

CITY OF LAWRENCE PLANNING & DEVELOPMENT SERVICES HOUSING INITIATIVES DIVISION LIMITED ENGLISH PROFICIENCY PLAN

This City of Lawrence Housing Initiatives Division (HID) Limited English Proficiency (LEP) Plan is established pursuant to and in accordance with Title VI of the Civil Right Act of 1964, Executive Order 13166, "Improving Access to Services for Persons With Limited English Proficiency," and the Department of Housing and Urban Development's (HUD) Final Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition Against National Origin Discrimination Affecting Limited English Proficient Persons, dated January 22, 2007, and effective February 21, 2007.

TITLE VI OF THE CIVIL RIGHTS ACT OF 1964

Title VI of the Civil Rights Act of 1964 provides that no person in the United States shall on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.¹

EXECUTIVE ORDER 13166

Executive Order 13166 is titled Improving Access to Services for Persons with Limited English Proficiency. It was issued by President Clinton in 2000 to direct federal agencies to evaluate services provided and implement a system that ensures that Limited English Proficiency persons are able to meaningfully access the services provided consistent with and without unduly burdening the fundamental mission of each federal agency. The Executive Order includes the statement below.

Each Federal Agency shall prepare a plan to improve access to its federally conducted programs and activities by eligible LEP persons. Each plan shall be consistent with the standards set forth in the LEP Guidance, and shall include the steps the agency will take to ensure that eligible LEP persons can meaningfully access the agency's programs and activities.²

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FINAL GUIDANCE

The Department of Housing and Urban Development (HUD) provided Final Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition against National Origin Discrimination Affecting Limited English Proficient Persons, dated January 22, 2007, and effective February 21, 2007.³

¹ [42 U.S. Code § 2000d](#)

² [65 FR 50121](#)

³ [72 FR 2731](#)

WHAT IS LIMITED ENGLISH PROFICIENCY?

Most individuals living in the United States read, write, speak, and understand English. There are many individuals, however, for whom English is not their primary language. If these individuals have a limited ability to read, write, speak or understand English, they are limited English proficient, or “LEP.”

Language for LEP persons can be a barrier to accessing important benefits or services, understanding and exercising important rights, complying with applicable responsibilities, or understanding other information provided by federally funded programs and activities.

HUD’s regulation, 24 CFR Part 1, “Nondiscrimination in Federally Assisted Programs of the Department of Housing and Urban Development— Effectuation of Title VI of the Civil Rights Act of 1964,” requires all recipients of federal financial assistance from HUD to provide meaningful access to LEP persons.⁴ Pursuant to Executive Order 13166, the meaningful access requirement of the Title VI regulations and the four-factor analysis set forth in this LEP Guidance are to additionally apply to the programs and activities of federal agencies, including HUD.

LEP FOUR-FACTOR ANALYSIS

Recipients are required to take reasonable steps to ensure meaningful access to their programs and activities by LEP persons. While designed to be a flexible and fact-dependent standard, the starting point is an individualized assessment that balances the following four factors:

- (1) The number or proportion of LEP persons eligible to be served or likely to be encountered by the program or grantee;
- (2) The frequency with which LEP persons come in contact with the program;
- (3) The nature and importance of the program, activity, or service provided by the program to people’s lives; and
- (4) The resources available to the grantee/recipient and costs.

The intent of the HUD guidance is to suggest a balance that ensures meaningful access by LEP persons to critical services while not imposing undue burdens on small business, small local governments, or small nonprofit entities.

FACTOR 1: THE NUMBER OR PROPORTION OF LEP PERSONS ELIGIBLE TO BE SERVED OR LIKELY TO BE ENCOUNTERED BY THE PROGRAM OR GRANTEE

The program area of HUD consists of those individuals residing within the city limits of Lawrence, KS. To identify the number or proportion of LEP persons served or encountered, 2018-2022 American Community Survey 5-Year Estimates were used.

Individuals who self-identified as “Speak English Not Well or Not At All” were utilized in this analysis.

⁴ [24 CFR part 1](#)

Table 1 shows the number and the proportion of persons who are five years of age or older and who are identified as being LEP. As Table 1 discloses, only 0.8% of persons residing within the City of Lawrence are identified as being LEP.

Table 1: Identifying Limited English Proficient Individuals

Jurisdiction	Total Population: 5 Years & Over	Speak English Less Than Well	%
Kansas	2,755,439	59,124	2.1%
Douglas County	113,693	918	0.8%
Lawrence	90,842	898	1.0%

Data Source: 2018-2022 American Community Survey 5-Year Estimates (Table B16005). ACS data is an estimate so these numbers have a certain level of margin of error associated with them.

Table 2, also derived from the 2018-2022 American Community Survey 5-Year Estimates, shows the number of LEP persons living in Lawrence and the three most common language families spoken by LEP persons living in Lawrence (five years of age or older). Table 2 shows the following:

- 0.31% of the entire Lawrence population are Spanish speakers who “Speak English Less Than Well”;
- 0.59% of the entire Lawrence population are Asian & Pacific Island Language speakers (including Chinese, Vietnamese, Thai, Laotian, Korean and Japanese) who “Speak English Less Than Well”;
- 0.07% of the entire Lawrence population are Indo-European Language speakers (including Dutch, Italian, Russian, Portuguese, French or German) who “Speak English Less Than Well”; and
- 0.021% of the entire Lawrence population are speakers of languages other than those otherwise identified who “Speak English Less Than Well”.

Table 2: Language Spoken by LEP Persons

Jurisdiction	Total Population: 5 Years & Over	Speak English Less Than Well							
		Speak Spanish	% Spanish	Speak Other Indo European Languages	% Other Indo Euro	Speak Asian & Pacific Island Languages	% Asian & Pacific Island	Speak Other Languages	% Other
Kansas	2,755,439	43,266	1.6%	2,616	0.09%	10,788	0.39%	2,454	0.09%
Douglas County	113,693	282	0.25%	64	0.06%	553	0.49%	19	0.017%
Lawrence	90,842	282	0.31%	64	0.07%	533	0.59%	19	0.021%

Data Source: 2018-2022 American Community Survey 5-Year Estimates (Table B16005). ACS data is an estimate so these numbers have a certain level of margin of error associated with them.

HUD has adopted a “safe harbor” for translation of *written* materials. The Guidance identifies actions that will be considered strong evidence of compliance with Title VI obligations. The table below sets forth “safe harbors” for written translations. Failure to provide written translations under these cited circumstances does not mean that the recipient is in noncompliance. Rather, the “safe harbors” provide a starting point for recipients to consider:

- Whether and at what point the importance of the service, benefit, or activity involved warrants written translations of commonly used forms into frequently encountered languages other than English;
- Whether the nature of the information sought warrants written translations of commonly used forms into frequently encountered languages other than English;
- Whether the number or proportion of LEP persons served warrants written translations of commonly used forms into frequently encountered languages other than English; and
- Whether the demographics of the eligible population are specific to the situations for which the need for language services is being evaluated. In many cases, use of the “safe harbor” would mean provision of written language services when marketing to the eligible LEP population within the market area. However, when the actual population served (e.g., occupants of, or applicants to, the housing project) is used to determine the need for written translation services, written translations may not be necessary.

The table below sets forth “safe harbors” for written translations.

Size of language group	Recommended provision of written language assistance
1,000 or more in the eligible population in the market area or among current beneficiaries	Translated vital documents
More than 5% of the eligible population or beneficiaries and more than 50 in number	Translated vital documents
More than 5% of the eligible population or beneficiaries and 50 or less in number	Translated written notice of right to receive free oral interpretation of documents
5% or less of the eligible population or beneficiaries and less than 1,000 in number	No written translation is required

In sum, no LEP language group has more than 1,000 in number in the program area, and only 1.08% of the total population within the program area is identified as being LEP. The largest majority of LEP persons within the program area speak either Spanish (0.31%) or an Asian and Pacific Islander language (0.59%).

FACTOR 2: THE FREQUENCY WITH WHICH LEP PERSONS COME IN CONTACT WITH THE PROGRAM

While relatively small, the LEP population in the Lawrence program area is growing, increasing the probability that HID will interact with LEP persons in the future. However, to date, HID has received no requests, formal or otherwise, by LEP persons seeking the translation of documents or interpreters at public meetings.

FACTOR 3: THE NATURE AND IMPORTANCE OF THE PROGRAM, ACTIVITY, OR SERVICE PROVIDED BY THE PROGRAM TO PEOPLE'S LIVES

CDBG, HOME, ESG, and NSP funded activities positively impact the lives of all of the City of Lawrence residents. A number of the federally funded activities are for operating expenses or capital improvement infrastructure projects with no participatory contact with LEP persons. Other activities, including direct client services or housing related benefits, are important to people's lives and these programs could have interaction with LEP individuals.

Administration funding provides administrative oversight, and as such is responsible for the citizen participation process and is directly linked to all federally funded projects and activities.

FACTOR 4: THE RESOURCES AVAILABLE TO THE GRANTEE/RECIPIENT AND COSTS

The fourth and final factor of the analysis weighs the preceding three factors to assess the needs of LEP persons within the program area against the resources available to HID and the costs of providing access. As shown above, there is a very small population of LEP persons within the City of Lawrence. Given the small size of the LEP population, there does not appear to be a need to produce documents, programs, and general information in languages other than English. Moreover, based on the HID budget, such a plan would, at the present time, be cost prohibitive. This LEP Plan will be reviewed on an ongoing basis to assess whether there are any significant changes in need to provide meaningful access to LEP persons.

LANGUAGE ACCESS PLAN

IDENTIFYING LEP INDIVIDUALS WHO MAY NEED ASSISTANCE

When encountering a LEP person, HID staff will use [*Language Identification Flashcards*](#), developed by the Census Bureau, to identify that person's primary language.

The HID will also make *Language Identification Flashcards* available to the public through its website, at all public meetings, and in the Planning & Development Services office.

Once a LEP person's primary language is identified using the flashcards, HID staff will assess the feasibility of providing written translation service and/or oral interpretation assistance for the LEP person.

LANGUAGE ASSISTANCE MEASURES

In the event HID should receive a request for assistance in a language other than English, staff members will take the name and contact information of the person. If the person speaks Spanish, HID may be able to use City of Lawrence employees who speak Spanish as interpreters. For languages other than Spanish, HID will use a free online written translator website or may contact a local volunteer, if one is available. The University of Kansas, through its various language departments, may also provide assistance. Finally, if the required language is not available and formal interpretation is required, staff shall use Propio Language Services at 785-429-4653.

The HID website may be translated into a number of different languages using free online translation services such as *Google Translate*. Similarly, agendas, minutes, and other documents posted online, can be translated as well.

Outside of those services, because HID staff is small and does not possess in-house translation capabilities or expertise, HID staff can only assist LEP persons, but cannot accurately assess or guarantee the accuracy of translation services provided by others. If there is an expressed need for other translation methods such as Sign Language or Braille materials, HID will determine the feasibility and possibilities of providing these services as well. Within its limited budget and capabilities, HID pledges that it will, to the best of its abilities, provide meaningful access to LEP persons.

HID STAFF TRAINING

Current staff members and incoming staff members will be briefed on HID's LEP Plan and how to assist LEP persons. They will also be instructed to keep a record of language assistance requests so that needs may be accurately assessed in the future.

DISSEMINATION

HID will post this LEP Plan on its [website](#). Copies of this LEP Plan will also be available at the Development Services office. Any person or agency requesting a copy of the LEP Plan will be provided a copy.

COMPLAINTS

Individuals may file administrative complaints with HUD alleging violations of Title VI because the HUD recipient failed to take reasonable steps to provide meaningful access to LEP persons. The local HUD office will intake the complaint, in writing, by date and time, detailing the complainant's allegation as to how the HUD recipient failed to provide meaningful access to LEP persons. HUD will determine jurisdiction and follow up with an investigation of the complaint.

If a person believes that a HUD federally assisted recipient is not taking reasonable steps to ensure meaningful access to LEP persons, that individual may file a complaint with HUD's local Office of Fair Housing and Equal Opportunity (FHEO). For contact information of the local HUD office, go to [the HUD website](#) or call the housing discrimination toll free hotline at 800-669-9777 (voice) or 800-927-9275 (TTY).