2006 Action Plan





City of Lawrence Consolidated Plan 2003 to 2007

PREPARED BY THE DEPARTMENT OF NEIGHBORHOOD RESOURCES



Table of Contents

Executive Summary	4
Background	7
Housing Outreach And Suitability	7
Strategic Plan: 2003–2007	9
SUMMARY	9
Activities In 2005	9
SUMMARY OF ACTIONS TAKEN THUS FAR	9
Citizen Participation	10
PUBLIC COMMENTS	12
Community Profile	13
TRENDS IN GENERAL POPULATION	13
Households And Families	13
Ілсоме Дата	
AREAS OF RACIAL/ETHNIC CONCENTRATION	14
Profile Of City's Housing Market	16
TRENDS IN HOUSING STOCK	16
HIGH PERCENTAGE OF RENTAL HOUSING	
FAIR MARKET RENTS	17
Analysis Of Impediments To Fair Housing Choice	18
BACKGROUND	
Conclusions	18
Target Neighborhoods	19
BROOK CREEK NEIGHBORHOOD	20
East Lawrence Neighborhood	21
North Lawrence Neighborhood	22
North Lawrence Neighborhood Oread Neighborhood	22 23
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood	22 23 24
North Lawrence Neighborhood Oread Neighborhood	22 23 24
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood	22 23 24 25
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment	22 23 24 25 25 25
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment Emergency Shelter	22 23 24 25 25 25
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment Emergency Shelter Transitional Housing.	22 23 24 25 25 25 25
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment Emergency Shelter Transitional Housing Permanent Supportive Housing	22 23 24 25 25 25 25 25 26
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment Emergency Shelter Transitional Housing Permanent Supportive Housing Permanent Housing	22 23 24 25 25 25 25 26 26
NORTH LAWRENCE NEIGHBORHOOD OREAD NEIGHBORHOOD PINCKNEY NEIGHBORHOOD Homeless And Other Special Needs Activities Continuum Of Care INTAKE, OUTREACH, AND ASSESSMENT EMERGENCY SHELTER TRANSITIONAL HOUSING PERMANENT SUPPORTIVE HOUSING PERMANENT HOUSING SPECIAL NEEDS OF PEOPLE WHO ARE NOT HOMELESS	22 23 24 25 25 25 26 26 26
North Lawrence Neighborhood Oread Neighborhood Pinckney Neighborhood Homeless And Other Special Needs Activities Continuum Of Care Intake, Outreach, And Assessment Emergency Shelter Transitional Housing Permanent Supportive Housing Permanent Housing	22 23 24 25 25 25 26 26 26 26 26 26

2006 Action Plan	
Resources	29
OTHER RESOURCES	29
Home program match sources and uses	29
Home program recapture provisions	29
Lead-based paint hazards	30
Monitoring standards	30
IDENTIFIED HUD GOALS FOR 2006	30
Performance measures	31
Planned spending	31
Investment Summary	33
Application For Federal Assistance (CDBG) – Form 424	34
Application For Federal Assistance (HOME) – Form 424	35
Resolution	36
Certifications	37
Listing Of 2006 Proposed Projects	44
Appendix A – HUD Tables And Charts	55
Appendix B – Step Up To Better Housing	59
Appendix C – Census Tracts	61
Appendix C – Notice Of Public Hearing	62
Appendix D – Public Comment	64

Executive Summary

Introduction

This plan reports on the status of needs and outcomes the City expects to achieve in the coming year. All of the activities mentioned in this Action Plan are based on current priorities and quantified by level of need.

All proposed activities and projects are intended to principally benefit citizens of the City of Lawrence who have extremely low, low- and moderate-incomes, including populations with special needs such as disabled and homeless individuals and families.

The entitlement grants received by the City of Lawrence are:

- Community Development Block Grant (CDBG)
- HOME Investment Partnerships Program (HOME)

Previous analysis of several need- and opportunity-based criteria has identified five neighborhoods, clustered in the core of the city, as targets for revitalization.

Institutional Structure

- The Neighborhood Resources Department, Community Development Division (CDD) is the lead agency of the City in the development of the Consolidated Plan and Annual Action Plans.
- To enhance collaboration among agencies, CDD staff participate in various city-wide initiatives and committees that assess needs and propose solutions to community problems.
- CDD works closely with the Lawrence-Douglas County Housing Authority (LDCHA) and many other city and state agencies, as well as private sector businesses, on planning and program implementation.
- CDD's public participation efforts are on-going in many neighborhoods as staff supports neighborhood programs.
- On April 13, 2006, the Neighborhood Resources Advisory Committee and CDD held a Public Hearing to identify community needs and receive feedback on previous and proposed funding priorities.
- The City of Lawrence assures fair and accurate monitoring of grant and sub-grant program functions and activities to maintain compliance with city, state and federal requirements.
- CDD requires that contractors participating in any rehabilitation programs comply with lead-safe practices.

Resources

The City of Lawrence expects to receive approximately \$1,562,679 in formula grants and program income for the 2006 program year (summarized below).

Figure 1	
Source of Funds Available for 2006	Amount
CDBG Grant	816,981
Program Income (Projected)	100,000
Total CDBG Funds	916,981
HOME Grant	645,694
Recaptured HOME Funds	0
HOME ADDI Funds	0
Total HOME Funds	645,694
Total Funds	1,562,679

Program Activities

The City of Lawrence organizes its activities and funding in to four areas in accordance with the *Step Up to Better Housing Strategy* – emergency shelter, transitional housing and affordable rental and owned permanent housing. In 2006, Lawrence will take steps to address these four priorities.

Lawrence's overall housing objective is to create "decent affordable housing" for the purpose of "improved availability and affordability." Success of housing activities will be measured against the following outcomes:

Emergency Shelter

• Six hundred (600) homeless persons will have improved access to three shelters for the purpose of creating decent affordable housing.

Transitional Housing

• Sixty (60) new homeless or transitional households will have access to affordable rental housing for the purpose of creating decent housing.

Permanent Housing

- Two (2) affordable housing units will be developed or rehabilitated by Tenants to Homeowners, Lawrence's Community Housing Development Organization (CHDO) and two will be developed by Habitat for Humanity for the purpose of creating affordable housing.
- Nine (9) housing units will have a guaranteed affordability period of at least 20 years for the purpose of preserving decent affordable housing. These units, which will be acquired through the Land Trust, will actually be perpetually affordable (99 years).
- Seven (7) households will have new access to affordable housing through the homeownership rehabilitation and down payment assistance program for the purpose of creating decent affordable housing.
- Twelve (12) households will have sustained affordable housing for emergency repair for the purpose of providing decent affordable housing.
- Forty-five (45) households will have sustained affordable housing with exterior weatherization improvements for the purpose of providing decent affordable housing.
- Sixteen (16) households will have sustained affordable single family housing through a single family rehabilitation program for the purpose of providing decent affordable housing.

- Ninety (90) households will have sustained affordable housing through emergency rent and utility assistance for the purpose of providing decent affordable housing.
- One hundred sixty-seven (167) households will have improved access to homeownership through counseling and educational services for the purpose of providing decent affordable housing.
- One hundred thirty-four (134) individuals will have sustained affordable housing through landlord/tenant counseling for the purpose of providing decent affordable housing.
- Fifty-six (56) individuals who are HIV+ will have sustained affordable housing by receiving emergency financial assistance for the purpose of providing decent affordable housing.
- Twelve (12) individuals who are disabled will have sustained affordable housing through the repairs of six rental units for the purpose of providing a suitable living environment.
- Eight (8) rental units will be improved for accessibility and mobility of disabled tenants for the purpose of creating a suitable living environment.
- Two (2) households whose members are disabled will have new access to homeownership for the purpose of providing decent affordable housing.
- Four (4) households with children will have sustained affordable housing through the repair of one rental unit for the purpose of providing a suitable living environment.

Homeless

In May 2003, Mayor Dunfield appointed a Task Force on Homeless Services with a mandate to create a plan to address homeless issues. Performance measures for activities to be implemented in the next year are:

- Sixty (60) households will have new or improved access to rental housing through Tenant Based Rental Assistance (TBRA) for the purpose of creating decent affordable housing.
- Six hundred (600) homeless individuals will have improved access to shelter for the purpose of creating a suitable living environment.

Neighborhood Revitalization

The overall objective of neighborhood revitalization is to create a "suitable living environment." Success will be measured in terms of the following outcomes:

- Eleven thousand (11,000) individuals will have improved access to community service centers for the purpose of creating a suitable living environment.
- Eight thousand households (8000), in five target neighborhoods, will have sustained access to neighborhood support activities for the purpose of creating a suitable living environment.

igure 2 Summary of Poposed Investment Suregory		
Category of Investment	Amount	
Emergency Shelter	67,000	
Transitional Housing	180,000	
Permanent Housing	1,007,017	
Revitalized Neighborhoods	42,021	
Administration	260,249	
Total	1,556,287	

Figure 2 – Summary of Proposed Investment Category

See *Planned Spending*, page 35 and *Investment Summary*, page 37 for 2006 allocations.

Background

Lawrence qualifies for the Community Development Block Grant (CDBG) and Home Investment Partnerships (HOME) programs as a metropolitan city (population over 50,000), thus Lawrence is an "entitlement community." This means that Lawrence receives grants each year provided the City meets requirements established by the U.S. Department of Housing and Urban Development (HUD). Both CDBG and HOME funding amounts are formula grants – funding amounts are determined by a formula. Lawrence is a local government that meets funding thresholds and has a HUD-approved Consolidated Plan, thus qualifies for the CDBG program and as a participating jurisdiction for the HOME program.

CDBG funds are to be used to provide decent housing, a suitable living environment, and expanding economic opportunities, principally for persons of low/moderate-income. The funds can be used for a wide variety of purposes. By federal regulation, no more than 15% of the grant may be expended for public services and no more than 20% can be expended for administration expenses.

HOME funds are to be used to provide decent affordable housing to lower-income households, expand the capacity of nonprofit housing providers, strengthen the ability of state and local governments to provide housing, and leverage private sector participation.

Home Ownership Outreach and Suitability

The Lawrence Community Land and Housing Trust (LCLHT) program is the City's first time homebuyer program. Outreach to tenants of public housing, families assisted by public housing agencies, and residents of manufactured housing will be done primarily through Tenants to Homeowners, Inc. (TTH, Inc.), and Independence, Inc. Tenants to Homeowners, Inc. is the City's designated Community Housing Development Organization (CHDO) that administers the LCLHT. Independence, Inc. is a non-profit organization that empowers people with disabilities to control their own lives and to advocate for integrated and accessible communities. They qualify people for the Home of Your Own (HOYO) program that is a component of the LCLHT program. Independence, Inc. serves anyone with a physical or mental condition that limits one or more of life's major activities, or anyone who is regarded as having such a disability.

Outreach is done in many ways. TTH, Inc. conducts a first-time homebuyer workshop bi-monthly on the second Saturday of the month. This four-and-a-half hour class provides prospective homebuyers with valuable information on buying homes, including information on the HOYO program and the LCLHT program. Independence, Inc. staff attends the workshops to assist with educating prospective program participants.

The workshops are advertised in the local newspaper, through the local television channel, on local radio stations through public service announcements, in neighborhood association newsletters, in agency newsletters including those from Independence, Inc. and Lawrence/Douglas County Housing Authority, and on Tenants to Homeowners' and the City's websites. References are also received from local realtors and lenders. More than half of the workshop participants report learning about the program through the local newspaper.

To ensure targeted populations are reached, brochures are distributed and a workshop is scheduled onsite at Lawrence/Douglas County Housing Authority, Independence, Inc., and Haskell Indian Nations University. Brochures are also distributed to mobile home park offices and to the Landlords of Lawrence, an organization primarily comprised of individual landlords. Additionally, TTH staff attends neighborhood association and Landlords of Lawrence meetings to present the program and answer questions.

Individuals who are income eligible for the LCLHT program are offered one-on-one budget counseling where credit reports are accessed and reviewed and an action plan developed. These individuals are also eligible for one free session of budgeting from Housing and Credit Counseling, Inc. (HCCI, Inc.). The education component is a pre-requisite for participation in the HOOT program.

After attending a workshop, individuals go through the following steps:

- 1. It is determined if individuals are income qualified for a loan and details are provided on expectations from individuals as they become a homeowner.
- 2. Independence, Inc. staff determines if an individual has a disability that qualifies him/her for the HOYO program. This is done only after an individual is determined to be eligible for the LCLHT program.
- 3. Clients submit an application to one of the banks that participate in the LCLHT program. TTH staff assists with the application process.
- 4. After pre-approval of a loan application, participants may begin looking for a home.
- 5. When a home is found, TTH staff performs a prescreening to make sure it is eligible for the LCLHT program.
- 6. Upon approval by TTH staff, City staff inspects the property and complete a work write up and cost estimate.
- 7. TTH staff facilitates receiving bid proposals for the rehabilitation.
- 8. If the rehabilitation, closing costs, and down payment do not exceed program limits, the home is purchased and rehabilitation performed.

The following services are offered to homeowners after the purchase of a home through the LCLHT program:

- 1. Post-purchase counseling on home maintenance and budgeting is offered. Information is shared on the City's emergency loan and weatherization programs as well as ECKAN's weatherization program.
- 2. A maintenance escrow account is created at closing in the amount of \$250. Homeowners must contribute an additional \$25 into the account with each mortgage payment. Escrow is collected for five years and is returned to the homeowner for home maintenance purposes.
- 3. Homeowners are sent a bi-annual issue of the *HOOT Homeowner's Association* newsletter. This newsletter provides access to resources, tips on home maintenance, and tips on budgeting.
- 4. Homeowners are able to access a tool lending library operated by TTH, Inc.
- 5. Both TTH, Inc. and Independence, Inc. staff are willing and able to assist new homeowners.

Strategic Plan: 2003 – 2007

Summary

Lawrence has a number of successful housing and community development programs in place, including Comprehensive Housing Rehabilitation, First-time Homebuyer Assistance including Community Land Trust opportunities, Tenant Based Rental Assistance, Weatherization, Emergency Loans and Furnace Loans. Support for these programs will continue during this five-year plan, assuming conditions remain equivalent.

The City adopted as its housing and neighborhood development strategy a document entitled *Step Up to Better Housing*, which was developed through conferences with public and private agencies and community groups. This strategy focuses on four areas: emergency housing, transitional housing, permanent housing, and revitalized neighborhoods. Each area will receive attention, although the investment may change annually depending on changing conditions. See *Step Up to Better Housing*, page 59. Individuals receiving benefits from CDBG and HOME programs may live anywhere in Lawrence, including on property owned by the Community Land Trust, but some programs give priority to target neighborhood applicants. This decision is guided by the fact that low-income people live throughout the city, but that neighborhoods with high concentrations of low-income people have additional needs. Funds spent in target neighborhoods have a leveraged impact because of their positive influence on the neighborhood as a whole, as well as the low-moderate income family.

In order to derive strategy and priorities for housing and community development and to maximize the impact of CDBG and HOME funds, the City will continue to operate under *Step Up to Better Housing* by funding programs that tie directly to the strategy or support the Continuum of Care¹. The scarcity of funds and the statutory limits on their use mean that agencies should not depend on CDBG or HOME money for their core operating funds. See *Step Up to Better Housing*, *Appendix B* on page 59 for more details.

Activities in 2005

The City planned to use its CDBG and HOME funds in 2005 as follows:

Category of Investment	Amount
Emergency Shelter	53,365
Transitional Housing	185,050
Permanent Housing	1,224,201
Revitalized Neighborhoods	52,776
Administration	284,971
Contingency	791
Total	1,801,154

Figure 3 – Summary of Proposed Investment by Category

Summary of Actions Taken Thus Far

Currently the use of funds is proceeding according to the 2005 Investment Summary.

¹ The Continuum of Care is a community plan to organize and deliver housing and services to meet the specific needs of people who are homeless as they move to stable housing and maximum self-sufficiency. It includes actions steps to end homelessness and prevent a return to homelessness.

Citizen Participation Plan

The Citizen Participation Plan is based on the recognition that the heart of the consolidated planning process is the participation and involvement of citizens in those decisions that directly affect their lives. The principal purpose of this Plan is to encourage and ensure full and proper citizen participation at all stages of this process. It is intended to achieve this purpose by formally designating certain structures, procedures, roles, and policies to be followed by program participants. The City has adopted a Citizen Participation Plan that is reviewed and updated periodically with the last update being done in May of 2001. A copy of the Citizen Participation Plan is available from the Neighborhood Resources Department at City Hall and the City of Lawrence website, www.lawrenceks.org.

The Community Commission on Homelessness, The Neighborhood Resources Advisory Committee, Practitioners Panel, and Community Development Block Grant Review Board make recommendations to Neighborhood Resources staff and the City Commission regarding housing and neighborhood development needs, strategies, and policies.

Neighborhood Resources Advisory Committee (NRAC)

Purpose:

- Develop and propose Neighborhood Resources strategy and policy.
- Recommend allocation of CDBG and HOME funds.
- Serve as Housing Code, Environmental Code, and Rental Housing Code appeals body.

Members:

Of the eleven members of the Committee, five are drawn from target neighborhoods and six are members at-large. One of the target neighborhood members is also a member of the Practitioners Panel. Members as of April 2006 are:

<u>Member</u>	<u>Constituency</u>	Term Expires
Jeanette Collier	Pinckney Neighborhood Assn./ Practitioners Panel	September 2008
Donna Duncan	East Lawrence Neighborhood Association	September 2006
marci francisco	Oread Neighborhood Association/Landlord	September 2007
Janet Gerstner	At-Large	September 2006
Paula Gilchrist	At-Large	September 2007
Curtis Harris	At-Large	September 2006
Greg Moore	At-Large	September 2007
Carol Nalbandian	At-Large	September 2008
Michael Randolph	At-Large/Landlord	September 2007
Kirsten Roussel	Brook Creek Neighborhood Association	September 2008
Patti Welty	North Lawrence Improvement Association	September 2006

Practitioners Panel

Purpose:

- Share information.
- Assess needs of the Neighborhood Resources Department.
- Provide practitioner perspective.
- Develop funding applications.
- Recommend activities to carry out strategy.

Members:

Organizations that provide housing and housing services, representatives from selected sectors such as banking, realty, landlords, mental health, and other health services make up the membership of the Panel. Since August 1999, all social service organizations that receive CDBG, HOME, or ESG funds are asked to participate on the Panel. Members as of April 2006 are:

<u>Organization</u>	<u>Representative</u>
Ballard Community Center	Andy Brown
Bert Nash Community Mental Health Center	Lynn Amyx
Brookcreek Learning Center	Jessica Tuttle
Children's Learning Center	Holly Turner
Coalition for Homeless Concerns	Loring Henderson
Douglas County AIDS Project	Mari McCleerey-Janssen
E.C.K.A.N.	Jeanette Collier
First Step House	Bridget Dixon
Habitat for Humanity, Inc.	Jean Lilley
Housing and Credit Counseling, Inc.	Tammy Kahle
Independence, Inc.	Kelly Nightengale/Kendall Simmons
Landlords of Lawrence	Bob Ebey
Lawrence Board of Realtors	Marilyn Lynch
Lawrence Community Shelter	Loring Henderson
Lawrence-Douglas County Housing Authority	Charlotte Knoche/Milton Scott
Lawrence SRS	Penny Schau
Lenders	Joe Oberzan
PATH	Kent Hayes
Pelathe Community Resource Center	Teresa Staskal
Project Lively	Sandra Kelly-Allen
Tenants to Homeowners, Inc./Lawrence Community Land	Rebecca Buford
Trust	
The Salvation Army	Vivian Baars
Trinity Respite Care	Teresa Martell
Women's Transitional Care Services	Sara Terwelp

Community Development Block Grant Review Board

Purpose:

- Review requests for homeowner rehabilitation projects.
- Hear appeals regarding homeowner rehabilitation projects.

Members:

Of the seven members of the Board, three are drawn from low/moderate-income neighborhoods. Members as of April 2006 are:

<u>Name</u>	<u>Constituency</u>	Expires
Steve Braswell	Target Area	December 2007
Richard Heckler	Target Area	December 2007
William Jeltz	At-Large	December 2007
Amy Lemert	At-Large	December 2006
Shon Qualseth	At-Large	December 2006
Loralee Stevens	Target Area	December 2008
Kirk Weisner	At-Large	December 2007

Community Commission on Homelessness (CCH)

Purpose:

- Evaluate current services for homeless individuals and families.
- Oversee the implementation of the Task Force Final Report.
- Provide information and recommendations to the City Commission regarding issues affecting homeless services.

Members:

The eleven member board is drawn from the community at-large and is meant to provide broad-based representation by including neighborhoods, service providers, law enforcement, homeless, business, faith community, landlords and other housing providers and members of the faith community.

Name	Constituency	Expires
Helen Hartnett	KU Social Welfare	December 2008
Phil Hemphill	Landlords/Neighborhoods	December 2008
Katherine Dinsdale	Faith Community	December 2006
Loring Henderson	Service Provider	December 2006
Barbara Hogue	Homeless Community	December 2007
Shirley Martin-Smith	Business	December 2006
Sara Taliaferro	Neighborhoods/Task Force	December 2006
Ed Brunt	Law Enforcement	December 2007
Jane Faubion	KU Public Health	December 2007
Kim Gouge	Business	December 2007
Robert Mosely	Homeless Community	December 2008

Public Comments

The City hears public comment in a variety of ways and forums. The public has access to staff by visiting the office, phoning, letters, and e-mail. The three advisory groups described above hold open meetings, soliciting and receiving public comment at meetings. There are two formal public hearings each year before the Neighborhood Resources Advisory Council. Finally, the City Commission has made a practice of hearing from the public before giving final approval of the annual Investment Summary. See *Appendix* E on page 69 to review citizen comments received by the Neighborhood Resources Department. Comments are considered prior to the adoption of the Consolidated Plan.

Community Profile

Trends in General Population

Based on 2000 Census figures, the population in Lawrence has grown to **80,098**. This is a 22.09% increase from the 1990 Census figure of 65,608, an average of 2.209% a year. Growth from 1960 to 1990 had averaged 2.33%; thus, Lawrence has continued to grow at a steady rate for decades. It is projected that the City will continue to grow by 2.33%. Most recent estimates place the Lawrence population at 89,176.

Households and Families

In Kansas as a whole, 68% of households are family households, whereas in Lawrence, only 50% of households are family households. The Census Bureau defines a household as *"a person or group of persons who live in a housing unit."* A family is *"a group of two or more people (one of whom is the householder, the person in whose name the housing unit is owned or rented) living together and related by birth, marriage or adoption."* Lawrence also has a much younger median age than the state as a whole, 25.3 compared to 35.2. This may be attributed to the large population of university students in Lawrence. The median age and composition of households in Lawrence is a significant factor to consider when the community devises housing and neighborhood policies and strategies.

 inpartson of riodsenolds to rainines (2000 census)				
Households	Comparison Basis	Families		
31,388	Number	15,737		
2.30	Persons Per	2.93		
34,669	Mean Income	44,588		

Figure 4 - Comparison of Households to Families (2000 Census)

Income Data

The Lawrence Median Family Income (MFI) for 2006 is \$64,700 according to HUD data published in February 2006. The MFI is based on a family of four. CDBG funds are meant to principally benefit low/moderate-income people. HUD considers a family moderate-income when the family income is less than 80% of the MFI; thus, to qualify for most CDBG or HOME programs, a family's income must be less than 80% of the MFI. The 2000 Census indicated that low/moderate-income individuals reside in all Census tracts of the city. The chart below shows 80% of the MFI based on family size.

Family Size 80% of MFI	
1 \$37,733	
2	\$41,926
3	\$46,584
4	\$51,760
5	\$55,901
6	\$60,373

Figure 5 - 80% of 2006 Lawrence MFI Based on Family Size

While most HUD program eligibility is based on the MFI, other types of social programs are based on a family's income in relation to the federal poverty level. There is no universal administrative definition of "income" that is valid for all programs that use the poverty guidelines. The office or organization that administers a particular program or activity is responsible for making decisions about the definition of "income" used by that program. To find out the specific definition of "income" used by a particular program or activity, one must consult the office or organization that administers that program. The following chart is provided as an example and is for informational purposes only.

Family Size	Poverty	125%	130%	150%
1	9,800	12,250	12,740	14,700
2	13,200	16,500	17,160	19,800
3	16,600	20,750	21,580	24,900
4	20,000	25,000	26,000	30,000
5	23,400	29,250	30,420	35,100
6	26,800	33,500	34,840	40,200
7	30,200	37,750	39,260	45,300
8	33,600	42,000	43,680	50,400
each add'l.	3,400	4,250	4,420	5,100

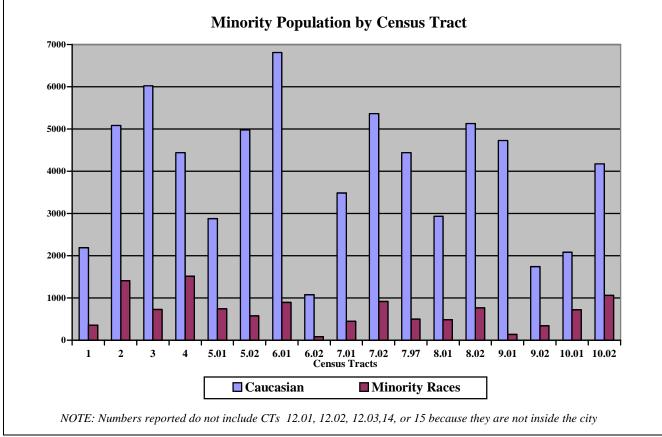
Figure 6 - Federal Poverty Guidelines published in the Federal Register February 18, 2006.

The Housing and Community Development Act of 1974, as amended, defines low/moderate-income concentration areas as those areas in which at least 51% of the residents are of low/moderate-income according to MFI calculations. The Consolidated Plan identifies five areas as target neighborhoods based on the income of residents: Brook Creek, East Lawrence, North Lawrence, Oread, and Pinckney. See *Target Neighborhoods*, page 19.

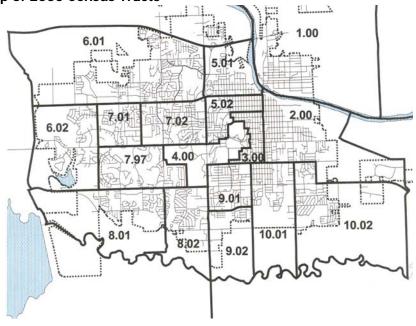
Areas of Racial/Ethnic Concentration

Minorities live throughout Lawrence according to the 2000 Census, and make up about 13% of the population. For that reason, Census tracts with more than 13% minority households were considered areas of racial or ethnic concentration. Since there are no census tracts with more than 13% minority households, there are no designated areas of racial or ethnic concentration.









Profile of City's Housing Market

Trends in Housing Stock

The 2000 Census identified 32,761 housing units in Lawrence consisting of 31,388 occupied units and 1,373 vacant units. The vacancy rate in Lawrence, according to 2000 Census data, is 4% compared to 8% for the state of Kansas.

Type of Units	2000 Census Percent	2000 Census Total Units
Occupied	96%	31,388
Vacant	4%	1,373
Total	100%	32,761

Figure 9 – 2000 Census Occupied and Vacant Housing Units

Based on building permit data, the housing stock has increased in the city as shown in the following chart. Since the 2000 Census, the housing stock has increased by 3,636 units, for a total of 36,397 housing units.

Figure 10 – Building Permits for New Units thru 2005

Year	Single Family	Duplexes	Triplexes	Fourplexes	Apartment Complexes	Total Units
2001	308	336	6	72	224	946
2002	304	238	6	0	271	819
2003	317	314	6	24	253	914
2004	313	110	0	0	102	525
2005	232	73	3	12	112	432
Total	1474	1071	21	108	962	3636

High Percentage of Rental Housing

The high percentage of rental housing in Lawrence is a key factor in understanding the city's housing market. The 2000 Census echoed the findings of the 1990 Census with 54% of units being renter-occupied and 46% being owner-occupied. The statewide rates are 31% renter-occupied and 69% owner-occupied. Monitoring the relative health of the rental market in Lawrence is thus important when developing housing strategy.

The 2000 Census found 31,388 occupied units and 1,373 vacant units in Lawrence. Of the occupied units, 14,393 are owner-occupied and 16,995 are renter-occupied.

Type of Unit	2000 Census Percent	2000 Census Total Units
Owner-occupied	46%	14,393
Renter-occupied	54%	16,995
Total	100%	31,388

Figure 11 – 2000 Census Owner-occupied and Renter-occupied Housing Units

In order to approximate the current number of renter-occupied units compared to owner-occupied units, building permits issued for new units since 2000 must be multiplied by 46% to find the owner-occupied units and 54% to find the renter-occupied units. The formula does not account for units that have been converted from owner-occupied to renter-occupied since the 2000 Census or for the 1,373 vacant units found at the time of the Census.

Type of Unit	2000 Census Percent	2000 Census Total Units	Units Added Since 2000	New Total
Owner-occupied	46%	14,393	1,673	16,066
Renter-occupied	54%	16,995	1,963	18,958
Total	100%	31,388	3,636	35,024

Figure 12 – Estimate of Owner-occupied and Renter-occupied Housing Units

Fair Market Rents

Rents in Lawrence are among the highest in the state for most bedroom sizes. Each year, HUD determines the fair market rent (FMR). The FMR is based on 45% of the housing market, so the rents listed below should be sufficient to rent 45% of the units of the listed size including utilities. Data on other cities is given to provide a comparison.

Figure 13 - 2006 Fair Market Rent Chart Based on HUD data published February 2006

CITY	FMR EFF	FMR 1 BR	FMR 2 BR	FMR 3 BR	FMR 4 BR
Lawrence	484	498	640	934	1,124
KC, MO-KS	510	612	703	951	1,000
Topeka, KS	426	464	568	720	757
Wichita, KS	439	492	635	816	930

The Lawrence-Douglas County Housing Authority (LDCHA) uses FMRs to determine Section 8 subsidy for rent assistance. Let's look at an example. If an individual finds a three-bedroom apartment to rent at \$850, the LDCHA will evaluate the unit to estimate utility costs (gas, electricity & water). The utility costs will be added to the rent to develop a gross rent. If utilities for this three-bedroom unit are estimated to be \$123, then the gross rent would be \$973. Since the maximum subsidy for a three-bedroom unit is \$914, the individual would be responsible for \$59 over and above the subsidy. Additionally, the individual would be responsible for \$59 over and above the subsidy. Additionally, the individual would be responsible for the rent charged by the owner for the unit based upon a formula used by LDCHA to determine how much of the FMR will be paid by the individual and how much will be paid by LDCHA.

Analysis of Impediments to Fair Housing Choice

Background

Each year, the City certifies in the Consolidated Plan that it will affirmatively further fair housing as one requirement to receive funds from the Department of Housing and Urban Development (HUD). Consolidated Plan Regulations (24 CFR 91.520(a)) require an Analysis of Impediments to Fair Housing Choice (AI). In addition to the AI, the City of Lawrence Human Relations/Human Resources Department monitors, records and carries out fair housing activities in the City.

The AI involves:

- A comprehensive review of the City's laws, regulations and administrative policies, procedures, and practices;
- An assessment of how those practices affect the location, availability, and accessibility of housing; and
- An assessment of conditions, both public and private, affecting fair housing choice.

Impediments to fair housing choice are:

- Any actions, omissions, or decisions taken because of race, color, religion, sex, disability, familial status, or national origin which restrict housing choices or the availability of housing choices; or
- Any actions, omissions, or decisions which have the effect of restricting housing choices or the availability of housing choices on the basis of race, color, religion, sex, disability, familial status, or national origin.

The purpose of the AI is broad. It covers the full array of public and private policies, practices, and procedures affecting housing choice.

The AI:

- Serves as the substantive, logical basis for Fair Housing Planning;
- Provides essential and detailed information to all interested parties; and
- Assists in building public support for fair housing efforts.

Conclusions

The City views the Analysis of Impediments as an ongoing process. The research and discussions compiled here are the foundation of the City's endeavors to affirmatively furthering fair housing.

The AI indicates that Lawrence has avoided systemic impediments to fair housing choice, though affordability remains an important challenge. City ordinances, regulations, administrative policies, procedures or practices do not tend to impede housing choice. Lawrence has demonstrated its commitment to fair housing by expanding the protected classes beyond those required by federal law to include sexual orientation as a class protected by ordinance from housing discrimination.

The City believes that continued diligence is important to assure that fair housing remains a priority in the community. To that end, the city will take the following steps:

- The City will continue to fund the Human Relations/Human Resources Department in order to provide education and resources on fair housing, along with a forum for citizen support in cases of housing discrimination.
- The Human Relations Commission will continue to support fair housing choice through community education activities.
- The Lawrence-Douglas County Housing Authority will continue to assure racial disbursement in Public Housing.
- The Lawrence-Douglas County Housing Authority will fund two residential service coordinators to:

- provide services designed specifically to meet the challenges the elderly, disabled or families might encounter which could put their housing at risk; and
- solicit resident participation in planning to assure programs meet residential needs.
- Neighborhood Resources will support fair housing through continued emphasis on affordable housing activities.
- Neighborhood Resources will continue to require grant and loan recipients to certify compliance with fair housing policies.
- Neighborhood Resources will provide support to agencies attempting to better the affordable housing issues in Lawrence.
- Neighborhood Resources will provide support to agencies assisting the homeless.

Target Neighborhoods

The City of Lawrence targets five neighborhoods for housing and neighborhood development activity. Each of these areas has an active neighborhood association and qualifies to be targeted because of the Median Family Income (MFI) in the neighborhood. In *Brook Creek Neighborhood*, 63% of the residents are low/moderate-income. In *East Lawrence Neighborhood*, 65% of the residents are low/moderate-income and *Oread Neighborhood*, has 78%. In *Pinckney Neighborhood*, 60% of the residents are low/moderate-income.

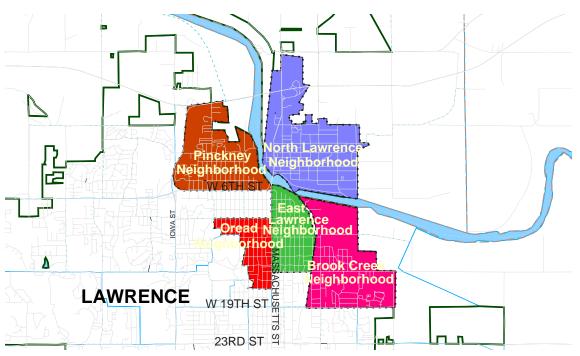
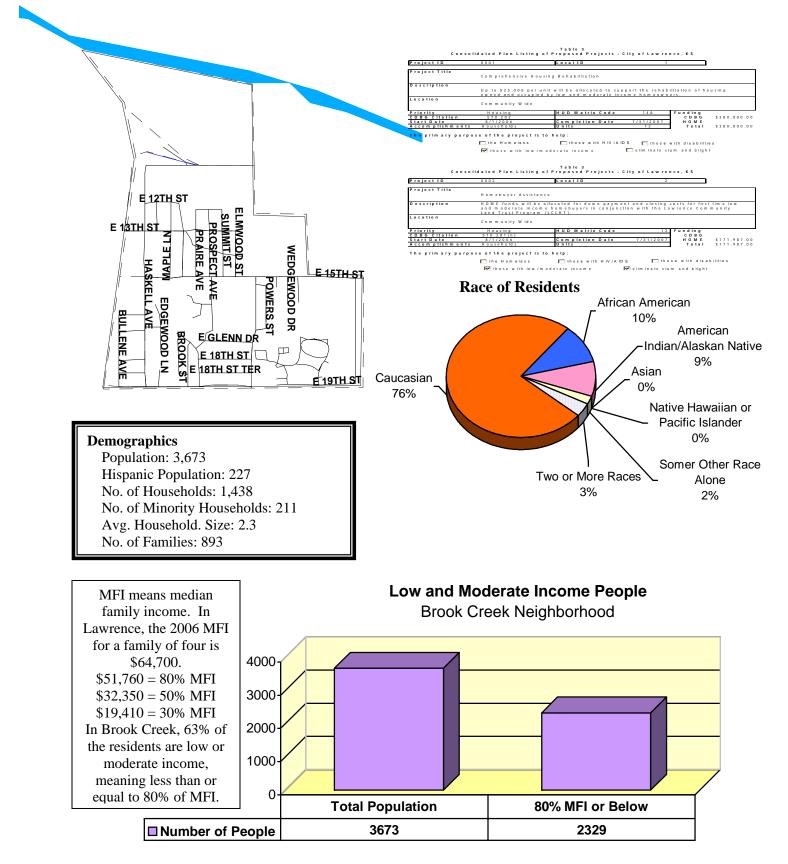


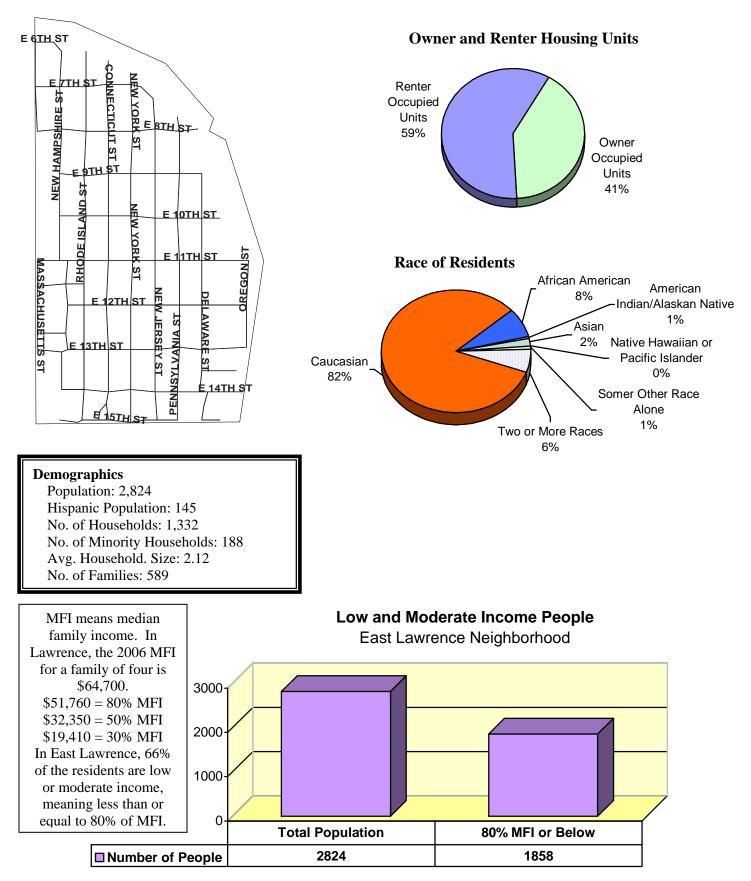
Figure 14 - Map of the City of Lawrence Target Neighborhoods

The proposed uses of funds for the 2006 CDBG allocation includes \$39,521 in public service support for neighborhoods to pay for operating expenses and coordinators. This is 32.2% of the funds that may be used for public service activities (\$122,547). East Lawrence will received \$2,500 in capital improvement funds to assist with building repairs for the Social Service League building. The total neighborhood support from the 2006 CDBG grant is \$42,021, which is 2.7% of the total funds available (\$1,562,675).

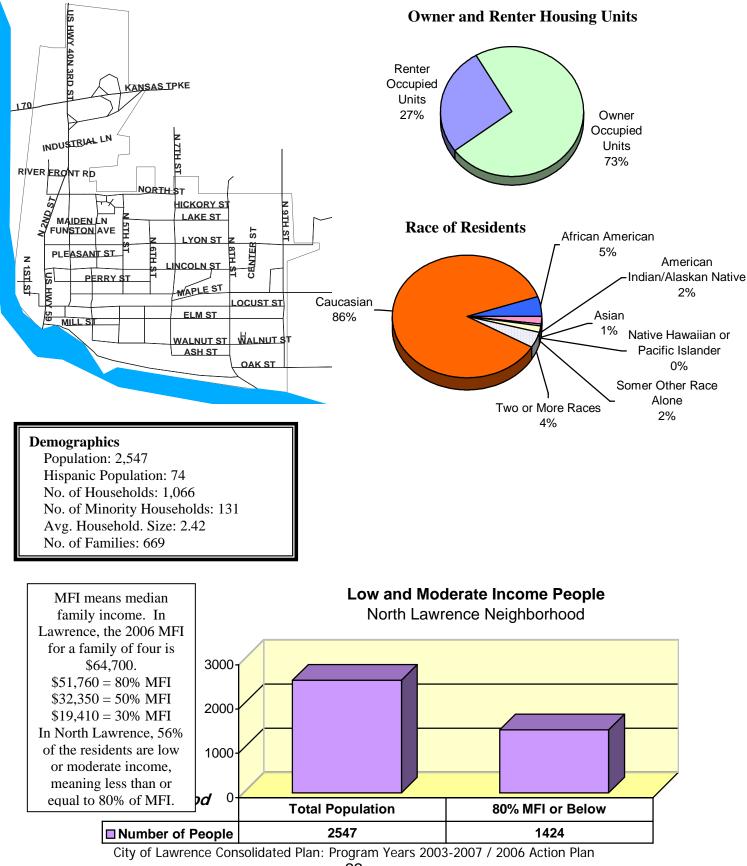
Brook Creek Neighborhood



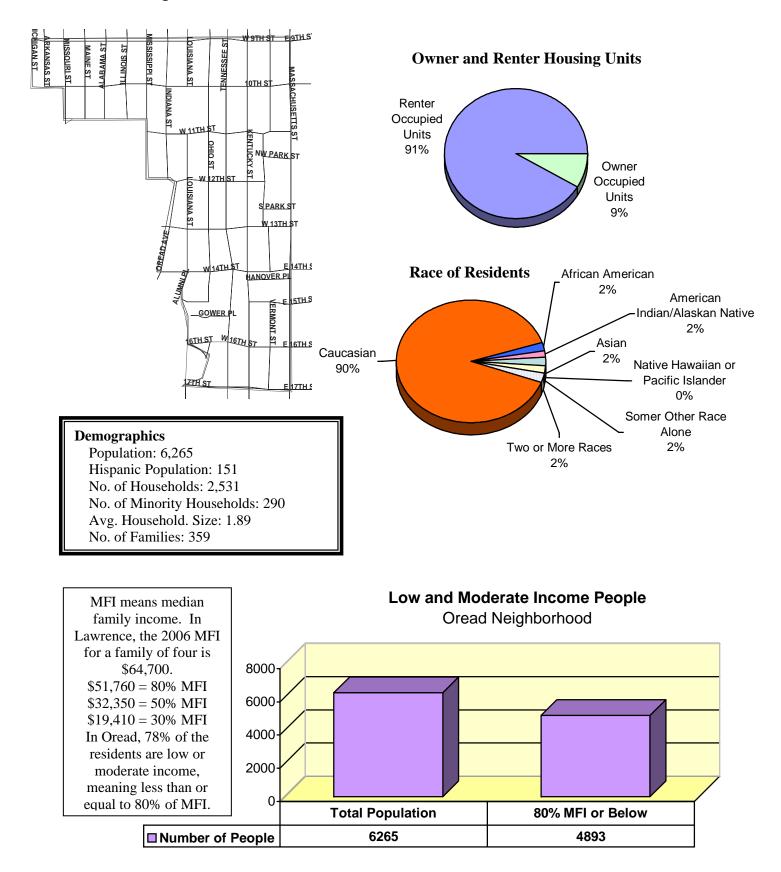
East Lawrence Neighborhood



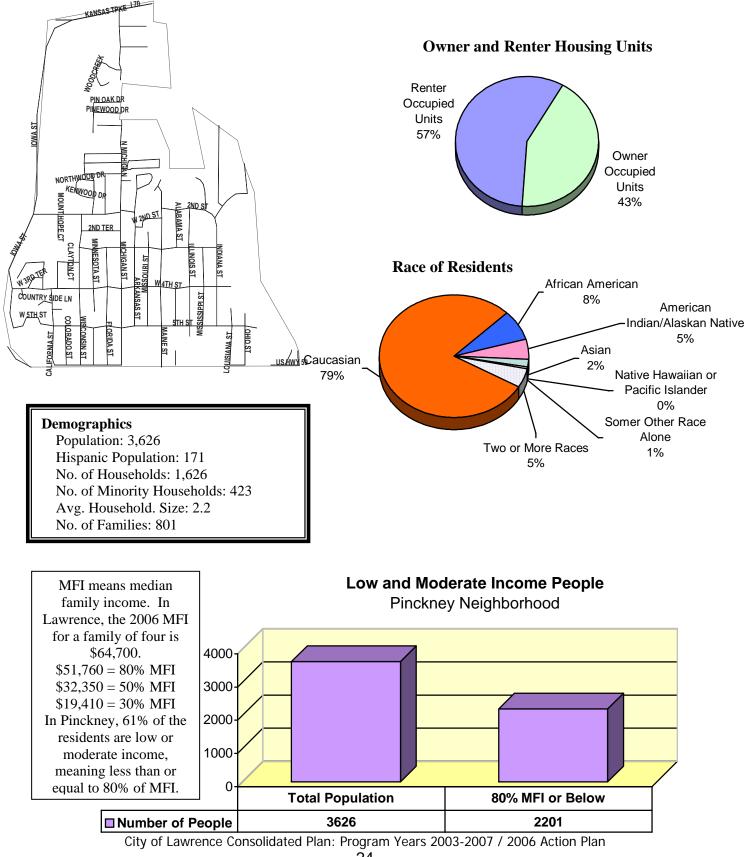
North Lawrence Neighborhood



Oread Neighborhood



Pinckney Neighborhood



Homeless and Other Special Needs Activities

Continuum of Care

Lawrence developed its Continuum of Care strategy in 1993. Revisions and updates have been made to the strategy as services have changed and needs have shifted. The Continuum of Care strategy is used to move homeless individuals and/or families from homelessness through necessary supportive services to permanent housing. The lead entity for the CoC planning process is the Practitioners Panel (PP). This advisory group, staffed by the Neighborhood Resources Department, consists of 27 agencies. See *Continuum of Care Diagram* on page 27.

Intake, Outreach, and Assessment

Through the PATH grant, Bert Nash Community Mental Health Center conducts homeless outreach for people who are mentally ill. Through a new contract with the City of Lawrence, Bert Nash manages an outreach team of four, for the homeless community at-large. Outreach workers go to places frequented by homeless people, establish contact in order to build trust, then offer assessment and services. The homeless outreach workers can set-up case management services for those who qualify or can refer people to other organizations for services. Besides outreach workers, most agencies that provide for the very-low income and homeless individuals or families are able to provide services or referrals for assistance. Programs with ongoing case management and continuing care also contribute to prevention services in the community.

To further assist with homeless prevention and outreach efforts information and education about programs are posted on community bulletin boards in various locations where homeless and at-risk individuals congregate.

Douglas County Aids Project, Pelathe Community Resource Center, Women's Transitional Care Services, The Lawrence Community Shelter, The Salvation Army, Emergency Services Council, Housing & Credit Counseling, Inc., Independence, Inc. and Penn House are all agencies that do intake, outreach, or assessment and will receive CDBG funding. See *Figures 18, 19, 20 and 21* on pages 31-32 for details.

Emergency Shelter

The general homeless population, including families, is able to access nighttime emergency shelter at The Salvation Army upon passing a Breathalyzer test. The plan for 2006 includes the continuation of a 24-hour, seven-day-a-week shelter that began operations during 2004 as the result of collaboration between The Salvation Army, and the Lawrence Community Shelter. The Community Shelter provides shelter for those who are unable to pass a Breathalyzer test. They also accept non-intoxicated, single male/female individuals in need of shelter. The Lawrence Police Department assists with late night emergency admissions to the shelters. On weekday mornings the Community Shelter provides day shelter and services, with an emphasis on employment, for people experiencing homelessness or who are at-risk of homelessness.

Other emergency shelters serve specific populations and have a more complicated intake process. For instance, Women's Transitional Care Services only serves women taking shelter from domestic violence and their children. The Lawrence Community Shelter and The Salvation Army will receive CDBG support for emergency housing activities. See *Figure 18* on page 31 for details.

Transitional Housing

Service agencies assist homeless individuals with finding housing and supportive services. Pelathe Community Resource Center provides transitional housing and case management for 8-10 families who would otherwise be homeless. Pelathe will receive CDBG funds. Transitional housing is also provided through vouchers funded by HOME funds to the general homeless population. LDCHA will receive HOME funds for transitional housing vouchers (Tenant Based Rental Assistance). See *Figure 22* on page 32 for details.

Permanent Supportive Housing

Private nonprofit agencies administer 62 units of permanent supportive housing. The Practitioners Panel estimates the need for another 91 supportive housing units. The need was based upon waiting lists for permanent supportive housing -- Bert Nash (3), Community Living Opportunities (36), and Cottonwood (37) -- and an estimate of the homeless population in need of permanent supportive housing (15).

Lawrence-Douglas County Housing Authority (LDCHA) received \$328,928 from a Continuum of Care Supportive Housing Grant to develop new permanent supportive housing in 2003 and is working in conjunction with Bert Nash, DCCCA, and other local agencies for service coordination. HOPE Building has ten units available to permanently house chronically homeless individuals. As of January 2006, all units were occupied and four of the ten residents had been successfully housed since the January 2005 opening.

Permanent Housing

A total of 970 permanent housing units are available in the City of Lawrence through the Lawrence-Douglas County Housing Authority (LDCHA) operating Section 8 and other HUD funded projects. It is important to note that all of these units are full. Additionally, the combined waiting list of the LDCHA is over 300 families long. The City of Lawrence Neighborhood Resources Department, Habitat for Humanity, Independence, Inc., and Tenants to Homeowner's, Inc. will receive HOME funds to assist with permanent housing activities. See *Figure 20* on page 32 for details.

Special Needs of People Who Are Not Homeless

In 2006, Lawrence plans to invest \$66,200 to meet the special needs of people who are not homeless. Accessible Residential Options rental program will receive \$6,690. Community Living Opportunities, which provides supervised group living situations for individuals with severe developmental disabilities, will receive \$8,100. The Independence, Inc., Accessible Housing Program (AHP), which assists with accessibility modifications, will receive \$21,410. The Independence, Inc., Home of Your Own (HOYO) program will receive \$30,000. The HOYO program complements the LCLHT First-time Homebuyer program by providing additional financial assistance for down payments, accessibility modifications, and rehabilitation for homebuyers with disabilities or with family members that have disabilities.

Three privately owned projects in Lawrence contracted with HUD to provide Section 8 subsidized housing for low/moderate-income, elderly, or disabled individuals (Clinton Place Apartments, Prairie Ridge Apartments, and Vermont Towers). Project owners may choose to renew their contracts or opt out of them at the end of their term. Each of the projects has passed its initial contract expiration date and has chosen to renew with HUD to continue to provide subsidized housing. If a project owner was to decide to opt out, residents in the building would receive special Section 8 vouchers at the time of conversion, provided they met eligibility requirements. These special vouchers, called enhanced vouchers, would be administered through the Lawrence-Douglas County Housing Authority and would expire once the holder no longer needed it. To the best of our knowledge, each of the projects will continue to renew their contracts with HUD on a yearly basis.

Project Subsidized Units		Contract Expiration
Clinton Place	59	July 31, 2007
Prairie Ridge	100	November 15, 2009
Vermont Towers	60	August 31, 2010

Figure	15 - Section	8 Subsidized	I Housing Projects	
- igai c	10 000000	o oubsidized	i nousing i rojeets	

City of Lawrence Continuum of Care for Housing and Homelessness 2006

A local adaptation of the HUD model

Outreach, Intake, Assessment

Bert Nash-PATH and Outreach Workers / Emergency Services Council Agencies[#] / Douglas County AIDS Project / Independence, Inc. / Lawrence Community Shelter / Pelathe Community Resource Center / The Salvation Army.

Emergency Shelter

First Step House / Hearthstone / Lawrence Community Shelter / Oxford House / The Salvation Army / The Shelter, Inc. / Women's Transitional Care Services

GAP: All but two of the shelters serve special populations. Specialized shelters do not have the resources to serve all their potential clients.

Emergency Shelter – Any facility, the primary purpose of which is to provide temporary or transitional shelter for the general or specific populations of homeless individuals or families.

Transitional Housing – designed to provide housing and supportive services to homeless individuals or families with the purpose of facilitating movement to independent living within a specified time.

Supportive Services

Alcoholics Anonymous / Bert Nash / Brookcreek Learning Center / Catholic Community Services / Cottonwood / DCCCA / Douglas County AIDS Project / Douglas County Dental / Douglas County Legal Aid Society / **Emergency Services Council** Agencies[#] / First Step House / GaDuGi Safecenter / Haskell Indian Nations University Health Center / Health Care Access / Headquarters / Hearthstone / Heartland Medical Outreach / Hospice of Douglas County / Housing & Credit Counseling, Inc. / Independence, Inc. / Jubilee Café / Lawrence Alano Society /Lawrence-Douglas County Health Dept. / Lawrence-Douglas County Housing Authority / LINK / Lawrence Community Shelter / Project Lively / The Salvation Army Project Able / SRS / Trinity Respite Care

GAP: Transportation (access & affordability). HMIS needs to be purchased and implemented. Funding for supportive services in Lawrence are too minimal, specifically for case management services, life skills training, and mental health care.

Transitional Housing

1409 Pelathe Place / Achievement Place for Boys / HOPE Building / Lawrence-Douglas County Housing Auth. / O'Connell Youth Ranch

GAP: All but one of these agencies serve targeted populations, two serve only children. More transitional housing is needed for the general adult population. Permanent Housing 1411 Pelathe House / Accessible Residential Options (ARO) / Home of Your Own (HOYO) / Lawrence Community Land and Housing Trust (LCLHT)/ Independence, Inc. Accessibility Program / Lawrence-Douglas County Housing Authority / Tenants to Home Owners Accessible Housing

GAP: Affordability.

Permanent Supportive Housing

Accessible Residential Options (ARO) / Bert Nash 911 House / Community Living Opportunities / Cottonwood / Lawrence-Douglas County Housing Authority

GAP: There is not enough permanent supportive housing in Lawrence. No federal financing for rehabilitation of Section 202 units (i.e. ARO).

ESC Agencies: Ballard Center / Douglas County Senior Services / ECKAN / Penn House / The Salvation Army / Women's Transitional Care Services.

Revitalized Neighborhoods

Neighborhood Associations, Parks and Recreation, Lawrence Community Garden, Utilities, Public Works

Activities Taken By the Community to Close Gaps

Supportive Services

The City of Lawrence has o	ver 50 entities that provide supportive services to its citizens. These include:
Mental Health Services	Bert Nash Community Mental Health Center, Catholic Social Services, KU Psychological Clinic, KU Student Assistance Center
Substance Abuse	Alcoholics Anonymous, DCCCA Center, First Step House, Hearthstone,
Treatment	Bert Nash, Haskell Indian Health Center, Lawrence Alano Society
Disability Services	Independence, Inc., Community Living Opportunities, Cottonwood,
	Families Together, Full Citizenship, The Arc, NEK Handicapped Sports,
	THRIL, Trinity Respite Care
Child Care Services	Ballard Community Center, Brook Creek Learning Center, Children's Learning Center
Women and Children	Women's Transitional Care Services, Inc., GADUGI Safe Center
Escaping Violence	
Medical	Health Care Access, KU Speech and Hearing Clinic, Visiting Nurses Association, Lawrence-Douglas County Health Department, Hospice, Lawrence Memorial Hospital, Douglas County Dental Clinic, Haskell Indian Health Center, Heartland Medical Outreach
Education and Training	SRS Vocational Rehabilitation Services, Lawrence Continuing Education, Job Service Center, KU Career Resource Center, Lawrence Workforce Center
Neighborhood Centers	Ballard Community Center, Pelathe Community Resource Center, ECKAN, Penn House
Recreation	Lawrence Arts Center, Lawrence Parks and Recreation, Boys and Girls Club
Laundry & Shower Facilities	Community Building, Lawrence Community Shelter, East Lawrence Recreation Center, Holcom Recreation Center, Salvation Army
Housing	Housing and Credit Counseling, Inc., Lawrence/Douglas County Housing Authority, Tenants to Homeowners Inc., Habitat for Humanity Inc., ARO, Bert Nash 911 House, Pelathe Community Resource Center, Hearthstone
Elder Services	Douglas County Senior Services, Project Lively
Feeding Programs	Meals on Wheels, LINK, Jubilee Cafe, Salvation Army
Legal Services	Kansas Legal Services, Douglas County Legal Aid Society, Inc.
Rent/Utility Assistance	American Red Cross, Ballard Community Center, ECKAN, Penn House, Salvation Army
Cash Assistance	SRS, Social Security
Emergency Shelter	Salvation Army, First Step House, Lawrence Community Shelter, Women's Transitional Care Services, Inc.
Miscellaneous	Emily Taylor Women's Resource Center, Lawrence Public Library, Roger Hill Volunteer Center, Douglas County AIDS Project

2006 Action Plan

Resources

In 2006, the City will receive \$816,981 in CDBG funds. The budget projects \$100,000 in program income, which provides total CDBG funding of **\$916,981**. The HOME grant will have \$645,694 and thus, the 2006 Investment Summary lays out spending of **\$1,562,675**, see *Figure 1*.

Figure 16 - Source of Funds

Source of Funds	Amount
CDBG Grant	816,981
Program Income (Projected)	100,000
Total CDBG Funds	916,981
HOME Grant	645,694
Recaptured HOME Funds	0
HOME ADDI Funds	0
Total HOME Funds	645,694
Total Funds	1,562,675

Additionally, the City of Lawrence applied to the state of Kansas for Emergency Shelter Grant (ESG) funds through a competitive process. An award announcement is expected in June, 2006.

Other Resources

United Way of Douglas County and individual social service agency funding continue to address many needs identified in this plan. United Way usually raises more than a million dollars each year and nearly all the social service agencies raise money through annual campaigns and special events. CDBG and HOME funds enhance agency stability, increase public confidence and fill one-time needs, thus leveraging additional resources.

HOME Program Match Sources and Uses

The City continues to identify match contributions for the HOME program. Thus far, match has been obtained from cash from non-federal sources; forgone taxes, fees, and charges; appraised land and real property; and site preparation, construction materials, and donated labor. The City has received a 100% reduction of match liability for Fiscal Years 2003 through 2006 as a result of the declaration of a major disaster for Douglas County, Kansas, pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act. This designation is due to the May 2003 tornado and the January 2005 ice storm in Douglas County. The reduction in match will apply to all HOME funds expended by the City during the 2003 through 2006 Fiscal Years. The City will continue to accumulate and track match from non-cash resources such as forgone taxes, fees, and charges.

HOME Program Recapture Provisions

Recapture provisions must ensure that the City recoups all or a portion of the HOME assistance to the homebuyers if the housing does not continue to be the principal residence of the family for the duration of the period of affordability. Currently, Lawrence uses the *reduction during affordability period* method. The City reduces the amount to be recaptured at the rate of 5% a year for four years, then 10% a year for three more years. The maximum reduction of the HOME investment is 50%. The reduction for each year occurs at the completion of the year and is not prorated by the month. Recapture occurs when the homebuyer ceases to be the owner/occupant of the home.

Recapture provisions, as mentioned previously, pertain to the on-going participants in the former HOOT program. Because the existing program is changing to a Land Trust First Time Homebuyers Program the affordability requirements will be based on resale, rather than recapture, provisions. These provisions will

ensure that the housing is made available for subsequent purchase only to a buyer whose family qualifies as a low-income family and will use the property as its principal residence.

Lead-based Paint Hazards

The City will ensure that all federally funded improvement programs for the existing housing stock use lead hazard reduction activities including evaluating lead hazard risk and using only lead free paint. Staff distributes *Protect Your Family from Lead in Your Home* pamphlets, published by the Environmental Protection Agency. The department has two staff certified as Lead Hazard Risk Assessors and Inspectors. They have also received training as Lead Safe Work Practices Instructors. Staff was instrumental in developing the Kansas Lead-Based Paint PRE (Pre-Renovation Education rule) pilot program with the Kansas Department of Health & Environment.

Monitoring Standards

Neighborhood Resources closely monitors all federal programs. Administrative procedures will meet all federal rules, regulations, and guidelines for program monitoring, compliance, and reporting. The staff conducts field inspections and monitors sub-recipients to ensure the compliance of locally administered housing projects. Neighborhood Resources monitors the Consolidated Plan through the Consolidated Annual Performance and Evaluation Report (CAPER).

Identified HUD Goals for 2006

Housing: The Neighborhood Resources Department estimates a total of twelve (12) comprehensive rehabilitation projects will be completed in program year 2006. All individuals or families served will be at least 51%-80% of the Median Family Income (MFI), with one individual or family falling in the very-low income category (31%-50% MFI), and one being at 30% MFI or lower.

Non-Housing: The Neighborhood Resources Department will assist two social service providers, Douglas County AIDS Project and Penn House.

The City has adopted as its housing and neighborhood development strategy a document entitled *Step Up to Better Housing*, see *Appendix B* on page 59. The strategy focuses on four areas: emergency housing, transitional housing, permanent housing, and revitalized neighborhoods. Each area will receive attention, though the investment may change annually depending on changing conditions. Meeting 100% of the identified needs would cost more than can reasonably be expected to be available.

In order to maximize the impact of CDBG and HOME funds, Lawrence will emphasize the *Step Up to Better Housing* strategy by funding programs that tie directly to the strategy or support the Continuum of Care. The scarcity of funds and the statutory limits on their use mean that agencies should not depend on CDBG for their core operating funds.

Performance Measures

The Neighborhood Resources Department recently developed a performance measurement system. The goals, outputs, and outcomes are listed below.

No.	Goals	Outputs	Outcomes
1	Preserve existing housing stock	Number of homes served by emergency loan, furnace loan, weatherization and comprehensive rehabilitation programs	Increased percentage of housing units that meet housing code; increased property value
2	Increase the number of low-income persons obtaining homeownership	Number of persons served by HOOT program	Improved quality of life for program participants; increase number of L/M income homeowners in the community; increased property value
3	Increase the accessible housing stock	Number of homes provided accessibility modifications through comprehensive rehabilitation, HOOT, and HOYO programs	Improved quality of life for program participants and provides future options for disabled clients; increased property value
4	10% decrease in the number of chronic homeless persons on the street	Number of persons housed in LDCHA's Hope Building	Improved quality of life for program participants
5	Provide emergency shelter 24 hours a day, year round	Number of days/hours emergency shelter was available	Decreased loitering and public nuisance complaints
6	Reduction of energy use or costs for L/M income homeowners	Number of homes assisted with energy efficiency programs (furnace and weatherization)	Improved quality of life; increase in discretionary income; increase in value of home; increased property value

Figure 17 – Goals, Outputs, and Outcomes of the Performance Measurement System

The above outputs and outcomes will be tracked through data collection on units completed and individuals served as well as by regular interactions with citizen groups, committees and practitioners.

Planned Spending

Planned spending in 2006 supports *Step Up to Better Housing* as follows:

	Activity	Amount
Lawrence Community Shelter	Operating Expenses	23,000
The Salvation Army	Shelter/Feeding Program	30,000
Women's Transitional Care Services	Shelter Siding Replacement	14,000
Total		67,000

Figure 19 - Permanent Housing Investment

	Activity	Amount
Accessible Residential Options (ARO)	Roof Repair for Rental Units	6,690
Community Living Opportunities	Roof Replacement for Group Home	8,100
Douglas County AIDS Project	Emergency Financial Assistance	4,000
Emergency Services Council	Rent & Utility Assistance	18,000

Habitat for Humanity	Water/wastewater development charges	11,100
	Land Acquisition	70,000
Lawrence Community Land Trust	171,987	
Housing and Credit Counseling, Inc.	Tenant/Landlord Counseling & Ed.	8,026
Neighborhood Resources	Comprehensive Housing Rehabilitation	380,000
	LCLHT First Time Homebuyer/Rehabilitation	100,000
	Property Acquisition	0
	Weatherization Grants	40,000
	Furnace and Emergency Loans	35,000
Independence, Inc.	Accessible Housing Program (AHP)	21,410
	Home of Your Own Program (HOYO)	30,000
Pelathe Community Resource Center	Repair/painting of rental units	5,850
Penn House	Floor/foundation repair	6,388
Tenants to Homeowners	CHDO Set-Aside	96,854
Total		1,013,405

Figure 20 - Revitalized Neighborhoods Investment

	Activity	Amount
Brook Creek Neighborhood Assn.	Operating Expenses	2,541
	Coordinator	3,540
East Lawrence Neighborhood Assn.	Operating Expenses	3,648
	Coordinator	5,200
	Social Service League Building Repair	2,500
North Lawrence Improvement Assn.	Operating Expenses	2,500
	Coordinator	1,800
Oread Neighborhood Association	Operating Expenses	4,428
	Coordinator	7,800
Pinckney Neighborhood Association	Operating Expenses	3,864
	Coordinator	4,200
Total		42,021

Figure 21 - Transitional Housing Investment

	Activity	Amount
Lawrence-Douglas County Housing Authority (LDCHA)	Tenant Based Rental Assistance (TBRA)	180,000
Total		180,000

Figure 22 - Other Investment

	Activity	Amount
Neighborhood Resources Community	Contingency Fund	0
Development Division (NR CDD)	Administration (CDBG & HOME)	207,965
LDCHA	TBRA Administration	20,000
Tenants to Homeowners	CHDO Operating Expenses	32,284
Total		260,249

The Listing of Proposed Projects on page 44 provides additional information on each activity.

2006 Investment Summary

CDBG Public Services	
Brook Creek Neighborhood	
Association Operating Expenses	2,541
Coordinator	3,540
East Lawrence Neighborhood	3,540
Association	
Operating Expenses	3,648
Coordinator	5,200
North Lawrence Improvement Associa	tion
Operating Expenses	2,500
Coordinator	1,800
Oread Neighborhood Association	
Operating Expenses	4,428
Coordinator	7,800
Pinckney Neighborhood Association	
Operating Expenses	3,864
Coordinator	4,200
Subtotal Target Neigh. Public Service 39,521	-
Douglas County AIDS Project	
Emergency Financial Assistance	4,000
Emergency Services Council	
Emergency Rent & Utility Assistance	18,000
Housing & Credit Counseling	0.000
Tenant/Landlord Counseling & Educ.	8,026
Lawrence Community Shelter, Inc	~~ ~~~
Operations The Salvation Army	23,000
-	20.000
Emergency Shelter/Feeding Program	30,000
Subtotal Agency Public Service 83,026 Public Services Total	122,547
Fublic Services Total	122,347
CDBG Capital Improvements	
Neigh. Res. Comm. Dev. Division (NR	CDD)
Comprehensive Housing	380,000
Rehabilitation	
LCLHT First Time Homebuyer Rehab	100,000
Weatherization	40,000
Furnace Loans & Emergency Loans	35,000
Subtotal NR CDD (excluding vol. clrnc.) 555,000	-
East Lawrence Neighborhood	
Association	

Social Service League Building Repair

Subtotal Neigh. Improvements 2,500

CDBG Capital Improvements (continued)

2006 HOME Grant Recaptured Income Total HOME Grant Allocation Total CDBG Grant Allocation	0 645,694 916,981
	645,694
Total CDBG Grant Allocation	916,981
Projected Program Income	100,000
FUNDING SOURCES: 2006 CDBG Grant	816,981
GRAND TOTAL HOME	645,694
NR CDD Administration of HOME	44,569
Habitat for Humanity Land Acquisition Home of Your Own (HOYO)	70,000 30,000
First-time Homebuyer Program	171,987
CHDO Operating Expenses	32,284
CHDO Set-Aside	96,854
Tenant Based Rental Assistance LDCHA TBRA Administration	180,000 20,000
HOME	100.000
GRAND TOTAL CDBG	916,981
NR CDD Administration of CDBG	163,396
Total Capital Improvements	631,038
Subtotal Agency Capital Improvements 73,538	14,000
Women's Transitional Care Services Shelter siding replacement	14,000
Floor/foundation repair	6,388
Repair/painting of rental units Penn House	5,850
Independence, Inc. Accessible Housing Program (AHP) Pelathe Community Resource Center	21,410
Habitat for Humanity Water/wastewater development charges	11,100
Community Living Opportunities (CLO) Shingle roof replacement for group home	8,100
ARO roof repair for rental units	6,690

2,500

APPLICATION FOR					Version 7/03	
FEDERAL ASSISTANCE 2. DATE 05/27/200		2. DATE SUBMITTED 05/27/2006	DATE SUBMITTED 27/2006		Applicant Identifier	
1. TYPE OF SUBMISSION: Application	Pre-application	3. DATE RECEIVED BY STATE		State Application Identifier		
		4. DATE RECEIVED BY FEDERAL AGE		NCY Federal Identifi	er	
Non-Construction	Non-Construction			B-04-MC-20-0	005	
5. APPLICANT INFORMATION						
Legal Name:			Organizationa Department:	I Unit:		
City of Lawrence, KS				Resources Departmen	t	
Organizational DUNS: 030692461				velopment Division		
Address:			Name and telephone number of person to be contacted on matters involving this application (give area code)			
Street: P.O. Box 708			Prefix: First Name:			
City:				Margene		
City: Lawrence			Middle Name K.			
County: Douglas			Last Name Swarts			
State: Kansas	Zip Code 66044		Suffix:			
Country: USA			Email: mswarts@ci.la	wrence.ks.us		
6. EMPLOYER IDENTIFICATIO	N NUMBER (EIN):		Phone Number		Fax Number (give area code)	
48-6033520	L.		785-832-3117		785-832-3110	
8. TYPE OF APPLICATION:			7. TYPE OF A	PPLICANT: (See back	of form for Application Types)	
Revision enter appropriate let	w Continuation	on 🔽 Revision	C. Municipal			
If Revision, enter appropriate let (See back of form for description	of letters.)	П	Other (specify)			
Other (specify)			U.S. Departme	EDERAL AGENCY: Int of Housing & Urban		
10. CATALOG OF FEDERAL	DOMESTIC ASSISTAN	CE NUMBER:	11. DESCRIPT	IVE TITLE OF APPLIC	CANT'S PROJECT:	
		14-218	The CDBG pro	gram includes homeov	wner rehabilitation, weatherization,	
TITLE (Name of Program):			infrastructure improvements, housing affordability programs, homeless assistance, support for neighborhood organizations, and social service			
			agencies.			
Lawrence, Douglas County, Ka	CONTRACTOR ALCOMPANY DESCRIPTION	s, olalos, olo.j.				
13. PROPOSED PROJECT			14. CONGRES	SIONAL DISTRICTS	OF:	
Start Date:	Ending Date:		a. Applicant 2.3		b. Project 2,3	
08/01/06	07/31/07				REVIEW BY STATE EXECUTIVE	
			ORDER 12372	PROCESS?		
a. Federal \$		816,981			APPLICATION WAS MADE ATE EXECUTIVE ORDER 12372	
b. Applicant \$.00	PROCESS FOR REVIEW ON			
c. State \$.00	DA	TE:		
d. Local \$		00	b. No. 17 PF	OGRAM IS NOT COV	ERED BY E. O. 12372	
e. Other \$.00		R PROGRAM HAS NO	T BEEN SELECTED BY STATE	
f. Program Income \$		100,000	17. IS THE AP	PLICANT DELINQUE	NT ON ANY FEDERAL DEBT?	
g. TOTAL \$		916.981 w	Ves If "Yes	attach an explanation	. 🗹 No	
18. TO THE BEST OF MY KNO	WLEDGE AND BELIE	F. ALL DATA IN THIS API	PLICATION/PRE	APPLICATION ARE T	RUE AND CORRECT. THE	
DOCUMENT HAS BEEN DULY ATTACHED ASSURANCES IF	AUTHORIZED BY THE	E GOVERNING BODY OF	THE APPLICAN	T AND THE APPLICA	NT WILL COMPLY WITH THE	
a. Authorized Representative Profix First Name Middle Name						
Prefix Mr.	First Name Mike					
Last Name Amyx				Suffix		
b. Title Mayor				c. Telephone Number 785-832-3400	(give area code)	
d. Signature of Authorized Repr	esentative			e. Date Signed 05/02/2006		
111ch Hord				05/02/2006		

Previous Edition Usable Authorized for Local Reproduction

Standard Form 424 (Rev.9-2003) Prescribed by OMB Circular A-102

APPLICATION FOR					Version 7/03	
FEDERAL ASSISTANCE		2. DATE SUBMITTED 05/27/2006		Applicant Ider	tifier	
1. TYPE OF SUBMISSION: Application	Pre-application	3. DATE RECEIVED BY	STATE	State Applicat	ion Identifier	
Construction	Construction	4. DATE RECEIVED BY FEDERAL AGE			Federal Identifier	
Non-Construction 5. APPLICANT INFORMATION	Non-Construction			M-04-MC-20-	0205	
Legal Name:			Organizationa			
City of Lawrence, Kansas			Department: Neighborhood	Resources Departmer	ıt	
Organizational DUNS: 030692461				evelopment Division		
Address:			Name and telephone number of person to be contacted on matters			
Street: P.O. Box 708			Involving this application (give area code) Prefix: First Name:			
City:			Prefix: First Name: Ms. Margene Middle Name			
City: Lawrence			Middle Name K.			
County: Douglas	-		Last Name Swarts			
State: Kansas	Zip Code 66044		Suffix:			
Country: USA			Email: mswarts@ci.la	awrence ke us		
6. EMPLOYER IDENTIFICATIO	N NUMBER (EIN):			r (give area code)	Fax Number (give area code)	
48-6033520]		785-832-3117		785-832-3110	
8. TYPE OF APPLICATION:			7. TYPE OF A	PPLICANT: (See bac	k of form for Application Types)	
If Revision, enter appropriate lett		n 🔽 Revision	C. Municipal			
(See back of form for description	ee back of form for description of letters.) Other (specify)					
Other (specify)			9. NAME OF F U.S. Departme	EDERAL AGENCY: ent of Housing and Urb	an Development	
10. CATALOG OF FEDERAL D	DOMESTIC ASSISTANC	E NUMBER:	11. DESCRIPT	IVE TITLE OF APPLI	CANT'S PROJECT:	
			The HOME program includes CHDO set-aside and operating expenses, tenant-based rental assistance and administration, and homebuyer assistance.			
12. AREAS AFFECTED BY PR		, States, etc.):	1			
Lawrence, Douglas County, Kar	1685					
13. PROPOSED PROJECT Start Date:	Ending Date:		 CONGRES Applicant 	SIONAL DISTRICTS	DF: b. Project	
08/01/2006	07/31/2007		2,3		2,3	
15. ESTIMATED FUNDING:			16. IS APPLIC ORDER 12372		REVIEW BY STATE EXECUTIVE	
a. Federal \$		645.694	A Yes TT	IIS PREAPPLICATION	APPLICATION WAS MADE	
b. Applicant \$			PF	ROCESS FOR REVIEW	V ON	
c. State \$.00	DA	TE:		
d. Local \$			b. No. 🗐 PR	OGRAM IS NOT COV	ERED BY E. O. 12372	
e. Other \$					T BEEN SELECTED BY STATE	
f. Program Income \$			I - FC	R REVIEW PLICANT DELINQUE	NT ON ANY FEDERAL DEBT?	
g. TOTAL \$		645.694	Ves If "Yes"	attach an explanation	Z No	
18. TO THE BEST OF MY KNO	WLEDGE AND BELIEF,	ALL DATA IN THIS APP	LICATION/PRE	APPLICATION ARE T	RUE AND CORRECT. THE	
DOCUMENT HAS BEEN DULY ATTACHED ASSURANCES IF 1	AUTHORIZED BY THE	GOVERNING BODY OF T WARDED.	HE APPLICAN	T AND THE APPLICA	NT WILL COMPLY WITH THE	
a. Authorized Representative Prefix	First Name			Middle Name		
Prefix Mr. Last Name	First Name Mike			Suffix		
Amyx						
). Title Mayor			c. Telephone Number (give area code) 785-832-3400			
d. Signature of Authorized Repre	sentative			e. Date Signed 05/02/2006		
Previous Edition Usable J Authorized for Local Reproductio					Standard Form 424 (Rev.9-2003) Prescribed by OMB Circular A-102	

RESOLUTION NO. 6648

A RESOLUTION AUTHORIZING THE MAYOR TO EXECUTE THE GRANT AGREEMENTS FOR THE 2006 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND 2006 HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) AND AUTHORIZING THE MAYOR TO SIGN SUCH OTHER DOCUMENTS, UNDERSTANDINGS, AND ASSURANCES AS MAY BE REQUIRED PURSUANT TO TITLE I OF THE HOUSING AND COMMUNITY DEVELOPMENT ACT OF 1974, AS AMENDED, AND THE NATIONAL AFFORDABLE HOUSING ACT OF 1990.

WHEREAS, the City of Lawrence, Kansas is entitled to certain funds under Title I of the Housing and Community Development Act of 1974, as amended, and the National Affordable Housing Act of 1990; and

WHEREAS, it is required that grant agreements for the 2006 Community Development Block Grant (CDBG) and the 2006 HOME Investment Partnerships Program (HOME) be executed; and

WHEREAS, it is required that an Annual Update to the Consolidated Plan for the 2006 program year be submitted to the U.S. Department of Housing and Urban Development; and

WHEREAS, it is required that certain other documents, understandings, and assurances be submitted to the U.S. Department of Housing and Urban Development.

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF LAWRENCE, KANSAS:

That the Mayor is hereby authorized to execute the grant agreements for the 2006 CDBG and HOME programs and to sign certain other documents, understandings, and assurances required to be submitted to the U.S. Department of Housing and Urban Development, including but not limited to the following:

- a. Consolidated Plan Annual Update
- b. CDBG and HOME Grant Applications
- c. CDBG and HOME Environmental Reviews
- d. Consolidate Annual Performance and Evaluation Report

all in accordance with Title I of the Housing and Community Development Act of 1974, as amended, and the National Affordable Housing Act of 1990.

ADOPTED by the Governing Body of the City of Lawrence, Kansas, this 2nd day of May, 2006.

APPROVED:

mil

ATTEST:

Reeb. City Clerk

CERTIFICATIONS

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted –

(a) Taking appropriate personnel action against an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

 Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2,3,4,5 and 6.

Anti-Lobbying – To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Discharge Planning – The jurisdiction has verified that publicly funded institutions (such as health care facilities, foster care and other youth facilities, or correction programs and institutions) have discharge policies are in place in order to prevent such discharge from immediately resulting in homelessness for such persons.

Authority of Jurisdiction – The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan – The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 – It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Mike Amyx, Mayor, City of Lawrence, KS

5/02/06

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. <u>Maximum Feasible Priority</u>. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 2. <u>Overall Benefit</u>. The aggregate use of CDBG funds including section 108 guaranteed loans during program year 2006, one (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. <u>Special Assessments</u>. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds are used to pay the properties owned and cocupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

 A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its notification, inspection, testing and abatement procedures concerning leadbased paint will comply with the requirements of 24 CFR §570.608;

Compliance with Laws -- It will comply with applicable laws.

Mike Amyx, Mayor, City of Lawrence

05/02/06 Date

City of Lawrence Consolidated Plan: Program Years 2003-2007 / 2006 Action Plan 40

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Mike Amyx, Mayor, City of Lawrence

05/02/06 Date

City of Lawrence Consolidated Plan: Program Years 2003-2007 / 2006 Action Plan 41

Appendix to Certifications

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. <u>Lobbying Certification</u>

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. <u>Drug-Free Workplace Certification</u>

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

1 Riverfront Plaza, Suite 110 Lawrence Douglas Kansas 66044

Check _____ if there are workplaces on file that are not identified here.

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Listing of Proposed Projects

 Table 3

 Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0001	Local ID	1		
Project Title	Comprehensive Ho	using Rehabilitation			
Description	• •	unit will be allocated to sup d by low and moderate inc	•		ousing
Location	Community Wide				
Priority	Housing	HUD Matrix Code	14A	Funding	
CDBG Citation	570.202			CDBG	\$380,000.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	
Accomplishments	Households	Units	12	Total	\$380,000.00
The primary purpo	se of the project is	to help:			
	T the Homeless	T those with HIV/AII	DS 🗖 those	with disabiliti	es
	✓ those with low/	moderate income	C eliminate s	um and bligh	t
		Table 3			

Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0002	Local ID	2		
Project Title	Homebuyer Assistance				
	·····				
Description		located for down payment and clos homebuyers in conjunction with th .CLHT).			
Location	Community Wide				
Priority	Housing	HUD Matrix Code	13	Funding	
CDBG Citation	570.201(n)			CDBG	
Start Date	8/1/2006	Completion Date 7/31/2	007	HOME	\$171,987.00
Accomplishments	Households	Units		Total	\$171,987.00
The primary purpo	se of the project is to	help:			
	lthe Homeless	☐ those with HIV/AIDS	thos	se with disa	bilities
	✓ those with low/mo	derate income 🔽 eliminate	e slur	m and blight	

Project ID	0003	Local ID	3		
Project Title	LCLHT First Time	Homebuyer Rehabilitation			
Description	conditions, up to	ayment assistance, closing co \$25,000 per unit will be alloc ers participating in the LCLHT	ated for first ti		
Location	Community Wide				
Priority	Housing	HUD Matrix Code	14A	Funding	
CDBG Citation	570.202			CDBG	\$100,000.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	
Accomplishments	Households	Units	12	Total	\$100,000.00
The primary purpo	se of the project	is to help:)S 🗖 those	with disabiliti	95

those with low/moderate income

 \square eliminate slum and blight

 Table 3

 Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0004	Local ID	4		
Project Title					
	Weatherization				
Description	Funds will be alloca income homeowne	ated for grants for weatheriz rs.	ation activities	for low and	moderate
Location	Community Wide				
Priority	Housing	HUD Matrix Code	14F	Funding	
CDBG Citation	570.201(n)			CDBG	\$40,000.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	
Accomplishments	Households	Units	30	Total	\$40,000.00
					\$40,

The primary purpose of the project is to help:

The Homeless

those with HIV/AIDS

T those with disabilities

✓ those with low/moderate income

 \Box eliminate slum and blight

Project ID	0005	Local ID	5		
Project Title	Emergency and Fu	rnace Loans			
Description		ated for loans for furnace in dangerous housing condition			
Location	Community Wide				
Priority	Housing	HUD Matrix Code	14F	Funding	
CDBG Citation	570.202			CDBG	\$35,000.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	
Accomplishments	Households	Units	12	Total	\$35,000.00
	✓ those with low	w/moderate income	C eliminate s	slum and blig	nt
Consol	idated Plan Listing	Table 3 of Proposed Projects - (City of Lawre	nce, KS	
Project ID	0007	Local ID	7		
Project Title	Accessibility Modifi	cations - Independence, Ind	2.		
Description	Funds will be alloca in rental units.	atd to Independence, Inc. to	o provide acces	ssibility modifi	cations
Location	Community Wide				

	5				
Priority	Housing	HUD Matrix Code	14A	Funding	
CDBG Citation	570.202			CDBG	\$21,410.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	
Accomplishments	Households	Units	10	Total	\$21,410.00

The primary purpose of the project is to help:

T the Homeless

those with HIV/AIDS

T those with disabilities

✓ those with low/moderate income

liminate slum and blight

Project ID	0009	Local ID	9
Project Title			
	Capital Improvements		
Description	East Lawrence NA Socia	al Service League Building Repa	air - 2,500;
			nity Living Opportunities Roof -
		anity Water/wastewater develo	-
		; Penn House Repairs - 6,388;	
Location	905 Rhode Island, Lawr	-	21st Terr., Lawrence, KS
	1424 Elmwood, Lawren	-	Lawrence, 66044
Driority	1409 Haskell, Lawrence Public Facilities		Pennsylvania, Lawrence, KS 3 Fundina
Priority CDBG Citation	570.201		3 Funding CDBG \$54,628.00
Start Date	8/1/2006	Completion Date 7/31	/2007 HOME
Accomplishments	People	Units	Total \$54,628.00
me primary purpo	the Homeless	those with HIV/AIDS	those with disabilities ninate slum and blight
Consol Project ID	lidated Plan Listing of F	Proposed Projects - City of	Lawrence, KS
Project ID	0010		10
Project Title	Home of Your Own (HO	YO Set-Aside)	
Description	Funds will be allocated	to coordinate with the LCLHT	program to provide additional
		ing costs, accessibility modifica	
time low and modera	ate income homebuyers wi	ith disabilities or family membe	ers with disabilities.
Location	Community Wide		
Priority	Housing	HUD Matrix Code	13 Funding
CDBG Citation	570.201(n)		CDBG \$30,000.00
Start Date	8/1/2006	Completion Date 7/3	1/2007 HOME
Accomplishments	People	Units	2 Total \$30,000.00
The primary purpo	ose of the project is to h	nelp:	
	🗖 the Homeless	those with HIV/AIDS	those with disabilities

Project ID	0011	Local ID 11	
Project Title			
	Brook Creek Neighbo	orhood Association	
Description	Operating Expenses	- 2,541; Coordinator - 3,530	
Location	CT & BG's: CT 00020	00; BG 1,3,4,5,6	
Priority	Public Services	HUD Matrix Code 5	Funding
CDBG Citation	570.201(e)		CDBG \$6,071.00
Start Date	8/1/2006	Completion Date 7/31/2007	HOME
Accomplishments	People	Units 2600	Total \$6,071.00
	those with low		slum and blight
	those with low	//moderate income	slum and blight
Conso	lidated Plan Listing	Table 3 of Proposed Projects - City of Lawre	nce, KS
Project ID	0012	Local ID 12	
Project Title	East Lawrence Neigh	nborhood Association	
Description	Operating Expenses	- 3,648; Coordinator - 5,200	
Location	CT & BG's: CT 00020	00; BG 2,3,4	
Priority	Public Services	HUD Matrix Code 5	Funding
CDBG Citation	570.201(e)		CDBG \$8,848.00
Start Date	8/1/2006	Completion Date 7/31/2007	HOME
Accomplishments	People	Units 2760	Total \$8,848.00
The primary purpo	se of the project is t	to help:	_
	the Homeless	☐ those with HIV/AIDS ☐ those	with disabilities
	those with low	/moderate income 🗖 eliminate s	slum and blight

Table 3	
Consolidated Plan Listing of Proposed Projects - City of Lawrence, K	S

Project ID	0013	Local ID 13	
Project Title	North Lawrence Impre	ovement Association	
Description	Operating Expenses -	2,500; Coordinator - 1,800	
Location	CT & BG's: CT 000100); BG 1,2,3	
Priority	Public Services	HUD Matrix Code 5	Funding
CDBG Citation	570.201(e)		CDBG \$4,300.00
Start Date	8/1/2006	Completion Date 7/31/2007	HOME
Accomplishments	People	Units 1000	Total \$4,300.00
The primary purpo	se of the project is to	•	ose with disabilities
	🔽 these with low /	medenete income	hum and blight
	Inose with low/	moderate income 🛛 🗖 eliminate s	slum and blight
		Table 3	
Consol	idated Plan Listing of	f Proposed Projects - City of Lawre	nce, KS
			nce, KS
Consol Project ID	idated Plan Listing of	F Proposed Projects - City of Lawren Local ID 14	nce, KS
		Local ID 14	nce, KS
Project ID	0014 Oread Neighborhood	Local ID 14	nce, KS
Project ID Project Title	0014 Oread Neighborhood	Local ID 14 Association 4,428; Coordinator - 7,800	nce, KS
Project ID Project Title Description	0014 Oread Neighborhood Operating Expenses - CT & BG's: CT 000300	Local ID 14 Association 4,428; Coordinator - 7,800 D; BG 1,2,3,4	nce, KS
Project ID Project Title Description Location	0014 Oread Neighborhood Operating Expenses -	Local ID 14 Association 4,428; Coordinator - 7,800 D; BG 1,2,3,4	Funding
Project ID Project Title Description Location Priority	0014 Oread Neighborhood Operating Expenses - CT & BG's: CT 000300 Public Services	Local ID 14 Association 4,428; Coordinator - 7,800 D; BG 1,2,3,4	Funding
Project ID Project Title Description Location Priority CDBG Citation	0014 Oread Neighborhood Operating Expenses - CT & BG's: CT 000300 Public Services 570.201(e)	Local ID 14 Association 4,428; Coordinator - 7,800 D; BG 1,2,3,4 HUD Matrix Code 5	Funding CDBG \$12,228.00
Project ID Project Title Description Location Priority CDBG Citation Start Date Accomplishments	0014 Oread Neighborhood Operating Expenses - CT & BG's: CT 000300 Public Services 570.201(e) 8/1/2006	Local ID 14 Association 4,428; Coordinator - 7,800 0; BG 1,2,3,4 HUD Matrix Code 5 Completion Date 7/31/2007 Units 5657	Funding CDBG \$12,228.00 HOME

✓ those with low/moderate income

eliminate slum and blight

Project ID	0015	Local ID	15
Project Title			
	Pinckney Neighborhood	d Association	
Decerintian	Operating Evpenses	2.0(4. Coordinator 4.000	
Description	Operating Expenses	3,864; Coordinator - 4,200	
Location	CT & BG's: CT 000500;	; BG 1,2,3	
L Priority	Public Services	HUD Matrix Code 5	Funding
CDBG Citation	570.201(e)		CDBG \$8,064.00
Start Date	8/1/2006	Completion Date 7/31/200	
Accomplishments	People	Units 1600	Total \$8,064.00
•		-	
The primary purport	se of the project is to	help:	
	T the Homeless	☐ those with HIV/AIDS □	those with disabilities
		— — — — — — — — — — — — — — — — — — —	
	those with low/m	ioderate income 🔛 eliminat	e slum and blight
		Table 3	
Consoli	idated Plan Listing of	Proposed Projects - City of Law	rence KS
	5		
Project ID	0016	· · · · ·	16
Project ID			
Project ID Project Title	0016 Public Services	Local ID	
Project ID	0016 Public Services Douglas County AIDS F	Local ID Project Financial Assistance - 4,000;	
Project ID Project Title	0016 Public Services Douglas County AIDS F Emergency Services Co	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000;	
Project ID Project Title	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026;	16
Project ID Project Title Description	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3	0,000
Project ID Project Title Description Location 2518 Ridg	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S je Court #101, Lawrence	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS	<u>0,000</u> 66044
Project ID Project Title Description Location 2518 Ridg 2518 Ridge	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS 5 66044 214 W. 10th, Lawrence	<u>0,000</u> 66044
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS Jampshire, Lawrence, KS 66	Local IDProject Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS S 66044 214 W. 10th, Lawrence 9044	<u>0,000</u> 66044 e, KS 66044
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S je Court #101, Lawrence e Court #207, Lawrence, KS lampshire, Lawrence, KS 66 Public Services	Local IDProject Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS 5 66044 214 W. 10th, Lawrence 9044	0,000 66044 e, KS 66044 05 Funding
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority CDBG Citation	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS lampshire, Lawrence, KS 66 Public Services 570.201(e)	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS 5 66044 214 W. 10th, Lawrence 0044 HUD Matrix Code	0,000 66044 e, KS 66044 05 Funding CDBG \$83,026.00
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority CDBG Citation Start Date	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Con Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS 66 Public Services 570.201(e) 8/1/2006	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 x, KS 66044 708 Elm, Lawrence, KS 5 66044 214 W. 10th, Lawrence 0044 HUD Matrix Code Completion Date 7/31/20	0,000 66044 e, KS 66044 05 Funding CDBG \$83,026.00 07 HOME
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority CDBG Citation	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS lampshire, Lawrence, KS 66 Public Services 570.201(e)	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS 5 66044 214 W. 10th, Lawrence 0044 HUD Matrix Code	0,000 66044 e, KS 66044 05 Funding CDBG \$83,026.00 07 HOME
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority CDBG Citation Start Date Accomplishments	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Con Lawrence Community S ge Court #101, Lawrence e Court #207, Lawrence, KS 66 Public Services 570.201(e) 8/1/2006	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 e, KS 66044 708 Elm, Lawrence, KS 66044 214 W. 10th, Lawrence 0044 HUD Matrix Code Completion Date 7/31/200 Units 71	0,000 66044 e, KS 66044 05 Funding CDBG \$83,026.00 07 HOME
Project ID Project Title Description Location 2518 Ridge 2518 Ridge 946 New H Priority CDBG Citation Start Date Accomplishments	0016 Public Services Douglas County AIDS F Emergency Services Co Housing and Credit Co Lawrence Community S je Court #101, Lawrence e Court #207, Lawrence, KS lampshire, Lawrence, KS 66 Public Services 570.201(e) 8/1/2006 People	Local ID Project Financial Assistance - 4,000; puncil Housing Assistance - 18,000; unseling - 8,026; Shelter - 23,000; Salvation Army - 3 Shelter - 23,000; Salvation Army - 3 KS 66044 708 Elm, Lawrence, KS 66044 214 W. 10th, Lawrence 0044 HUD Matrix Code Completion Date 7/31/200 Units 714 help:	0,000 66044 e, KS 66044 05 Funding CDBG \$83,026.00 07 HOME

Project ID	0017	Local ID	17	
Project Title				
	CHDO Set Aside			
Description		f the total HOME entitlem meowners, Inc., to own,	0	
Location	Community Wide			
Priority	Housing	HUD Matrix Code	14G	Funding
CDBG Citation	570.201(e)			CDBG
Start Date	8/1/2006	Completion Date	7/31/2007	HOME \$96,854.00
Accomplishments	Households	Units	15	Total \$96,854.00
The primary purpo	se of the project is to	o help:		
	the Homeless	L those with HIV/AID	S 🗖 tho	se with disabilities
	🗹 those with low/r	noderate income	🗖 eliminate s	lum and blight
Consol	idated Plan Listing o	Table 3 f Proposed Projects - C Local ID	ity of Lawre	nce, KS
-				
Project Title	Tenant Based Rental	Assistance		
Description	The Lawrence/Dougla	as County Housing Author	ity will adminis	ster these funds.
Location	Community Wide			
	,			
Priority	Housing	HUD Matrix Code	055	Funding
Priority CDBG Citation		HUD Matrix Code	055	Funding CDBG
	Housing	HUD Matrix Code	05S	
CDBG Citation	Housing 570.204			CDBG
CDBG Citation Start Date Accomplishments	Housing 570.204 8/1/2006	Completion Date Units	7/31/2007	CDBG HOME \$180,000.00
CDBG Citation Start Date Accomplishments	Housing 570.204 8/1/2006 Households	Completion Date Units	7/31/2007 950	CDBG HOME \$180,000.00

Project ID	0020	Local ID	20		
Project Title	Neighborhood Resourc	es Administration			
	5				
Description		to meet the direct and	indirect costs a	issociated wi	th the
	management of the pro-	ogram.			
Location	N/A				
Priority Planni	ng and Administration	HUD Matrix Code	21A	Funding	
CDBG Citation	570.206		218	CDBG	\$163,396.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	\$44,569.00
Accomplishments	N/A	Units	//31/2007	Total	\$207,965.00
	·				,
The primary purpo	se of the project is to	help:			
	☐ the Homeless	those with HIV/AIDS	🗖 those wit	h disabilities	
	☑ those with low/m	oderate income	🗖 eliminate s	lum and blig	ht
		Table 3			
Consol	idated Plan Listing of		City of Lawrer	nce. KS	
				,	
Project ID	0021	Local ID	21		
Project Title	Liekitet fen Liumenitu. D				
	Habitat for Humanity P	roperty Acquisition			
Description	Habitat for Humanity w	vill purchase lots for fut	ure affordable h	nousing activ	ities.
	······································	···· F ··· · · · · · · · · · · · · · ·			
Location	Community Wide				
Priority Planni	ng and Administration	HUD Matrix Code	1	Funding	
CDBG Citation	570.201(a)			CDBG	\$0.00
Start Date	8/1/2006	Completion Date	7/31/2007	HOME	\$70,000.00
Accomplishments	Households	Units	2	Total	\$70,000.00
		00			<i></i>
The primary purpo	se of the project is to	help:			
	☐ the Homeless	those with HIV/AIDS	🗖 those w	vith disabilitie	es
	☑ those with low/m	odorato incomo	🗖 eliminate s	lum and blig	ht

Project ID	0022	Local ID	22	
Project Title	CHDO Operating Expen	nses		
Description	y 1 1	perating expenses to Ter HDO that received the 20		
Location	N/A			
Priority Planni	ng and Administration	HUD Matrix Code	211	Funding
CDBG Citation	570.206			CDBG
Start Date	8/1/2006	Completion Date	7/31/2007	HOME \$32,284.00
Accomplishments	Organizations	Units	1	Total \$32,284.00
The primary purpo	se of the project is to	help:		
	L the Homeless	those with HIV/AIDS	🗖 those w	vith disabilities
	☑ those with low/m	noderate income	🗖 eliminate s	lum and blight
	idated Plan Listing of		ity of Lawrer	nce, KS
Project ID	0023	Local ID	23	
Project Title	Lawrence/Douglas Cou	inty Housing Authority A	dministration	
Description		l for the administration o ant Based Rental Assista		e/Douglas County
Location	N/A			
Priority Planr	ning & Administration	HUD Matrix Code	21H	Funding
Priority Plann CDBG Citation	ning & Administration	HUD Matrix Code	21H	Funding CDBG
2	ning & Administration 8/1/2006	HUD Matrix Code Completion Date	21H 7/31/2007	
CDBG Citation				CDBG
CDBG Citation Start Date Accomplishments	8/1/2006	Completion Date Units	7/31/2007	CDBG HOME \$20,000.00
CDBG Citation Start Date Accomplishments	8/1/2006 Organizations se of the project is to	Completion Date Units	7/31/2007 1	CDBG HOME \$20,000.00

Appendix A – HUD Tables and Charts

				Households							
Name of Jurisd	Name of Jurisdiction:		Source of Data:		Data Current as of:						
Lawrence(CDBG)), Kansas		C	HAS Data Book		2000					
			Renters					Owners			
	Elderly	Small Related	Large Related (5 or	All	Total	Elderly	Small Related	Large Related (5 or	All	Total	Total
	1 & 2 member	(2 to 4)	more)	Other Households	Renters	1 & 2 member	(2 to 4)	more)	Other Households	Owners	Households
Household by Type, Income, &	households			Tiedecinicide		households			Tiouconioluo		
Housing Problem	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(L)	(L)
1. Household Income <=50% MFI	598	1,688	101	6,029	8,416	590	469	79	511	1,649	10,065
2. Household Income <=30% MFI	358	863	29	3,796	5,046	236	165	15	256	672	5,718
3. % with any housing problems	69.6	82.3	100	86.8	84.9	64.8	90.9	0	68.8	71.3	83.3
4. % Cost Burden >30%	69.6	81.1	100	86.4	84.4	64.8	90.9	0	68.8	71.3	82.8
5. % Cost Burden >50%	57	73.9	100	75.5	74	53	80	0	55.5	59.4	72.3
6. Household Income >30% to <=50% MFI	240	825	72	2,233	3,370	354	304	64	255	977	4,347
7. % with any housing problems	55	68.1	94.4	71.3	69.9	35.6	75	84.4	59.6	57.3	67.1
8. % Cost Burden >30%	55	63.5	68.1	68.4	66.3	32.8	75	68.8	59.6	55.3	63.8
9. % Cost Burden >50%	22.5	15.5	13.9	16.3	16.5	19.2	39.1	31.3	32.9	29.8	19.5
10. Household Income >50 to <=80% MFI	251	1,073	160	2,598	4,082	621	793	249	478	2,141	6,223
11. % with any housing problems	35.1	26.1	38.8	31.7	30.7	18.2	42.2	40.6	46	35.9	32.5
12.% Cost Burden >30%	35.1	22.6	15	29.2	27.3	15.9	41	29.3	46	33.5	29.4
13. % Cost Burden >50%	7.6	0.9	0	1.1	1.4	5.6	4.8	0	8.4	5.3	2.7
14. Household Income >80% MFI	281	1,776	178	2,262	4,497	1,886	6,362	816	1,527	10,591	15,088
15. % with any housing problems	17.4	7.4	36.5	4.2	7.6	3.8	6.8	15.4	12	7.7	7.7
16.% Cost Burden >30%	17.4	1.4	11.2	2.6	3.4	3.8	6.3	11.3	11.5	7	5.9
17. % Cost Burden >50%	8.9	0	0	0	0.6	0.2	0.3	0	0.3	0.2	0.3
18. Total Households	1,130	4,537	439	10,889	16,995	3,097	7,624	1,144	2,516	14,381	31,376
19. % with any housing problems	45.8	37.1	51	53.3	48.4	15	15	24.6	29.1	18.2	34.6
20. % Cost Burden >30	45.8	32.8	27.8	51.7	45.6	14.2	14.5	18.3	28.7	17.2	32.6
21. % Cost Burden >50	26.7	17.1	8.9	29.9	25.7	7.5	4	1.7	10.7	5.8	16.6

Table 2A Housing Problems Output for -All

Table 2B - Community Needs

Anti-Crime Pro	grams			
	Overall	Need Level M	Units 0	Estimated \$ 500000
Sub-Categorie	5			
•	Crime Awareness (051)	М	0	500000
Economic De	velopment			
	Overall	Need Level M	Units 0	Estimated \$ 454000
Sub-Categorie	\$			
	Rehab; Publicity or Privately-Owned Commer (14E)	L	0	20000
	CI Land Acquisition/Disposition (17A)	Ν	0	0
	CI Infrastructure Development (17B)	Μ	0	100000
	CI Building Acquisition, Construction, Re (17C)	Ν	0	0
	Other Commercial/Industrial Improvements (17D)	L	0	20000
	ED Direst Financial Assistance to For-Pro (18A)	Ν	0	0
	Micro-Enterprise Assistance (18C)	М	0	284000
Infrastructu	e			
	0	Need Level	Units	Estimated \$
	Overall	Н	0	26217000
Sub-Categories	S			
	Flood Drain Improvements (031)	Н	0	3688000
	Water/Sewer Improvements (03J)	Н	0	12861000
	Street Improvements (03K)	Н	0	9018000
	Sidewalks (03L)	Н	0	200000
	Tree Planting (03N)	Μ	0	250000
	Removal of Architectural Barriers (10)	Μ	0	200000
	Privately Owned Utilities (11)	Ν	0	0
Planning and	Administrations			
	Overall	Need Level	Units	Estimated \$
	Overall	Н	0	4780000
Sub-Categories	\$			
	HOME Admin/Planning Costs of PJ (not part (19A)		0	0
	Planning (20)	Н	0	3100000
	General Program Administration (21A)	Н	0	1000000
	Indirect Costs (21B)		0	0
	Public Information (21C)	Н	0	100000
	Fair Housing Activities (subject to 20% A (21D)	Н	0	100000
	Submissions of Applications for Federal P (21E)	Н	0	20000
	HOME Admin/Planning Costs of PJ (subject (21H)	М	0	300000
	HOME CHDO Operation Expenses (subject to (211)	Н	0	160000

Public Facilities			
	Need Level	Units	Estimated \$
Overall	Н	0	21422500
Sub-Categories			
Public Facilities and Improvements (Gener (03)	Н	0	7724500
Handicapped Centers (03B)	Н	0	3000000
Neighborhood Facilities (03F)	L	0	200000
Parks, Recreational Facilities (03F)	Μ	0	778000
Parking Facilities (03G)	Н	0	2000000
Solid Waste Disposal Improvements (03H)	Μ	0	500000
Fire Stations/Equipment (03R)	Н	0	1000000
Health Facilities (03P)	Н	0	5000000
Asbestos Removal (03R)	Н	0	400000
Clean-up of Contaminated Sites (04A)	L	0	800000
Interim Assistance (06)	Ν	0	0
Non-Residential Historic Preservation (16B)	М	0	20000

Public Services

	Need Level	Units	Estimated \$
Overall	Н	0	20325000
Sub-Categories			
Public Services (General (05)	Ν	0	0
Handicapped Services (05B)	H	0	4000000
Legal Services (05C)	Н	0	100000
Transportation Services (05E)	Μ	0	200000
Substance Abuse Service (05F)	Н	0	8000000
Employment Training (05H)	Μ	0	1000000
Health Service (05M)	Н	0	2000000
Mental Health Service (050)	Н	0	5000000
Screening for Lead-Based Paint/Lead Haza	r (05P) M	0	25000

Senior Programs

Overall	Need Level H	Units 0	Estimated \$ 3075000
Sub-Categories			
Senior Centers (03a) Senior Services (05A)	M H	0 0	75000 3000000

Youth Programs			
	Need Level	Units	Estimated \$
Overall	Н	0	3150000
Sub-Categories			
Youth Centers (03D)	Н	0	50000
Child Care Centers (03M)	Н	0	100000
Abused and Neglected Children Facilities (03Q)	Ν	0	0
Youth Services (05L)	Н	0	1000000
Child Care Services (05L)	Н	0	2000000
Abused and Neglected Children (05N)	Ν	0	0

Other

	Overall	Need Level N	Units 0	Estimated \$ 0
Sub-Catego	pries			
	Urban Renewal Completion (07)	Ν	0	0
	CDBG Non-profit Organization Capacity (19C)	Ν	0	0
	CDBG Assistance to Institutes of Higher E (19F)	Ν	0	0
	Repayments of Section 108 Loan Principal (19F)	Ν	0	0
	Un-programmed Funds (22)	Ν	0	0
	on-programmed runus (22)	N	0	

Appendix B – Step Up To Better Housing Strategy



Developed for the City Commission and the Citizens of Lawrence with input from the

> Neighborhood Resources Advisory Committee

> > **Practitioners Panel**

and

Community Development Block Grant Review Board

Staffed by the Department of Neighborhood Resources

Background

In August 1996, the four groups who advised the City on housing policy (Housing Advisory Council, Community Development Block Grant (CDBG) Advisory Committee, Practitioners Panel, and Community Development Block Grant Review Board) met jointly with City staff to develop consensus goals and priorities. The groups recommended that the City adopt goals and make spending decisions based on the theme of helping each citizen of Lawrence **Step Up to Better Housing**. Four categories of needs emerged: emergency housing, transitional housing, permanent housing and revitalized neighborhoods.

The groups believed that all citizens would benefit from a coordinated approach to housing. The potential gains include enhanced property values, stronger, safer neighborhoods and economic development resulting from investment. In the interim, the four groups have become three, (Housing Advisory Council and CDBG Advisory Committee were combined to form the Neighborhood Resources Advisory Committee (f/k/a HAND Advisory Committee)), and they still make recommendations within this framework. The Strategy, used to frame Lawrence housing policies, is reviewed each year by the City Commission and is included in the Annual Update of the Consolidated Plan.

Neighborhood Resources Advisory Committee

The eleven member Neighborhood Resources Advisory Committee develops and proposes funding strategies and policies, and reviews Housing Code and Environmental Code appeals. In addition, they make recommendations to the City Commission on the allocation of CDBG and HOME funds.

Practitioners Panel

The twenty-seven member Panel shares information on housing/homeless programs, services, and needs, and makes recommendations to the Neighborhood Resources Advisory Committee for carrying out strategy.

Community Development Block Grant Review Board

The GRB reviews and acts on housing rehabilitation requests, including hearing appeals. The GRB has seven members.

Department of Neighborhood Resources

Staff works closely with the above three advisory groups, both as members and as resources to the groups. For additional information, please call 832-3108.

Lawrence City Commission

Mike Rundle, Mayor Sue Hack, Vice Mayor David Dunfield Jim Henry Marty Kennedy

EMERGENCY HOUSING

Temporary options for immediate, safe shelter for people who are homeless. Some shelters serve specific groups.

Needs

- Year-round, 24-hour emergency shelter with appropriate services
- Emergency housing for families
- A larger shelter for battered women and their children •
- Shelter with peer support for people with severe and persistent mental illness

Strategies

- Consider emergency shelter needs when investing avail-٠ able funds
- Seek private and public funds to strengthen Lawrence ٠ emergency services
- Endorse expansion efforts of well managed existing shel-. ters

Housing and services designed to promote residential stability, increase skills, enhance self-determination and move people who are homeless to permanent housing within 24 months.

TRANSITIONAL HOUSING

Needs

- Short term housing units and services
- Respite housing for people with mental illness

Strategies

- Seek private and public funds to develop transitional housing in Lawrence
- Consider transitional housing needs when investing available funds
- Endorse efforts to develop transitional housing in Lawrence
- Secure more tenant based rental assistance
- Encourage landlords to accept tenants who receive rental assistance

Community Groups

- United Way
- Service Providers
- Neighborhood Associations

Revitalized Neighborhoods

H 臣

Needs

- Continued revitalization in target neighborhoods
- Continued environmental code enforcement
- Education for homeowners and renters

Strategies

- Promote neighborhood improvement
- Improve existing housing stock
- Encourage neighborhood associations
- Define sidewalk fund procedures
- Improve mobile homes and mobile home parks
- Continue crime prevention
- Ensure that housing complies with the Uniform Housing Code
- Favor mixed-income development
- Meet Americans with Disabilities Act and Fair Housing Act requirements
- Support public/private partnerships

City of Lawrence Consolidated Plan: Program Years 2003-2007 / 2006 Action Plan

PERMANENT HOUSING A variety of ownership and rental choices including permanent

Needs

Public and private policies which promote permanent housing for people with low income and people with dis-

Strategies

Consider supportive service needs for low income elderly

Continue to invest funds for homebuyer assistance

and persons with disabilities when investing available

Low income homebuyer and rental assistance

Programs to help sustain homeownership

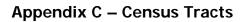
supportive housing arrangements.

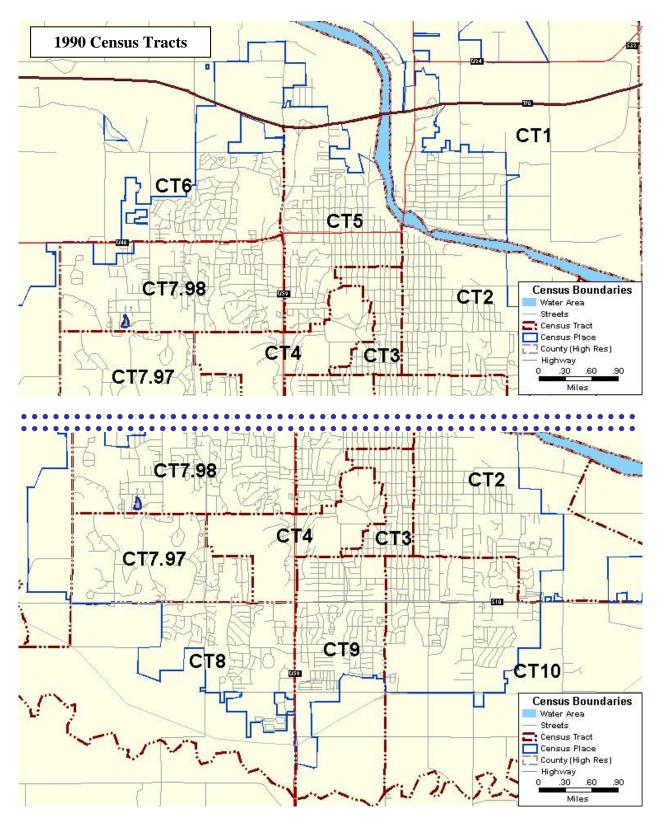
abilities

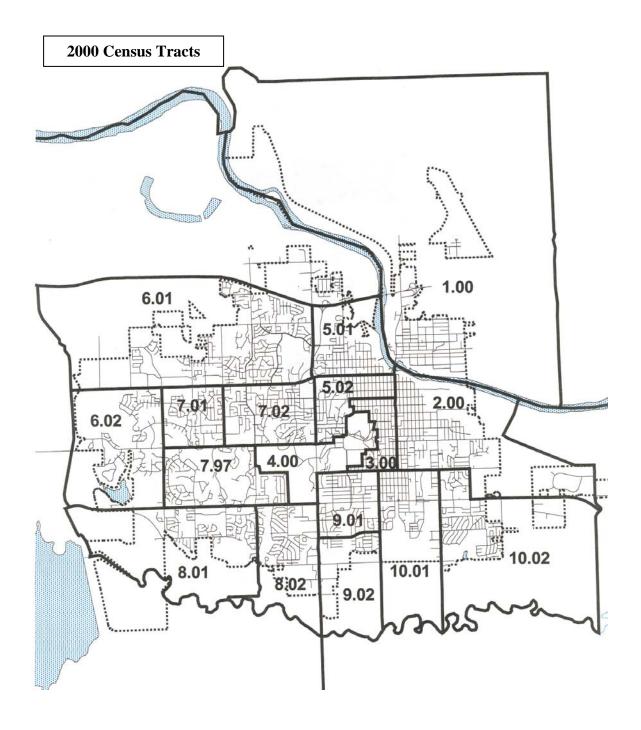
funds



Developers Builders







Appendix D – Notice of Public Hearing

NOTICE OF PUBLIC HEARING FOR THE CITY OF LAWRENCE

2006 ACTION PLAN of the 2003 – 2007 CONSOLIDATED PLAN

Members of the Neighborhood Resources Advisory Committee will conduct a public hearing on the 2006 Action Plan of the 2003-2007 Consolidated Plan, including the 2006 Investment Summary, on Thursday, April 13, 2006 at 6:00 P.M. in the City Commission Room, First Floor, City Hall, 6 East 6th Street.

During the public hearing the Advisory Committee will seek input regarding the 2006 Action Plan and 2006 Investment Summary. The Action Plan and Consolidated Plan is required by the Cranston-Gonzalez National Affordable Housing Act of 1990 and is the result of a collaborative process whereby a community establishes a unified vision for community development using federal, state, and local funds.

The annual hearing is intended to provide the following:

- 1. An explanation and discussion of the City's one year Action Plan and the Consolidated Plan. The Consolidated Plan provides a unified vision for community development. More specifically, it examines the housing needs of special populations, the availability of affordable housing, the condition of housing in the City, and the housing market. Additionally, the Plan examines the needs for infrastructure, capital improvements, and neighborhood development in the community. The Plan is a five-year strategy and includes a one-year Investment Summary.
- 2. An opportunity to make public comments concerning the Consolidated Plan and Investment Summary.

Copies of the draft Action Plan and/or Investment Summary will be available April 7, 2006 in the Neighborhood Resources Department Office, 1 Riverfront Plaza, Level 1, or by calling 832-3108. The plan will also be available on the department web site at <u>www.lawrenceneighres.org</u>. The public comment period for the Plan will be thirty (30) days from the date of the public hearing, until May 13, 2006.

The City encourages written comments on this document. They may be mailed to Neighborhood Resources Development, P.O. Box 708, Lawrence, KS 66044, or brought to the Department, 1 Riverfront Plaza, Level 1, or emailed to <u>mswarts@ci.lawrence.ks.us</u>.

2006 Investment Summary follows:

2006 Investment Summary

CDBG Public Services	
Brook Creek Neighborhood Associatio	
Operating Expenses	2,541
Coordinator	3,540
East Lawrence Neighborhood Associa Operating Expenses	3,648
Coordinator	5,200
North Lawrence Improvement Associa	
Operating Expenses	2,500
Coordinator	1,800
Oread Neighborhood Association	1,000
Operating Expenses	4,428
Coordinator	7,800
Pinckney Neighborhood Association	.,
Operating Expenses	3,864
Coordinator	4,200
Subtotal Target Neigh. Public Service 39,521	,
Douglas County AIDS Project	-
Emergency Financial Assistance	4,000
Emergency Services Council	
Emergency Rent & Utility Assistance	18,000
Housing & Credit Counseling	
Tenant/Landlord Counseling & Educ.	8,026
Lawrence Community Shelter, Inc	
Operations	23,000
The Salvation Army	
Emergency Shelter/Feeding Program	30,000
Subtotal Agency Public Service 83,026	
Public Services Total	122,547
CDPC Conitel Improvements	
CDBG Capital Improvements	000)
Neigh. Res. Comm. Dev. Division (NR	
Comprehensive Housing	380,000
LCLHT First Time Homebuyer Rehab	100,000
Weatherization	40,000
Furnace Loans & Emergency Loans	35,000
Subtotal NR CDD (excluding vol. clrnc.) 555,000 East Lawrence Neighborhood Associa	tion
Social Service League Building Repair	2,500
Subtotal Neigh. Improvements 2,500	2,500
	-

CDBG Capital Improvements (continued)	
Accessible Residential Options (ARO)	
ARO roof repair for rental units	6,690
Community Living Opportunities (CLO)	-
Shingle roof replacement for group home	8,100
Habitat for Humanity	
Water/wastewater development charges	11,100
Independence, Inc.	
Accessible Housing Program (AHP)	21,410
Pelathe Community Resource Center	
Repair/painting of rental units	5,850
Penn House	
Floor/foundation repair	6,388
Women's Transitional Care Services	
Shelter siding replacement	14,000
Subtotal Agency Capital Improvements 73,538	
Subtotal Agency Capital Improvements 73,538 Total Capital Improvements	631,038
	631,038 163,396
Total Capital Improvements	·
Total Capital Improvements	·
Total Capital Improvements NR CDD Administration of CDBG	163,396
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG	163,396 916,981
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME	163,396
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance	163,396 916,981 180,000
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance LDCHA TBRA Administration	163,396 916,981 180,000 20,000
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance LDCHA TBRA Administration CHDO Set-Aside	163,396 916,981 180,000 20,000 96,854
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance LDCHA TBRA Administration CHDO Set-Aside CHDO Operating Expenses	163,396 916,981 180,000 20,000 96,854 32,284
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance LDCHA TBRA Administration CHDO Set-Aside CHDO Operating Expenses First-time Homebuyer Program Habitat for Humanity Land Acquisition Home of Your Own (HOYO)	163,396 916,981 180,000 20,000 96,854 32,284 171,987
Total Capital Improvements NR CDD Administration of CDBG GRAND TOTAL CDBG HOME Tenant Based Rental Assistance LDCHA TBRA Administration CHDO Set-Aside CHDO Operating Expenses First-time Homebuyer Program Habitat for Humanity Land Acquisition	163,396 916,981 180,000 20,000 96,854 32,284 171,987 70,000

FUNDING SOURCES:	
2006 CDBG Grant	816,981
Projected Program Income	100,000
Total CDBG Grant Allocation	916,981
2006 HOME Grant	645,694
Recaptured Income	0
Total HOME Grant Allocation	645,694
Total CDBG Grant Allocation	916,981
Total HOME Grant Allocation	645,694
GRAND TOTAL, CDBG & HOME	1,562,675

Appendix E – Public Comment

PUBLIC COMMENT

PUBLIC HEARING

CITIZEN'S COMMENTS

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) 2006 ACTION PLAN to the CONSOLIDATED PLAN

I. April 13, 2006

Roussel opened the Public Hearing at 6:00 p.m. and welcomed the public. Members present were: Jeanette Collier, Donna Duncan, Janet Gerstner, Paula Gilchrist, Carol Nalbandian, Mike Randolph, Kirsten Roussel and Patti Welty. Absent were: marci francisco, Curtis Harris and Greg Moore. Staff Present were: Lesley Rigney and Margene Swarts.

Roussel requested that persons making public comment take a seat at the table and introduce themselves.

Swarts stated that the 2006 Investment Summary is located on page 63 of the Action Plan. The City is on year four of the five-year Consolidated Plan. There are no agencies being funded that are new to the CDBG program. She asked for questions from the Committee or the public. She stated that staff remains concerned about the future of CDBG – current estimates place 2007 amounts at 15% less than current.

Public Comment

Geri Summers, DCAP, thanked the Committee for their dedication and support. It is a tough time as far as funding goes. DCAP provides emergency financial assistance (EFS) to people living with HIV/AIDS, which helps clients from becoming homelessness. The funding allows DCAP to collaborate with other agencies to provide a stop gap to keep people in housing. The \$4,000 allocated to DCAP represents 32% of the EFS budget.

Jeanne Rosenthal, DCAP, also thanked the Committee and stated that DCAP would be happy to participate in advocacy for the CDBG program. It is not against the rules to educate lawmakers about the benefits of programs.

Charles Gruber, ARO, stated that most of us will end up in wheelchairs at some point in our lives and he thanked the Committee for the \$6,700 to put roofs over the heads of people who need help.

Kelly Nightengale, Independence, Inc., thanked the Committee on behalf of the AHP and HOYO programs. She stated that AHP builds accessibility modifications and as expenses continue to

grow, this funding becomes more crucial. HOYO provides funding for first-time homebuyers with disabilities and all of the allocated funds are already spoken for.

Robert Baker, HCCI, thanked the Committee for allocating the remaining \$8,026 to HCCI. He served on the Committee during some lean years and has seen the trend for less funding of outside agencies.

Tammy Kahle, HCCI, stated that during the current calendar year, she has been working with a lot of social service agencies and for the past year and a half she has spent time counseling and educating tenants, landlords and agencies. They are appreciative of the funding. She spent over 130 hours developing the H2H program and curriculum, which has housed nine families so far. She has spent over 100 hours with LDCHA providing education to potential renters with credit and other problems.

Loring Henderson, LCS, thanked the Committee for the funding. He said that it is a difficult job to allocate this shrinking amount of money and he appreciates the role the Committee has given the shelter. He is encouraged with the formation of the Community Commission on Homelessness, whose job is to carry out the Final Plan of the Task Force on Homeless Services and the Community Cooperation Committee, whose job is to help mediate disputes between neighborhoods and service providers. There is a new data management system, HMIS, coming soon. Agencies will begin training during the first part of May and then it will be up and running.

There being no further Public Comment, Roussel closed the Public Hearing at 6:20 p.m.

WRITTEN COMMENT

No written comment was received.