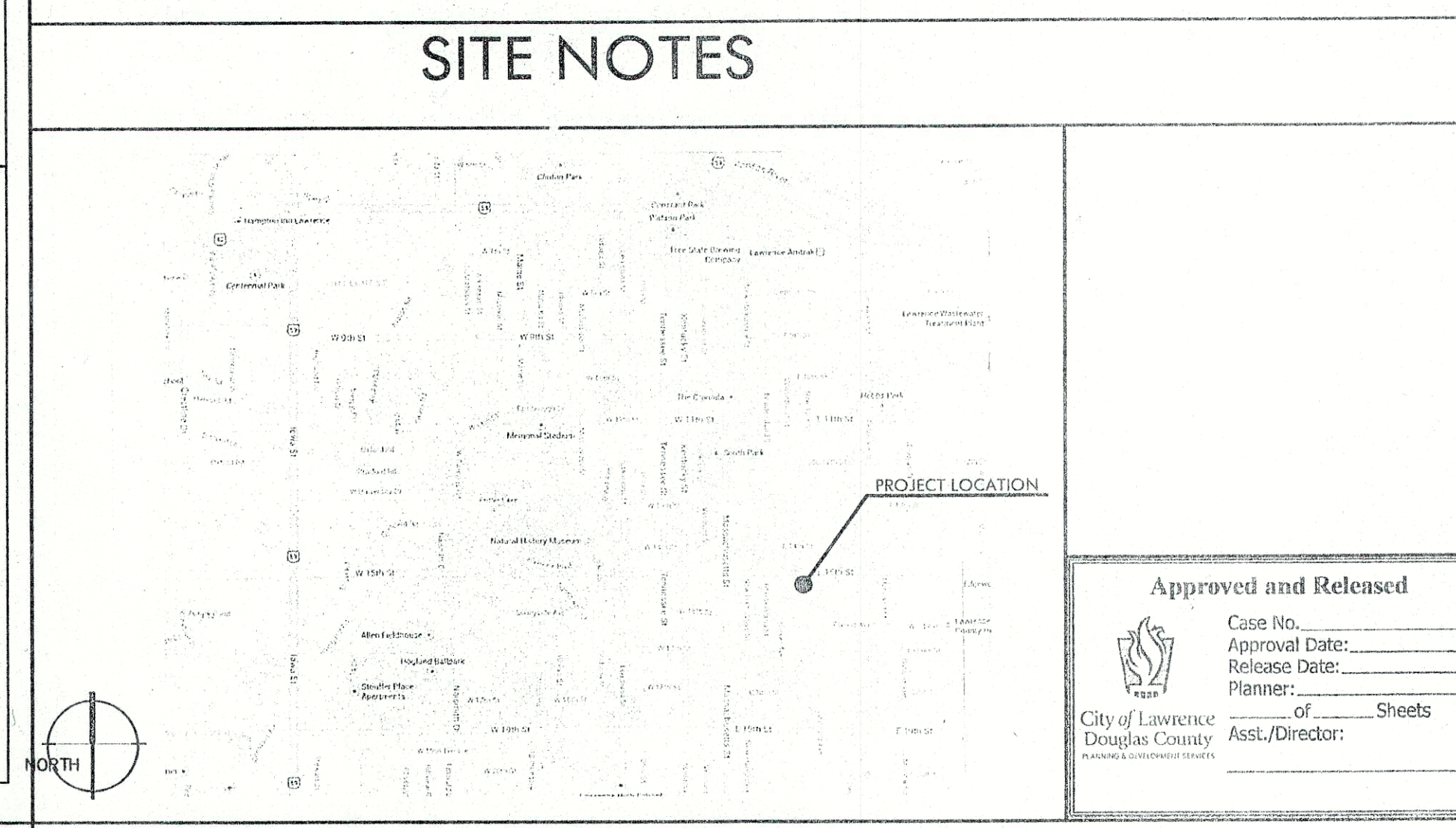
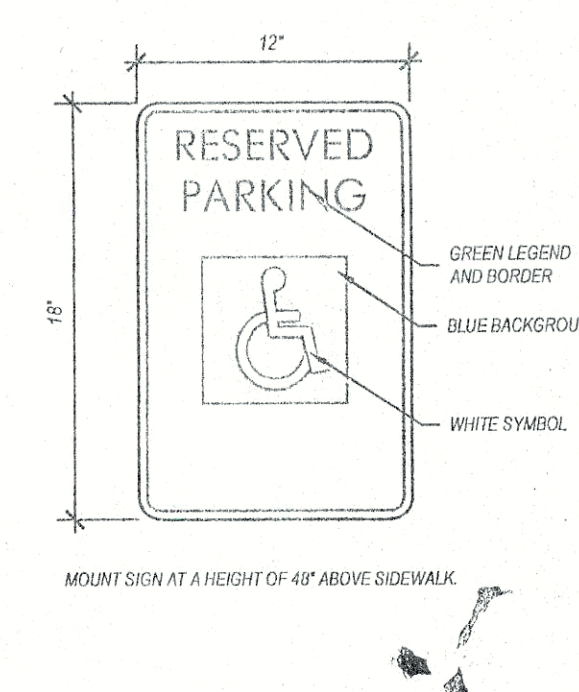
Hernly Associates, Inc.
920 Massachusetts St. Suite 2
Lawrence, KS 66044-2868

PROPERTY SURFACE SUMMARY	
EXISTING SUMMARY	SUMMARY AFTER PROJECT COMPLETION
TOTAL BUILDINGS = 39,332 S.F.	TOTAL BUILDINGS = 40,643 S.F.
TOTAL PAVEMENT = 3,980 S.F.	TOTAL PAVEMENT = 3,980 S.F.
TOTAL IMPERVIOUS = 43,312 S.F.	TOTAL IMPERVIOUS = 43,312 S.F.
TOTAL PERVIOUS = 84,353 S.F.	TOTAL PERVIOUS = 83,842 S.F.
TOTAL PROPERTY AREA = 127,665 S.F.	TOTAL PROPERTY AREA = 127,665 S.F.

BUILDING USES
BUILDING "A" Existing greenhouse and retail building
BUILDING "B" **CENTRAL SOYFOODS**
BUILDING "C" An existing maintenance/storage building that will be remodeled with a bathroom, office, and warehouse space for "Seeds From Italy" an importer of seeds which are sold at wholesale to various retail outlets.
BUILDINGS "D" A collection of existing temporary hoop houses (erected metal hoop-shaped frames covered with plastic sheeting). The buildings will be used to start and grow plants, a continuation of the former use. This tenant is strictly an agricultural use and will not maintain office space or other ancillary uses on site.
BUILDING "E" **RETAIL / EDU. CENTRAL SOYFOODS**
PARKING (entire site) = 4 SPACES
Per the requirements in Article 9 of the Development Code:
General Retail - 1 space per 300 SF - 3,107/300 = 10 spaces
Agricultural Crop (greenhouses) - 0 spaces - 36,275 S.F. / 0
plus 1 space per employee = 3 = 3 spaces
Wholesale Storage and Distribution (Light) - 1 spc./1,000 SF - 1,489/1000 = 1 space
plus 1 space per company vehicle = 1 space
Total Required = 15 SPACES
Total Provided = 41 SPACES
Bike Parking - 1 req. per 10 required spaces = 2 space
Bike Parking Provided = 6 spaces

REFUSE DISPOSAL
Dumpster located in existing concrete sided mulch bin.
LIGHTING:
No additional lighting is proposed
BENCHMARK:
Site grading is based on and tied to NGS benchmark T 368:
A stainless steel rod in hand hole located 190.9' north of the centerline of East 13th Street and 23.6' east of the centerline of Oregon Street. Elevation is 827.39' (NAVD 88).
Local Benchmark: center of intersection 15th and New York Streets 851.17'

LANDSCAPE
EXISTING LANDSCAPE WILL BE MAINTAINED.
PEAR TREES HAVE BEEN PLANTED ALONG THE NW PERIMETER OF PROPERTY BORDERING 15TH ST.



1 SITE LAYOUT PLAN
1" = 30'-0"

RECEIVED
OCT 07 2016
City Planning Office
Lawrence, Kansas

SUNRISE GREEN LLC
PHASE 2 CENTRAL SOYFOODS
1501 LEARNARD LAWRENCE, KANSAS

Hernly ASSOCIATES
920 Massachusetts
Lawrence, Kansas
66044
785 - 749 - 5896
FAX 785 - 749 - 1515

SITE PLAN
Date: 2016/07/27
Drawn by: MMYRS
Checked by:
Revisions:

Approved and Released
City of Lawrence
Douglas County
Planning & Development Services
Case No.:
Approval Date: _____
Release Date: _____
Planner: _____
Asst./Director: _____
of _____ Sheets

C1.0

ORDINANCE NO. 9181

AN ORDINANCE OF THE CITY OF LAWRENCE, KANSAS, REZONING APPROXIMATELY 2.96 ACRES FROM RS7 (SINGLE-DWELLING RESIDENTIAL) DISTRICT TO IL (LIMITED INDUSTRIAL) DISTRICT AND AMENDING THE CITY'S "OFFICIAL ZONING DISTRICT MAP," INCORPORATED BY REFERENCE INTO THE CITY CODE AT CHAPTER 20, ARTICLE 1, SECTION 20-108 OF THE CODE OF THE CITY OF LAWRENCE, KANSAS, 2015 EDITION, AND AMENDMENTS THERETO.

BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF LAWRENCE, KANSAS:

SECTION 1. The base zoning district classification for the following legally described real property, situated in the City of Lawrence, Douglas County, Kansas, to-wit:

A TRACT OF LAND IN THE NORTHEAST QUARTER OF SECTION 6, TOWNSHIP 13 SOUTH, RANGE 20 EAST OF THE 6TH PRINCIPAL MERIDIAN IN THE CITY OF LAWRENCE, DOUGLAS COUNTY, KANSAS, DESCRIBED AS FOLLOWS:

COMMENCING AT A POINT 231 FEET EAST FROM THE NORTHWEST CORNER OF THE NORTHEAST QUARTER OF SAID SECTION 6; THENCE SOUTH 442 FEET, 2 INCHES; THENCE EAST 146 FEET; THENCE NORTH 125.1 FEET; THENCE EAST 250 FEET; THENCE NORTH 317 FEET; THENCE WEST 396 FEET TO THE POINT OF BEGINNING, LESS AND EXCEPT ANY PORTION THEREOF LYING IN LOT 1, PENCE ADDITION, AN ADDITION TO THE CITY OF LAWRENCE, DOUGLAS COUNTY, KANSAS.

is hereby changed from RS7 (Single-Dwelling Residential) District to IL (Limited Industrial) District, as such district is defined and prescribed in Chapter 20 of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto.

SECTION 2. The rezoning granted in Section 1, *supra*, in addition to being subject to the general conditions established in Chapter 20 of the Code of the City of Lawrence, Kansas, 2015 Edition, as amended, is also subject to the following special conditions:

- (a) Permitted uses are limited to those listed below:
 - (i) Crop Agriculture;
 - (ii) Social Service Agency;
 - (iii) Health Care Office/Health Care Clinic, provided that the gross floor area shall not exceed 3,000 square feet;
 - (iv) Administrative and Professional Office, provided that the gross floor area shall not exceed 3,000 square feet;
 - (v) Personal Improvement, provided that the gross floor area shall not exceed 3,000 square feet;

- (vi) General Retail Sales, provided that the gross floor area shall not exceed 3,000 square feet;
 - (vii) Fast Order Food, provided that the gross floor area shall not exceed 3,000 square feet;
 - (viii) Limited Manufacturing and Production, provided that it is approved through the issuance of a Special Use Permit;
 - (ix) Light Wholesale Storage and Distribution, provided that it is approved through the issuance of a Special Use Permit;
 - (x) Neighborhood Religious Institution; and
 - (xi) Satellite Dish, accessory.
- (b) All site plans submitted for standard or major development projects shall require approval by the City Commission.

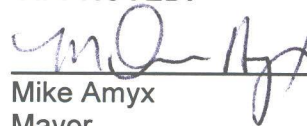
SECTION 3. The "Official Zoning District Map," which is adopted and incorporated into the City Code by reference at City of Lawrence, Kan., Code § 20-108 (Jan. 1, 2015), is hereby amended by showing and reflecting thereon the new zoning district classification for the subject property as described in more detail in Section 1, *supra*.

SECTION 4. If any section, sentence, clause, or phrase of this ordinance is found to be unconstitutional or is otherwise held invalid by any court of competent jurisdiction, it shall not affect the validity of any remaining parts of this ordinance.

SECTION 5. This ordinance shall be in full force and effect from and after its passage and publication as provided by law.

PASSED by the Governing Body of the City of Lawrence, Kansas, this 8th day of December, 2015.

APPROVED:



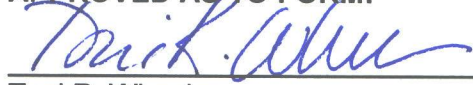
Mike Amyx
Mayor

ATTEST:

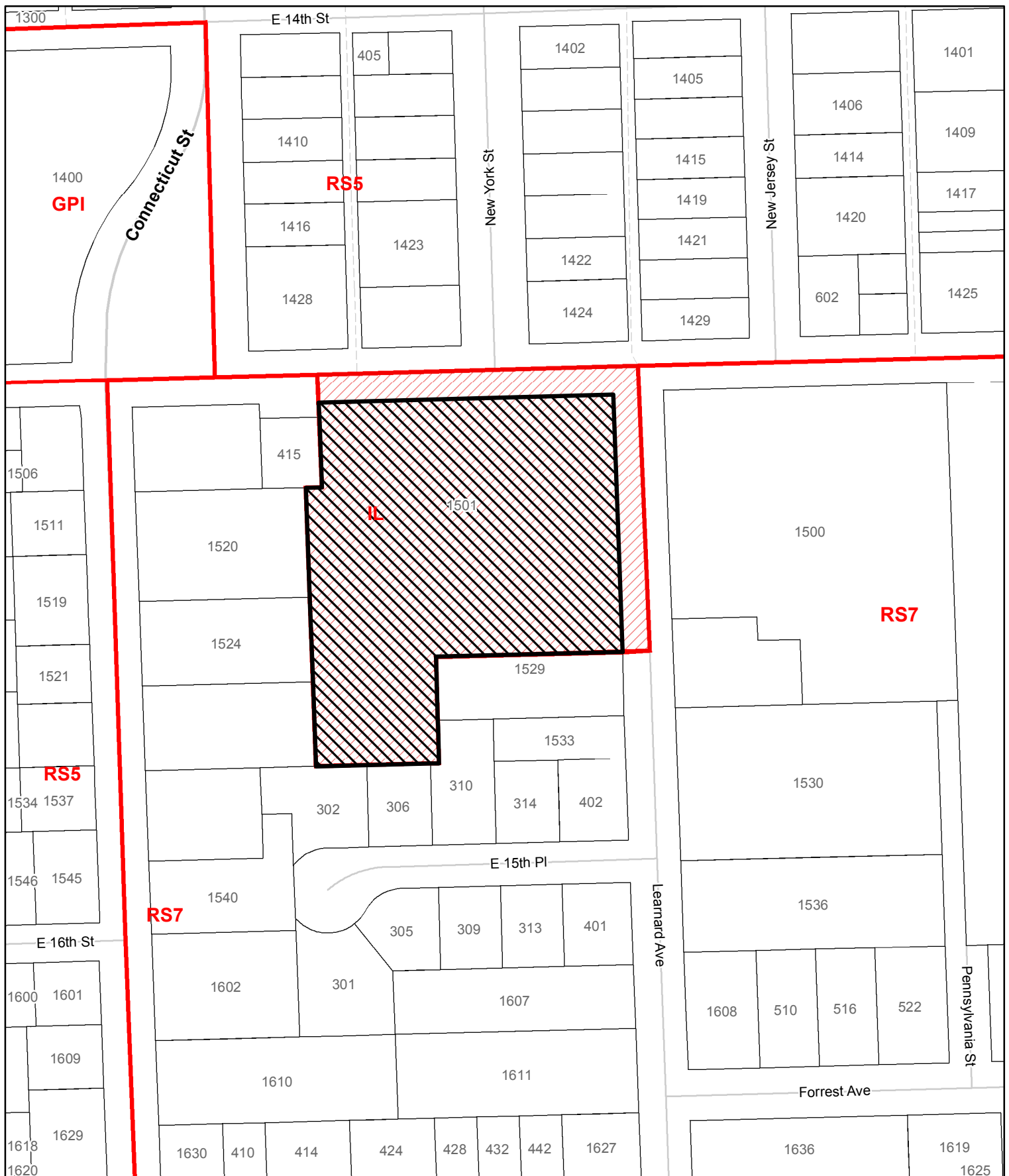


Brandon McGuire
Acting City Clerk

APPROVED AS TO FORM:



Toni R. Wheeler
City Attorney



**SUP-16-00361: Special Use Permit for Central Soyfoods
Located at 1501 Learnard Avenue**

Lawrence-Douglas County Planning Office
October 2016

 Subject Property



10/4/2016

431 Forrest Avenue
Lawrence, KS 66044-3729

Re: Central Soyfoods Special Use Permit

To Whom It May Concern:

I am writing to convey my unqualified support of the request by Central Soyfoods for a Special Use Permit for the former Sunrise Gardens site at 1501 Larnard Avenue in Lawrence.

Being a native of Lawrence and a long time resident of the Barker Neighborhood with a residence within two blocks of the site, I am well aware of the site and the positive effect the proposed project would have. In addition, I have known Dave Millstein for a number of years, including having served with him on the Black Jack Battlefield Trust Board of Trustees in the critical early years of its organization and operation. I have every confidence that he is committed to fulfilling his promises to develop an exemplary project and to respect the needs and concerns of the Barker Neighborhood Association and its residents. I furthermore am confident that he is more than capable of carrying out all his plans and promises associated with the site.

When I found out that Sunrise Gardens was going to close, I became very concerned about what might happen to the site. When I learned that Dave Millstein was interested in taking on the redevelopment of the site and what he was planning, all my concerns went away. My only concern now about the project is that it be approved by the city so it can be implemented in a timely manner and be allowed to fulfill its potential to become a great asset to the neighborhood and to Lawrence.

I respectfully request that the Central Soyfoods Special Use Permit for 1501 Larnard Avenue be approved by the city. Thank you.

Sincerely,

A handwritten signature in cursive script, reading "Kerry Altenbernd". The signature is written in dark ink and is positioned above the printed name.

Kerry Altenbernd

From: David Millstein [<mailto:zeebathome@wolffebrothers.com>]

Sent: Tuesday, October 18, 2016 11:31 AM

To: Mary Miller

Subject: Re: sup recommendations

Mary,

!. Are you saying that passing the SUP is contingent on putting in sidewalks but there are no sidewalks now to connect to and therefore you want to abrogate the Sunrise or Central Soyfoods right to protest a special benefit district without knowing any thing about the ramifications of said hypothetical special benefit district.

2. Are you saying that the 1 delivery per month, 5 part time employees and a 1/4 ton delivery truck coming and going from the property 6-8 times per week necessitates putting concrete on a driveway entrance/exit that has been operating under traffic loads much in excess of our requirements for the past 70 years.

.3. The latest site plan has dealt with the fire requirements. The drawing is scaled.

4. Yes you are correct, we are challenging the platting and any other issue that is unfair, unnecessary, wasteful or in the case of giving up our rights to protest, improper.

5. I am assuming changes and additions to the site plan have arisen since since our last review and the changes and additions we made at that meeting. Is this an endless process allowing you to continually change the rules of the game ad infinitum?

All of this endless obstruction to this straight forward attempt to save a local landmark, create a few jobs and provide the community with some educational services and locally grown produce Is wearing this project down. Do Scott and you want us to proceed or would you prefer we vanish from the scene?

Please share this e mail with Scott and the Planning Commissioners.

Thanks,

Dave

PLANNING COMMISSION REPORT
Regular Agenda - Public Hearing Item

PC Staff Report
10/24/16

ITEM NO. 3 TEXT AMENDMENT TO DEVELOPMENT CODE; PUBLIC NOTICE PROCEDURES

TA-16-00180: Text Amendment to the City of Lawrence Land Development Code, Article 13, regarding Public Notice Procedures. *Deferred by Planning Commission on 8/22/16.*

PROFESSIONAL STAFF RECOMMENDATION

Staff recommends the Planning Commission forward a recommendation for approval to the Lawrence City Commission to approve TA-16-00180, text amendments to the Land Development Code, Chapter 20 of the Code of The City of Lawrence, Kansas to modify Article 13 to:

1. correct reference errors/housekeeping updates as noted;
2. modify the sign posting requirements for UC Overlay District rezoning processes;
3. modify the notice area for all development applications that require mailed notice to include courtesy letters to property owners within 400 feet of the subject property; and
4. implement a mailing fee to be paid by the applicant to recover notification costs incurred.

Reason for Request: The City Commission initiated this amendment on July 5, 2016 as a follow-up to a previous discussion with staff regarding standard public notice for and courtesy mailed notice that has been provided for some development applications. Staff was directed to evaluate the impacts of increasing the distance for all mailed notice and, if appropriate, draft appropriate amendments to the Development Code.

PUBLIC COMMENT RECEIVED PRIOR TO PRINTING

- No written comments received to date.

BACKGROUND

During the processing for the Oread Design Guidelines hearings, Staff realized that we had missed a public notice step in that posted notice had not been provided for the area covered by the proposed Overlay Districts. In reviewing the Development Code regarding required notice, several inconsistent references to notice procedures were found in Article 13 – Development Review Procedures. For the Overlay Districts & Design Guidelines, the hearing process before the Historic Resources and Planning Commissions was started over and the Planning Commission was asked to initiate text amendments to correct the errors discovered.

In early June, the City Commission discussed the notice procedures as they related to the submitted site plan for neighborhood commercial development at the northeast corner of W 24th Place and Inverness Drive. The Commission suggested that impacts resulting from proposed development may often reach beyond the typical 200 foot radius. The discussion indicated a desire to consider implementing a larger notice area on all development projects.

Staff was directed to develop text amendments to address both issues and evaluate the impacts related to increasing the notice provisions for mailed notice to property owners surrounding proposed development projects. The Planning Commission considered various alternatives at their August 22, 2016 meeting and directed Staff to prepare the suggested amendments.

EXISTING CODE REQUIREMENTS & PRACTICES

The Development Code requires public notice for the following types of development applications:

Applications to Planning Commission

Newspaper, Mailed and Posted

- Rezoning,
- Special Use Permits,
- Preliminary Development Plans

Applications to the Board of Zoning Appeals

Newspaper and Mailed

- Variances
- Appeals of Administrative Decisions

Administrative Processes

Mailed

- Final Development Plans

*Mailed and Posted

- Standard and Major Site Plans
 - * Mailed notice by applicant at time of submission

The code requires property owners within 200 feet of the development proposal and registered neighborhood associations to be sent a letter describing the proposed activity when mailed notice is a requirement. Typically the application requires a current property ownership list provided by the County Clerk's office and Planning Staff prepares and mails the notice. The code requires the applicant to prepare and send letters for site plan applications.

In several recent instances, Staff has provided 'courtesy' letters to property owners in a larger notice area at the direction of either the Planning Commission or City Commission or when Staff determines it is appropriate to do so. Development proposals in the Inverness Park District Plan area garnered significant public interest during the plan development. As a result the plan included a requirement that the City Commission approve site plans for the undeveloped parcels in the area through a public process. As those site plans came in, Staff determined that extraordinary notice to property owners within 1,000 feet should be provided for the proposed developments.

Similarly, when the Alvarado Planned Unit Development redevelopment applications were submitted, Staff determined that the proposed changes, which were internal to the golf course area, could potentially be of interest to property owners beyond the required notice area and therefore provided notice to owners within 200 feet of the original PUD boundaries rather than only those owners within 200 feet of the requested zoning change.

It is important to highlight other ways that members of the community can be provided notice. The City has a robust subscription and email notification system which allows an individual to select the type of development applications they are notified about. These include meeting notices, board agendas and packets, news in particular neighborhoods, and new submittals to the Planning Office.

The new submittals are also viewable on the City's interactive map. As noted above, the majority of projects also include sign posting which provides notice to residents traveling past a proposed development site. Staff prepares a newsletter which is shared at a Lawrence Association of Neighborhoods (LAN) meeting each month. Lawrence also has active newspaper coverage of proposed development activity (both in the electronic Town Talk blog and the print LJW stories).

ANALYSIS

Article 13 provides direction on the types of public notice that are required for various development applications. Depending on the application, the notice may include newspaper, mailed and/or posted notice as defined in Section 20-1301(q). The mailed notice requirements (property owners within 200 feet in the city or, if near the city limits, 1,000 feet into the county) are based on the requirements in state law.

KSA 12-757 prescribes those distances at a minimum and also provides a protest petition option for rezoning and special use applications which is related to the required notice area. The statute provides the ability for property owners within the notice area to file a petition and, if sufficient, to require a supermajority vote by the governing body. A petition is sufficient if *"signed by the owners of 20% or more of any real property proposed to be rezoned or by the owners of record of 20% or more of the total real property within the area required to be notified, excluding streets and public ways."*

Impacts & Outcomes of Distance Changes

For the August Planning Commission meeting, Staff provided an analysis regarding the impact changing the required notice area would have for a variety of properties throughout the city. The evaluation looked at the number of parcels included within the various notice rings; the mailing costs to the city for these notice areas; and the change in number of parcels required for sufficient protest petitions. The analysis provided the change in 100 foot increments and the results are shown on the attached [tables](#) and [maps](#).

Currently the City absorbs the cost for postage, materials and staff time for all mailings. The analysis quantified the cost for postage and materials only (and did not factor in the cost of signs provided for posting). The City Commission recently increased application fees for PDS. Staff estimated that current mailings were approximately \$15 in mailing costs + \$25 in staff time for a total of \$40 for a typical 200 foot notice area. Staff indicated that while the City currently absorbs this cost, additional fees may need to be considered in the future if the notice area was expanded.

The City Attorney determined that increasing the notice area will not affect the number of parcels required for submission of a sufficient protest petition. The State Law requirement of 200 foot notice will remain for the determination of property owners eligible to submit a protest petition. The property owners between the required 200 foot radius and the proposed 400 foot ring will receive courtesy notice but will not be included in the determination of a valid protest petition.

Standard Distance across Applications

In Staff's opinion, if a revised notice area is desired, it would be best to be a standard distance for all types of applications. When there are variable processes involved, the opportunity for mistakes are increased. If the Commission desires to increase the notice area, Staff would also recommend an increase in application fees to recapture at least the hard costs associated with increased postage, materials and signs.

OVERVIEW OF PROPOSED AMENDMENT

Housekeeping Revisions

As noted above, several of the proposed revisions are clean-up or clarifying changes within Article 13 that were discovered during the Oread Neighborhood Overlay District rezoning process and preparation of these amendments. These changes correct the reference citations throughout the Article that indicate the type of notice required for various applications. In addition to these revisions, there are several amendments to update terms based on changes within the city organization or related to changes in how applications are processed.

Sign Posting for UC Overlay Districts

An additional revision is proposed regarding sign posting requirements for Urban Conservation Overlay Districts. Rezoning to Overlay Districts includes multiple properties with specific procedures and public hearing processes outlined in Section 20-308. The process includes preparation of design standards with multiple public input meetings prior to formal hearings before the Historic Resources Commission, the Planning Commission and the City Commission. The process is designed to engage the property owners and residents in the area throughout the development of the design standards. Section 20-308(d)(1) indicates that the zoning map amendment procedures of Section 20-1303 apply, *unless otherwise expressly stated*. (emphasis added)

In staff's opinion, the posting requirements in Section 20-1303(c) should be clarified for UC Overlay District zoning amendments because of the intensive, public engagement process that occurs during the design guidelines development process. Posting signs at strategic locations throughout a proposed district, based on staff direction, is a fiscally more prudent procedure.

Required Notice Area

If the Commission desires to increase the required notice area for development applications, Section 20-1303(q)(3)(i) will need to be modified to reflect the distance change. The notice distance is referenced in several places throughout Article 13 as highlighted in the attached text.

Article 13, listing the proposed changes, are attached to this staff report. Text to be deleted is shown with ~~strikeout~~ and proposed text is shown in underlined font.

CRITERIA FOR REVIEW & DECISION-MAKING

Section 20-1302(f) provides review and decision-making criteria on proposed text amendments. It states that review bodies shall consider at least the following factors:

- 1) Whether the proposed text amendment corrects an error or inconsistency in the Development Code or meets the challenge of a changing condition.**

Staff Response:

Several errors have been identified throughout Article 13 where subsections have been incorrectly cited. These are proposed to be corrected. Additional revisions are proposed due to changes in the terminology used in the city organization or related to the method that applications are now processed.

The City Commission and Planning Commission have expressed an interest in considering increasing the standard notification area for development applications to provide an opportunity for increased public participation. This request follows several development applications where impacts were perceived to extend beyond the typical notice area. The desire for increased standard notice could be considered a changing condition.

Whether the proposed text amendment is consistent with the Comprehensive Plan and the stated purpose of this Development Code (Sec. 20-104).

Staff Response: The comprehensive plan does not specifically address these amendments, however the plan is based on a general premise that development proposals will be responsible, compatible and will consider impacts to nearby properties. The Development Code is intended to provide standards so that projects are implemented in a manner that protects, enhances and promotes the health, safety and welfare of the general public.

PROFESSIONAL STAFF RECOMMENDATION

Staff recommends the Planning Commission forward a recommendation for approval to the Lawrence City Commission to approve TA-16-00180, text amendments to the Land Development Code, Chapter 20 of the Code of The City of Lawrence, Kansas to modify Article 13 to:

1. correct reference errors/housekeeping updates as noted;
2. modify the sign posting requirements for UC Overlay District rezoning processes;
3. modify the notice area for all development applications that require mailed notice to include courtesy letters to property owners within 400 feet of the subject property; and
4. implement a mailing fee to be paid by the applicant to recover notification costs incurred.

ARTICLE 13 DEVELOPMENT REVIEW PROCEDURES

20-1301	General
20-1302	Text Amendments
20-1303	Zoning Map Amendments (Rezoning)
20-1304	Planned Developments
20-1305	Site Plan Review
20-1306	Special Uses
20-1307	Institutional Development Plan
20-1308	Floodplain Development Permit
20-1309	Zoning Variances
20-1310	Written Interpretations
20-1311	Appeals of Administrative Orders, Requirements, Decisions, or Determinations

20-1301 GENERAL**(a) Summary of Procedures**

The following table provides a summary of the procedures in this Article. In the event of conflict between this summary table and the detailed procedures in this Development Code, the detailed procedures govern.

Procedure	Review and Decision-Making Bodies				Notice
	Staff	PC	BZA	CC	[2]
Text Amendments (§0)	R	<R>		DM	N
Zoning Map Amendments (§0) [3]	R	<R>		DM	N/P/M
Planned Developments (§ 20-1303(l)(2)(v))					
Preliminary Development Plan	R	<R>		DM	N/P/M
Final Development Plan	DM			<A>	M
Site Plan Review (§0)	DM			<A> [4]	P/M
Special Uses (§Article 12. 20-1305(o)(3))	R	<R>		DM	N/P/M
Zoning Variances (§0)	R		<DM>		N/M
Written Interpretations (§0)	DM		<A> [5]		
Appeals of Administrative Decisions (§0)			<DM>		N/M
PC = Planning Commission BZA = Board of Zoning Appeals CC = City Commission <=> Public Hearing Required					
[1] R = Review Body (Responsible for Review and Recommendation); DM = Decision-Making Body (Responsible for Final Decision to Approve or Deny); A = Authority to hear and decide appeals of Decision-Making Body's action.					
[2] Notices: N = Newspaper (published); P = Posted (signs); M = Mailed (See sub-section (pg)(3) of this section)					
[3] See Section 20-308(d) for special procedures applicable to UC, Urban Conservation District zoning map amendments.					
[4] City Commission is authorized to hear and decide appeals of Planning Director's decision on Site Plans.					
[5] Appeals processed as "Appeals of Administrative Decisions."					

(b) Authority to File Applications

Unless otherwise expressly stated, applications for review and approval under this article may be initiated by (1) all the Owner of the property that is the subject of the application; (2) the Landowners' authorized Agent; or (3) any review or decision-making body.

(c) Form of Application

Applications required under this Development Code shall be submitted in a form and in such numbers as required by the official responsible for accepting the application. Officials responsible for accepting applications shall develop checklists of submittal requirements and make those checklists available to the public. Application forms and checklists of required submittal information are available in the office of the [Planning Director](#).

(d) Pre-application Meetings

- (1) All applicants for matters that require a public hearing are required to attend a pre-application meeting with staff. Pre-application meetings are also required whenever the provisions of this Article expressly state that they are required. Pre-application meetings shall be scheduled by the applicant to allow adequate time to review and respond to issues raised at the pre-application meeting. The meeting shall occur at least 7 [Working Days](#) before submitting an application.
- (2) All other applicants are encouraged to arrange a pre-application meeting with City staff. The [Planning Director](#) will provide assistance to applicants and ensure that appropriate City staff members are involved in pre-application meetings.

(e) Application Processing Cycles

The [Planning Director](#) may, after consulting with review and decision-making bodies, promulgate processing cycles for applications. Processing cycles may establish:

- (1) deadlines for receipt of complete applications;
- (2) dates of regular meetings;
- (3) the scheduling of staff reviews and staff reports on complete applications; and
- (4) any required time-frames for action by review and decision-making bodies.

(f) Application Filing Fees

Applications shall be accompanied by the fee amount that has been established by the City Commission. Fees are not required with applications initiated by review or decision-making bodies. Application fees are nonrefundable.

(g) Application Completeness, Accuracy and Sufficiency

- (1) An application will be considered complete and ready for processing only if it is submitted in the required number and form, includes all required information and is accompanied by the required filing fee.
- (2) Within 5 [Working Days](#) of application filing, the [Planning Director](#) shall determine whether the application includes all information required for processing (See Section 20-1301(c)). If an application does not include all of the required information it will be deemed incomplete. If an application includes all of the required information it will be deemed complete. If the application is deemed incomplete, written notice shall be provided to the applicant and the applicant's [Agent](#). The notice shall include an explanation of the application's deficiencies.

- (3) No further processing of incomplete applications will occur and incomplete applications will be pulled from the processing cycle. When the deficiencies are corrected, the application will be placed in the next processing cycle. If the deficiencies are not corrected by the applicant within 60 days, the application will be considered withdrawn. If an application is deemed withdrawn because of failure to correct application deficiencies, notice shall be sent to the applicant and the applicant's [Agent](#).
 - (4) Applications deemed complete will be considered to be in the processing cycle and will be reviewed by staff and other review and decision-making bodies in accordance with the procedures of this Article and the processing cycles established under Section 20-1301 ~~(e)(2)~~.
 - (5) The [Planning Director](#) may require that applications or plans be revised before being placed on the agenda of the [Planning Commission](#) or City Commission if the [Planning Director](#) determines that:
 - (i) the application or plan contains one or more significant inaccuracies or omissions that hinder timely or competent evaluation of the plan's/application's compliance with Development Code standards;
 - (ii) the application contains multiple minor inaccuracies or omissions that hinder timely or competent evaluation of the plan's/application's compliance with Development Code standards;
 - (iii) the application or plan cannot be approved without a variance or some other change or modification that the decision-making body for that application or plan does not have the authority to make.
 - (6) Applications that contain the aforementioned types of inaccuracies or that substantially fail to comply with Development Code standards shall be revised before they will be placed on agenda of the [Planning Commission](#) or City Commission.
 - (7) Action or inaction by the [Planning Director](#) under this section may be appealed to the Board of Zoning Appeals.
- (h) Continuation of Public Hearings**
- (1) A public hearing for which proper notice was given may be continued by the Board of Zoning Appeals or [Planning Commission](#) to a later date without providing additional notice as long as the continuance is set for specified date and time and that date and time is announced at the time of the continuance.
 - (2) If a public hearing is tabled or deferred by the Board of Zoning Appeals or [Planning Commission](#) for an indefinite period of time or postponed more than three (3) months from the date of the originally scheduled public hearing, new public notice shall be given, in accordance with the notice requirements of the respective procedure, before the rescheduled public hearing.

- (3) The applicant or [Landowner](#) who requests the postponement is responsible for paying the cost of re-notification per the adopted schedule of fees for publication, and payment of re-notification costs shall be made before the item is placed on the agenda.

(i) Action by Review Bodies

- (1) Review bodies may take any action that is consistent with:
 - (i) the regulations of this Article;
 - (ii) the City's adopted Development Policy;
 - (iii) any by-laws that may apply to the review body; and
 - (iv) the notice that was given.
- (2) The review body's action may include recommending approval of the application, recommending approval with modifications or conditions, or recommending disapproval of the application.
- (3) The review body may recommend conditions, modifications or amendments if the effect of the condition, modification or amendment is to allow a less intensive use or [Zoning District](#) than indicated in the application, reduce the impact of the development, or reduce the amount of land area included in the application.
- (4) The review body may recommend that the application be approved conditionally upon the execution of a development agreement acceptable to the ~~Director of Legal Services-City Attorney~~ and/or compliance with the [Access Management](#) Standards and the Community Design Manual adopted by the City Commission from time to time.
- (5) Review bodies may not recommend a greater [Density](#) of development; a more intensive use or a more intensive [Zoning District](#) than was indicated in the public notice.
- (6) Review bodies are not required to recommend approval of the maximum [Density](#) or intensity of use allowed.

(j) Action by Decision-Making Bodies

- (1) Decision-making bodies may take any action that is consistent with:
 - (i) the regulations of this Article;
 - (ii) the City's adopted ~~d~~Development ~~p~~Policy;
 - (iii) any by-laws that may apply to the decision-making body; and
 - (iv) the notice that was given.
- (2) The decision-making body's action may include approving the application, approving the application with modifications or conditions, or denying the application. A denial of application may be accompanied with a remand to the review body, if any, for further consideration.

- (3) The decision-making body may impose conditions on the application or allow modifications or amendments if the effect of the condition, modification or amendment is to allow a less intensive use or [Zoning District](#) than indicated in the application or to reduce the impact of the development or to reduce the amount of land area included in the application.
- (4) The decision-making body may approve the application upon the condition that the applicant executes a development agreement acceptable to the ~~Director of Legal Services~~ [City Attorney](#) and/or compliance with the [Access Management](#) Standards and the Community Design Manual adopted by the City Commission from time to time.
- (5) Decision-making bodies may not approve a greater [Density](#) of development; a more intensive use or a more intensive [Zoning District](#) than was specified in the public notice.
- (6) Decision-making bodies are not required to approve the maximum [Density](#) or intensity of use allowed.

(k) Lesser Change Table

Pursuant to K.S.A. 12-757, the [Planning Commission](#) may adopt a “Lesser Change Table.” The Lesser Change Table is for the use of the [Planning Commission](#) in determining the hierarchy of [Zoning Districts](#) and for determining when public notification or re-notification is required. Such a table lists zoning classifications, by category, in ascending order from the least intense to the most intense. The [Planning Commission's](#) Lesser Change Table shall identify only the hierarchy of [Zoning Districts](#) within each of the three categories of [Base Districts](#)—Residential, Commercial and Industrial. It is not intended to identify hierarchical arrangements among Districts in different categories. For example, the Lesser Change Table may classify the RS40 District as less intense than the RS20 District, but it may not classify (R) Residential Districts as less intense than (C) Commercial Districts, or vice-versa. The Lesser Change Table shall be filed with the [Planning Director](#).

(l) Burden of Proof or Persuasion

In all cases, the burden is on the applicant to show that an application complies with applicable review or approval criteria.

(m) Conditions of Approval

When the procedures of this Article allow review bodies to recommend or decision-making bodies to approve applications with conditions, the conditions shall relate to a situation created or aggravated by the proposed use or development. When conditions are imposed, an application will not be deemed approved until the applicant has complied with all of the conditions.

(n) Deferred Items

Once ~~on a published and distributed agenda, a staff report is included in a posted agenda packet,~~ [Planning Commission](#) action is required to defer an item. If an application is requested for deferral from the next [Planning Commission](#) agenda prior to ~~publication of the agenda posting of the agenda packet,~~ the applicant may defer an item by submitting a written request to the [Planning Director](#). For [Deferred Items](#), the [Landowner](#) or applicant shall provide an updated property Ownership list from the County Clerk's office for items that have been deferred from an agenda for 3 or more months. If deferred at the applicant or [Landowner's](#) request, the cost of republication of legal notice in the newspaper shall be paid by the applicant or [Landowner](#). If an item is deferred by the [Planning Commission](#), no republication fee will be charged.

(o) Inactive Files

For **Inactive Files**, the **Planning Director** may notify the applicant and applicant's **Agent** in writing that a file has been closed when the file has been inactive for a period of time equal to or exceeding 12 months. Requests for action after a file has been declared inactive and the applicant has been notified require resubmittal as a new application. Review fees and cost of publication are required to be paid as part of the resubmittal.

(p) Inaction by Review/Decision-Making Bodies

- (1) When a review or decision-making body fails to take action on an application within any time limit that is specified in or under this Article (as with an application processing cycle), that inaction will be interpreted as a recommendation of approval or a decision to approve, respectively. The **Effective Date** of such a “non-action” approval or recommendation of approval will be the date that action was required to have occurred under the required time limit.
- (2) Time limits for action may be extended if the applicant gives written consent to the extension or the applicant submits a written request for a deferral and agrees in writing to an extension of the time for action.
- (3) When a review body fails to take action on an application within any time limit that is specified in this Article, the decision-making body is free to proceed with its own action on the matter without awaiting a recommendation.

(q) Notices

The notice provisions of this section apply except as otherwise expressly stated.

(1) Content**(i) Newspaper and Mailed Notice**

All Newspaper and Mailed Notices shall:

- a. indicate the date, time and place of the public hearing or date of action that is the subject of the notice;
- b. describe the property involved in the application by Street address or by general description;
- c. describe the nature, scope and purpose of the application or proposal; and
- d. indicate where additional information on the matter can be obtained.

(ii) Posted Notice

All Posted Notices shall:

- a. indicate the date, time and place of the public hearing or date of action that is the subject of the notice;
- b. state the language “**Development Activity** Proposed”, and

- c. indicate where additional information on the matter can be obtained.

(2) Newspaper Notice

When the provisions of this Development Code require that “Newspaper Notice” be provided, the City is responsible for ensuring that notice is published in the official newspaper of the City of Lawrence. The notice shall appear in the newspaper at least 20 days before the date of the public hearing.

(3) Mailed Notice

When the provisions of this Development Code require that “Mailed Notice” be provided:

(i) Owner Notice; Radius

The official responsible for accepting the application shall mail notice to the record Owner of the subject property and all Owners of property located within ~~200-400~~ feet of the subject property. If the subject property abuts the City limits, the area of notification shall be extended to at least 1,000 feet into the unincorporated area.

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(ii) Notice to Registered Neighborhood Associations

The official responsible for accepting the application shall mail notice to any Registered Neighborhood Associations whose boundaries include or are contiguous to the subject property.

(iii) Ownership Information

The applicant is responsible for providing certified ownership information. Current ownership information shall be obtained from the Douglas County Clerk. Ownership information will be considered current if, at the time of submission, it is no more than 30 days old.

(iv) Timing of Notice

Required notices shall be deposited in the U.S. mail at least 20 days before the public hearing, meeting, or date of action that is the subject of the notice. When required notices have been properly addressed and deposited in the mail, failure of a party to receive such notice will not be grounds to invalidate any action taken.

(v) Mailing Fee Established

From time to time, the Governing Body may establish a reasonable fee to be paid by the applicant to recover notification costs incurred by the City.

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(4) Posted Notice

- (i) When the provisions of this Development Code require that “Posted Notice” be provided, the applicant shall ensure that notice is posted on the subject property.
- (ii) Posted notice shall be in the form of official signs provided by the City.
- (iii) Posted notice shall be clearly visible to neighboring residents and passers-by from each Public Street bordering the subject property. At least one sign shall be posted on each Street Frontage. The Planning Director is authorized to require the posting of additional

signs when deemed necessary for effective public notice, but not more than one sign per 300 feet of Street [Frontage](#) may be required.

- (iv) Posted notice shall remain in place for at least 20 days before the public hearing, meeting, or date of action that is the subject of the notice.
- (v) During the required notice period, the applicant shall periodically check the condition of the sign and shall replace it if it is no longer legible for any reason, whether through Act of God, vandalism, defect in installation or vegetative growth.
- (vi) For any application requiring posted notice, the applicant shall supplement the application with an affidavit of posting and notice no sooner than the date the sign is posted but no later than seven (7) days prior to the scheduled public hearing, meeting, or date of action that is the subject of the notice. Failure to make timely delivery of such affidavit to the [Planning Director](#) shall render the application incomplete and subject it to removal from the agenda on the hearing date, at the discretion of the [Planning Commission](#).
- (vii) The applicant shall remove notice signs required by this section within 10 days of the date that the decision-making body takes action or the date that the application is withdrawn. Failure to properly post or maintain such signs is grounds for deferral or denial of the application.
- (viii) For applications that do not about [Public Streets](#), the [Planning Director](#) is authorized to approve an alternative form of posted notice that will be visible to passers-by.
- (ix) The public may submit written statements regarding a specific development proposal that, when the written statement is submitted by the published deadline for receiving public comment, will become a part of the official record in the planning department.
- (x) Parties affected by the actions of a decision making body have the right to appeal the action taken in accordance with the procedures set out in Article 13 of this Chapter.

(r) Written Findings

Unless otherwise specifically provided in this ordinance, written findings are not required for a final decision on any application. Provided, however, that any decision may be expressly made subject to the subsequent adoption of written findings and, in such cases, the decision shall not be considered final until such findings are adopted. Provided further, that where an appeal of any quasi-judicial decision has been filed in the District Court of Douglas County pursuant to K.S.A. 12-760 or K.S.A. 60-2101(d) in cases where written findings have not been adopted, written findings shall be adopted by the approving authority within 45 days of service of the appeal on the City and thereafter shall be certified to the District Court as part of the administrative record. The 45-day time period for adoption and certification of findings may be extended with the permission of the District Court.

(s) Where Ordinance Required

Adoption of an ordinance is required in the case of a zoning text amendment, rezoning and special use permit. In such instances, the decision approving the application shall not be deemed to be final until the ordinance has been published in an official City newspaper.

(t) Planning Director as Administrative Official

Except where otherwise specifically provided in the Development Code, the [Planning Director](#) shall be the administrative official charged with interpreting and enforcing the provisions of the Development Code.

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20-1302 TEXT AMENDMENTS

(a) Initiation

An amendment to the text of the Development Code may be initiated by the City Commission, the [Planning Commission](#), or, as to provisions affecting Urban Conservation Districts, by the [Historic Resources Commission](#); and adopted in accordance with the rules of that body. Applications for text amendments may also be initiated by private parties and shall be filed with the [Planning Director](#). The application shall be in writing and shall include the proposed text and the reasons for proposing the amendment. The [Planning Director](#) shall forward the application to the City Commission for review and consideration of initiating the amendment taking into consideration the need for the amendment. Any proposed amendment shall follow the process set forth in this section after initiation.

(b) Public Hearing Notice

Newspaper notice of the [Planning Commission](#)'s public hearing shall be provided in accordance with Section 20-1301(q).

(c) Staff Review/Report

The [Planning Director](#) will review each proposed text amendment in accordance with the review and decision-making criteria of subsection (f) of this Section and, if deemed necessary, distribute the proposed amendment to other agencies and reviewers. Based on the results of those reviews, the [Planning Director](#) will provide a report on the proposed amendment to the [Planning Commission](#) and City Commission.

(d) Planning Commission's Review/Recommendation

The [Planning Commission](#) shall hold a public hearing on the proposed text amendment, review the proposed text amendment in accordance with the review and decision-making criteria of subsection (f) of this Section and recommend in writing that the City Commission approve, approve with modifications or deny the proposed amendment. The [Planning Commission](#) is also authorized to forward the proposed amendment to the City Commission with no recommendation.

(e) City Commission Decision

After receiving the [Planning Commission](#)'s recommendation, the City Commission shall take one of the following actions on the proposed text amendment:

- (1) approve, approve with modifications, or deny; or
- (2) return the application to the [Planning Commission](#) for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.

- (i) The [Planning Commission](#), after considering the explanation by the City Commission, may resubmit its original recommendations with its reasons for doing so or submit a new or amended recommendation.
 - (ii) Upon the receipt of such recommendation, the City Commission may, by a simple majority vote, approve the proposed text amendment, approve it with modifications, or deny it.
 - (iii) If the [Planning Commission](#) fails to deliver its recommendations to the City Commission following the [Planning Commission's](#) next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the [Planning Commission](#) as a resubmission of the original recommendations and proceed accordingly.
- (3) The City Commission may act by a simple majority vote, except for action pursuant to Section 20-1302(e)(1) that is contrary to the [Planning Commission's](#) recommendations, in which case the action shall be by a 2/3 majority vote of the full membership of the City Commission.

(f) Review and Decision-Making Criteria

In reviewing and making decisions on proposed zoning text amendments, review bodies shall consider at least the following factors:

- (1) whether the proposed text amendment corrects an error or inconsistency in the Development Code or meets the challenge of a changing condition; and
- (2) whether the proposed text amendment is consistent with the [Comprehensive Plan](#) and the stated purpose of this Development Code (See Section 20-104).

(g) Date of Effect

The Development Code text amendment will become effective upon publication of the adopting ordinance.

20-1303 ZONING MAP AMENDMENTS (REZONINGS)**(a) Initiation**

An amendment to the zoning map may be initiated by the City Commission, the [Planning Commission](#), or, as to Urban Conservation district, by the Historic Resource Commission; and adopted in accordance with the rules of that body. Applications for zoning map amendments initiated by the [Landowner](#) shall be filed with the [Planning Director](#). Any proposed amendment shall follow the process set forth in this section after initiation.

(b) Application Contents

- (1) An application for amendment shall be accompanied by a conceptual plan and data necessary to demonstrate that the proposed amendment is in general conformance with the [Comprehensive Plan](#) and that the public necessity and convenience; and general welfare require the adoption of the proposed amendment.
- (2) The application shall include a General Location Map, which shall show the location of the property in relation to at least one intersection of two streets shown as [Collector](#) or [Arterial Streets](#) on the City's Major Thoroughfares Map of the [Comprehensive Plan](#).
- (3) Each application for an amendment to the [Zoning Districts](#) map shall be accompanied by a certified list of all property [Owner](#) within the notification area. If such proposed amendment is not a general revision of the existing regulations and affects specific property, the property shall be designated by legal description or a general description sufficient to identify the property under consideration. In addition to a published notice, written notice of such proposed amendment shall be mailed at least 20 days before the hearing to all [Owners](#) of record of lands located within at least ~~200~~ [400](#) feet of the area proposed to be altered for regulations of the city. If the city proposes a zoning amendment to property adjacent to the city's limits, the area of notification of the city's action shall be extended to at least 1,000 feet in the unincorporated area. All notices shall include a statement that a complete legal description is available for public inspection and shall indicate where such information is available.

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(c) Public Hearing Notice

- (1) Newspaper, posted and mailed notice of the [Planning Commission's](#) public hearing shall be provided in accordance with Section 20-1301 ~~(p)(g)(3)~~ [except as noted in subsection \(2\) below](#). For purposes of K.S.A. §12-757, any [Zoning District](#) listed in the right-hand column of the Lesser Change Table that follows shall be considered a "lesser change" than a change to the [Zoning District](#) listed in the left-hand column of the same row of the table; in accordance with the cited section, a recommendation or action to amend the zoning map to assign the "lesser change" [Zoning District](#) to the land, rather than the [Zoning District](#) advertised in the notice, shall not require further notice. A recommendation or action to amend the Zoning Map to assign any [Zoning District](#) other than the one advertised in the notice or one included in the corresponding right-hand column of the Lesser Change Table will be inconsistent with the advertised hearing and shall require re-advertising and the holding of a new hearing, after proper notice.

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Such recommendation or action by the [Planning Commission](#) or the City Commission shall be construed as an instruction to the [Planning Director](#) to set a new hearing and to give notice of the proposed hearing, including the new [Zoning District](#) in the notice.

Table of Lesser Changes	
Advertised/Proposed Zoning District	Districts to be Considered a "Lesser Change"
RS40	None
RS20	RS40
RS10	RS20 or RS40
RS7	RS10, RS-20 or RS40
RS5	Any other RS except RS3 or RSO
RS3	Any other RS except RSO
RSO	Any other RS except RS-3
RM12, RM12D	Any RS except RSO
RM15	RM12 or any RS except RSO
RM24	RM15, RM12 or any RS except RSO
RM32	Any RM or any RS
RMG	Any RM or any RS
RMO	RM15, RM12 or any RS
CN1	None
CN2	CN1, RSO or RMO
CD	CN1, CN2 or CC200
CC200	CN1 or CN2
CC400	CC200 or CN2
CC600	CC400, CC200 or CN2
CR	CC600, CC400 or CC200
CS	CN1, CN2 or CO
IBP	None
IL	IBP or CN2
IM	IBP or IL
IG	IL, IM, IBP, or CN2
Other Zoning Districts	Not Applicable

(2) Applications for Urban Conservation Overlay District zoning amendments shall include newspaper and mailed notice of the Planning Commission's public hearing in accordance with Section 20-1301(g). Sign posting shall be provided at strategic locations throughout the proposed district based on staff direction.

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(d) Staff Review/Report

The [Planning Director](#) will review each proposed zoning map amendment in accordance with the review and decision-making criteria of Subsection (g) of this Section and, if deemed necessary, distribute the proposed amendment to other agencies and reviewers. Based on the results of those reviews, the [Planning Director](#) will provide a report on the proposed amendment to the [Planning Commission](#) and City Commission. The report will include documentation proof of posting and other required notice.

(e) Planning Commission's Review/Recommendation

The Planning Commission shall hold a public hearing on the proposed zoning map amendment, review the proposed amendment in accordance with the review and decision-making criteria of Subsection (g) of this Section and recommend that the City Commission approve, approve with modifications or deny the proposed amendment. The Planning Commission is also authorized to forward the proposed amendment to the City Commission with no recommendation.

(f) City Commission Decision

After receiving the Planning Commission's recommendation, the City Commission shall take one of the following actions on the proposed zoning map amendment:

- (1) approve, approve with conditions or modifications, or deny; or
- (2) return the application to the Planning Commission for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - (i) The Planning Commission, after considering the explanation by the City Commission, may resubmit its original recommendations with its reasons for doing so or submit a new or amended recommendation.
 - (ii) Upon the receipt of such recommendation, the City Commission may, by a simple majority vote, approve the proposed zoning map amendment, approve it with modifications, or deny it.
 - (iii) If the Planning Commission fails to deliver its recommendations to the City Commission following the Planning Commission's next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the Planning Commission as a resubmission of the original recommendations and proceed accordingly.
- (3) The City Commission may act by a simple majority vote, except for the following cases:
 - (i) action that is contrary to the Planning Commission's recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - (ii) approval, or approval with modifications, when a valid protest petition has been submitted in accordance with subsection ~~(g)(h)(9)~~ of this Section, in which case a decision approving the application shall be effective only if supported by the votes of at least 3/4 of the members of the entire City Commission.
- (4) The City Commission shall:
 - (i) State the reasons for its decision on the minutes or official record; and

- (ii) notify the applicant, and all other parties who have made a written request for notification, in writing of its decision and the reasons for its decision.

(g) Review and Decision-Making Criteria

In reviewing and making decisions on proposed zoning map amendments, review and decision-making bodies shall consider at least the following factors:

- (1) conformance with the [Comprehensive Plan](#);
- (2) zoning and use of nearby property, including any overlay zoning;
- (3) character of the neighborhood;
- (4) plans for the area or neighborhood, as reflected in adopted area and/or sector plans including the property or adjoining property;
- (5) suitability of the subject property for the uses to which it has been restricted under the existing zoning regulations;
- (6) length of time the subject property has remained vacant as zoned;
- (7) the extent to which approving the rezoning will detrimentally affect nearby properties;
- (8) the gain, if any, to the public health, safety and welfare due to denial of the application, as compared to the hardship imposed upon the [Landowner](#), if any, as a result of denial of the application; and
- (9) the recommendation of the City's professional staff.
- (10) For proposals that will create more than 100,000 square feet of retail space within the city: the impact of the proposed project on the retail market. Staff will provide an analysis based on the addition of the square footage to the retail market, vacancy rate trends, square footage per capita trends, and current demand trends, including but not limited to population, income, pull factors, and retail sales using the latest available city-wide retail market report.

(h) Protest Petitions

A valid protest petition opposing a zoning map amendment may be submitted to the City Clerk within 14 days of the conclusion of the [Planning Commission](#)'s public hearing.

- (1) A protest petition will be considered "valid" if it is signed by the [Owner](#) of 20% or more of:
 - (i) any real property included in the proposed amendment; or

- (ii) the total real property within ~~the area required 200 feet of the proposed amendment (or 1,000 feet into the unincorporated area when the subject property abuts the city limits) that is to be~~ notified of the proposed rezoning, excluding streets and public ways.

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- (2) In the case of joint Ownership, all Owners shall sign the petition.
- (3) For the purpose of determining the sufficiency of a protest petition, if the proposed rezoning was requested by the Owner of the specific property subject to the rezoning, or the Owner of the specific property subject to the rezoning does not oppose in writing such rezoning, such property shall be excluded when calculating the total real property within the area required to be notified.

(i) Date of Effect

The zoning map amendment will become effective upon publication of the adopting ordinance.

(j) Limitation on Successive Applications

- (1) Withdrawal of an original application after it has been advertised for public hearing shall constitute denial of the application as if the public hearing had been held and concluded;
- (2) A successive application shall not be accepted for a period of twelve (12) months from the date of City Commission denial of the original application unless a successive application is substantially different from the original application that was denied;
- (3) A successive application shall not be accepted until 120 days after the date of the City Commission denial and then will only be accepted if substantially different from the original application. The threshold for measuring substantially different shall be based on meeting one or more of the following criteria:
- A different Zoning District category has been applied for;
 - The same Zoning District category has been applied for and the Density of use is at least 25% greater or less than the original petition;
 - The same Zoning District category has been applied for and the intensity of use is at least 25% greater or less than the original petition; or
 - Specific responses to the reasons for denial set forth in the findings of fact by the City Commission are, in the opinion of the Planning Director, addressed in the resubmission.
- (4) A new rezoning application may be submitted after at least twelve (12) months from the date of City Commission denial.

(k) Appeals

Within 30 days of the City Commission's decision on the zoning map amendment, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

(I) Plans

- (1)** A plan shall be prepared and adopted prior to review of a petition for map amendment when:
 - (i)** No water or sanitary sewer mains exist or are planned to serve the proposed site;
 - (ii)** The request is not consistent with adopted plans; or,
 - (iii)** In-fill development is proposed and, at the discretion of the [Planning Commission](#), additional information is needed specific to unanswered questions or concerns related to ~~transportation~~, compatibility of land use(s), or adequacy of transitions between established and proposed land uses.
- (2)** Depending on the size or type of request, the plans to be prepared include:
 - (i)** Watershed or Sub-basin Plan. This Plan will encompass an entire watershed or sub-basin.
 - (ii)** Sector Plan. This Plan includes approximately one square mile.
 - (iii)** Neighborhood Plan. This Plan encompasses a specific neighborhood.
 - (iv)** Special Area Plan. This includes a Nodal Plan which plans for an area immediately surrounding an intersection. A Corridor Plan is a type of linear area plan that generally encompasses a roadway or specific feature.
 - (v)** Specific Issue/District Plan. Deals with a specific issue or project that does not fall into any of the above listed categories.

20-1304 PLANNED DEVELOPMENTS**(a) Description**

PD, [Planned Development Overlay Districts](#) are established through the approval of zoning map amendments, in accordance with the hearing and notice requirements of Section 20-1303. PD zoning map amendments shall only be processed concurrently with a Preliminary Development Plan application. Final Development Plan approval is required after approval of the zoning map amendment and Preliminary Development Plan. This section sets forth the required review and approval procedures for PD Preliminary and Final Development Plans.

Development Plans for uses included in the Commercial or Industrial Use Groups of Sections 20-402 and 20-403 shall comply with the ~~Community Design Standards included in Manual which is comprised of~~ the Community Design Manual adopted by the City Commission on November 16, 2010 by Ordinance No. 8593 ~~and subsequent amendments~~. Sections of the Community Design Manual pertaining to site layout will be reviewed with the Preliminary Development Plan and sections pertaining to building detail will be reviewed with the Final Development Plan.

(b) Concurrent Processing

Concurrent submission and processing of Preliminary and Final Development Plans is allowed for a single-use [Structure](#) as long as individual plans are submitted that meet the Preliminary and Final Development Plan standards and criteria. All other developments (those that involve multiple [Structures](#) or multiple uses) require review and approval of a Preliminary Development Plan before submittal of a Final Development Plan.

(c) Prerequisite to Building Permit

Approval of PD Preliminary and Final Development Plans, and recording with the Register of Deeds, shall occur before any [Building Permit](#) is issued and before any [Development Activity](#) takes place in a PD [Overlay District](#).

(d) Preliminary Development Plans**(1) Application Filing**

Preliminary Development Plan applications shall be filed with the [Planning Director](#) at the same time as a PD zoning map amendment application. The application shall be accompanied by required fees.

(2) Neighborhood Input

- (i) During the design process for the Preliminary Development Plan, the applicant shall make a reasonable effort to meet with individuals, required to be mailed notice under Section 20-1301(q)(3), to present their project in conceptual fashion and to solicit input on the proposed design.
- (ii) A statement describing the reasonable effort(s) made to meet with and receive input from individuals required to receive notice shall be submitted with the Preliminary Development Plan application when it is filed for review at the Planning Department.

(3) Application Contents

- (i) The application shall include a General Location Map, which shall show the location of the property in relation to at least one intersection of two streets shown as [Collector](#) or [Arterial Streets](#) on the City's Major Thoroughfares Map of the [Comprehensive Plan](#).
- (ii) The application shall include a statement by the [Landowner](#) setting forth the reasons why, in his or her opinion, a [Planned Development](#) would be in the public interest and would be consistent with the Developer's Statement of Intent for [Planned Development](#).
- (iii) The Preliminary Development Plan submitted by the [Landowner](#) as part of his or her application for tentative approval shall be prepared at a scale no smaller than one inch to 50 feet and shall include all of the area proposed to comprise the [Planned Development](#). The plan and supporting documents shall include the following information:
 - a. A legal description of the site;
 - b. The dimensions of all property boundaries;
 - c. The [Owner](#) of record and any other parties having an interest in the proposed development;
 - d. A topographical survey of the site at an interval of not more than two feet or a more detailed plan if requested by the Public Works Department;
 - e. The location of all existing [Structures](#), [Easements](#), utilities, proposed utilities, and public dedication either through, adjacent to or on the site;
 - f. The existing public and [Private Street](#) system, platted or unplatted ownership, type and location of Structures, curb cuts on adjacent properties and along the opposite side of the Street and topography extending 100 feet beyond the outside boundaries of the proposed development;
 - g. The width, [Grade](#), location and ownership of all proposed public and [Private Streets](#) and sidewalks in the area to be developed;
 - h. The use, [Height](#), [Floor Area](#), and approximate location of all proposed [Buildings](#) and other Structures;
 - i. The number of [Dwelling Units](#) to be contained in each [Building](#) proposed for residential use;
 - j. The location, dimension and capacity of all proposed off-Street [Parking Areas](#) in the area to be developed;

- k. The location, dimension, acreage, and Ownership of all proposed public and private recreation areas, Open Space and [Non-encroachable Areas](#);
- l. Dimensions and notes as deemed necessary to show compliance with the development standards of this Article;
- m. A schedule showing the proposed time and sequence within which the applications for final approval of all portions of the [Planned Development](#) are intended to be filed. The [Planning Commission](#) may either approve or modify the submitted development time schedule. The development phases as shown on the time schedule shall also be indicated on the plan;
- n. As part of the development time schedule each phase shall have a summary of the number of units of each type of use, the number of [Dwelling Units](#), the acreage devoted to residential, non-residential, commercial, recreation, Open Space, [Non-encroachable Area](#), streets (both public and private), off-street parking, and other major land uses, [Density](#), public lands (existing and proposed), and the total number of acres contained in each development phase;
- o. A summary of the total number of units of each type of use, number of [Dwelling Units](#), the acreage devoted to all major land uses, the acreage of public lands and areas proposed for public Ownership, the acreage of the total area proposed to be developed, and the overall [Net Density](#) of the development;
- p. A statement as to the feasibility of proposals for the disposition of sanitary waste and storm water, and how all utilities are to be provided including sewerage, water, storm drainage, gas and electricity, and how completion of all improvements is to be guaranteed;
- q. A statement as to the form of Ownership proposed to own and maintain the [Common Open Space](#), recreation facilities, [Non-encroachable Area](#) and any other area within the area proposed to be developed that is to be retained primarily for the exclusive use and benefit of the residents, lessee and [Owner](#) of the [Planned Development](#);
- r. A statement as to the substance of the covenants, grants of [Easements](#) or other restrictions to be imposed upon the use of the land; [Buildings](#) and [Structures](#), including proposed [Easements](#) or grants for public utilities;
- s. The [Landowner](#) shall also submit a tentative dedication clause including dedication of public utility and drainage [Easements](#), street rights-of-way and the following statement: "We hereby dedicate to the City of Lawrence the right to regulate any construction over the area designated as [Common Open Space](#), open air recreation area, and [Non-encroachable Area](#) and to prohibit any construction within

said areas and spaces inconsistent with the approved use or enjoyment of residents, lessees and **Owner** of the **Planned Development**;"

- t. A statement specifying those variances, modifications, reductions and waivers being requested as part of the plan approval and setting forth reasons why, in the opinion of the **Landowner**, such should be allowed;
 - u. At least one north-south and one east-west elevation across the site to show typical site layout, **Grade**, etc.; and
 - v. Submission of a landscape plan in conformance with Section 20-1001(d).
- (iv) The plan shall be submitted so as to conform with the requirements for the submission of a Preliminary Plat in the Subdivision Regulations, except where such requirements conflict with the requirements of this Article.
- (v) Approval of the Preliminary Development Plan shall constitute approval of a Preliminary Plat. A preliminary plat review fee shall not be required.
- (vi) Provide the supplemental stormwater information required by **City Regulations**, and provide on the development plan a site summary table which indicates: the area (in sq. ft.) and percentage of the site proposed for development as a **Building(s)**; development as a paved surface; undeveloped and planted with grass, **Ground Cover**, or similar vegetative surface. When a development is proposed to be phased, the entire detention basin shall be provided during phase one of the project unless otherwise approved.

(4) Phased Development Schedule

If the applicant proposes to develop a PD in phases, the application shall contain a proposed phasing schedule. In a phased development, Open Space and site amenities shall be apportioned among the phases in proportion to the amount of development occurring in each phase, so that, for example, when the development is 40% complete, 40% of the Open Space and amenities will be complete, transferred to the association or other permanent **Owner**, and properly restricted as required by this Code.

(5) Public Hearing Notice

Newspaper, posted and mailed notice of the **Planning Commission's** public hearing shall be provided in accordance with Section 20-1301(q).

(6) Staff Review/Report

The **Planning Director** shall review each proposed PD zoning map amendment and Preliminary Development Plan in accordance with the review and decision-making criteria of ~~S~~ubsection (9) and distribute the proposed plan to other agencies and reviewers. Based on the results of those reviews, the **Planning Director** will provide a report on the proposed amendment/plan to the **Planning Commission** and City Commission.

(7) Planning Commission's Review/Recommendation

- (i) The **Planning Commission** shall hold a public hearing on the proposed amendment/plan, review the proposed amendment/plan in accordance with the review and decision-making criteria of ~~S~~subsection (9) and recommend that the City Commission approve, approve with conditions or deny the proposed amendment/plan. The **Planning Commission** is also authorized to forward the proposed amendment/plan to the City Commission with no recommendation.
- (ii) The recommendation on the Preliminary Development Plan shall include findings of fact and set forth reasons for the recommendation, including but not limited to findings of fact on the review and approval criteria of ~~S~~subsection (9).
- (iii) The **Planning Director** shall give written notice of the **Planning Commission's** recommendation to the applicant and the applicant's Agent.

(8) City Commission Decision

After receiving the **Planning Commission's** recommendation, the City Commission shall take one of the following actions on the proposed amendment/plan:

- (i) approve, approve with conditions or modifications, or deny; or
- (ii) return the application to the **Planning Commission** for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - a. The **Planning Commission**, after considering the explanation of the City Commission, may resubmit its original recommendations with its reasons for doing so or submit a new and amended recommendation.
 - b. Upon the receipt of such recommendation, the City Commission may, by a simple majority vote, approve the proposed amendment/plan, approve it with conditions or modifications, or deny it.
 - c. If the **Planning Commission** fails to deliver its recommendations to the City Commission following the **Planning Commission's** next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the **Planning Commission** as a resubmission of the original recommendations and proceed accordingly.
- (iii) The City Commission may act by a simple majority vote, except for the following cases:

- a. action that is contrary to the [Planning Commission's](#) recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - b. approval, or approval with conditions or modifications, when a valid protest petition has been submitted in accordance with Section 20-1306(g), in which case the decision shall be by a 3/4 majority vote of the full membership of the City Commission.
- (iv) The City Commission shall:
- a. State the reasons for its decision in writing; and
 - b. notify the applicant, and all other parties who have made a written request for notification, in writing of its decision and the reasons for its decision.

(9) Review and Decision-Making Criteria

In reviewing and making decisions on proposed Preliminary Development Plans, review and decision-making bodies shall consider at least the following factors:

- (i) the Preliminary Development Plan's consistency with the [Comprehensive Plan](#);
- (ii) the Preliminary Development Plan's consistency with the PD standards of Section 20-701 including the statement of purpose;
- (iii) the nature and extent of [Common Open Space](#) in the PD;
- (iv) the reliability of the proposals for maintenance and conservation of [Common Open Space](#);
- (v) the adequacy or inadequacy of the amount and function of [Common Open Space](#) in terms of the densities and [Dwelling](#) types proposed in the plan;
- (vi) whether the Preliminary Development Plan makes adequate provisions for public services, provides adequate control over vehicular traffic, and furthers the amenities of light and air, recreation and visual enjoyment;
- (vii) whether the Preliminary Development Plan will measurably and adversely impact development or conservation of the neighborhood area by:
 - a. doubling or more the traffic generated by the neighborhood;
 - b. proposing housing types, [Building Heights](#) or [Building Massing\(s\)](#) that are incompatible with the established neighborhood pattern; or

- c. increasing the residential **Density** 34% or more above the **Density** of adjacent residential properties.

(viii) whether potential adverse impacts have been mitigated to the maximum practical extent; and,

(ix) the sufficiency of the terms and conditions proposed to protect the interest of the public and the residents of the PD in the case of a plan that proposes development over a period of years.

(10) Effect of Preliminary Development Plan Approval

Approval of the Preliminary Development Plan constitutes approval of a preliminary plat. A preliminary plat review fee is not required.

(11) Status of Preliminary Development Plan after Approval

- (i) The applicant and the applicant's **Agent** shall be given written notice of the action of the City Commission.
- (ii) Approval of a Preliminary Development Plan does not qualify as a plat of the **Planned Development** for **Building** and permitting purposes.
- (iii) An unexpired approved Preliminary Development Plan, including one that has been approved subject to conditions provided that the **Landowner** has not defaulted on or violated any of the conditions, may not be modified or revoked by the City without the consent of the **Landowner**.
- (iv) If a **Landowner** chooses to abandon a plan that has been given preliminary approval, he or she may do so prior to Final Development Plan approval, provided that he or she notifies the **Planning Commission** in writing.
- (v) Major Changes in the **Planned Development** (see Section 20-1304(e)(2)(iv)) may be made only after rehearing and reapproval of the entire Preliminary Development Plan under the terms and procedures specified in this section. All **Landowners** within the entire Preliminary Development Plan boundary shall be notified in writing of any proposed Major Change at the time of submittal of the revised Preliminary Development Plan to the **Planning Director**.
- (vi) An approved Preliminary Development Plan with multiple **Parcel** and multiple **Landowners** may only be altered or modified if all **Landowners** of **Parcel** within the Preliminary Development Plan consent to the proposed alterations or modifications.
- (vii) A Preliminary Development Plan may be explicitly conditioned with a provision on the face of the Preliminary Development Plan that all **Landowners** of all properties waive their right to approve or disapprove any alterations or modifications to the Preliminary Development Plan.
- (viii) In the absence of the explicit condition contained in subsection ~~(8)(iv)b~~ **(11)(vii)**, the provision of subsection ~~(11)(vi)~~ will govern Preliminary Development Plan alterations or modifications.

(12) Expiration of Approval

In the event the [Landowner](#) fails to file an application for Final Development Plan approval within 24 months after final approval of the Preliminary Development Plan has been granted or within 6 months after the date shown on an approved development schedule, in accordance with Section 20-1304(d)(4), then such approval shall expire in accordance with the following provisions:

- (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months, or the proposed phasing schedule may be modified to extend all dates by a period not to exceed one-half the original period allowed for development of that phase. The application for extension may be made by letter to the [Planning Director](#) and will be considered only if received before the expiration date of the approval. The [Planning Director](#) shall forward such request, with any recommendation of the [Planning Director](#), to the City Clerk for scheduling on the agenda of the City Commission. The [Planning Director](#) shall notify the applicant by first class mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the [Planning Director](#) and may hear from other interested parties.
- (ii) If the approval of the Preliminary Development Plan for a phased development expires after the completion of one or more phases, the Preliminary Development Plan will remain in full effect as to those portions of the development that are subject to Final Development Plans in which the developer has acquired vested rights, in accordance with Section 20-1304(e)(2)(vii), but the remaining portions of the Preliminary Development Plan shall expire.
- (iii) No action by the City shall be necessary to cause the approval to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for Final Development Plan or for other [Development Activity](#) on the site shall be considered as though the Preliminary Development Plan had not been granted.
- (iv) After expiration of a Preliminary Development Plan, or any portion thereof, the PD Overlay zoning shall remain in effect for the affected property, but further development on the property shall require the approval of a new Preliminary Development Plan, in accordance with the procedures and standards in effect at the time of the new application. If a Preliminary Development Plan has expired for any part of a phased development, consistency with the developed parts of the Preliminary Development Plan shall be an

additional criterion for consideration of a new proposed Preliminary Development Plan.

- (v) Approval of a Preliminary Development Plan does not, in itself, vest any rights under K.S.A. Sect. 12-764.

(e) Final Development Plan

(1) Application Filing

Final Development Plan applications shall be filed with the [Planning Director](#) after approval of and before the expiration of a Preliminary Development Plan. A Final Development Plan may be submitted for a portion of the area in the approved Preliminary Development Plan.

(2) Application Contents

- (i) Final Development Plan, in its entirety or in phases, drawn at a scale of one inch to 40 feet and supportive documents shall show or contain at least the following:
 - a. all information required of the Preliminary Development Plan;
 - b. the placement of all principal and [Accessory Structures](#);
 - c. the entrances to all [Structures](#);
 - d. the location and dimensions of all existing and proposed curb cuts, [Driveways](#) and aisles, public and [Private Streets](#), off-street parking and loading space areas, sidewalks and pedestrianways, sanitary sewers, storm sewers and drainageways, power lines, gas lines, and fire hydrants;
 - e. the location, height and material of [Screening](#) walls and fences;
 - f. the type of surfacing and base course proposed for all [Private Streets](#), [Driveways](#), off-street parking and loading space areas, and sidewalks and pedestrianways;
 - g. the location of all utilities in and adjacent to the property. (No overhead lines, with the exception of high voltage power lines, shall be permitted in [Planned Developments](#));
 - h. a location map of one inch equals 200 feet or less showing the site of the proposed development in relationship with major [Thoroughfares](#) in the city;
 - i. a landscape plan in accordance with Section 20-1001(d);
 - j. the proposed topography or grading of the area at a contour interval of not more than two feet;
 - k. the location of each outdoor trash storage facility;

- I. proof of the establishment of an agency or entity to own, manage and maintain the Common Open Space, open air recreation areas, recreation facilities, Non-encroachable Areas, Private Streets and any other area within the development that is to be retained for the exclusive use and benefit of the residents, lessees and Owner;
 - m. copies of all restrictions or covenants that are to be applied to the development area;
 - n. proof that no Lot, Parcel, Tract or other portion of the development area has been conveyed or leased prior to the recording of any restrictive covenants, Final Development Plan, or final plat;
 - o. such other drawings, specifications, covenants, Easements, conditions, and performance bonds as set forth in the granting of preliminary approval; and
 - p. at least one north-south and one east-west elevation drawing of the property from the Street right-of-way (property line) at a reasonable scale to illustrate Building shape, Height, and Screening proposed and to determine compliance with the Community Design Manual.
- (ii) A plan submitted for final approval shall be in substantial compliance with the plan previously given preliminary approval. Modification by the Landowner of the plan as preliminarily approved may not:
- a. Increase the proposed gross residential Density or intensity of use by more than five percent (5%) or involve a reduction in the area set aside for Common Open Space, open air recreation area or Non-encroachable Area, nor the substantial relocation of such areas; nor,
 - b. Increase by more than 10 percent (10%) the total Floor Area proposed for non-residential or commercial uses; nor,
 - c. Increase by more than 5 percent (5%) the total ground area covered by Buildings nor involve a substantial change in the Height of Buildings.

(iii) Consistency with Preliminary Development Plan; Major Changes

A Final Development Plan will not be considered complete and ready for processing if all approved conditions have not been met or if the Final Development Plan constitutes a Major Change from the approved Preliminary Development Plan. Major Changes may be made only after rehearing and reapproval of the Preliminary Development Plan, and the [Planning Director](#) shall notify the applicant of the provisions of this section.

(iv) Major Changes

A Major Change is one that:

- a. increases the proposed gross residential **Density** or intensity of use by more than five percent (5%)
- b. involves a reduction in the area set aside for **Common Open Space** in general, or **Recreational Open Space** or **Natural Open Space** in particular, or the substantial relocation of such areas;
- c. increases by more than 10 percent (10%) the total **Floor Area** proposed for nonresidential uses;
- d. increases by more than 5 percent (5%) the total ground area covered by **Buildings**;
- e. changes a residential use or **Building Type**;
- f. increases the **Height** of **Buildings** by more than 5 feet; or
- g. represents a new change to the Preliminary Development Plan that creates a substantial adverse impact on surrounding **Landowners**.
- h. changes a residential **Building Type** or a non-residential **Structure** by more than 10% in size.

(v) Review and Action by **Planning Director; Appeals**

- a. Within 45 days of the filing of a complete Final Development Plan application, the **Planning Director** shall review and take action on the Final Development Plan. The **Planning Director** shall approve the Final Development Plan if it complies with the approved Preliminary Development Plan, all conditions of Preliminary Development Plan approval and all applicable standards of this Development Code. If the submitted Final Development Plan does not so comply, the **Planning Director** shall disapprove the Final Development Plan and advise the **Landowner** in writing of the specific reasons for disapproval.
- b. In the event that the **Planning Director** does not approve the Final Development Plan, the **Landowner** may either: (1) resubmit the Final Development Plan to correct the plan's inconsistencies and deficiencies, or (2) within 45 days of the

date of notice of refusal, appeal the decision of the [Planning Director](#) to the City Commission. In the event such an appeal is filed, a public hearing before the City Commission shall be scheduled with such notice as is required for the Preliminary Development Plan/Zoning Map Amendment.

- c. Notice shall be given of the [Planning Directors'](#) action to adjacent property [Owner](#) or Neighborhood Associations if such request for notice has been made in writing from the adjacent property [Owner](#) or Neighborhood Associations.

(vi) Effect of Approval

- a. A Final Development Plan or any part thereof that has received final approval shall be so certified by the [Planning Director](#), and shall be filed by the [Planning Director](#) with the Register of Deeds immediately upon compliance with all conditions of approval. If the [Landowner](#) chooses to abandon a Final Development Plan or portion thereof after it has been given final approval, he or she shall notify the [Planning Director](#) in writing.
- b. The filing of a Final Development Plan for a [Planned Development](#) with the Register of Deeds does not constitute the effective dedication of [Easements](#), rights-of-way or [Access](#) control, nor will the filed plan be the equivalent of, nor an acceptable alternative for, the final platting of land prior to the issuance of [Building Permits](#) in the [Planned Development](#).
- c. The [Planning Director](#) shall file the final plats and all supportive documents concerning the [Planned Development](#) with the Register of Deeds. The [Landowner](#) is responsible for all costs incurred in filing such documents and the Final Development Plan.

(vii) Expiration of Approval

In the event the [Landowner](#) fails to obtain a building permit for development shown on the Final Development Plan within 24 months after final approval of the Final Development Plan has been granted, the approval shall expire in accordance with the following provisions:

- a. For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the [Planning Director](#) and will be considered only if received before the expiration date of the approval. The [Planning Director](#) shall forward such request, with any recommendation of the [Planning Director](#), to the City Clerk for scheduling on the agenda of the City Commission. The [Planning Director](#) shall notify the applicant by first class mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission

shall hear from the applicant and the [Planning Director](#) and may hear from other interested parties.

- b. No action by the City shall be necessary to cause the approval to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for subdivision review, for a [Building Permit](#) or for other [Development Activity](#) on the site shall be considered as though the Final Development Plan had not been granted.
- c. After expiration of a Final Development Plan and related portions of the Preliminary Development Plan, the PD Overlay zoning shall remain in effect, but further development on the property shall require the approval of a new Preliminary Development Plan and Final Development Plan, in accordance with the procedures and standards in effect at the time of the new application.
- d. Rights to the development pattern shown in a Final Development Plan shall vest in accordance with K.S.A. Sect. 12-764 upon approval of a final subdivision plat. If such subdivision plat expires in accordance with K.S.A. Sect. 12-764(a), then the related portions of the Final Development Plan shall also expire at the same time.

(f) Enforcement and Modifications of Final Development Plan

(1) Enforcement by the City

The provisions of a Final Development Plan relating to: (1) the use of land and the use, bulk and location of [Buildings](#) and Structures; (2) the quality and location of [Common Open Space](#); and, (3) the intensity of use or the [Density](#) of residential units, run in favor of the municipality and are enforceable in law or in equity by the City, without limitation on any powers or regulations otherwise granted the City by law.

(2) Enforcement by Residents and [Landowners](#)

All provisions of the Final Development Plan run in favor of the residents and [Landowners](#) of the [Planned Development](#), but only to the extent expressly provided in, and in accordance with, the Final Development Plan. To that extent, the Final Development Plan provisions, whether recorded by plat, covenant, [Easement](#) or otherwise, may be enforced at law or equity by said residents and [Landowners](#), acting individually, jointly, or through an organization designated in the Final Development Plan to act on their behalf. No provisions of the Final Development Plan will be implied to exist in favor of residents and [Landowners](#) of the [Planned Development](#) except those portions of the Final Development Plan that have been finally approved and have been recorded.

(3) Modifications of the Final Development Plan by the City

All those provisions of the Final Development Plan authorized to be enforced by the City may be modified, removed or released by the City (except grants or [Easements](#) relating to the service or equipment of a public utility unless expressly consented to by the public utility), subject to the following conditions:

- (i) no such modification, removal or release of the provisions of the Final Development Plan by the City may affect the rights of the residents and [Landowners](#) of the [Planned Development](#) to maintain and enforce provisions, at law or equity; and
- (ii) no modification, removal or release of the provisions of the Final Development Plan by the City may be permitted, except upon a finding by the City, following a public hearing, that the same is consistent with the efficient development and preservation of the entire [Planned Development](#), does not adversely affect either the enjoyment of land abutting upon or across a Street from the [Planned Development](#) or the public interest, and is not granted solely to confer a special benefit upon any person.

(4) Modifications by the Residents

Residents and [Landowners](#) of the [Planned Development](#) may, to the extent and in the manner expressly authorized by the provisions of the Final Development Plan, modify, remove or release their rights to enforce the provisions of the Final Development Plan, but no such action will affect the right of the City to enforce the provisions of the Final Development Plan.

(5) Modification Procedures

Modification of approved [Planned Development](#) plans may be initiated as follows:

- (i) By the [Landowners](#) or residents of the property within the [Planned Development](#), provided that the right to initiate modification has been expressly granted to or retained by the [Landowners](#) or residents under the provisions of the plan;
- (ii) By the City Commission upon its own motion, duly made and carried by a two-thirds majority vote of the City Commission, when modification appears strictly necessary to implement the purpose of this article and such modification would not impair the reasonable reliance interests of the [Landowners](#) and residents of the [Planned Development](#).
- (iii) Modifications of the provisions of the Final Development Plan that constitute Major Changes may be approved by an affirmative vote of a majority of all members of the City Commission upon a finding, after a public hearing, that the modification complies with Section 20-1304(f)(3). Newspaper, posted, and mailed notice of the City Commission's public hearing shall be provided in accordance with Section 20-1301(q).
- (iv) Modifications to the Final Development Plan that do not constitute Major Changes as defined in Section 20-1304(e)(2)(iv) may be approved by the [Planning Director](#).

(6) Modifications to Final Development Plans Approved Prior to the Effective Date

Final Development Plans, which were approved prior to the [Effective Date](#) of this Development Code, shall be modified only in accordance with this Development Code, as amended.

(g) Interpretations**(1) Purpose**

Because the very specific nature of the Development Plans approved for **Planned Developments** may result in unforeseen circumstances, particularly through the passage of time, the purpose of this sub-section is to provide a formal method for interpreting Final Development Plans and related provisions of Preliminary Development Plans.

(2) Applicability and Authority

This sub-section shall apply to any application or request to interpret a Development Plan. The **Planning Commission** shall have the authority to make such interpretations, subject to appeal as set forth herein. This procedure shall apply only when the effect of the Development Plan is unclear because of the passage of time or as applied to particular circumstances. In most cases, this procedure will be initiated by referral from the **Planning Director**, when, upon receipt of an application for a permit or interpretation, such official determines that the Development Plan is unclear or otherwise requires interpretation.

(3) Initiation

The interpretation process may be initiated by:

- (i) Any **Owner** of real property included within the land area of the original Development Plan to be interpreted;
- (ii) The **Planning Director**, by referral, or upon the Director's initiative;
- ~~(iii) The Director of Neighborhood Resources, by referral;~~
- ~~(iv)~~(iii) The City Commission; or
- ~~(v)~~(iv) The **Planning Commission**.

(4) Procedure

- (i) **Public Hearing to be Scheduled**

At the next meeting following the initiation of the process for interpretation of a Development Plan (or, if initiated by the [Planning Commission](#), at the same meeting), the [Planning Commission](#) shall schedule a public hearing on the matter, which hearing shall occur within 45 days of the date of the meeting at which the hearing date is set.

(ii) Notice

~~If there are 20 or fewer separately owned Parcel of property within the area affected by the Preliminary Development Plan (or comparable document) governing the Planned Development, the Planning Director shall cause written notice of the hearing to be given to the Owner(s) of each such Parcel within the Development Plan area and to property Owners within 200–400 feet of the Preliminary Development Plan boundary. If there are more than 20 separately owned Parcel, then the Planning Director shall cause notice of the hearing to be published in accordance with Section 20-1301(q)(1).~~

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(iii) Public Hearing

At the scheduled time and place, the [Planning Commission](#) shall hold a public hearing on the interpretation of the Final Development Plan. The [Planning Commission](#) may at that time consider all evidence reasonably brought before it, including but not limited to:

- a. Copies of the original plans, as approved;
- b. Copies of documents recorded in the chain of title of the [Planned Development](#);
- c. Minutes of the meeting(s) of the City Commission and [Planning Commission](#) at which the original plans were approved;
- d. Copies of pertinent sections of the zoning or development ordinance in effect at the time that the original plans were approved;
- e. The [Comprehensive Plan](#) in effect on the date of interpretation and, if different, relevant provisions of the [Comprehensive Plan](#) in effect at the time of approval of the original plans;
- f. Explanation of the applicant (if any), the [Planning Director](#) and others regarding the reasons why the Preliminary and/or Final Development Plan or comparable documents are unclear or inadequate to address the issue raised in the request for interpretation;
- g. Testimony of persons owning property within the area affected by the Preliminary Development Plan;
- h. Testimony of other interested persons;
- i. Recommendation of the [Planning Director](#); and/or
- j. Such other evidences as the [Planning Commission](#) may find relevant to the interpretation of the Plan.

(iv) Criteria for Decision

The criteria for the decision of the [Planning Commission](#) in interpreting the Development Plan shall be, in priority order:

- a. Consistency with the literal provisions of the original approval of the Preliminary Development Plan, Final Development Plan and/or comparable official approval;
- b. Consistency with the stated purpose of the original approval of the Preliminary Development Plan, Final Development Plan and/or comparable official approval;
- c. Where the original plans referred to or depended upon provisions of the Zoning Ordinance then in effect, consistency with those provisions; and
- d. Interpretation of the original plans as reflected in the development of the project and reliance on it by property [Owner](#) within it.

(v) Decision

At the same meeting at which the hearing is held, or at its next meeting, the [Planning Commission](#) shall render a decision. If it is unable to render an interpretation that resolves the issue placed before it, it shall recommend that the interested parties file an application to amend the Development Plan, in accordance with (f)(5) of this section.

(5) Appeal

An appeal of an interpretation by the [Planning Commission](#) under this subsection shall be to the City Commission. The action, if any, by the City Commission shall be final. Any person aggrieved may file an application for a permit to undertake the proposed action and may follow the appeal process for any action on that, or any person aggrieved may file an application to modify the development plan, in accordance with (f)(5) of this section.

20-1305 SITE PLAN REVIEW**(a) Purpose**

The purpose of requiring Site Plan Review and approval is to ensure compliance with the standards of this Development Code prior to the commencement of [Development Activity](#) and to encourage the compatible arrangement of [Buildings](#), off-street parking, lighting, [Landscaping](#), pedestrian walkways and sidewalks, ingress and egress, and drainage on the site and from the site, any or all of these, in a manner that will promote safety and convenience for the public and will preserve property values of surrounding properties. Site Plans for uses included in the Commercial or Industrial Use Groups of Sections 20-402 and 20-403 shall comply with the Community Design Manual adopted by the City Commission on November 16, 2010 by Ordinance No. 8593.

For the purposes of this section:

(1) A change to a less intensive use shall be defined as:

- (i)** a change in use of a site or [Structure](#) in which the Development Code requires less parking for the proposed new or modified use; or
- (ii)** that the operational characteristics of the proposed new or modified use are such that they generate less activity on the site, or result in a decrease in the number of days or hours of operation of the site.

(2) A change to a more intensive use shall be defined as:

- (i)** change in use of a site or [Structure](#) in which the Development Code requires more parking for the proposed new or modified use; or
- (ii)** that the operational characteristics are such that they generate more activity on the site, or result in an increase in the number of days or hours of operation of the site.

(b) Applicability

In any [Zoning District](#), except as expressly exempted below in Section 20-1305(c), an administratively reviewed and approved site plan shall be required for:

(1) Minor Development Projects

Any development proposing the minor modification of a site, as determined by the [Planning Director](#), which does not meet the criteria for a [Standard](#) or [Major Development Project](#), or the proposed change in use to a less intensive use on a site which has an approved site plan on file with the Planning Office. Only sites which have an existing approved site plan on file which reflects existing site conditions are eligible for review as a [Minor Development Project](#).

(i) Requirements of Site Plan Review

- a.** Amendments to an approved site plan depicting the proposed modification or improvements; and
- b.** Verification that the use is permitted by zoning; and
- c.** Verification that adequate parking is available.

(ii) Public Notice

The public notice procedures of Section 20-1305(g) are not applicable.

(iii) Compliance with City Codes

- a. Only those improvements or modifications proposed and approved as a **Minor Development Project** review are required to be compliant with the standards of this Development Code and/or the Community Design Manual, unless otherwise determined by the **Planning Director** to be waived for good cause shown by the applicant. The **Planning Director** may only waive code requirements if it can be demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.
- b. Existing conditions of the site are not required to become compliant with all standards of this Development Code and/or the Community Design Manual other than those standards which are deemed necessary, by the **Planning Director**, to ensure the health, safety and welfare of the public and/or user of the site.

(2) Standard Development Projects

- (i) For any property containing existing development which does not have an approved site plan on file with the Planning Office and which does not meet the criteria for a Major Development Project, any development proposing the following shall be considered a Standard Development Project:
 - a. a change in use to a less intensive use and where physical modifications to the site, excluding interior **Building** modifications, are proposed; or
 - b. a change in use to a more intensive use regardless of whether physical modifications to the site are proposed; or
 - c. the substantial modification of a site, defined as:
 1. The construction of any new **Building(s)** on the site; or
 2. The construction of any **Building** addition that contains a **Gross Floor Area** of ten percent (10%) or more of the **Gross Floor Area** of existing **Building(s)**; or
 3. Separate incremental **Building** additions below ten percent (10%) of the **Gross Floor Area** of existing buildings if the aggregate effect of such **Development Activity** over a period of 24 months would trigger the 10% threshold; or
 4. The addition of **Impervious Surface** coverage that exceeds 10% of what exists; or
 5. Any modification determined by the **Planning Director** to be substantial.

(ii) For property which does have an approved site plan on file with the Planning Office and which does not meet the criteria for a [Major Development Project](#), any development proposing the following shall be considered a [Standard Development Project](#):

- a. any change in use of a site to a more intensive use regardless of whether modifications to the site are proposed; or
- b. any modification of a site which meets the following criteria or proposes the following:
 1. A modification to a site which alters the [Parking Area](#), drive aisles, or on-site pedestrian and vehicular circulation and traffic patterns with impacts to the interior of the site; or
 2. A development, redevelopment, or modifications to the exterior style, design or material type of a [Structure](#) that is subject to the Community Design Manual; or
 3. An outdoor dining or hospitality use in the CD and CN1 [Zoning Districts](#) and any outdoor dining use located in any other [Zoning District](#) that would result in an increase of the number of [Parking Spaces](#) required; or
 4. In the IM or IG zoning district, the construction of one or more new [Building\(s\)](#) or building additions that contain a [Gross Floor Area](#) of less than fifty percent (50%) of the [Gross Floor Area](#) of existing [Building\(s\)](#); or
 5. In any zoning district other than IM or IG, the construction of one or more new [Buildings](#) or building additions that contain a [Gross Floor Area](#) of less than twenty percent (20%) of the [Gross Floor Area](#) of existing [Building\(s\)](#); or
 6. In the IM or IG zoning district, the installation or addition of less than fifty percent (50%) of existing [Impervious Surface](#) coverage; or
 7. In any zoning district other than IM or IG, the installation or addition of less than twenty percent (20%) of existing [Impervious Surface](#) coverage; or
 8. Any modification to an approved site plan on file with the Planning Office which proposes an adjustment to the total land area of the site plan, if determined necessary by the [Planning Director](#).

(iii) Requirements of Site Plan Review

- a. For sites without an existing approved site plan a site plan meeting all the specifications of Section 20-1305(f) must be submitted for administrative review.
- b. For sites with an approved site plan on file at the Planning Office, the existing plan if determined appropriate by the [Planning Director](#), may be amended.

(iv) Public Notice

The public notice procedures of Section 20-1305(g) are applicable.

(v) Compliance with City Codes

- a. Those improvements or modifications proposed and approved by Standard Site Plan review are required to be compliant with the standards of this Development Code and/or the Community Design Manual, unless otherwise determined by the [Planning Director](#) to be waived for good cause shown by the applicant. The Planning Director may only waive code requirements if it can be demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.
- b. Other features of the site may be required to become compliant with all standards of this Development Code and/or the Community Design Manual as determined by the [Planning Director](#) in order to ensure the health, safety and welfare of the public and/or user of the site.

(3) Major Development Projects

Any development proposing the following:

- (i) Any [Development Activity](#) on a site that is vacant or otherwise undeveloped; or
- (ii) Any [Significant Development Project](#) on a site that contains existing development, defined as:
 - a. Any modification to a site that alters [Parking Area\(s\)](#), drive aisles, or impacts on-site pedestrian and vehicular circulation and traffic patterns; that the [Planning Director](#) determines to be significant in terms of impacting adjacent roads or adjacent properties; or
 - b. In the IM or IG zoning district, the construction of one or more [Building\(s\)](#) or building additions that contain a [Gross Floor Area](#) of fifty percent (50%) or more of the [Gross Floor Area](#) of existing [Building\(s\)](#); or
 - c. In any zoning district other than IM or IG, the construction of one or more [Building\(s\)](#) or building additions that contain a [Gross Floor Area](#) of twenty percent (20%) or more; of the [Gross Floor Area](#) of existing [Building\(s\)](#); or
 - d. Separate incremental [Building](#) additions below 50% for IM or IG zoning and 20% for all other zoning districts of the [Gross Floor Area](#) of existing [Building\(s\)](#) if the aggregate effect of such [Development Activity](#) over a period of 24 consecutive months would trigger the 50% (for IG) or 20% (for all other zoning districts) threshold; or

- e. The installation or addition of more than 50% for IM or IG zoning and 20% for all other zoning districts of existing [Impervious Surface](#) coverage.

(iii) Requirements of Site Plan Review

Submitted site plans shall meet all the specifications of Section 20-1305(f).

(iv) Public Notice

The public notice procedures of Section 20-1305(g) are applicable.

(v) Compliance with City Codes

Full compliance with all City Codes, including this Development Code and the Community Design Manual, is required for the entire site, unless otherwise determined by the [Planning Director](#) to be waived for good cause shown by the applicant. The [Planning Director](#) may only waive code requirements if it can be demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.

(c) Exemptions

The following are expressly exempt from the Site Plan Review procedures of this section:

- (1) changes to [Detached Dwelling\(s\)](#) or [Duplex\(es\)](#), as well as site improvements on [Lots](#) containing [Detached Dwelling\(s\)](#) and [Duplex\(es\)](#). However, if such types of Dwellings are designed to form a complex having an area of common usage, such as a [Parking Area](#) or private recreational area, and such complex contains a combined total of four (4) [Dwelling Units](#) or more, Site Plan Review is required.
- (2) changes to developments for which plans have been reviewed and approved pursuant to the Special Use or [Planned Development](#) procedures of this Development Code. This provision is intended to clarify that Site Plan Review is not required for projects that have received equivalent review through other Development Code procedures.
- (3) changes expressly exempted from Site Plan Review process by the underlying [Zoning District](#).
- (4) changes that could be considered ordinary maintenance, and which do not change the exterior style, design, or material type.
- (5) a change in use to a less intensive use where development exists but where no physical modifications to the site, excluding interior [Building](#) modifications, are proposed and where an approved site plan is not on file with the Planning Office.
- (6) any ~~Development Activity change of use or physical improvements~~ on a site where development exists but where an approved site plan is not on file with the Planning Office that proposes the following:

- (i) The construction of any **Building** addition that contains less than ten percent (10%) of the current **Building's Gross Floor Area**; or
 - (ii) Separate incremental **Building** additions below 10% of the **Gross Floor Area** of existing **Buildings** if the aggregate effect of such **Development Activity** over a period of 24 consecutive months would trigger the 10% threshold; or
 - (iii) The addition of **Impervious Surface** coverage that does not exceed 10% of what exists.
- (7) any change in use, regardless of whether it is less or more intense than the current use, or any **Development Activity** in the CD district of an existing developed site where the effect of the change in use or **Development Activity** does not increase a **Building's** footprint or the number of **Building** stories. For purposes of this subsection, adding HVAC equipment; fire escapes; awnings; patios, decks and other outdoor areas less than fifty (50) square feet in area, and similar appurtenances, as determined by the **Planning Director**, shall not be considered as increasing the **Building's** footprint. This provision shall not exempt a property in the CD district from any other City Code standard, including review by the **Historic Resources Commission**. Outdoor dining uses and hospitality areas, regardless of their size, and other outdoor uses and areas that exceed fifty (50) square feet in area shall not be exempt from the requirement to site plan under this provision.
- (8) changes otherwise exempted from Site Plan Review by state or federal law.

(d) Pre-application Meetings

A pre-application meeting with the **Planning Director** is required at least 7 **Working Days** prior to the formal submission of a Site Plan application. See Section 20-1301(d).

(e) Initiation and Application Filing

Site Plan Review applications shall be filed with the **Planning Director**. At the time of submittal and payment of fees, the applicant shall submit the required number of legible and complete site plans requested at the pre-application meeting.

(f) Application Contents

- (1) A site plan shall:
- (i) For any Standard or Major Development Project be prepared by an architect, engineer, landscape architect, or other qualified professional and show the name, business address and licensing information for that professional in the information block on each sheet;
 - (ii) Be prepared at a scale of one inch equals 30 feet or larger for sites of five or fewer acres and be prepared at a scale of one inch equals

40 feet for sites over five acres or at a scale determined to be appropriate by the [Planning Director](#);

- (iii) Be arranged so that the top of the plan represents north or, if otherwise oriented, is clearly and distinctly marked;
- (iv) Show boundaries and dimensions graphically;
- (v) Contain a written legal description of the property; identification of a known vertical & horizontal reference mark approved by the city engineer; and, show a written and graphic scale;
- (vi) Show existing conditions of the site:
 - a. Show existing public and [Private Street](#) system,
 - b. platted or unplatted Ownership,
 - c. type and location of [Structures](#),
 - d. curb cuts on adjacent properties and along the opposite side of the street.
- (vii) Show topography extending 50 feet beyond the outside boundaries of the proposed site plan;
- (viii) Show the present and proposed topography of the site. Present and proposed topography (contour interval not greater than two feet) shall be consistent with City of Lawrence aerial topography. Where land disturbance, grading or development has occurred on a site or within 100 feet of the subject site since the date the City of Lawrence obtained aerial topography, an actual field survey shall be required;
- (ix) Show the location of existing utilities and [Easements](#) on and adjacent to the site including
 - a. Show the location of power lines, telephone lines, & gas lines.
 - b. Show the vertical elevation (if available) and horizontal location of existing sanitary sewers, water mains, storm sewers and culverts within and adjacent to the site.
- (x) Show the location of ground mounted transformers and air conditioning units and how such units shall be screened if visible from the Street or when adjacent to a [Structure](#) on an adjoining [Lot\(s\)](#). In any instance, the location of such units shall occur behind the Front and [Side Setback](#) lines as set forth in Section 20-601 in the [Density](#) and Dimensional Standards Tables;
- (xi) Show, by use of directional arrow, the proposed flow of storm drainage from the site. Provide the supplemental stormwater information required by [City Regulations](#), and provide on the site plan a site summary table, in the format noted below, which indicates: the area (in sq. ft.) and percentage of the site proposed for development as a [Building\(s\)](#); development as a paved surface; undeveloped and planted with grass, [Ground Cover](#), or similar vegetative surface.

<u>PROPERTY SURFACE SUMMARY</u>			
<u>Summary of Existing Conditions</u>		<u>Summary after project completion</u>	
<u>Total Buildings</u>	<u># ft.²</u>	<u>Total Buildings</u>	<u># ft.²</u>
<u>Total Pavement</u>	<u># ft.²</u>	<u>Total Pavement</u>	<u># ft.²</u>
<u>Total Impervious</u>	<u># ft.²</u>	<u>Total Impervious</u>	<u># ft.²</u>
<u>Total Pervious</u>	<u># ft.²</u>	<u>Total Pervious</u>	<u># ft.²</u>
<u>Total Property Area</u>	<u># ft.²</u>	<u>Total Property Area</u>	<u># ft.²</u>

- (xii) Show the location of existing and proposed **Structures** and indicate the number of stories, **Floor Area**, and entrances to all **Structures**;
- (xiii) Show the location and dimensions of existing and proposed curb cuts, **Access** aisles, off-street parking, loading zones and walkways;
- (xiv) Indicate location, height, and material for **Screening** walls and fences;
- (xv) List the type of surfacing and base course proposed for all parking, loading and walkway areas;
- (xvi) Show the location and size, and provide a landscape schedule for all perimeter and interior **Landscaping** including grass, **Ground Cover**, trees and **Shrubs**;
- (xvii) The proposed use, the required number of off-street **Parking Spaces**, and the number of off-street **Parking Spaces** provided shall be listed on the site plan. If the exact use is not known at the time a site plan is submitted for review, the off-street parking requirements shall be calculated by the general use group using the greatest off-street parking requirement of that use;
- (xviii) Designate a trash storage site on each site plan appropriate for the number of occupants proposed. The size of the trash storage receptacle, its location and an elevation of the enclosure shall be approved by the Director of Public Works prior to approval of the site plan. If a modification to the location of the trash storage area is required during the construction phase or thereafter, both the Planning and Public Works Directors must approve the modification before a revised site plan can be approved.
- (xix) For CN2, CC and CR Districts, be prepared for all of the contiguous area in that **Zoning District** under the same Ownership. If the entire

site is not proposed for development in the immediate future, then the initial Site Plan application shall contain a proposed phasing schedule, showing which sections of the property shall be developed in which order and showing in which phases the [Easements](#), [Driveways](#), [Parking Areas](#) and [Landscaping](#) will be included. The [Planning Director](#) may require adjustments in the provision of [Easements](#), [Driveways](#), [Parking Areas](#) and [Landscaping](#) among the various phases as a condition of approval;

(xx) Provide at least one north-south and one east-west elevation drawing of the property from the Street right-of-way (property line) at a reasonable scale to illustrate [Building](#) shape, [Height](#), and [Screening](#) proposed and to determine compliance with the Community Design Manual.

a. Photographs of the property may be submitted when no physical changes to the building facades are proposed.

(xxi) Show the intersection visibility triangle required in Section 20-1102.

(xxii) Show the location and height of any sign structures that would not be located on a [building](#).

(2) A note shall be provided on the site plan for a public or governmental [Building\(s\)](#) and facility(ies) indicating that it has been designed to comply with the provisions of the Americans with Disabilities Act Accessibility Guidelines (ADAAG) for [Buildings](#) and facilities, appendix A to 28 CFR Part 36.

(3) If the site plan is for a multiple-[Dwelling](#) residential [Structure](#) containing at least four (4) [Dwelling Units](#), a note shall appear on the site plan indicating it has been designed to comply with the minimum provisions of the Final Fair Housing Accessibility Guidelines, 24 CFR, Chapter 1, Subchapter A, Appendix II, of the Fair Housing Act of 1968, as amended.

(4) A photometric plan, pursuant to Section 20-1103(c) shall be required for site plan approvals. Show the proposed location, direction and amount of illumination of proposed lighting. Provide information on [Screening](#) proposed for the lighting and steps taken to prevent glare.

(g) Public Notice

(1) Notice of the proposed site plan shall be posted on the property covered by the site plan, in accordance with Section 20-1301(q)(4). In addition, written notice of the proposed site plan shall be mailed to the [Owner](#) of record of all property within ~~200~~ [400](#) feet of the subject property, and to all [Registered Neighborhood Associations](#) whose boundaries include the subject property or are adjacent to the neighborhood the subject property is located in. The notice shall be sent by the applicant by regular mail, postage pre-paid. The applicant shall submit a Certificate of Mailing at the time of submission of the Site Plan application. An application for Site Plan Review will not be considered complete without an executed Certificate of Mailing. The notice shall provide:

(i) a brief description of the proposed [Development Activity](#);

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- (ii) the projected date for construction of the proposed use;
- (iii) the person, with contact telephone number and address, designated by the applicant to respond to questions concerning the proposed site plan;
- (iv) the date the site plan application will be submitted to the [Planning Director](#) for review; and a Statement with substantially the following information:

Notice of Site Plan Review pending before the Lawrence Douglas County Planning Office

This letter is being sent to the [Owner](#) of property within ~~200-400~~ feet of, or a [Registered Neighborhood Association](#) encompassing, the proposed development described further in this letter. It is being sent for the purpose of informing the notified person and other interested parties about the proposed development. This letter is being provided solely to advise nearby [Landowners](#) of the pending proposed development. This letter does not grant the recipient and/or [Landowners](#) any additional rights to challenge this proposed development beyond those granted as part of the normal appeal process. For further information, contact the applicant's designated representative at (xxx) xxx-xxxx or the Lawrence-Douglas County Planning Office at (785) 832-3150.

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- (2) The failure to receive notice of Site Plan Review by an adjoining [Landowner](#) or [Registered Neighborhood Association](#) will not affect the validity of Site Plan approval or review.

(h) Staff Review/Action

The [Planning Director](#) will review each Site Plan application and, within 30 days, the [Planning Director](#) shall take one of the following actions:

- (1) approve the Site Plan application;
- (2) identify those modifications that would allow approval of the Site Plan application;
- (3) approve the Site Plan application with conditions; or
- (4) disapprove the Site Plan application.

(i) Notice of Decision

Notice of the decision, including the [Planning Director's](#) findings and basis for decision in light of the criteria of Section 20-1305(j), shall be mailed to the applicant and all other parties who have made a written request for notification.

(j) Approval Criteria

In order to be approved, a Site Plan shall comply with all of the following criteria:

- (1) the site plan shall contain only platted land;
- (2) the site plan shall comply with all standards of the City Code, this Development Code and other adopted City policies and adopted neighborhood or area plans;

- (3) the proposed use shall be allowed in the District in which it is located or be an allowed nonconforming use;
- (4) vehicular ingress and egress to and from the site and circulation within the site shall provide for safe, efficient and convenient movement of traffic not only within the site but on adjacent roadways as well and shall also conform with adopted corridor or [Access Management](#) policies; and,
- (5) the site plan shall provide for the safe movement of pedestrians on the subject site.

(k) Appeals

Appeals of the [Planning Director](#)'s decision on a Site Plan application may be taken to the City Commission by filing a notice of appeal with the [Planning Director](#). Appeals shall be filed within 9 days of a decision to approve or disapprove a Site Plan application.

(l) Right to Appeal

The following persons and entities have standing to appeal the action of the [Planning Director](#) on applications for Site Plan approval:

- (1) the applicant;
- (2) the City Commission;
- (3) the neighborhood association for the neighborhood the site plan is located in or is adjacent to; or
- (4) record [Owners](#) of all property within ~~200-400~~ feet of the subject property.

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(m) Action on Appeal

- (1) The City Commission shall consider the appealed Site Plan decision as a new matter, inviting public comment before acting on the original application. Mailed notice of the City Commission's meeting shall be provided to the appealing party and the applicant a minimum of 14 days prior to the Commission's meeting.
- (2) After considering the matter, the City Commission shall act on the original Site Plan application, applying the criteria of Section (j), taking action as provided in Section (h) and giving notice of its decision as provided in Section 20-1305(i).

(n) Modifications to Approved Site Plans

- (1) An applicant who wishes to alter or revise an approved Site Plan shall contact the [Planning Director](#).
- (2) The [Planning Director](#) is authorized to approve, without public notice, any modification that complies with the approval criteria of ~~S~~subsection (j) as long as the [Planning Director](#) determines that the proposed modification does not represent a material change that would create a substantial adverse impact on surrounding [Landowners](#).

- (3) Any other modification may be approved only after submittal of a new Site Plan application in accordance with the provisions of Section 20-1305, ~~re-notification in accordance with Section 20-1305(g). The action of the Planning Director on such an application shall be reported in a staff report at the next meeting of the City Commission and shall be appealable by any party aggrieved within 15 days of such meeting, in accordance with the appeal procedures of Section 20-1314.~~

(o) Expiration; Vesting of Rights

- (1) In the event the **Landowner** fails to obtain a **Building** Permit within 24 months after final approval of the Site Plan has been granted, then such Site Plan shall expire in accordance with the following provisions:
- (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension or modification may be made by letter to the **Planning Director** and will be considered only if received before the expiration date of the Site Plan. The **Planning Director** shall place such request, with any recommendation of the **Planning Director** on the agenda of the City Commission.
- The **Planning Director** shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the **Planning Director** and may hear from other interested parties.
- (ii) No action by the City shall be necessary to cause the Site Plan to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for a **Building** Permit or for other **Development Activity** on the site shall be considered as though the Site Plan had not been granted.
- (2) Approval of a Site Plan does not, in itself, vest any rights under K.S.A. Sect. 12-764. Rights vest only after the related **Building** Permit is issued and substantial construction is begun in reliance on that permit.
- (3) Rights in an entire Site Plan shall vest under K.S.A. Sec. 12-764 upon timely issuance of an initial **Building** Permit and completion of construction in accordance with that **Building** Permit, or upon timely completion of substantial site improvements in reliance on the approved Site Plan.

20-1306 SPECIAL USES**(a) Purpose**

The Special Use review and approval procedures provide a discretionary approval process for uses with unique or widely varying operating characteristics or unusual site development features. The procedure entails public review and evaluation of a use's operating characteristics and site development features and is intended to ensure that proposed Special Uses will not have a significant adverse impact on surrounding uses or on the community at-large.

(b) Automatic Special Use Status

If an existing use was allowed by-right at the time it was established, but is now regulated as a Special Use, the use will be considered an approved Special Use and will be allowed to continue without a public hearing. Any alterations or expansions of the use are subject to the Special Use amendment procedures of Section 20-1306.

(c) Application and Site Plan Filing

Special Use applications shall be filed with the [Planning Director](#). An application for a Special Use shall include the submittal of a site plan that meets the requirements of Section 20-1305(f).

(d) Public Hearing Notice

Newspaper, posted and mailed notice of the [Planning Commission's](#) public hearing shall be provided in accordance with Section 20-1301(q).

(e) Staff Review/Report

The [Planning Director](#) will review each proposed Special Use application in accordance with the review and decision-making criteria of Section (i), below. Based on the results of that review, the [Planning Director](#) will provide a report on the Special Use application to the [Planning Commission](#) and City Commission.

(f) Planning Commission's Review/Recommendation

The [Planning Commission](#) shall hold a public hearing on the proposed Special Use, review the proposed Special Use in accordance with the review and decision-making criteria of Section (i) and recommend that the City Commission approve, approve with conditions or deny the Special Use application.

(g) Protest Petitions

A valid protest petition opposing a Special Use may be submitted to the City Clerk within 14 days of the conclusion of the [Planning Commission's](#) public hearing.

- (1) A protest petition will be considered "valid" if it is signed by the [Owner](#) of 20% or more of:

- (i) any real property included in the proposed plan; or
- (ii) the total real property within the area required, 200 feet of the proposed Special Use (or 1,000 feet into the unincorporated area when the subject property abuts the city limits) to be that is notified of the proposed Special Use, excluding Streets and public ways.

- (2) In the case of joint Ownership, all [Owners](#) shall sign the petition.

- (3) For the purpose of determining the sufficiency of a protest petition, if the proposed Special Use was requested by the [Owner](#) of the specific

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property, that property shall be excluded when calculating the total real property within the area required to be notified.

(h) City Commission Decision

After receiving the [Planning Commission](#)'s recommendation, the City Commission shall take one of the following actions on the proposed Special Use:

- (1) Approve, approve with conditions or modifications, or deny; or
- (2) return the application to the [Planning Commission](#) for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - (i) The [Planning Commission](#), after considering the explanation of the City Commission, may resubmit its original recommendations with its reasons for doing so or submit new and amended recommendations.
 - (ii) Upon the receipt of such recommendations, the City Commission may, by a simple majority vote, approve the proposed Special Use, approve it with conditions or modifications, or deny it.
 - (iii) If the [Planning Commission](#) fails to deliver its recommendations to the City Commission following the [Planning Commission](#)'s next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the [Planning Commission](#) as a resubmission of the original recommendations and proceed accordingly.
- (3) The City Commission may act by a simple majority vote, except for the following cases:
 - (i) action that is contrary to the [Planning Commission](#)'s recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - (ii) approval, or approval with conditions or modifications, when a valid protest petition has been submitted in accordance with Section 20-1306(g), in which case the decision shall be by a 3/4 majority vote of the full membership of the City Commission.

(i) Review and Decision-Making Criteria

In reviewing and making decisions on proposed Special Uses, review and decision-making bodies shall consider at least the following factors:

- (1) whether the proposed use complies with all applicable provisions of this Development Code;
- (2) whether the proposed use is compatible with adjacent uses in terms of scale, site design, and operating characteristics, including hours of operation, traffic generation, lighting, noise, odor, dust, and other external impacts;
- (3) whether the proposed use will cause substantial diminution in value of other property in the neighborhood in which it is to be located;

- (4) whether public safety, transportation and utility facilities and services will be available to serve the subject property while maintaining sufficient levels of service for existing development;
- (5) whether adequate assurances of continuing maintenance have been provided; and
- (6) whether the use will cause significant adverse impacts on the natural environment; and
- (7) whether it is appropriate to place a time limit on the period of time the proposed use is to be allowed by special use permit and, if so, what that time period should be.

(j) Date of Effect

Decisions on Special Uses become effective on the date of the publication of the adopting ordinance; provided that, if findings and conclusions are prepared pursuant to Section 20-1301(r), the **Effective Date** shall be the date the City Commission adopts the findings and conclusions. No Certificate of Occupancy may be issued by Development Services until all conditions of approval have been met.

(k) Expiration of Approval

- (1) In the event the **Landowner** fails to obtain a **Building** Permit within 24 months of the **Effective Date** the decision on Special Use became effective, the approval will be deemed to have expired and the Special Use approval will be deemed null and void.
 - (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the Planning Director and will be considered only if received before the expiration date of the Special Use Permit Site Plan. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the City Commission.
 - (ii) The Planning Director shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the Planning Director and may hear from other interested parties.
- (2) The Special Use approval shall expire at the conclusion of any specific period of time stated in the permit. A Special Use approval may be renewed upon application to the City, subject to the same procedures, standards and conditions as an original application.

(l) Amendment, Suspension and Revocation

The City Commission is authorized to amend, suspend or revoke an approved Special Use in accordance with this subsection.

- (1) Upon its own initiative, or upon the recommendation of City staff or the **Planning Commission**, the City Commission may establish a public hearing date to consider a proposed amendment, suspension or revocation of an approved Special Use. Newspaper, posted and mailed

notice of the City Commission's public hearing shall be provided in accordance with Section 20-1301(q).

- (2) At the public hearing, the City Commission shall accept and consider all relevant information and evidence concerning the Special Use.
- (3) After the conclusion of the public hearing, the City Commission will consider all relevant evidence and information. The City Commission may amend, suspend or revoke the Special Use if it finds, based upon a preponderance of the information and evidence, that such action is supportable in fact.
- (4) Any motion for the amendment, suspension or revocation of a Special Use shall clearly State the grounds, which may include incorporation of findings presented by City staff. Any motion for the amendment of a Special Use shall clearly State the terms and conditions of suspension and at what time further review is appropriate. Any motion for the amendment of a Special Use shall clearly State the terms and conditions of the amendment to the Special Use.
- (5) The City Commission shall make one or more of the following findings if it seeks to amend, suspend, or revoke the Special Use:
 - (i) a condition of the Special Use has been violated;
 - (ii) violation of City Code provisions governing zoning regulations; **Building** (Chapter 5); **Rental Housing Ordinance** (Chapter ~~5.6~~); or the ~~environmental Property Maintenance Code~~ (Chapter 9); and/or
 - (iii) violation of any other applicable City Code provisions or any State or Federal law or regulation by the **Landowner** or Agents thereof, provided that such violations relate to the conduct or activity authorized by the Special Use or the qualifications of the **Landowner** or Agents thereof to engage in such conduct or activity.
- (6) As a complete alternative to the amendment procedures and requirements of this subsection and with the written consent of the **Landowner**, the **Planning Director** may approve minor changes to an approved Special Use plan. Minor changes are those that (1) will not alter the basic relationship of the proposed development to surrounding properties; (2) will not violate any of the standards and requirements of this Development Code; and (3) will not circumvent any conditions placed on the original approval. The following are changes that will always be considered minor changes:
 - (i) replacement of a detached **Dwelling** destroyed by more than 60% when Setbacks and parking requirements are met;
 - (ii) a reduction in the area of any **Building**;
 - (iii) an increase in the **Floor Area** of a **Building** by no more than 5 percent (5%) or 500 square feet, whichever is less;
 - (iv) replacement of plantings approved as part of the landscape plan by similar types of **Landscaping** on a one-to-one or greater basis;

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- (v) rearrangement of parking layout that does not affect the number of required [Parking Spaces](#) or alter [Access](#) locations or design; and
- (vi) changes required by the City to address public safety concerns.

(m) Limitation on Successive Applications

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- (1) Withdrawal of an original application after it has been advertised for public hearing shall constitute denial of the application as if the public hearing had been held and concluded;
- (2) A successive application shall not be accepted for a period of twelve (12) months from the date of City Commission denial of the original application unless a successive application is substantially different from the original application that was denied;
- (3) A successive application shall not be accepted until 120 days after the date of the City Commission denial and then will only be accepted if substantially different from the original application. The threshold for measuring substantially different shall be based on meeting one or more of the following criteria:
 - a. The same special use has been applied for and the [Density](#) of use is at least 25% greater or less than original application;
 - b. The same special use has been applied for and the intensity of use is at least 25% greater or less than the original application;
 - c. Specific responses to the reasons for denial set forth in the findings of fact by the City Commission are, in the opinion of the [Planning Director](#), addressed in the resubmission; or
 - d. The special use operators or location has changed substantially from the original application. Substantial change shall be determined by the [Planning Director](#) using the findings adopted by the City Commission for denial of the original application as the gauge for measurement.
- (4) A new ~~rezoning~~ [Special Use](#) application may be submitted after at least twelve (12) months from the date of City Commission denial.

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(5) Appeals

Within 30 days of the [Effective Date](#) of the Special Use decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

20-1307 INSTITUTIONAL DEVELOPMENT PLAN**(a) Purpose**

The purpose is to provide a community vision for the long-term use and development of public institutional space and lands so that they are designed to be compatible with surrounding land uses and contribute to the neighborhood and character of the area in which they are located. Providing this community vision for institutional **Buildings** and sites also allows adjacent and nearby property **Owner** to anticipate future non-residential development patterns and plan for the use and enjoyment of their property accordingly.

(b) Phasing of Development

For multiple uses or multiple **Building** developments, sites may be phased based on needs established through capital improvements programming. The phasing sequence shall be submitted with the site plan or special use permit development application.

(c) Development Standards

Standards for institutional site development are established to ensure long-term compatibility of use, consistency with the character of the area, and to minimize negative impacts from institutional development on surrounding neighborhoods.

- (1) Sites of ten (10) acres or smaller shall be required to submit a site plan application with supporting material for administrative review and approval. Criteria to be included on the site plan shall include:
 - (i) if traffic generation exceeds 100 vehicles per day, **Access** shall be taken from a **Residential Collector**, **Collector** or **Arterial Street**;
 - (ii) separate **Access** points shall be provided for pedestrians/bikes and vehicular traffic generated to and from the site;
 - (iii) development of the site shall occur in one phase; and
 - (iv) exterior lighting shall occur only where needed for safe **Access** to and from the **Parking Area** to a **Building** entrance.
- (2) Sites over ten (10) acres shall be required to submit an application for a Special Use Permit, which includes a site plan, and supporting material necessary to meet the following criteria:
 - (i) Landscape **Bufferyards** shall be required on all sides of the site based on the most intense use proposed.
 - a. For utility and large plant development sites a type 3 landscape **Bufferyard** shall be required.
 - b. For office and educational development sites a type 2 landscape **Bufferyard** shall be required.
 - c. For park and recreational development sites a type 1 landscape **Bufferyard** shall be required.

- (ii) [Access](#) shall be planned for the entire site based on the traffic anticipated to be generated from the site. [Access](#) may be taken from [Collector](#) or [Arterial Streets](#) for utility and large plant development sites. At least two [Access](#) points shall be provided for office and educational development sites and park sites, one of which is from a [Residential Collector Street](#).
- (iii) Sidewalks shall be provided along all street frontages as part of the first phase of a multi-phase development project or, if the project is not phased, at the time of development of the site.
- (iv) [Bicycle](#) lanes or recreational paths shall be planned and provided as part of the institutional master plan for sites that include public facilities such as schools, parks, recreation centers and public offices where customers are anticipated to come to the site. [Comprehensive Plans](#) for [Bicycle](#) and pedestrians shall be followed in providing and planning for these [Infrastructure](#) improvements.
- (v) Sports fields and other large traffic generation activities shall be located on the site furthest from RS zoned areas and designed to reduce noise or light pollution from creating negative impacts on the adjacent neighborhood(s).
- (vi) Exterior lighting, if provided, may be prohibited between the hours of 10 PM and 7AM.
- (vii) Parking facilities shall be designed to be shared between multiple users and, where environmentally sensitive lands are involved or may be impacted, alternatives to paving [Parking Areas](#) may be approved.
- (viii) Bus stops shall be included in the planning and development of the site.

(d) Revisions to Phasing Sequence and Institutional Development Plan

Revisions to the phasing sequence may be administratively approved by the [Planning Director](#) based on the review and approval of revisions to the Capital Improvements Programming for [Infrastructure](#) and site development by the governing body or administrative board responsible for funding institutional development of the site. Revisions to the Institutional Development Plan may be reviewed and approved administratively when revisions are consistent with the original development plan's approval and evidence has been submitted to the [Planning Director](#) that the revision will not increase traffic, noise or light pollution or runoff from the site.

(e) Filing of Institutional Development Plan

Within 24 months of approval and after completion of all conditions of approval and prior to issuance of a building permit, a Mylar copy of the Institutional Development Plan shall be recorded at the Register of Deeds office. Any supplemental covenants, restrictions, [Conservation Easements](#) or public [Access Easements](#) shall be on file at the time of recordation of the Institutional Development Plan.

(f) Date of Effect

Approval of an ~~i~~Institutional ~~d~~evelopment ~~p~~lan shall be valid from the date all conditions are met and the Institutional Development Plan is filed at the Register of

Deeds office. Approved revisions to the ~~i~~Institutional ~~d~~Development ~~p~~Plan shall also be filed at the Register of Deeds office.

(g) Expiration of Approval

- (1)** In the event the Landowner fails to obtain a building permit for the development shown on the ~~i~~Institutional ~~d~~Development ~~p~~Plan within 24 months after final approval of the Institutional Development Plan has been granted, the approval shall expire and the Landowner shall seek approval of the proposed development in accordance with the procedures and standards in effect at the time of the new application.
 - (i)** For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the Planning Director and will be considered only if received before the expiration date of the Institutional Development Plan. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the City Commission.
 - (ii)** The Planning Director shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3).

20-1308 FLOODPLAIN DEVELOPMENT PERMIT**(a) Initiation**

A Floodplain development permit shall be initiated by any person, firm, corporation or unit of government proposing any construction, Substantial Improvement or other development in the Floodplain Overlay District by the filing of an application in writing on a form furnished for that purpose with the Floodplain Administrator.

(b) Application Contents

An application for a Floodplain development permit shall be accompanied by and contain the information set forth in Section 20-1202.

(c) Floodplain Administrator Review Action

The Floodplain Administrator shall review and take action on all Floodplain development permit applications and, where required, coordinate the review and approval of a Hydrologic and Hydraulic Study with the City Stormwater Engineer.

(d) Approval Criteria

The Floodplain Administrator shall approve the application for a Floodplain development Permit if the application satisfies all the requirements of Article 12 and its spirit and intent are met.

(e) Expiration of Permit

Floodplain development permits expire 18 months from the date of issuance if a certificate of elevation has not been received. If requested, and good cause is shown, the Floodplain Administrator may grant a 6-month extension.

20-1309 ZONING VARIANCES**(a) Authority and Applicability**

The zoning variance procedures of this section authorize the Board of Zoning Appeals to approve, in specific cases, variances from specific zoning standards of this Development Code or of the Lawrence SmartCode (Chapter 21 of the Code of the City of Lawrence) that will not be contrary to public interest and where, owing to special conditions, a literal enforcement of zoning standards would result in [Unnecessary Hardship](#).

(b) Prohibited Zoning Variances

- (1) The Board of Zoning Appeals is not authorized to approve a variance that would allow a use that is not allowed in the [Base District](#).
- (2) The Board of Zoning Appeals is not authorized to approve a variance from the standards of Article 7.
- (3) The Board of Zoning Appeals is not authorized to approve a variance from the standards specifically identified in what is listed in Chapter 21, Article 100.5.

(c) Application Filing

Zoning variance applications shall be filed with the [Planning Director](#).

(d) Public Hearing Notice

Newspaper and mailed notice of the Board of Zoning Appeals' public hearing shall be provided in accordance with Section 20-1301(q).

(e) Staff Review/Report

The [Planning Director](#) will review each proposed variance application in accordance with the review and decision-making criteria of Section 20-1309(g) and, if deemed necessary, distribute the variance application to other agencies and reviewers. Based on the results of those reviews, the [Planning Director](#) will provide a report on the variance application to the Board of Zoning Appeals.

(f) Board of Zoning Appeals' Hearing and Decision

The Board of Zoning Appeals shall hold a public hearing on the proposed variance and review the application in accordance with the applicable review and decision-making criteria of ~~S~~subsection (g). Following the public hearing, the Board of Zoning Appeals shall take one of the following actions:

- (1) approve the variance;
- (2) approve the variance with conditions;
- (3) deny the variance.

(g) Review and Decision-Making Criteria**(1) Outside the [Regulatory Floodway](#) ([Unnecessary Hardships](#))**

The Board of Zoning Appeals may approve a zoning variance, but not a variance from the [Floodplain](#) management regulations of Article 12 upon the finding of the Board that all of the following conditions have been met:

- (i) That the variance request arises from such conditions which are unique to the property in question and not ordinarily found in the same zoning or district and are not created by action(s) of the property Owner or applicant;
- (ii) That granting the variance would not adversely affect the rights of adjacent property Owner or residents;
- (iii) That strict application of the provisions of this chapter for which the variance is requested would constitute Unnecessary Hardship upon the property Owner represented in the application;
- (iv) That the variance desired would not adversely affect the public health, safety, morals, order, convenience, prosperity or general welfare; and
- (v) That granting the variance desired would not be opposed to the general spirit and intent of this chapter.

(2) **Flood~~plain Management Protection~~ Regulations**

- (i) The Board of Zoning Appeals may approve a variance from the flood~~plain management protection~~ regulations of Article 12 only after finding that the requested variance meets all of the following criteria:
 - a. a determination by the Board of Zoning Appeals that the variance is the minimum necessary, considering the flood hazard to afford relief;
 - b. a showing of good and sufficient cause;
 - c. a determination by the Board of Zoning Appeals that failure to grant the variance would result in an Unnecessary Hardship to the applicant, as that term is defined in Section 20-1309(g)(1); and
 - d. a determination by the Board of Zoning Appeals that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud on or in victimization of the public, or conflict with existing local laws or ordinances.
- (ii) The Board of Zoning Appeals may approve a zoning variance from the flood~~plain management protection~~ regulations of Article 12 only after considering all technical evaluations, relevant factors, and standards specified in Article 12. In addition, the following factors shall be considered:
 - a. the danger of injury from materials swept onto other lands;
 - b. the danger of life and property due to flooding or erosion damage;

- c. the susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual [Owner](#) or occupant;
- d. the importance of the services provided by the proposed facility to the community;
- e. the necessity to the facility of a waterfront location, where applicable;
- f. the availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
- g. the compatibility of the proposed use with existing and anticipated development;
- h. the relationship of the proposed use to the [Comprehensive Plan](#) and [Floodplain](#) management program for that area;
- i. the safety of [Access](#) to the property in times of flood for ordinary and emergency vehicles;
- j. the expected heights, velocity, duration, rate of rise and sediment transport of the flood waters and the effects of wave action, if applicable, expected at the site; and
- k. the costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical, and water systems, and streets and bridges.

(iii) Generally, variances from flood ~~plain management protection~~ standards may be issued for a [Significant Development Project](#) to be erected on a [Lot](#) of one-half acre or less in size contiguous to and surrounded by Lots with existing Structures constructed below the [Regulatory Flood](#) level, providing items Section 20-1309(g)(2)(ii)(a) through Section 20-1309(g)(2)(ii)(~~h~~)[\(k\)](#) have been fully considered. As the [Lot](#) size increases beyond one-half acre, the technical justification required for issuing the variance increases.

(iv) Any applicant to whom a variance is granted shall be given written notice that the cost of flood insurance will be commensurate with the increased risk resulting from the reduced lowest floor elevation.

(v) The [Planning Director](#) shall maintain the records of all variances and report any variances to the Federal Insurance Administration upon request.

(h) Findings of Fact

All decisions on zoning variances shall be supported by an affirmative finding of fact on each of the applicable approval criteria of ~~S~~[Subsection](#) (g). Each finding shall be supported by substantial evidence in the record of proceedings.

(i) Filing and Mailing of Decision

Every decision or determination by the Board of Zoning Appeals shall be:

- (1) filed in the office of the City Clerk by the **Planning Director** not more than seven (7) **Working Days** following the date of hearing; and
- (2) mailed to the applicant and all other parties who have made a written request for notification.

(j) Date of Effect

Decisions on variances become effective on the date the Board of Zoning Appeals makes its decision.

(k) Expiration of Approval**(1) Failure to Obtain a Building Permit**

In the event the **Landowner** fails to obtain a **Building Permit** or fails to commence the Development Activity within 24 months after final approval of the variance has been granted, then such variance shall expire in accordance with the following provisions:

- (i) For good cause shown, the expiration date may be extended by the Board of Zoning Appeals for a period not to exceed 24 months. The application for extension or modification may be made by letter to the **Planning Director** and will be considered only if received before the expiration date of the variance. The **Planning Director** shall place such request, with any recommendation of the **Planning Director** on the agenda of the Board of Zoning Appeals. The **Planning Director** shall notify the applicant by first class mail of the date of the proposed consideration by the Board. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the Board shall hear from the applicant and the **Planning Director** and may hear from other interested parties.
- (ii) No action by the City shall be necessary to cause the variance to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for a **Building Permit** or for other **Development Activity** on the site shall be considered as though the variance had not been granted.
- (iii) Approval of a variance does not, in itself, vest any rights under K.S.A. Sec. 12-764. Rights vest only after the related **Building Permit** is issued and substantial construction is begun in reliance on that permit.
- (iv) A variance will also expire upon expiration of a **Building Permit**.

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(I) Appeals

Within 30 days of the date of effect of the Board of Zoning Appeals' decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

20-1310 WRITTEN INTERPRETATIONS**(a) Application Filing**

Applications for written interpretations of this Development Code shall be submitted to the [Planning Director](#).

(b) Planning Director's Review and Decision

Following receipt of a complete application for a written interpretation, the [Planning Director](#) shall: (1) review and evaluate the application for compliance with this Development Code and consistency with the [Comprehensive Plan](#) and any other relevant documents; (2) consult with other staff, as necessary; (3) request additional information or documentation, as necessary, and (4) render a written interpretation within 30 calendar days following receipt of a complete application.

(c) Form

The interpretation shall be provided to the applicant in writing and be filed in the official record of interpretations.

(d) Official Record of Interpretations

An official record of interpretations shall be kept on file by the [Planning Director](#). The record of interpretations shall be available for public inspection from the [Planning Director](#) during normal business hours.

(e) Appeals

Appeals of the [Planning Director's](#) written interpretation may be taken to the Board of Zoning Appeals in accordance with procedures of Section 20-1311. If the appeal results in a change of interpretation, the new interpretation shall be filed in the official record of interpretations maintained by the [Planning Director](#). Staff review/reports required by the Development Code shall not be considered a written interpretation of the Development Code and are not appealable to the Board of Zoning Appeals.

20-1311 APPEALS OF ADMINISTRATIVE ORDERS, REQUIREMENTS, DECISIONS, OR DETERMINATIONS**(a) Authority and Applicability**

Unless specifically provided for otherwise in this Development Code, the Board of Zoning Appeals is authorized to hear and decide appeals where it is alleged there is an error in any order, requirement, decision or determination made by an administrative official in the administration or enforcement of the provisions of this Development Code. Staff review/reports required by the Development Code and considered by the Planning Commission at a public hearing shall not be considered an order, requirement, decision or determination and shall not be appealable to the Board of Zoning Appeals. The [Planning Commission](#) is not an “administrative official” for purposes of this Development Code and the Board of Zoning Appeals shall have no jurisdiction to consider an appeal from any action, determination or failure to act by the [Planning Commission](#). Development Review Procedures of Article 13 of the Development Code are not administrative orders, requirements, decisions or determinations and the Board of Zoning Appeals shall have no jurisdiction to consider an appeal from any of the development review procedures.

(b) Application Filing

Appeals of administrative decisions shall be filed with the [Planning Director](#). The appeal shall be filed within 10 [Working Days](#) after the administrative official's order, requirement, decision, or determination. Appeals may be filed by any person aggrieved, or by any officer of the City, or any governmental agency or body affected by any decision of an administrative official.

(c) Effect of Filing

The filing of an application for an appeal of administrative order, requirement, decision, or determination stays all proceedings in furtherance of the action appealed, unless the official whose decision is being appealed certifies to the Board of Zoning Appeals, after the appeal is filed, that, because of facts stated in the certification that (a) a stay would cause immediate peril to life or property or (b) the situation appealed from is transitory in nature, and therefore, an appeal would seriously interfere with enforcement of this Development Code. In each instance, the official whose decision is being appealed shall place in the certificate facts to support the conclusion. In such case, proceedings will not be stayed other than by a restraining order, which may be granted by a court of record.

(d) Record of Administrative Decision

The official whose decision is being appealed shall transmit to the Board of Zoning Appeals all documents constituting the record upon which the action appealed is taken.

(e) Public Hearing Notice

Newspaper and mailed notice of the Board of Zoning Appeals' public hearing on the appeal shall be provided in accordance with Section 20-1301(q). A copy of the notice shall also be mailed to each party to the appeal ~~and to the Planning Commission~~ at least 20 days before the date of the hearing.

(f) Review and Decision

- (1) The Board of Zoning Appeals shall hold a public hearing on the appeal and, following the close of the public hearing, take final action based on the procedures and requirements of this section.
- (2) In exercising the appeal power, the Board of Zoning Appeals has all the powers of the official from whom the appeal is taken, and the Board of Zoning Appeals may reverse or affirm wholly or in part or may modify the decision being appealed.
- (3) If the Board of Zoning Appeals determines that it is necessary to obtain additional evidence to resolve the matter, it shall remand the appeal to the official from whom the appeal is taken, with directions to obtain the needed evidence and to reconsider the decision in light of that evidence.

(g) Approval Criteria; Findings of Fact

The Board of Zoning Appeals may reverse an order, requirement, decision, or determination of any administrative official only when the Board of Zoning Appeals finds substantial, factual evidence in the official record of the application that the administrative official erred. The decision of the Board of Zoning Appeals shall be supported by written findings of fact prepared by the Board of Zoning Appeals.

(h) Filing and Mailing of Decision

Every decision or determination by the Board of Zoning Appeals shall be:

- (1) filed in the office of the City Clerk not more than seven (7) [Working Days](#) following the date of hearing; and
- (2) mailed to the applicant and all other parties who have made a written request for notification not more than seven (7) [Working Days](#) following the date of the hearing.

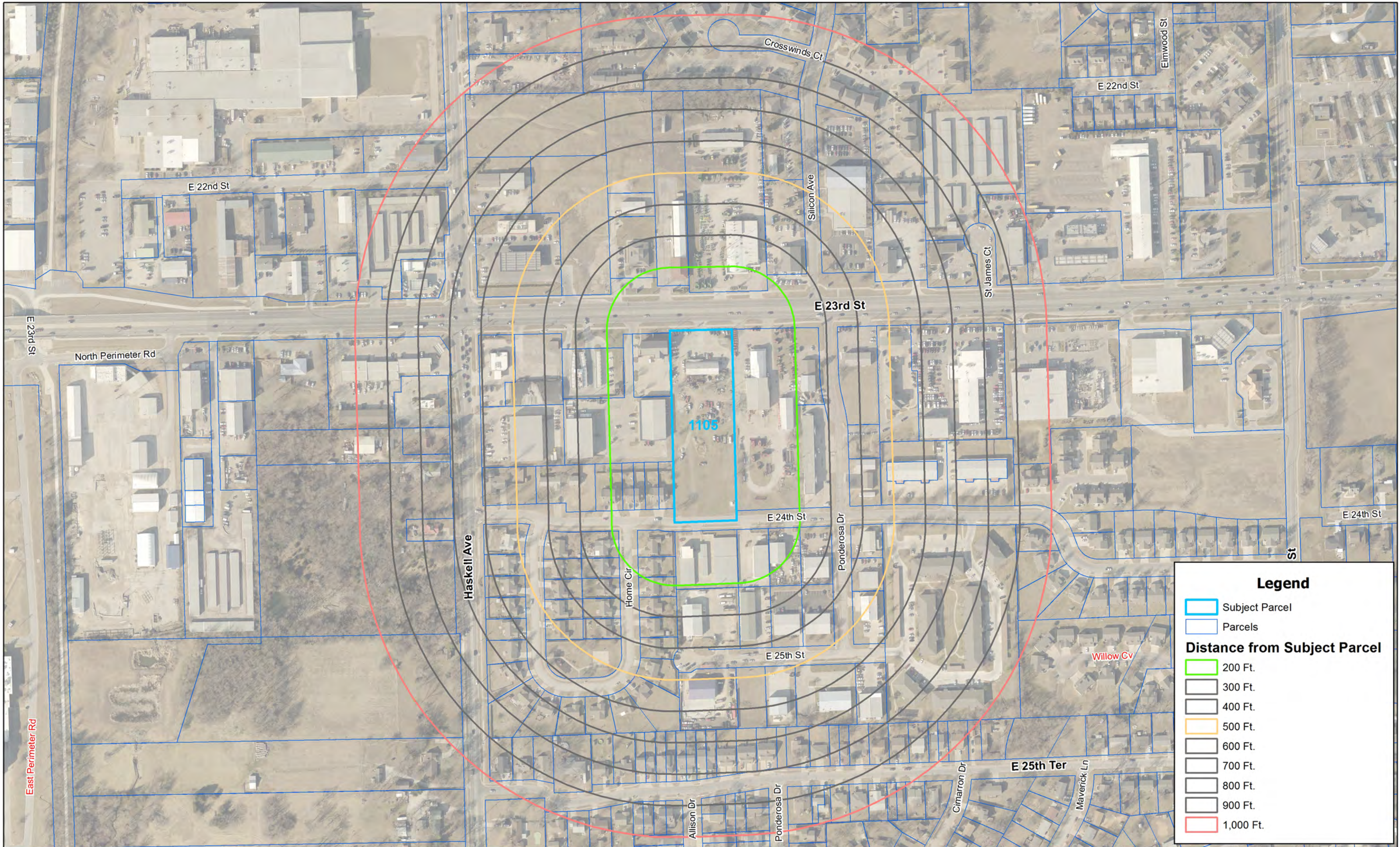
(i) Date of Effect

Decisions on appeals become effective on the date the Board of Zoning Appeals makes its decision.

(j) Appeals

Within 30 days of the date of effect of the Board of Zoning Appeals' decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

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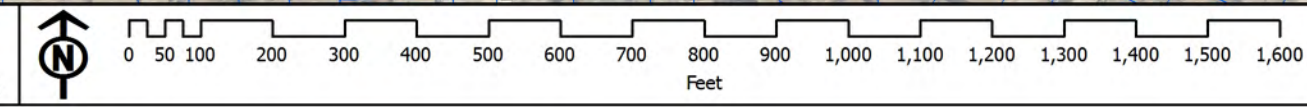
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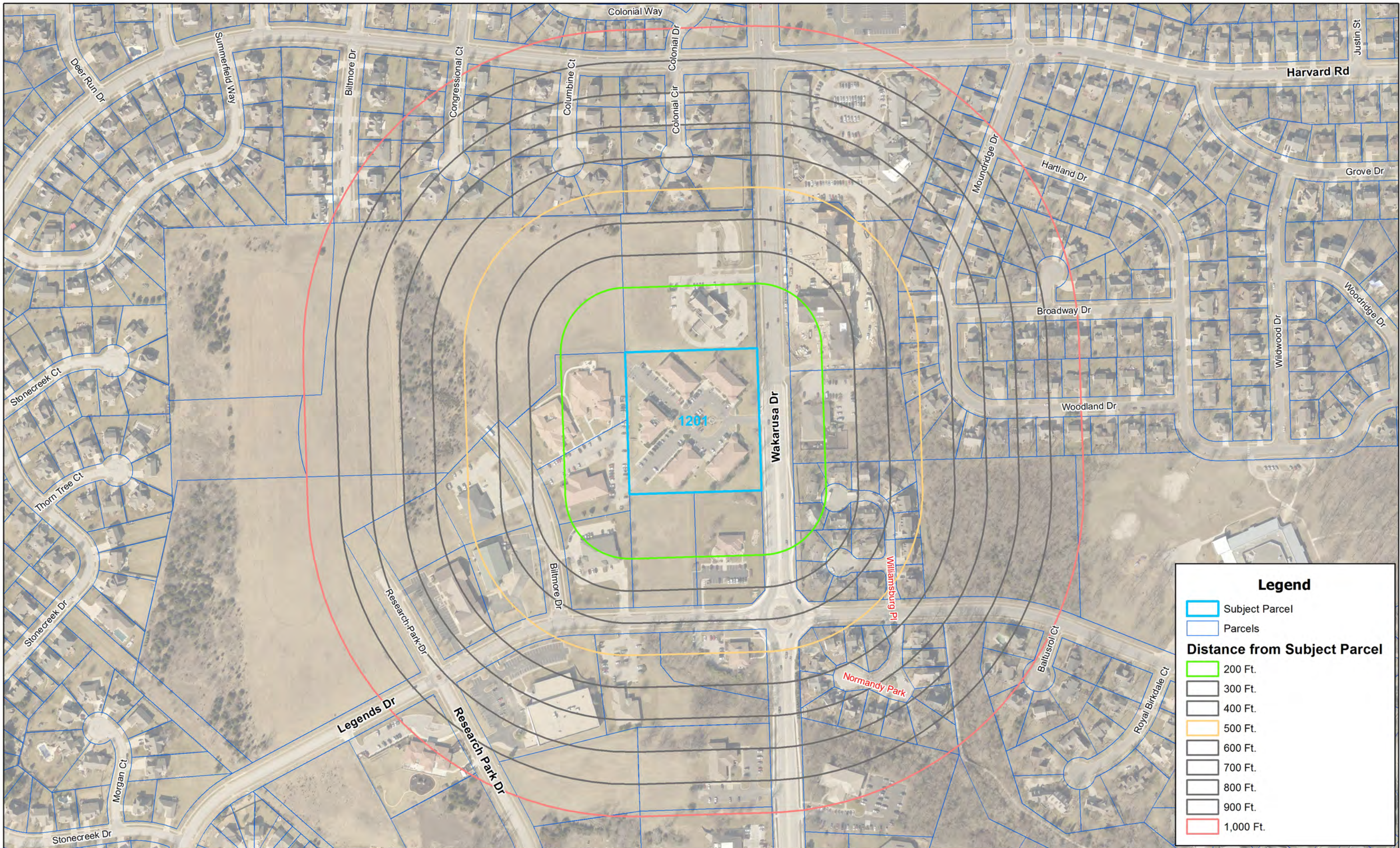
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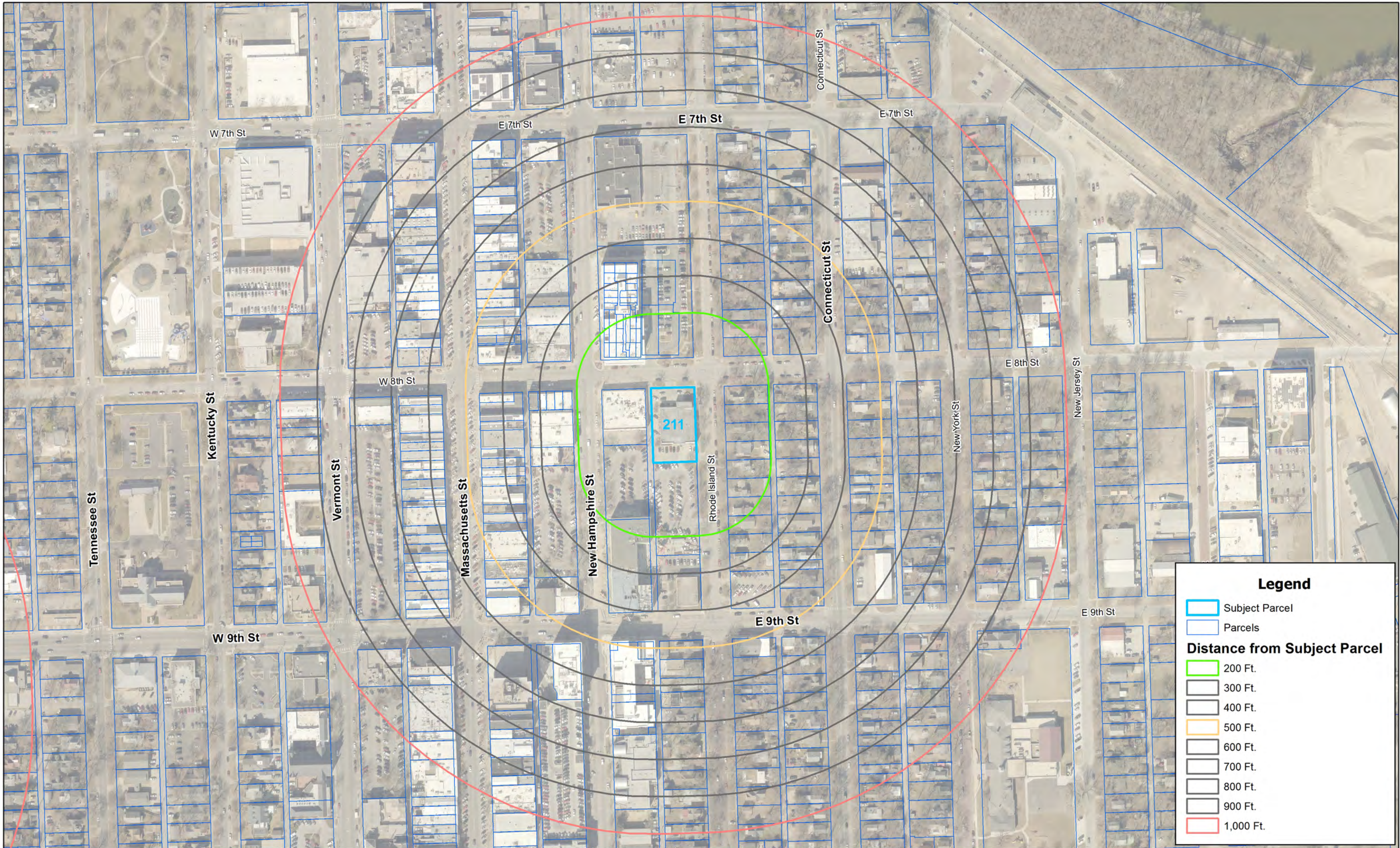
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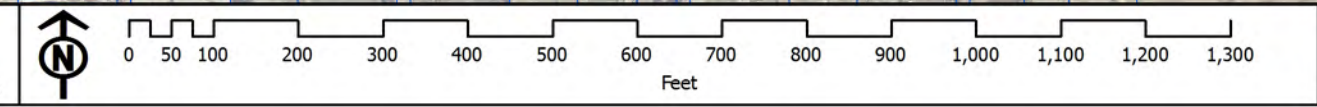
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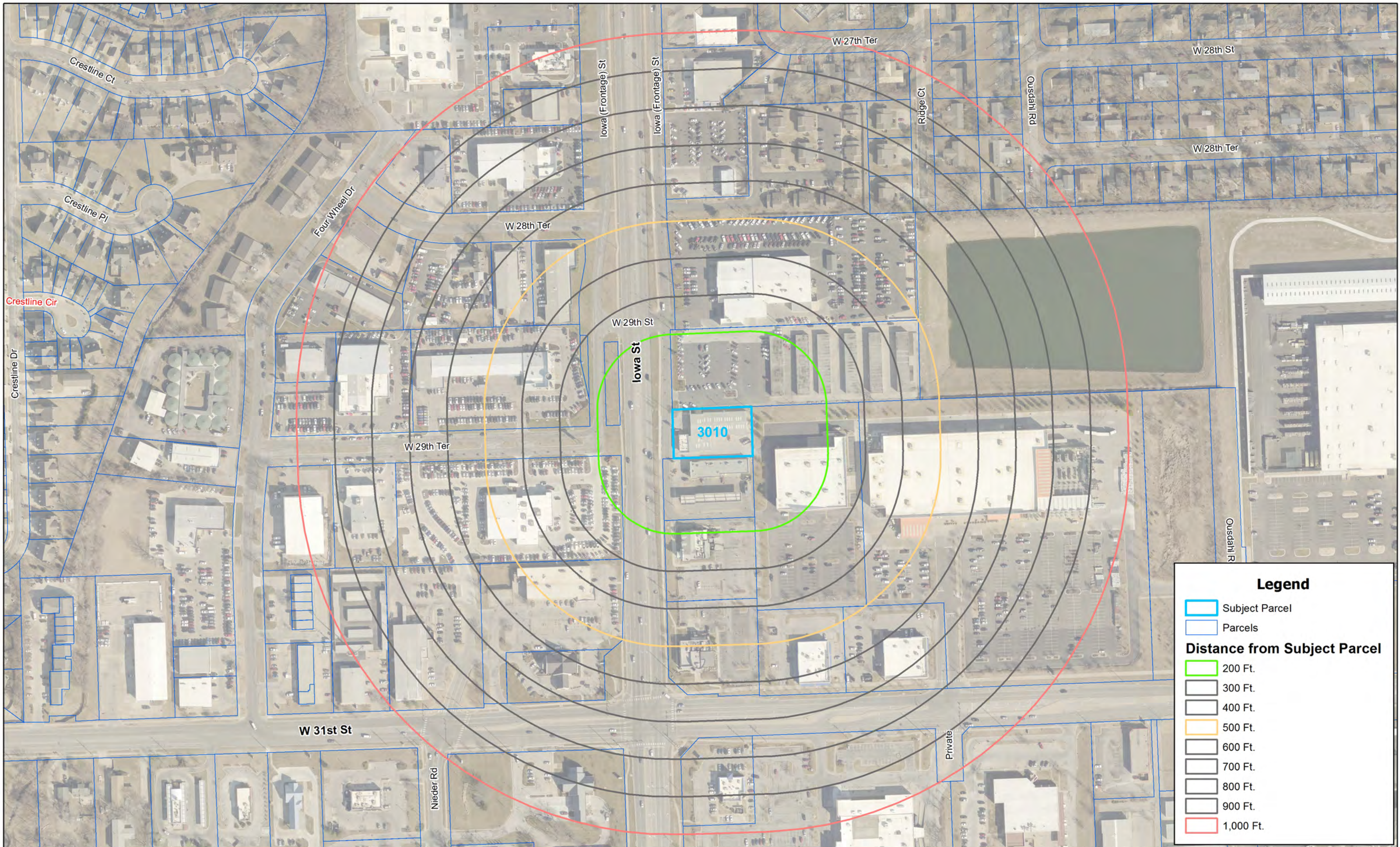
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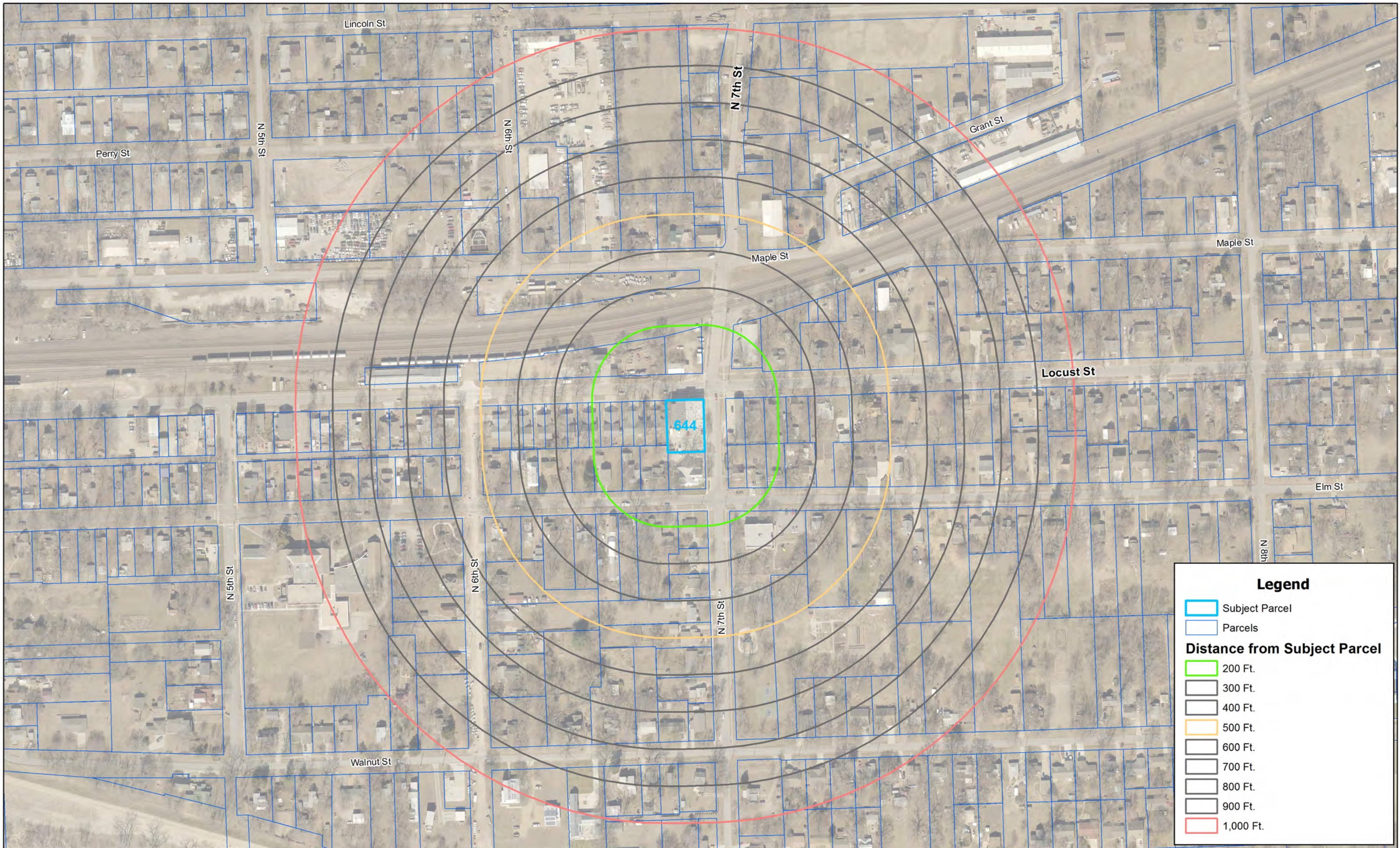
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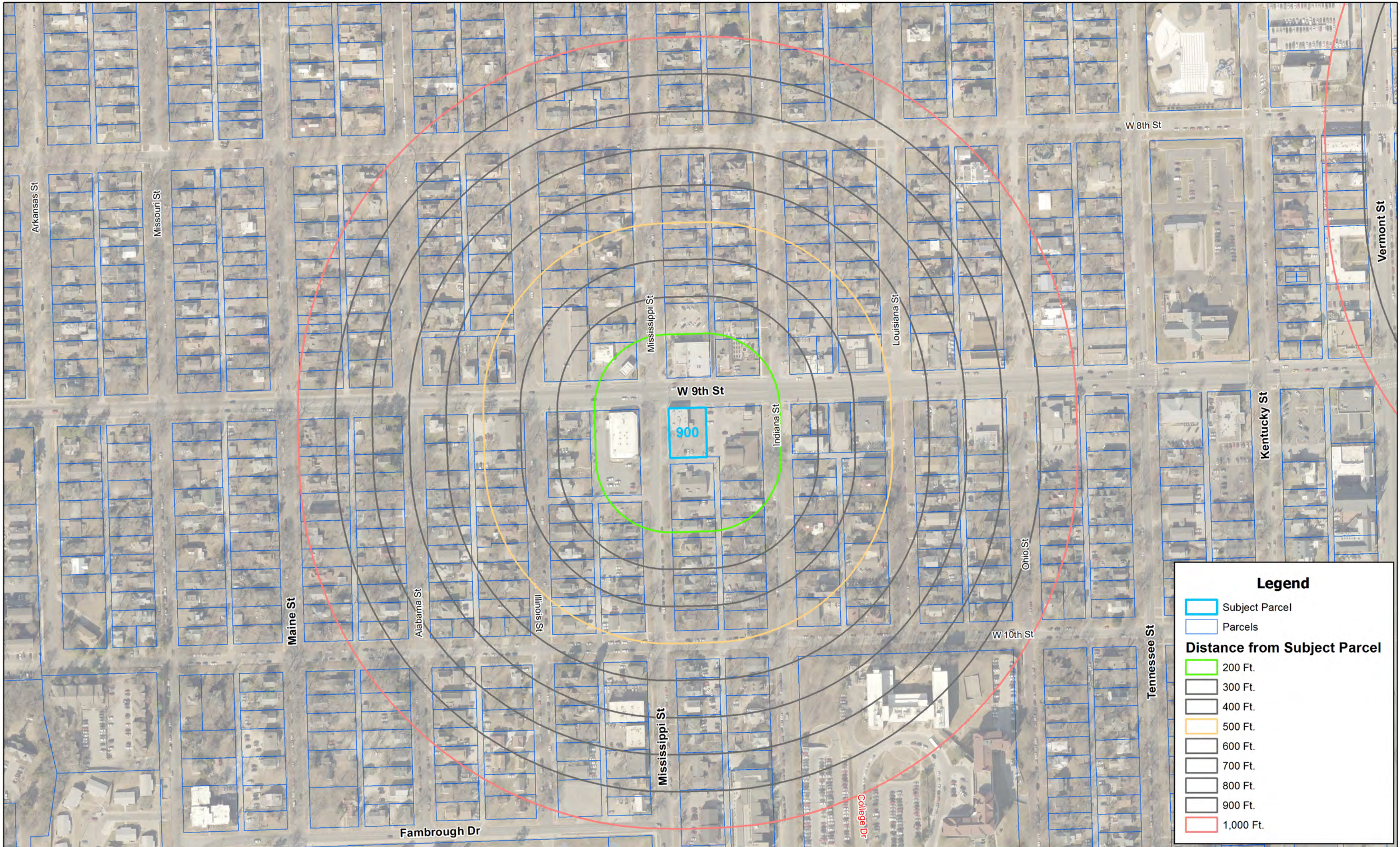
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Mailing Cost \$ 0.56

1105 E. 23rd Street			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	20	\$ 11.20	-
300	37	\$ 20.72	4
400	52	\$ 29.12	7
500	72	\$ 40.32	11
600	83	\$ 46.48	13
700	106	\$ 59.36	18
800	123	\$ 68.88	21
900	148	\$ 82.88	26
1,000	174	\$ 97.44	31

1201 Wakarusa Drive			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	15	\$ 8.40	-
300	21	\$ 11.76	1
400	28	\$ 15.68	2
500	51	\$ 28.56	7
600	65	\$ 36.40	9
700	83	\$ 46.48	13
800	105	\$ 58.80	17
900	120	\$ 67.20	20
1,000	149	\$ 83.44	26

211 E. 8th Street			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	36	\$ 20.16	-
300	76	\$ 42.56	12
400	109	\$ 61.04	18

500	148	\$ 82.88	26
600	199	\$ 111.44	36
700	241	\$ 134.96	45
800	291	\$ 162.96	55
900	338	\$ 189.28	64
1,000	382	\$ 213.92	73

3010 Iowa Street			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	7	\$ 3.92	-
300	12	\$ 6.72	-1
400	14	\$ 7.84	-1
500	19	\$ 10.64	0
600	24	\$ 13.44	1
700	27	\$ 15.12	2
800	40	\$ 22.40	4
900	51	\$ 28.56	7
1,000	59	\$ 33.04	8

644 Locust Street			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	26	\$ 14.56	-
300	40	\$ 22.40	4
400	56	\$ 31.36	8
500	77	\$ 43.12	12
600	92	\$ 51.52	15
700	117	\$ 65.52	20
800	146	\$ 81.76	26
900	175	\$ 98.00	31
1,000	207	\$ 115.92	38

900 Mississippi Street			
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Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	16	\$ 8.96	-
300	41	\$ 22.96	5
400	74	\$ 41.44	11
500	103	\$ 57.68	17
600	149	\$ 83.44	26
700	186	\$ 104.16	34
800	233	\$ 130.48	43
900	278	\$ 155.68	52
1,000	323	\$ 180.88	61

Average of Selected Parcels			
Notice Distance & Counts			Protest Details
Feet	Parcels	Est. Total Cost	Above 200' Amount
200	20	\$ 11.20	-
300	38	\$ 21.19	4
400	56	\$ 31.08	8
500	78	\$ 43.87	12
600	102	\$ 57.12	17
700	127	\$ 70.93	22
800	156	\$ 87.55	28
900	185	\$ 103.60	33
1,000	216	\$ 120.77	40