

LAWRENCE-DOUGLAS COUNTY METROPOLITAN PLANNING COMMISSION CITY HALL, 6 EAST 6<sup>TH</sup> STREET, CITY COMMISSION MEETING ROOM AGENDA FOR PUBLIC & NON-PUBLIC HEARING ITEMS MONDAY, DECEMBER 12, 2016 6:30PM - 10:30PM

#### **GENERAL BUSINESS:**

#### PLANNING COMMISSION ACTION SUMMARY

Receive and amend or approve the action summary (minutes) from the Planning Commission meeting of November 16, 2016.

#### COMMITTEE REPORTS

Receive reports from any committees that met over the past month.

#### **COMMUNICATIONS**

- a) Receive written communications from the public.
- b) Receive written communications from staff, Planning Commissioners, or other commissioners.
- c) Receive written action of any waiver requests/determinations made by the City Engineer.
- d) Disclosure of ex parte communications.
- e) Declaration of abstentions from specific agenda items by commissioners.

#### AGENDA ITEMS MAY BE TAKEN OUT OF ORDER AT THE COMMISSION'S DISCRETION

## REGULAR AGENDA (DECEMBER 12, 2016) MEETING NON-PUBLIC HEARING ITEMS:

# ITEM NO. 1 PRELIMINARY PLAT FOR RIVERRIDGE ADDITION NO. 4; 1901 RIVERRIDGE RD (KES)

**PP-16-00439**: Consider a Preliminary Plat for Riverridge Addition No. 4, a two lot residential subdivision, located at 1901 Riverridge Rd. Submitted by CFS Engineers on behalf of Larry & Linda Copp, property owners of record.

# ITEM NO. 2 FINAL DEVELOPMENT PLAN FOR PARKWAY PLAZA NO. 4; 2161 QUAIL CREEK DR (MKM)

**FDP-16-00442**: Consider a Final Development Plan for Lot No. 5 Parkway Plaza No. 4 of the Parkway Plaza PCD for an approximately 5,000 sq ft building addition to the Arterra Event Gallery, an *Event Center*, located at 2161 Quail Creek Drive. Submitted by Allen Belot Architect, for Arterra LLC, property owner of record.

#### MISCELLANEOUS NEW OR OLD BUSINESS

Consideration of any other business to come before the Commission.

#### ADJOURN

#### **CALENDAR**

Nove	November 2016									
Sun	Mon	Tue	Wed	Thu	Fri	Sat				
		1	2	3	4	5				
6	7	8	9	10	11	12				
13	14	15	16	17	18	19				
20	21	22	23	24	25	26				
27	28	29	30							

Dece	20	16				
Sun	Mon	Tue	Wed	Thu	Fri	Sat
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18	19	20	21	22	23	24
25	26	27	28	29	30	31

January 2017									
Sun	Mon	Tue	Wed	Thu	Fri Sat				
1	2	3	4	5	6	7			
8	9	10	11	12	13	14			
15	16	17	18	19	20	21			
22	23	24	25	26	27	28			
29	30	31							

**PCCM Meeting:** 

(Generally 2<sup>nd</sup> Wednesday of each month, 7:30am-9:00am)

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	2016 PLA	MNING	COMM	ISSION A	AT TENDA	ANCE						
	Jan 25 2016	Feb 22 2016	Mar 21 2016	April 25 2016	May 23 2016	June 20 2016	July 25 2016	Aug 22 2016	Sept 26 2016	Oct 24 2016	Nov 16 2016	Dec 12 2016
Britton	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Butler	Yes	Yes	Yes	Yes		Yes	Yes	No	Yes	No	Yes	
Carpenter	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Culver	No	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	
Denney	Yes	Yes										
Harrod						Yes	Yes	No	Yes			
Kelly	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Liese	Yes	Yes	No	Yes	Yes							
Sands	Yes	Yes	Yes	Yes	Yes	No	Yes	No	Yes	No	Yes	
Struckhoff	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
von Achen	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	
Willey						Yes	Yes	Yes	Yes	Yes	Yes	
	20	16 MID-I	MONTH	ATTEN	DANCE							
	Jan 13 2016	Feb 18 2016	Mar 9 2016	April 13 2016	May 11 2016	June 8 2016	July 13 2016	Aug 10 2016	Sept 28 2016 (All Day)	Oct 12 2016	Nov 2 2016	Nov 30 2016
Britton	Yes	Yes	Yes	Yes	Yes	-	No	No	Yes	-	No	Yes
Butler	No	No	Yes	No	No	-	No	No	Yes	-	Yes	No
Carpenter	Yes	Yes	Yes	Yes	Yes	-	No	Yes	Yes	-	Yes	Yes
Culver	Yes	Yes	Yes	Yes	Yes	-	No	No	Yes	-	Yes	Yes
Denney	Yes	Yes										
Harrod						-	No	No	Yes	-		
Kelly	Yes	Yes	Yes	Yes	No	-	Yes	Yes	Yes	-	Yes	No
Liese	No	No	No	No	Yes							
Sands	No	Yes	No	No	Yes	-	Yes	Yes	Yes	-	No	Yes
	Yes	No	No	Yes	Yes	-	Yes	Yes	Yes	-	Yes	Yes
Struckhoff									T			
Struckhoff von Achen	Yes	Yes	Yes	Yes	Yes	-	Yes	Yes	Yes	-	Yes	Yes



#### PLANNING COMMISSION MEETING November 16, 2016 Meeting Action Summary

November 16, 2016 – 6:30 p.m.

Commissioners present: Britton, Butler, Carpenter, Culver, Kelly, Sands, Struckhoff, Willey

Staff present: McCullough, Stogsdill, Crick, Day, Larkin, Pepper, Ewert

#### **GENERAL BUSINESS**

#### PLANNING COMMISSION ACTION SUMMARY MINUTES

Receive and amend or approve the action summary (minutes) from the Planning Commission meeting of October 24, 2016.

Motioned by Commissioner Culver, seconded by Commissioner Struckhoff, to approve the October 24, 2016 Planning Commission action summary minutes.

Unanimously approved 8-0.

#### **COMMITTEE REPORTS**

No reports from any committees that met over the past month.

#### EX PARTE / ABSTENTIONS / DEFERRAL REQUEST

- Ex parte:
  - Commissioner Kelly said his dental hygienist was one of the owners of the Gwaltney Addition, Items 2A-2C, and that she talked to him about it. He said that no details were shared with him that were not included in the packet.
- No abstentions.

PC Minutes 11/16/16

#### ITEM NO. 1 CONDITIONAL USE PERMIT; JELLYSTONE; 1473 HWY 40 (SLD)

**CUP-16-00425**: Consider a Conditional Use Permit for a motor home storage facility at Jellystone, located at 1473 Hwy 40. Submitted by Allen Belot, for Ralph E. and Kimberly K. Newell, property owners of record.

#### STAFF PRESENTATION

Ms. Sandra Day presented the item.

#### APPLICANT PRESENTATION

Mr. Allen Belot, Allen Belot Architect, agreed with the staff report and was present for questioning.

#### **PUBLIC HEARING**

No public comment.

#### **COMMISSION DISCUSSION**

Commissioner Culver said there appeared to be no utilities to the site.

Ms. Day said that was correct.

Commissioner Carpenter asked what would prohibit covered parking or covered structures.

Ms. Day said if the applicant wanted to provide covered structures it would be a revision to the site plan and would go to City Commission. She said Planning Commission could put a condition on it limiting it to only open storage.

Mr. Belot said there were no plans for covered parking. He said if a future owner wanted that it would require further review by the City.

Commissioner Kelly asked if Mr. Belot would you be opposed to that condition being added.

Mr. Belot said no because there were no plans for covered parking.

Commissioner Carpenter said he wanted to be sure open parking was explicit and that it would be reviewed if any shelters were put in.

Commissioner Willey asked if it was usual to allow for parking on turf in the county.

Ms. Day said in many instances it could be. She said it was use specific.

Commissioner Culver inquired about a storm shelter.

Mr. Belot said there were no plans for a storm shelter because nobody would be staying there, only dropping off and picking up their recreational vehicle.

#### **ACTION TAKEN**

Motioned by Commissioner Struckhoff, seconded by Commissioner Britton, to approve the Conditional Use Permit, CUP-16-00425, for Jellystone Campground *Mini-or Self Storage Facility*, and forwarding it to the Board of County Commissioners with a recommendation for approval based upon the findings of fact in the body of the staff report subject to the following conditions:

- 1. Provision of a light fixture detail to show the amount and direction of illumination and show what measures will be used to screen lighting and prevent glare; and
- 2. That the use shall be restricted to open storage only.

Unanimously approved 8-0.



PC Minutes 11/16/16

# ITEM NO. 2A COMPREHENSIVE PLAN AMENDMENT TO H2020; FARMLAND INDUSTRIES REDEVELOPMENT PLAN (JSC)

**CPA-16-00443**: Consider a Comprehensive Plan Amendment to Chapter 14 of *Horizon 2020*, "Specific Plans" to amend the Farmland Industries Redevelopment Plan to amend the Future Land Use Section. Submitted by Bartlett & West.

#### ITEM NO. 2B PRELIMINARY PLAT FOR GWALTNEY ADDITION; 2176 E 23<sup>RD</sup> ST (BJP)

**PP-16-00392**: Consider a Preliminary Plat for Gwaltney Addition, located at 2176 E 23<sup>rd</sup> St, 2200 E 23<sup>rd</sup> St, & 2200 Street FF. Submitted by Bartlett & West Inc on behalf of Cave Inn LLC, City of Lawrence, and Gwaltney Properties LLC, property owners of record.

#### ITEM NO. 2C IM TO CS; 1.45 ACRES; 2200 STREET FF (BJP)

**Z-16-00396**: Consider a request to rezone approximately 1.45 acres from IM (Medium Industrial) District to CS (Commercial Strip) District, located at 2200 Street FF. Submitted by Bartlett & West Inc on behalf of City of Lawrence, property owner of record.

#### STAFF PRESENTATION

Mr. Jeff Crick presented Item 2A.

Ms. Becky Pepper presented Items 2B and 2C.

#### APPLICANT PRESENTATION

Mr. Darron Amman, Bartlett & West, thanked staff for their work. He showed concept plans on the overhead of the proposed Country Inn & Suites.

#### PUBLIC HEARING

No public comment.

#### **COMMISSION DISCUSSION**

Commissioner Sands inquired about access.

Ms. Pepper said Lots 1 & 2 would have access from the frontage road and Lot 3 would have access from FF Street.

Commissioner Carpenter asked about the anticipated use of Lot 3.

Mr. McCullough said it would stay under City ownership and that it was still up in the air about if it will go toward this development. He said it would likely be in a holding pattern until an idea comes along for it.

Commissioner Struckhoff inquired about the orientation of the building.

Mr. Amman said the length would be north to south.

#### **ACTION TAKEN on Item 2A**

Motioned by Commissioner Sands, seconded by Commissioner Butler, to approve the Comprehensive Plan Amendment, CPA-16-00443, to *Horizon 2020*: Chapter 14: Specific Plans, revising the *Farmland Industries Redevelopment Plan* to include Commercial as a Future Land Use designation, to revise a portion of the Future Land Use map from Industrial to Commercial, and to incorporate general revisions and updates to the *Farmland Industries Redevelopment Plan* and forwarding to City Commission with a recommendation for approval.

Unanimously approved 8-0.

#### **ACTION TAKEN on Item 2B**

Motioned by Commissioner Sands, seconded by Commissioner Butler, to approve the Preliminary Plat, PP-16-00392, of Gwaltney Addition subject to the following condition:

1. Provide 10' perimeter utility easements along the west line of Lot 2 and the east line of Lot 1.

Unanimously approved 8-0.

#### **ACTION TAKEN on Item 2C**

Motioned by Commissioner Sands, seconded by Commissioner Butler, to approve rezoning, Z-16-00396, approximately 1.45 acres from IM (Medium Industrial) District to CS (Commercial Strip) District, and forwarding it to the City Commission with a recommendation for approval based on the findings of fact found in this staff report.

Unanimously approved 8-0.

PC Minutes 11/16/16

#### ITEM NO. 3 TEXT AMENDMENT TO DEVELOPMENT CODE; COLUMBARIUMS (BJP)

**TA-16-00388**: Consider a Text Amendment to the City of Lawrence Land Development Code, Articles 4, 5, & 17, regarding *Funeral and Interment Services as defined in Section 20-1729. The requested amendment would allow Columbariums as Accessory Uses to established Religious Assembly Institutions.* Submitted by Corpus Christi Catholic Church. *Initiated by City Commission on 9/20/16.* 

#### STAFF PRESENTATION

Ms. Becky Pepper presented the item.

#### **PUBLIC HEARING**

No public comment.

#### COMMISSION DISCUSSION

Commissioner Carpenter asked what would happen to cremated ashes if a church disbanded.

Mr. McCullough said it would be a civil matter.

Ms. Courtney Shipley said she had done research on the topic and that a religious institute was not required in the state of Kansas to have a trust that protected things in the circumstance of a church disbanding. She said if it was a private for profit organization they would have to carry a certain amount of money in trust in case that happened.

Commissioner Sands said they could contact the archdiocese and ask.

Commissioner Britton said they could require a Special Use Permit in some instances.

Mr. McCullough asked if Planning Commissioners were concerned about the health impacts of cremated remains or if it was a moral issue that they were concerned about.

Commissioner Willey said churches not only disband but they move and grow out of spaces. She was concerned about what process should be in place to deal with ashes. She did not feel it would be out of line to have a plan or trust to take care of that portion of a property.

Commissioner Britton said his concern was marketability of a property and wanted to ensure that it would not be vacant for a long time.

Commissioner Sands said if the item was deferred they could get some best practices or case studies, if they exist, of what other cities have done in the past.

Commissioner Kelly suggested sending the item back to staff for additional information.

Commissioner Sands wondered if there was any kind of legal mechanism for states/cities to use when enforcing the maintenance of remains.

#### **ACTION TAKEN**

Complete audio & video from this meeting can be found online: <a href="http://www.lawrenceks.org/boards/planning-commission/agendas">http://www.lawrenceks.org/boards/planning-commission/agendas</a>

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Motioned by Commissioner Britton, seconded by Commissioner Struckhoff, to defer the item to allow staff time to look into the issue of a church disbanding and any applicable laws in dealing with human remains.

Motion carried 8-0.

#### MISCELLANEOUS NEW OR OLD BUSINESS

Consideration of any other business to come before the Commission.

#### 2017 Calendar

Planning Commission decided to meet on December 18, 2017 and not December 20, 2017.

They also discussed keeping the deadline for communications to Monday at 10:00am.

Next Planning Commission meeting is Monday, December 12, 2016 and the next Mid-Month meeting is November 30, 2016.

ADJOURN 7:44pm

# Planning Commission Key Links



#### **Plans & Documents**

- o Horizon 2020
- o <u>Sector/Area Plans</u>
- o Transportation 2040
- o 2015 Retail Market Study

#### **Development Regulations**

- o Community Design Manual
- o County Zoning Regulations
- o <u>City Land Development Code</u>
- o Subdivision Regulations

#### **Online Mapping**

- o City of Lawrence Interactive GIS Map
- o <u>Douglas County Property Viewer</u>
- o Submittals to the Planning Office

#### **Planning Commission**

- o <u>Bylaws</u>
- o Mid-Months & Special Meetings
- o <u>Minutes</u>
- o <u>Planning Commission Schedule/Deadlines</u>

## PLANNING COMMISSION REPORT NON PUBLIC HEARING ITEM

PC Staff Report 12/12/2016

ITEM NO 1: PRELIMINARY PLAT FOR RIVERRIDGE ADDITION NO. 4; 1901 RIVERRIDGE ROAD. (KES)

**PP-16-00439**: Consider a Preliminary Plat for Riverridge Addition No. 4, located at 1901 Riverridge Road. Submitted by CFS Engineers on behalf of Larry & Linda Copp, property owners of record.

#### STAFF RECOMMENDATION:

Staff recommends approval of the Preliminary Plat of Riverridge Addition No. 4.

**Reason for Request:** The property is being platted to accommodate a lot split.

#### **KEY POINTS**

Platting is required as pre-development step.

#### SUBDIVISION CITATIONS TO CONSIDER

• This application is being reviewed under the Subdivision Regulations for Lawrence and Unincorporated Douglas County, effective Jan 10, 2012.

#### **ATTACHMENTS**

Attachment A: Preliminary Plat.

#### **ASSOCIATED CASES/ OTHER ACTION REQUIRED**

N/A

#### OTHER ACTION REQUIRED:

- Administrative approval of a Final Plat and recordation with the Douglas County Register of Deeds.
- City Commission acceptance and dedication of the utility easement.
- Application and release of building permits prior to development.

#### PLANS AND STUDIES REQUIRED

- Downstream Sanitary Sewer Analysis N/A
- Drainage Study N/A
- Traffic Study N/A

#### **PUBLIC COMMENT**

None received prior to publication.

Site Summary						
Gross Area:	1.28+/- acres (55,784 SF)					
Right-of-Way Dedicated:	None					

PP-16-00439 <u>Item No. 1</u>

Number of Proposed Lots:	2
Propose Lot Size	Lot 164 acres (27,892 SF); Lot 2 .64 acres (27,892 SF)

#### **GENERAL INFORMATION**

Current Zoning and Land Use: RS10 (Single-Dwelling Residential) District; Existing

Single-Dwelling Structure and open land.

Surrounding Zoning and Land Use: To the north: A (County Zoning) District; Single-

Dwelling structures.

To the east: RS7 (Single-Dwelling Residential) District;

Single-Dwelling structures.

To the west: RS7 (Single-Dwelling Residential) District;

Single-Dwelling structures.

To the south: RS7 (Single-Dwelling Residential)

District; Single-Dwelling structures.



Figure 1. Zoning and land use of area.

#### **STAFF REVIEW**

The preliminary plat is a pre-development requirement for development. The subject property is currently used as residential property and has an existing Single-Dwelling residential structure. The Preliminary Plat proposes the property be platted as 2 lots. The property is located on the south side of Riverridge Road, west of N. Michigan Street and east of N. Iowa Street.

The subject property contains unplatted land (Figure 2). The plat will create 2 lots. It is intended that in the future Lot 2 will be developed with another Single-Dwelling residential structure.



Figure 2. Current conditions. The proposed 2 lots are outlined.

#### **Zoning and Land Use**

The subject property is currently zoned RS10 (Single-Dwelling Residential) District. The proposed Preliminary Plat is in conformance with the current zoning and land use. Single-Dwelling residential use is proposed to remain and the newly created lot will also accommodate residential use. The proposed lots meet the minimum standard dimensions in width and area for the RS10 (Single-Dwelling Residential) District, which is 70' wide and 10,000 SF in area.

#### **Streets and Access**

Lots 1 and 2 will take access from Riverridge Road. Lot 1 has existing access which will remain the same. Both lots meet the minimum requirement for frontage associated with their corresponding zoning district, which for the RS10 District is 40 feet.

#### **Utilities and Infrastructure**

Water and sanitary sewer mains are located adjacent to the property in existing easements and in the Riverridge Road right-of-way.

#### Easements and Rights-of-way

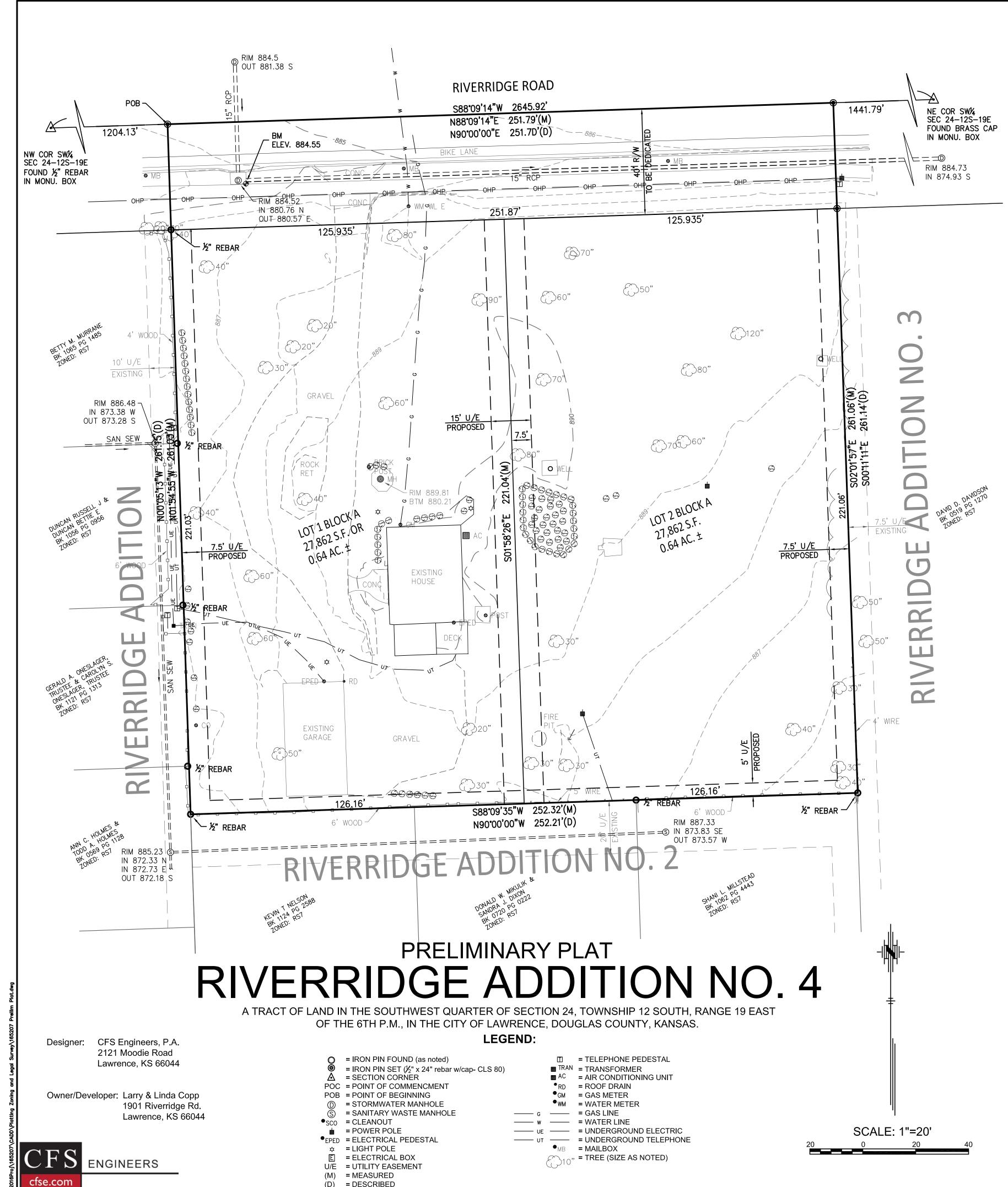
There is a new 15' wide utility easement proposed with the preliminary plat. The new easement will run along the newly created lot line between the two lots.

The subject property is adjacent to Riverridge Road. This street is classified as a collector road. The existing right-of-way meets Section 20-810(e)(5)(i) of the Land Development Code which requires 60' of right-of-way. There is 80' of right-of-way provided. No additional right-of-way is required for Riverridge Road.

Item No. 1

#### Conformance

The preliminary plat is in conformance with the standards and requirements of the Subdivision Regulations and the Land Development Code.



(D) = DESCRIBED

### **GENERAL NOTES:**

- 1. According to "FIRM" Map Community Panel Number 20045C0157E effective Sept 2nd, 2015, this property lies in Zone X; areas determined to be outside the 0.2% annual chance flood.
- 2. Basis of Bearings: Assumed NAD 83 Kansas North Zone 1501 (GRID).
- 3. Water service shall be by City of Lawrence.
- 4. Sewage disposal shall be by City of Lawrence.
- 5. All utilities shall be placed underground pursuant to the City's management standards.
- 6. The Developer is responsible for any costs associated with the relocation of existing utilities, if necessary to serve the proposed subdivision.
- 7. Topographic information was obtained from site survey.
- 8. This document is for planning purposes only not for construction.
- 9. Approval of preliminary plat does not certify approval of the proposed land uses.
- 10. All new telephone, cable television, and electrical lines (except high voltage lines) must be located underground
- 11. All proposed landscaping will maintain 8' of horizontal separation from any public waterline & sanitary sewer mains.
- 12. The city is hereby granted a temporary right of entry to plant the required street trees pursuant to chapter 21, article 7, section 21-708a of the city subdivision regulations.
- 13. Soils investigations shall be performed before primary structures are erected on lots with slopes greater than 3:1, or non-engineered fill greater than 12 inches. a soils engineer licensed by the state of Kansas shall perform investigations, and a report of the investigation shall be submitted to the city of Lawrence codes enforcement division. other lots may be required to be investigated where excavation reveals indications of unsuitable conditions.
- 14. No fences or obstructions shall be constructed within dedicated drainage and utility easements.

# PHOKER TO. TOLL GATE VICINITY MAP

## **LEGAL DESCRIPTION:**

Beginning at the Northeast corner of Riverridge Addition, a Subdivision in the City of Lawrence, in Douglas County, Kansas; thence North 90° East, along the North line of the Southwest Quarter of Section 24, Township 12 South, Range 19 East, of the Sixth Principal Meridian, 251.76 feet; thence South 00° 11' 11" East, 261.14 feet; thence North 90° West, 252.21 feet: to the East line of said Riverridge Addition; thence North 00" 05' 13" West, along said East line of Riverridge Addition, 261.15 feet to the point of beginning, containing 1.511 acres, all in the City of Lawrence, in Douglas County, Kansas, and lying in the Southwest Quarter of said Section 24.

## **BENCHMARK:**

Chiseled Square Cut @ the Southeast corner of concrete curb inlet on the South side of Riverridge Road near the Northwest corner of Lot 1, Block A.

## **SITE SUMMARY:**

Gross Area: 65,797 sq. ft. (1.510 acres) Right of Way 10,073 sq. ft. (0.231 acres) 55,724 sq. ft. (1.279 acres) Net Lot Area Total Number of Lots

Existing Zoning: RS10 RS10 Proposed Zoning: Current Use: Residential Urban Residential Urban Proposed Use:



## **UTILITY INFORMATION:**

Blackhills Energy Westar Energy Carmen Shultz Tim Brunner 785.832.3917 785.865.4854 carmen.shultz@blackhillscorp.com timothy.brunner@westarenergy.com

City of Lawrence Telephone: AT&T

Jeff Prosser - (Construction) Troy Shaw 785.832.7820 816.231.3937 tshaw@lawrenceks.org jp1458@att.com

Keith Gatzemeyer -(Engineering) City of Lawrence 785.276.5377 Troy Shaw

kg4306@att.com

785.832.7820 tshaw@lawrenceks.org

WOW Richard Parnell 785 840 5979 richard.parnell.wowinc.com

CERTIFICATE OF SURVEYOR: I hereby certify the details of this plat to be correct to the best of my knowledge and belief, that all boundary corners of this subdivision of land have been monumented, that iron pins are set as shown on the attached plat this \_\_\_\_\_ day of \_\_\_\_\_, 2016.

Michael A. Adams, P.S. 1126 CFS Engineers, P.A. 2121 Moodie Road, Lawrence, KS. 66044

#### PLANNING COMMISSION REPORT Non-Public Hearing Item

PC Staff Report 12/12/16

# ITEM NO. 2 FINAL DEVELOPMENT PLAN FOR PARKWAY PLAZA NO. 4; 2161 QUAIL CREEK DR (MKM)

**FDP-16-00442**: Consider a Final Development Plan for Lot No. 5 Parkway Plaza No. 4 of the Parkway Plaza PCD for a 625 sq ft addition to the approximately 5,000 sq ft Arterra Event Gallery, an *Event Center*, located at 2161 Quail Creek Drive. Submitted by Allen Belot Architect, for Arterra LLC, property owner of record.

**STAFF RECOMMENDATION:** Planning staff recommends approval of the Final Development Plan based upon the findings of fact presented in the body of the Staff Report subject to the following conditions:

- 1. Prior to recording the Final Development Plan with the Register of Deeds Office the applicant shall provide a revised drawing with the following notes and changes:
  - a. Provide the following information in the site summary table: "Existing Building: 5,066 sq ft Proposed Building: 5,691 sq ft"
  - b. Add a note to the parking summary that lists the net area of the 625 sq ft building addition and notes the additional parking required. This note should also clarify the total square foot of the Arterra building, as it is less than approved with the previously approved plans.

REASON FOR REQUEST: "This property has been part of the original Parkway Plaza PCD since its inception and was approved for a 3,900 sf restaurant as Phase III of this PCD in November of 1985. The current iteration of this building was approved for slightly larger 4,720 sf restaurant in an updated PCD in April 2000. Ultimately, a 4,992 sf restaurant building was constructed on this site. In 2012, after the building had been vacant for over 6 years, the current Owner purchased the building and commenced a significant renovation of the restaurant into an event space to be used for weddings, receptions, banquets & business meetings. This renovation has met a pressing community need for this type of space and has grown in popularity since opening in June of 2013.

The purpose of this addition is to provide out of the way accessory space for events to display materials, wedding gifts & other items related to the specific event in order to relieve congestion adjacent to the main entrance where these items are currently located."

#### **DESIGN STANDARDS TO CONSIDER**

- Consistency with approved Preliminary Development Plan for the Parkway Plaza PCD.
- Consistency with Article 10 of the 1966 Zoning Code.
- Consistency with standards in the 2006 Development Code and the Community Design Manual.

#### **KEY POINTS:**

Prior to the adoption of the 2006 Development Code, the subject property was zoned PCD This zoning designation converted to the PCD-[Parkway Plaza] Special Purpose Base District with the adoption of the Development Code. Standards of the Development Code

- apply to development on this property, unless there is a conflict with the terms and conditions of the approved Planned Development.
- Final Development Plans for projects with preliminary approvals prior to the adoption of the 2006 Development Code require Planning Commission approval.
- The most recently approved Final Development for Phase III-restaurant, administratively approved on April 12, 1996, proposed minor changes to the site. A 4,720 sq ft restaurant was approved with this plan. The size of the building was increased to 5,066 sq ft through building alterations. This Development Plan documents the size of the existing building and proposes a 625 sq ft addition.

Per Section 20-1013 of the pre-2006 Zoning Ordinance, if there is an increase of more than 10% of the total floor area proposed for non-residential or commercial uses or an increase by more than 5% of the total ground area covered by buildings, the proposed change requires a public hearing before the Planning Commission. As the proposed addition does not increase the floor or building area within the overall PCD beyond these limits, a public hearing is not required.

#### ASSOCIATED CASES/OTHER ACTION REQUIRED

#### **Associated Cases**

B-16-00441: Variance from the required 30 ft perimeter building setback in the PCD District
to allow the addition to extend to within 10 ft of the property line. Board of Zoning Appeals
approved the variance request, for the proposed addition only, at their November 3, 2016
meeting.

#### **Other Actions Required**

- When the conditions of approval have been met, the Final Development Plan will be recorded at the Douglas County Register of Deeds Office and released to Development Services for processing of building permits.
- Submittal/approval of building permit application and construction plans. Construction may commence only after building permits have been issued.

#### **PUBLIC COMMENT**

• A nearby property owner contacted the Planning Office regarding the events. His concerns are discussed later in this report.

#### PLANS AND STUDIES REQUIRED

- *Traffic Study* Not required.
- *Downstream Sanitary Sewer Analysis* Not required as no new fixtures are being installed with this addition.
- *Drainage Study* Not required as the increase in the amount of impervious surface will be less than 10%.

#### **GENERAL INFORMATION**

Current Zoning and PCD-[Parkway Plaza] (Planned Commercial Development) District.

Land Use: Event Center

Surrounding Zoning To the north: PUD [Alvamar], (Planned Unit Development) District; and Land Use Detached Dwelllings.

To the west: PUD [Alvamar], (Planned Unit Development) and FP (Floodplain Management Regulations Overlay) Districts; golf course, *Passive Recreation*, and *Detached Dwellings*.

To the south and east: PCD-[Parkway Plaza] (Planned Commercial Development) District; commercial center with mix of uses: General Retail Sales and Services, Food and Beverage Sales, Personal Convenience, Office, a Fast Order Food and Multi-Dwelling Structures

(Figure 1)



**Figure 1.** Zoning and Land Use/Development in the area. Subject property outlined and marked with a star.

#### **STAFF REVIEW**

The Parkway Plaza Planned Commercial Development was developed in phases. The subject property was included in Phase III. The most recently approved plan for Phase III contained a 4,720 sq ft building for restaurant use. The applicant indicated that a slightly larger building was constructed (the plan notes the existing building area as 5,065 gsf on the plan and 5,066 gsf in the notes under Existing/Proposed Use). This development plan documents the existing size and proposes an increase to 5,691 sq ft.

The change of use for the subject property from *Quality Restaurant* to an event center was approved in 2013 with the building permit for the interior revisions which included the removal of interior walls, Permit No. 1-13-00370. The *Event Center* use was added to the Development Code in 2015 and this building is now classified as an event center. The Development Plan noted that parking, with the exception of the residential uses, was calculated at a rate of 1 space per 200 net sq ft. This is the parking requirement that applies to this project.

This plan proposes a 625 sq ft building addition, but no change in use. This proposed change will increase the subject building by 12.3% but will increase the overall building area in the Parkway Commercial Development slightly (151,856 sq ft to 152,481 sq ft; less than 1%). A public hearing is not required for this building addition as it is less than 10% of the total building or floor area.

The Board of Zoning Appeals approved a variance in 2014 to allow the building addition to encroach into the setback; however, a building permit was not issued within 24 months of the variance and the approval expired on August 7, 2016. On November 3, 2016, the Board of Zoning Appeals approved a variance, B-16-00441, to allow the addition to extend to within 10 ft of the west property line. This variance is valid for 2 years—to November 3, 2018. If a building permit is not obtained within that time frame, or an extension requested, the variance will expire. The variance is noted on the plan.

#### **Public Comment**

A neighboring resident/property owner contacted the Planning Office with concerns about the noise associated with the late night events and the event center guests' use of the golf course for photos and mingling near their residence. These concerns were relayed to the applicant. The applicant indicated that the event center has a contract with the golf course which allows event guests to use the golf course to take photos on the bridge near Hole No. 3 only when they have permission and are sponsored by a member. The owner of the event center indicated they would be more diligent about overseeing the guests' use of the golf course and asked that the complainant contact them at any time if there is an issue with the use of the golf course. As the use of the neighboring property is a private business arrangement concerning off-site property, it would not be possible to address it with conditions on the Final Development Plan. The event center is located within a commercial zoning district and is separated from residences by a wooded buffer area (on the golf course) of approximately 300 ft. The City noise ordinance would be the best means of dealing with late night noise levels, as it would be difficult to regulate that with the Final Development Plan as the use is a permitted use in the zoning district.

#### **Parking Summary**

Parking is shared throughout the planned development. The parking table with the most recently approved development plan noted that there was a total of 151,856 gross sq ft of building area and 86,542 net sq ft. Parking was required at a rate of 1 space per 200 sq ft of net building area for the commercial uses within the development. The parking summary noted that 807 off-street parking spaces were required and 840 were provided; 17 ADA accessible spaces were required and 27 were provided. (Figure 2) The building addition of 625 ft would increase the required parking by 1 space per 200 net sq ft. A note should be added to the parking summary that lists the net area of the building addition and notes the additional parking required. This note should also revise the building area in Phase III as it is less than shown on the previously approved plan. Sufficient parking exists in the development to support the additional building area.

	GROSS BLDG. AREA	NET BLDG. AREA	PARKING REQUIRED	PARKING PROVIDED	PARKING RATIO (STALLS/1,000 GSF)	ACCESS REQUIRED	ACCESS PROVIDED	BICYCLE PKG REQUIRED	BICYCLE PKG PROVIDED
PHASE I									
GROCERY STORE	60,700 GSF	30,350 NSF	304 (1/100 NSF)	447 (incl. HC)	7.36	9	9	5	10
FUTURE EXPANSION	15,000 GSF	7,500 NSF							
TOTAL GROCERY	75,700 GSF	37,850 NSF (50%)	379 (1/100 NSF)	438 (incl. HC)	5.78	9	9	5	10
PHASE II									
RETAIL SHOPS	36,210 GSF	21,726 NSF	109 (1/200 NSF)	218 (incl. HC)	6.02	7	7	5	6
PAD SITES/ATM	9,965 GSF	5,979 NSF	30 (1/200 NSF)	46 (incl. HC)	4.61	2	3	5	8
TOTAL	46,175 GSF	27,705 NSF (60%)	139	264 (incl. HC)	5.71	9	10	10	14
PHASE III									
RESTAURANT/ OFFICE	7,240 GSF	5,068 NSF	25 (1/200 NSF)	54 (incl. HC)	7.45	3	3	10	12
TOTAL	7,240 GSF	5,068 NSF (70%)	25	54 (incl. HC)	7.45	3	3	10	12
PHASE N							h		
IV—A TOWNHOMES	17,941 GSF	12,559 NSF (70%)	42 (1.5/UNIT)	56 (incl. HC)	3.12	3	3	4**	12
IV-B  * NEIGHBORHOOD  COMMERCIAL &  PROFESSIONAL OFFICES		3,360 NSF (70%)	MAX. 17 (1/200 NSF)	23					
N-B * MEDICAL & RELATED OFFICES	4,800 GSF*	N/A	MAX. 16 (1/300 GSF)	(incl. HC)	4.79	2	2	6**	8
N-B RESIDENTAIL (2ND FLOOR)	N/A (2–3BR UNITS)	N/A	5 (2.5 PER UNIT)	5 (incl. HC)	1.04	o	o	:	
TOTAL	22,741 GSF	15,919 NSF	VARIES	84	J.2J	5	5	10**	20
TOTAL SITE	136,856 GSF	79,042 NSF	532	849	6.20	17 (2% of Total)	27	35	56
TOTAL AFTER EXPANSION	151,856 GSF	86,542 NSF	607	840	5.53	17 (2% of Total)	27	35	56
* PLUS TWO 3-B  NOTE: PARKING REQUIRED EQUIVALENT PARKIN EQUIVALENT PARKIN	PER APPROVED	D P.D.P.: 1 SF RESIDENTIAL US	PACE PER 200 I	20-1212: 2			UNIT), PI	$\sim$	C. 20-1212

**Figure 2.** Parking Table from revised Final Development Plan FDP-12-00176; the most recently approved development plan for the development.

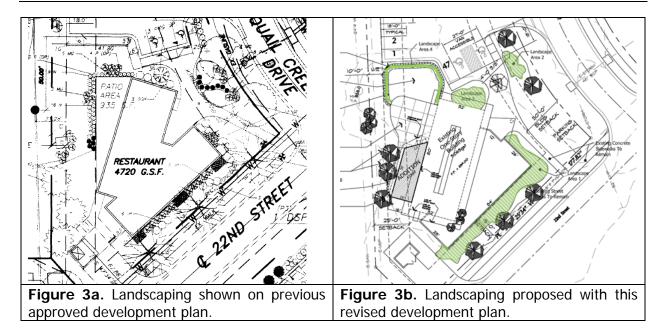
#### **Site Summary**

Per Code, the site summary table is to provide the building area, the pavement area, and the total area that is pervious surfacing. The submitted plan indicates the roof areas rather than the building area. The plan should be revised to include the building area in the site summary.

-	Existing	Proposed	Change
Building	5,066 sq ft	5,691 sq ft	+ 625 sq ft
Pavement	21,050 sq ft	20,606 sq ft	- 444 sq ft
Impervious	26,116 sq ft	26,297 sq ft	+ 181 sq ft
Pervious	29,559 sq ft	29,378 sq ft	- 181 sq ft
Site Area	55,675 sq ft	55,675 sq ft	

#### **Green Space/Landscape:**

Landscaping for this site was approved with the previous development plans. The subject plan proposes changes to the landscaping around the building as shown in Figure 3 and notes that the interior and perimeter parking lot landscaping shall be installed per the Planting Schedule and layout shown on Parkway Plaza PCD Final Development Plan, revised April 14, 2000.



#### **Access/Pedestrian Connectivity/Exterior Lighting**

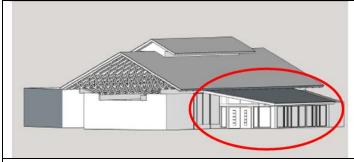
The revised plan does not propose any change to the access and circulation to or within the site or to the pedestrian connectivity and no additional external lighting is being proposed.

#### **Commercial Design Standards**

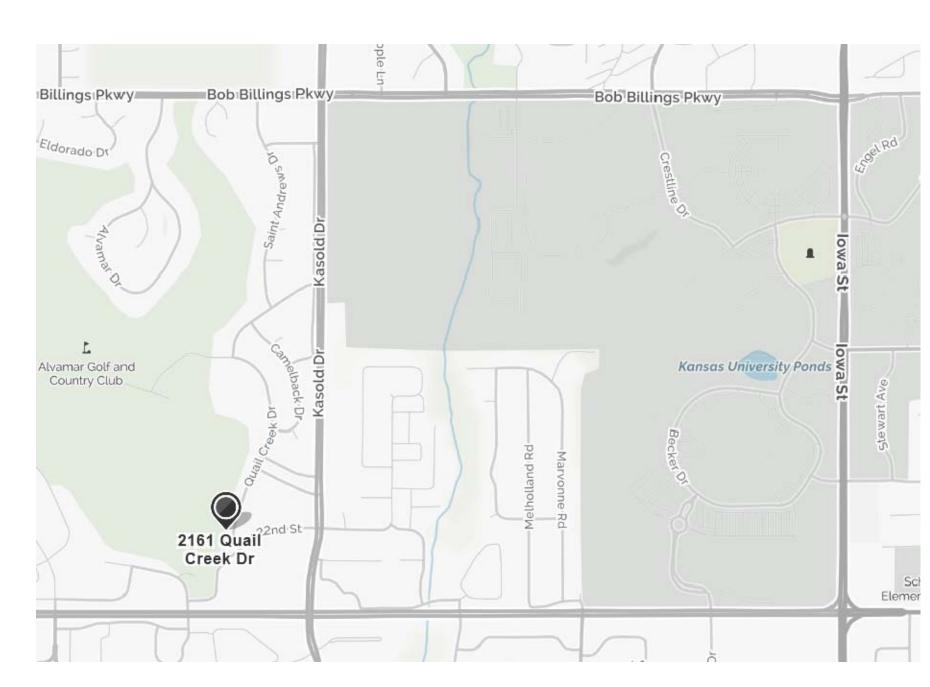
The small addition will be located away from the street and will have low public visibility. The building addition provides a varied roofline and there is horizontal and vertical variation. The building materials and pattern of the principal building is continued on the addition. (Figure 4) The addition is compliant with the Commercial Design Standards for infill or redevelopment.

#### CONCLUSION

The proposed development is consistent with the planned development for this area and is compliant with the provisions of the Land Development Code and the Commercial Design Standards.



**Figure 4.** Northwest elevation of the building with addition circled.

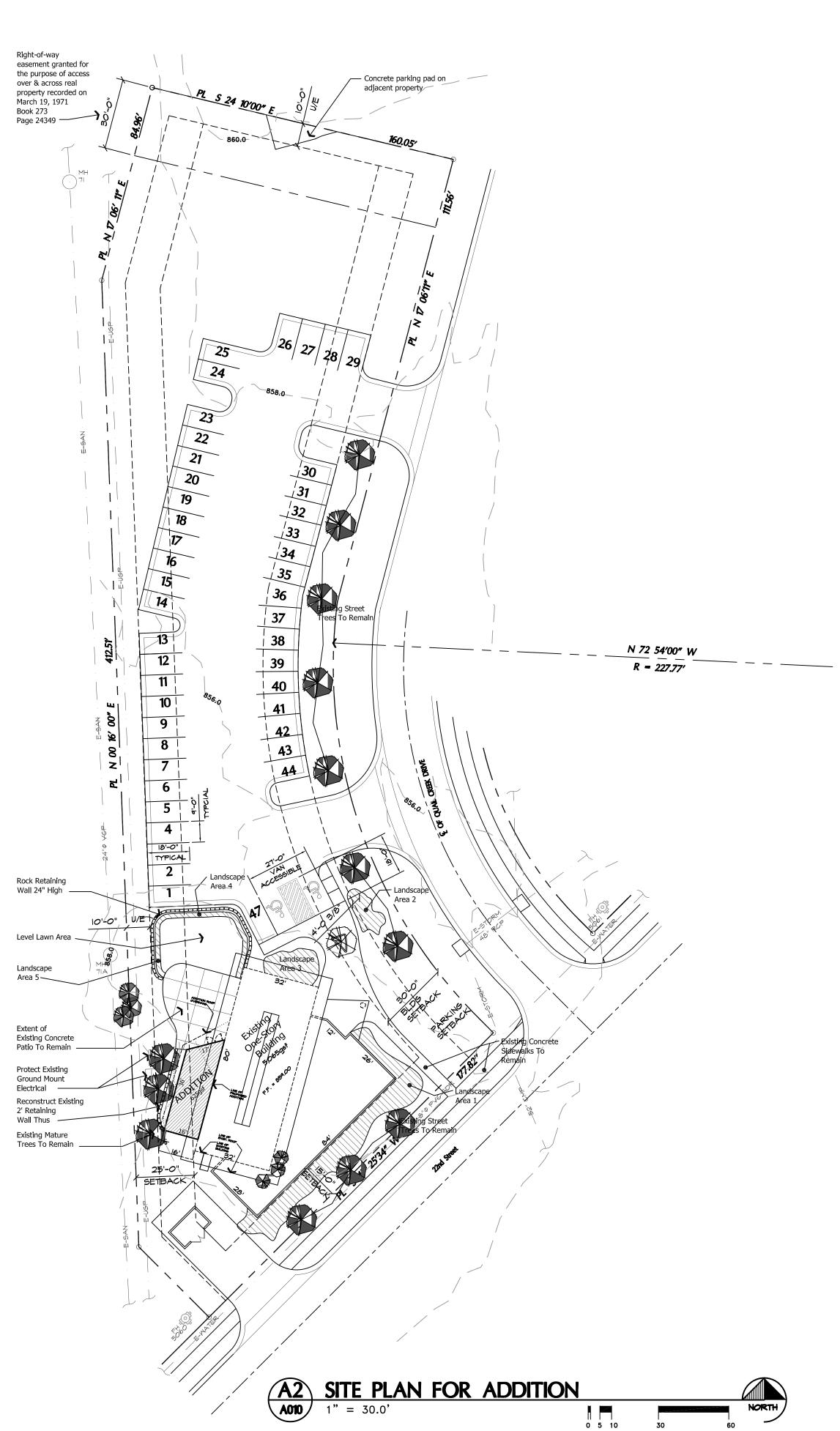


B4 LOCATOR MAP

N.T.S.



A4 NORTH & WEST ELEVATION
N.T.S.



Legal Description

Parkway Plaza No. 4, a replat of Parkway Plaza No. 3 & a portion Of Lot 88 Alvamar Estates Lot 5, LESS beginning at a point on the North line 21.85' of the NW corner of Lot 5, thence S74d10'0"E along N line of said lot 10.05', thence S77d1'30"W 8.82', thence

<u>Ownership</u>

Arterra, LLC 2500 West 31st Street Suite B Lawrence, KS 66047 Wayne McDanial, member

Leather Goods Sales & Repair

Service, Rental & Repair

Quick Copy or Duplicating Center

Recording Studio School Commercial or Trade

Plumbing Fixture Sales

Linene Supply, Diaper Service, Uniforms

Lumber, Limited Sales
Monument Sales, Including Incidental

Processing
Office Equipment & Supplies, Sales,

**Existing/Proposed Use** Existing Use: 5,066 gsf event gallery with commercial kitchen Proposed Addition: 625 gsf event gallery accessory space

N12d48'30"W 4.82' to the POB. D990/4699 (Div 2005 U15648E)

Note:
A Building Permit was issued in 2013 to convert the existing building from restaurant use to event center use with a maximum occupancy of 286.

Parking & occupancy change were approved with the issuance of this Permit.

**Existing Zoning/Permitted Uses** Existing Zoning: PCD-2 mixed use Use Group 13: Automotive Services & Retail Sales
 Auction Room/Auctioneer
 Automobile Parts Store with no Outdoor Storage or Service Bays Automobile Service Station Barber & Beauty Equipment Sales

Beer Sales Consumption on Premises Eating Establishment, Enlosed with Dancing Exterminator, Pest Food Convenience Store with Gas Sales Free Standing ATM

Secreatarial Service Skating Rink, Commercial (Indoor) Glass Sales & Cutting Shop Studio for Professional Work Golf Driving Range Commercial Indoor Swimming Pool, Commercial Golf Pitch & Putt/Minature Indoor only Taxidermist Home improvement Center Telephone Answering Service Laboratory, Medical or Dental

Variances Granted PCD District required in Section 20-222(e) of the City of Lawrence Development Code to a minimum of 10 feet for construction of a small (625sf) addition on the West side of the existing commercial building was approved by the BZA 03NOV16.

Site Surface Summary Impervious Surfaces

Proposed 6,450 gsf 28,618 gsf 55,675 gsf 28,618 gsf 55,675 gsf

	CROSS BLDG. AREA	NET BLDG. AREA	PARKING REQUIRED	PARKING: PROVIDED	PARKING RATIO (STALLS/1,000 GSF)	AGGESS REGUIRED	ACCESS PROVIDED	BIGYGLE PKG REQUIRED	BIGYGLE PROVIDE
PHASE I									
GROCERY STORE	60,700 GSF	30,350 NSF	304 (1/100 NSF)	457 (incl. HC)	7.52	9	11	5	10
FUTURE EXPANSION	15,000 GSF	7,500 NSF							
TIOTAL GROCERY	75,700 GSF	37,850 NSF (50%)	379 (1/100 NSF)	439 (incl. HC)	5.80	9	11	5	71
PHASE II									
RETAIL SHOPS	36,210 GSF	21,726 NSF	(1/200 NSF)	(inol. HC)	6.02	7	7	5	
PAD SITES/ATM	9,965 CSF	5,979 NSF	30 (1/200 NSF)	(Incl. HC)	4.61	2	3	5	-
TOTAL	46,175 GSF	27,705 NSF (80%)	139	(Incl. AC)	5.71	9	10	10	74
PHASE III									
RESTAURANT/ OFFICE	7,240 GSF	5,068 NSF	25 (1/200 NSF)	(incl. MC)	7.45	3	3	10	72
TOTAL	7,240 GSF	5,068 NSF (70%)	25	(incl. HC)	7.45	3	3	10	7.
PHASE N	•								
TOWNHOMES (TV-A)	17,941 GSF	12,559 NSF (70%)	42 (1.5/UNIT)	(incl. MC)	3.12	3	3	4**	t.
* NEIGHBORHIOCO COMMERCIAL (IV-B)	4,800 GSF	3,360 MSF (70%)	22 (1/200 NSF + 2.5/UNIT)	28 (incl. HC)	3.45	2	2	6**	4
TOTAL	22,741 GSF	15,919 NSF	64	84	3.23	5	5	10**	2
TOTAL SITE	136,856 GSF	79,042 NSF	532	859	6.28	(2% of Total)	29	35	56
TOTAL AFTER EXPANSION	151,856 GSF	86,542 NSF	607	841	5.54	(2% of Total)	29	35	56

Plant Schedule PCD Symbol Name SA Summit Package b&b b&b 2 1/2" caliper 2 1/2" caliper Summit Ash Autumn Purple Ash 18"-24" Spread 6'-8' Ht. Anthony Waterer Spirea container White Pine 2 1/2" caliper Skyline Locust Maiden Grass 3 gal. container Purple Fountain Grass container 18'-24' Spread container container 1 gal. container 12"-18" Spread container 12"-18" Spread container Hosta Tardiana 'Halcyan' Oregon Grape Holly Daylilies Wisteria (White) 18" o.c. 1 gal. container container container Japanese Honeysucle Purple Liatris Spicata container Baby's Breath container Augument as required existing landscaping as describe below to achieve the quantity & type approved in the original Site Plan, February 19, 1996 Hosta Tardiana 'Halcyan' Wisteria (White) 3 Groupings of 4 Each Replace eyelids & cable along building for Wisteria to climb Daylilies PFG Purple Fountain Grass Landscape Area 3 Japanese Honeysucle Oregon Grape Holly CBB Compact Buring Bush A Ajuga 112 sf Total' Perimeter Bed Ajuga Petunia Double Pink PFG Purple Fountain Grass Maiden Grass Hosta Tardiana 'Halcyan' Landscape Area 5 Nandiha

## General Notes

Maiden Grass

PFG Purple Fountain Grass

Americans With Disabilities Act Compliance Americans With Disabilities Act Compliance

This site has been designed to comply with the provisions of the Americans With Disabilities Act (ADAAG) Accessibility Guidelines for Buildings & Facilities, Appendix A to 28 CFR Part 36.

The Architect has used reasonable professional efforts to interpret & comply with applicable ADAAG requirements as they relate to this document. However, since the requirements of the ADAAG are subject to various and possibly contradictory interpretations, the Architect cannont and does not warrent or guarantee that this document will comply with all interpretations that may occur and revisions may be required to comply with those interpretations.

Interior & perimeter parking lot landscaping shall be installed per the Planting Schedule & layout shown on Parkway Plaza PCD Final Development Plan last revision April 14, 2000.

The utility locations/sizes/types shown on this document are for general reference only. The Owner or Owner's agent shall be responsible for contacting the utility location service(s) for exact locations/sizes/types.

Minimum Separation of Utilities, Trees & Buildings Per City Code 20-811(g) 2(ii), a minimum of eight feet horizonatal separation shall be maintained between trees planted & any sewer lines & 15' from buildings.

Outdoor Dining Areas Per City Code 9—902, the outdoor dining area will be managed to prevent stormwater pollution. Food waste, trash, cigarettes & other solid wastes will be collected & disposed of properly. Collection must be frequent enough to prevent wastes carried off by wind or stormwater runoff. Pavement & furnishings must be cleaned frequently enough to prevent contamination of stormwater runoff. Fluid waste, including wastewater from pavement or furniture cleaning, will be collected & discharged to the sanitary sewer system. Allen

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6604 

PROJECT # 1216 DATE: 23MARI3 DRAWN BY: CHECKED BY: REVISIONS: 100CT16

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**REVISED FDP** LOT No. 5 **PARKWAY** PLAZA No. 4

Sheet

of Sheets