

2005 ACTION PLAN



CITY OF LAWRENCE CONSOLIDATED PLAN 2003 TO 2007

PREPARED BY THE
DEPARTMENT OF
NEIGHBORHOOD
RESOURCES



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Executive Summary

The U.S. Department of Housing and Urban Development (HUD) requires the City to prepare a Consolidated Plan at least every five years. The Consolidated Plan establishes the City's long-range strategy and five-year investment plan for community development, housing, and homeless services. It allocates federal resources from Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funds. It also describes other local and federal resources the City plans to use to carry out the long-range strategy.

An "Action Plan" must be completed each year that describes activities the jurisdiction will undertake during the next year to address priority needs in terms of local objectives identified in the Consolidated Plan as well as identifying progress towards long-term goals.

The 2005 Action Plan describes activities the City of Lawrence (City) has planned for implementation of the *Consolidated Plan 2003 to 2007*¹. HUD requires an annual update of the Action Plan to the Consolidated Plan as a condition of receiving CDBG and HOME funds. This Action Plan also serves as the annual application for these programs.

In 2005, the City will receive \$911,227 in CDBG funds. The budget projects \$125,000 in program income, which provides total CDBG funding of **\$1,036,227**. The HOME grant will have \$684,842 along with \$80,085 in recaptured funds for a total allocation of **\$764,927**; thus, the 2005 Investment Summary lays out spending of **\$1,801,154**, see *Figure 1*.

Figure 1 - Source of Funds

Source of Funds	Amount
CDBG Grant	911,227
Program Income (Projected)	125,000
Total CDBG Funds	1,036,227
HOME Grant	684,842
Recaptured HOME Funds	80,085
HOME ADDI Funds	0
Total HOME Funds	764,927
Total Funds	1,801,154

The *Step Up to Better Housing* strategy continues to be supported in the 2005 Action Plan. This strategy focuses on four areas: emergency housing, transitional housing, permanent housing, and revitalized neighborhoods, see *Appendix B*, page 64. Spending has been planned in each area in 2005, as shown in *Figure 2* below.

¹ A copy of the 2003-2007 Consolidated Plan may be obtained at www.lawrenceneighres.org/cdbg/conplan2003.pdf or by calling the Neighborhood Resources Department at (785) 832-7700.

Figure 2 – Summary of Proposed Investment by Category

Category of Investment	Amount
Emergency Shelter	53,365
Transitional Housing	185,050
Permanent Housing	1,224,201
Revitalized Neighborhoods	52,776
Administration	284,971
Contingency	791
Total	1,801,154

See *Planned Spending*, page 35 and *Investment Summary*, page 37 for 2005 allocations.

Background

Lawrence qualifies for the Community Development Block Grant (CDBG) and Home Investment Partnerships (HOME) programs as a metropolitan city (population over 50,000), thus Lawrence is an "entitlement community." This means that Lawrence receives grants each year provided the City meets requirements established by the U.S. Department of Housing and Urban Development (HUD). Both CDBG and HOME funding amounts are formula grants – funding amounts are determined by a formula. Lawrence is a local government that meets funding thresholds and has a HUD-approved Consolidated Plan, thus qualifies for the CDBG program and as a participating jurisdiction for the HOME program.

CDBG funds are to be used to provide decent housing, a suitable living environment, and expanding economic opportunities, principally for persons of low/moderate-income. The funds can be used for a wide variety of purposes. By federal regulation, no more than 15% of the grant may be expended for public services and no more than 20% can be expended for administration expenses.

HOME funds are to be used to provide decent affordable housing to lower-income households, expand the capacity of nonprofit housing providers, strengthen the ability of state and local governments to provide housing, and leverage private sector participation.

Home Ownership Outreach and Suitability

The Homeowners Out of Tenants (HOOT) program is the City's first time homebuyer program. Outreach to tenants of public housing, families assisted by public housing agencies, and residents of manufactured housing will be done primarily through Tenants to Homeowners, Inc. (TTH, Inc.), and Independence, Inc. Tenants to Homeowners, Inc. is the City's designated Community Housing Development Organization (CHDO) that administers the City's HOOT program and the Community Land Trust. Independence, Inc. is a non-profit organization that empowers people with

disabilities to control their own lives and to advocate for integrated and accessible communities. They qualify people for the Home of Your Own (HOYO) program that is a component of the HOOT program. Independence, Inc. serves anyone with a physical or mental condition that limits one or more of life's major activities, or anyone who is regarded as having such a disability.

Outreach is done in many ways. TTH, Inc. conducts a first-time homebuyer workshop bi-monthly on the second Saturday of the month. This four-and-a-half hour class provides prospective homebuyers with valuable information on buying homes, including information on the HOYO program and the HOOT program. Independence, Inc. staff attends the workshops to assist with educating prospective program participants.

The workshops are advertised in the local newspaper, through the local television channel, on local radio stations through public service announcements, in neighborhood association newsletters, in agency newsletters including those from Independence, Inc. and Lawrence/Douglas County Housing Authority, and on Tenants to Homeowners' and the City's websites. References are also received from local realtors and lenders. More than half of the workshop participants report learning about the program through the local newspaper.

To ensure targeted populations are reached, brochures are distributed and a workshop is scheduled onsite at Lawrence/Douglas County Housing Authority, Independence, Inc., and Haskell Indian Nations University. Brochures are also distributed to mobile home park offices and to the Landlords of Lawrence, an organization primarily comprised of individual landlords. Additionally, TTH staff attends neighborhood association and Landlords of Lawrence meetings to present the program and answer questions.

Individuals who are income eligible for the HOOT program are offered one-on-one budget counseling where credit reports are accessed and reviewed and an action plan developed. These individuals are also eligible for one free session of budgeting from Housing and Credit Counseling, Inc. (HCCI, Inc.). The education component is a prerequisite for participation in the HOOT program.

After attending a workshop, individuals go through the following steps:

1. It is determined if individuals are income qualified for a loan and details are provided on expectations from individuals as they become a homeowner.
2. Independence, Inc. staff determines if an individual has a disability that qualifies him/her for the HOYO program. This is done only after an individual is determined to be eligible for the HOOT program.
3. Clients submit an application to one of the banks that participate in the HOOT program. TTH staff assists with the application process.
4. After pre-approval of a loan application, participants may begin looking for a home.

5. When a home is found, TTH staff performs a prescreening to make sure it is eligible for the HOOT program.
6. Upon approval by TTH staff, City staff inspects the property and complete a work write up and cost estimate.
7. TTH staff facilitates receiving bid proposals for the rehabilitation.
8. If the rehabilitation, closing costs, and down payment do not exceed program limits, the home is purchased and rehabilitation performed.

The following services are offered to homeowners after the purchase of a home through the HOOT program:

1. Post-purchase counseling on home maintenance and budgeting is offered. Information is shared on the City's emergency loan and weatherization programs as well as ECKAN's weatherization program.
2. A maintenance escrow account is created at closing in the amount of \$250. Homeowners must contribute an additional \$25 into the account with each mortgage payment. Escrow is collected for five years and is returned to the homeowner for home maintenance purposes.
3. Homeowners are sent a bi-annual issue of the *HOOT Homeowner's Association* newsletter. This newsletter provides access to resources, tips on home maintenance, and tips on budgeting.
4. Homeowners are able to access a tool lending library operated by TTH, Inc.
5. Both TTH, Inc. and Independence, Inc. staff are willing and able to assist new homeowners.

Strategic Plan: 2003 – 2007

Summary

Lawrence has a number of successful housing and community development programs in place, including Comprehensive Housing Rehabilitation, First-time Homebuyer Assistance including Community Land Trust opportunities, Tenant Based Rental Assistance, Weatherization, Emergency Loans and Furnace Loans. Support for these programs will continue during this five-year plan, assuming conditions remain equivalent.

The City adopted as its housing and neighborhood development strategy a document entitled *Step Up to Better Housing*, which was developed through conferences with public and private agencies and community groups. This strategy focuses on four areas: emergency housing, transitional housing, permanent housing, and revitalized neighborhoods. Each area will receive attention, although the investment may change annually depending on changing conditions. See *Step Up to Better Housing*, page 63. Individuals receiving benefits from CDBG and HOME programs may live anywhere in Lawrence, including on property owned by the Community Land Trust, but some programs give priority to target neighborhood applicants. This decision is guided by the fact that low-income people live throughout the city, but that neighborhoods with high concentrations of low-income people have additional needs. Funds spent in target neighborhoods have a leveraged impact because of their positive influence on the neighborhood as a whole, as well as the low-moderate income family.

In order to derive strategy and priorities for housing and community development and to maximize the impact of CDBG and HOME funds, the City will continue to operate under *Step Up to Better Housing* by funding programs that tie directly to the strategy or support the Continuum of Care². The scarcity of funds and the statutory limits on their use mean that agencies should not depend on CDBG or HOME money for their core operating funds. See *Step Up to Better Housing, Appendix B* on page 64 for more details.

² The Continuum of Care is a community plan to organize and deliver housing and services to meet the specific needs of people who are homeless as they move to stable housing and maximum self-sufficiency. It includes actions steps to end homelessness and prevent a return to homelessness.

Activities in 2004

The City planned to use its CDBG and HOME funds in 2004 as follows:

Figure 3 – Summary of Proposed Investment by Category

Category of Investment	Amount
Emergency Housing	64,515
Emergency Day Shelter	11,455
Transitional Housing	202,530
Permanent Housing	1,355,175
Revitalized Neighborhoods	59,518
Administration	300,600
Contingency	4,308
Total	1,998,101

Summary of Actions Taken Thus Far

Currently the use of funds is proceeding according to the 2004 Investment Summary.

Citizen Participation Plan

The Citizen Participation Plan is based on the recognition that the heart of the consolidated planning process is the participation and involvement of citizens in those decisions that directly affect their lives. The principal purpose of this Plan is to encourage and ensure full and proper citizen participation at all stages of this process. It is intended to achieve this purpose by formally designating certain structures, procedures, roles, and policies to be followed by program participants. The City has adopted a Citizen Participation Plan that is reviewed and updated periodically with the last update being done in May of 2001. A copy of the Citizen Participation Plan is available from the Neighborhood Resources Department at City Hall and the City of Lawrence website, www.lawrenceks.org.

The Neighborhood Resources Advisory Committee, Practitioners Panel, and Community Development Block Grant Review Board make recommendations to Neighborhood Resources staff and the City Commission regarding housing and neighborhood development needs, strategies, and policies.

Neighborhood Resources Advisory Committee (NRAC)

Purpose:

- Develop and propose Neighborhood Resources strategy and policy.
- Recommend allocation of CDBG and HOME funds.
- Serve as Housing Code, Environmental Code, and Rental Housing Code appeals body.

Members:

Of the eleven members of the Committee, five are drawn from target neighborhoods and six are members at-large. One of the target neighborhood members is also a member of the Practitioners Panel. Members as of April 2005 are:

<u>Member</u>	<u>Constituency</u>	<u>Term Expires</u>
Jeanette Collier	Pinckney Neighborhood Assn./ Practitioners Panel	September 2005
Donna Duncan	East Lawrence Neighborhood Association	September 2006
marci francisco	Oread Neighborhood Association/Landlord	September 2007
Janet Gerstner	At-Large	September 2006
Paula Gilchrist	At-Large	September 2007
Carrie Moore	At-Large	September 2006
Greg Moore	At-Large	September 2007
Vern Norwood	At-Large	September 2005
Michael Randolph	At-Large/Landlord	September 2007
Kirsten Roussel	Brook Creek Neighborhood Association	September 2005
Patti Welty	North Lawrence Improvement Association	September 2006

Practitioners Panel

Purpose:

- Share information.
- Assess needs of the Neighborhood Resources Department.
- Provide practitioner perspective.
- Develop funding applications.
- Recommend activities to carry out strategy.

Members:

Organizations that provide housing and housing services, representatives from selected sectors such as banking, realty, landlords, mental health, and other health services make up the membership of the Panel. Since August 1999, all social service organizations that receive CDBG, HOME, or ESG funds are asked to participate on the Panel. Members as of April 2005 are:

Organization

Ballard Community Center
Bert Nash Community Mental Health Center
Brookcreek Learning Center
Children's Learning Center
Coalition for Homeless Concerns
Douglas County AIDS Project
E.C.K.A.N.
First Step House
Habitat for Humanity, Inc.
Housing and Credit Counseling, Inc.
Independence, Inc.
Landlords of Lawrence
Lawrence Board of Realtors
Lawrence Community Shelter
Lawrence-Douglas County Housing Authority
Lawrence SRS
Lenders
PATH
Pelathe Community Resource Center
Project Lively
Tenants to Homeowners, Inc./Lawrence Community Land Trust
The Salvation Army
Trinity Respite Care
Women's Transitional Care Services

Representative

Andy Brown
Lynn Amyx
Jessica Tuttle
Holly Turner
Loring Henderson
Mari McCleerey-Janssen
Jeanette Collier
Jean Skuban
Jean Lilley
Tammy Kahle
Kelly Nightengale/Kendall Simmons
Bob Ebey
Marilyn Lynch
Loring Henderson
Charlotte Knoche/Milton Scott
Penny Schau
Joe Oberzan
Kent Hayes
Caroline Hicks
Sandra Kelly-Allen
Rebecca Buford

Rich Forney
Teresa Martell
Sara Terwelp

Community Development Block Grant Review Board

Purpose:

- Review requests for homeowner rehabilitation projects.
- Hear appeals regarding homeowner rehabilitation projects.

Members:

Of the seven members of the Board, three are drawn from low/moderate-income neighborhoods. Members as of April 2005 are:

<u>Name</u>	<u>Constituency</u>	<u>Expires</u>
Steve Braswell	Target Area	December 2007
Richard Heckler	Target Area	December 2007
William Jeltz	At-Large	December 2007
Amy Lemert	At-Large	December 2006
Shon Qualseth	At-Large	December 2006
Loralee Stevens	Target Area	December 2008
Kirk Weisner	At-Large	December 2007

Task Force on Homeless Services (TFHS)

The TFHS was established in May of 2003 to evaluate the current services for homeless individuals and families, research models from other cities, develop proposals for a comprehensive approach to address homelessness, and provide information and recommendations to the City Commission. The TFHS is temporary and expected to meet for one – two years, thus the Citizen Participation Plan was not revised.

Public Comments

The City hears public comment in a variety of ways and forums. The public has access to staff by visiting the office, phoning, letters, and e-mail. The three advisory groups described above hold open meetings, soliciting and receiving public comment at meetings. There are two formal public hearings each year before the Neighborhood Resources Advisory Council. Finally, the City Commission has made a practice of hearing from the public before giving final approval of the annual Investment Summary.

See *Appendix E* on page 69 to review citizen comments received by the Neighborhood Resources Department. Comments are considered prior to the adoption of the Consolidated Plan.

Community Profile

Trends in General Population

Based on 2000 Census figures, the population in Lawrence has grown to **80,098**. This is a 22.09% increase from the 1990 Census figure of 65,608, an average of 2.209% a year. Growth from 1960 to 1990 had averaged 2.33%; thus, Lawrence has continued to grow at a steady rate for decades. It is projected that the City will continue to grow by 2.33%. Most recent estimates place the Lawrence population at 88,541.

Households and Families

In Kansas as a whole, 68% of households are family households, whereas in Lawrence, only 50% of households are family households. The Census Bureau defines a household as *"a person or group of persons who live in a housing unit."* A family is *"a group of two or more people (one of whom is the householder, the person in whose name the housing unit is owned or rented) living together and related by birth, marriage or adoption."* Lawrence also has a much younger median age than the state as a whole, 25.3 compared to 35.2. This may be attributed to the large population of university students in Lawrence. The median age and composition of households in Lawrence is a significant factor to consider when the community devises housing and neighborhood policies and strategies.

Figure 4 - Comparison of Households to Families (2000 Census)

Households	Comparison Basis	Families
31,388	Number	15,737
2.30	Persons Per	2.93
34,669	Mean Income	44,588

Income Data

The Lawrence Median Family Income (MFI) for 2005 is \$62,200 according to HUD data published in February 2005. The MFI is based on a family of four. CDBG funds are meant to principally benefit low/moderate-income people. HUD considers a family moderate-income when the family income is less than 80% of the MFI; thus, to qualify for most CDBG or HOME programs, a family's income must be less than 80% of the MFI. The 2000 Census indicated that low/moderate-income individuals reside in all Census tracts of the city. The chart below shows 80% of the MFI based on family size.

Figure 5 - 80% of 2005 Lawrence MFI Based on Family Size

Family Size	80% of MFI
1	36,275
2	40,306
3	44,784
4	49,760
5	53,741
6	58,040

While most HUD program eligibility is based on the MFI, other types of social programs are based on a family's income in relation to the federal poverty level. There is no universal administrative definition of "income" that is valid for all programs that use the poverty guidelines. The office or organization that administers a particular program or activity is responsible for making decisions about the definition of "income" used by that program. To find out the specific definition of "income" used by a particular program or activity, one must consult the office or organization that administers that program. The following chart is provided as an example and is for informational purposes only.

Figure 6 - Federal Poverty Guidelines published in the Federal Register February 18, 2005.

Family Size	Poverty	125%	130%	150%
1	9,570	11,963	12,441	14,355
2	12,830	16,038	16,679	19,245
3	16,090	20,113	20,917	24,135
4	19,350	24,188	25,155	29,025
5	22,610	28,263	29,393	33,915
6	25,870	32,338	33,631	38,805
7	29,130	36,413	37,869	43,695
8	32,390	40,488	42,107	48,585
each add'l.	3,260	4,075	4,238	4,890

The Housing and Community Development Act of 1974, as amended, defines low/moderate-income concentration areas as those areas in which at least 51% of the residents are of low/moderate-income according to MFI calculations. The Consolidated Plan identifies five areas as target neighborhoods based on the income of residents: Brook Creek, East Lawrence, North Lawrence, Oread, and Pinckney. See *Target Neighborhoods*, page 21.

Areas of Racial/Ethnic Concentration

Minorities live throughout Lawrence according to the 2000 Census, and make up about 13% of the population. For that reason, Census tracts with more than 13% minority households were considered areas of racial or ethnic concentration. In 1997, a study by Reynolds Farley, University of Michigan Ann Arbor, concluded that Lawrence is the fifth least segregated city in the United States. Farley used Census Bureau housing reports to calculate indexes of dissimilarity for communities that had at least 3 percent Black population or at least 20,000 Blacks. According to the 2000 Census, Lawrence has about 5% Blacks. Where whites lived only on all-white blocks and blacks lived only on all-black blocks, the index would be 100. Where there was no racial pattern, the index would be zero. On that basis, the most segregated city in the study rated 91. The least segregated city rated 31. Lawrence rated 41.

Figure 7 - Percentage of Minority Households in Target Neighborhoods (2000 Census data)

Target Neighborhood	% Minority Households
Brook Creek	14.7%
East Lawrence	14.1%
North Lawrence	12.3%
Oread	11.5%
Pinckney	25.1%

Figure 8 – Minority Population by Census Tract

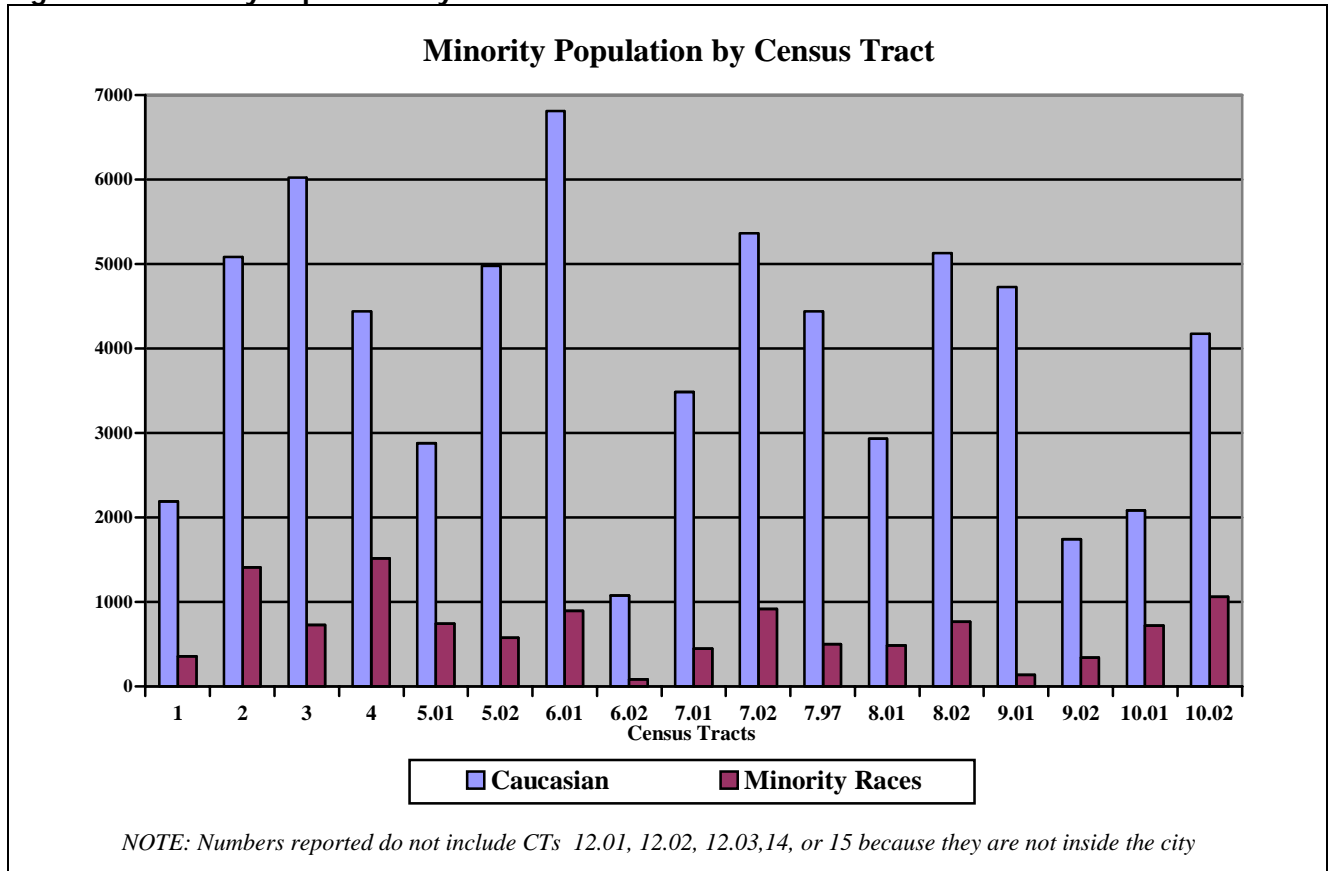
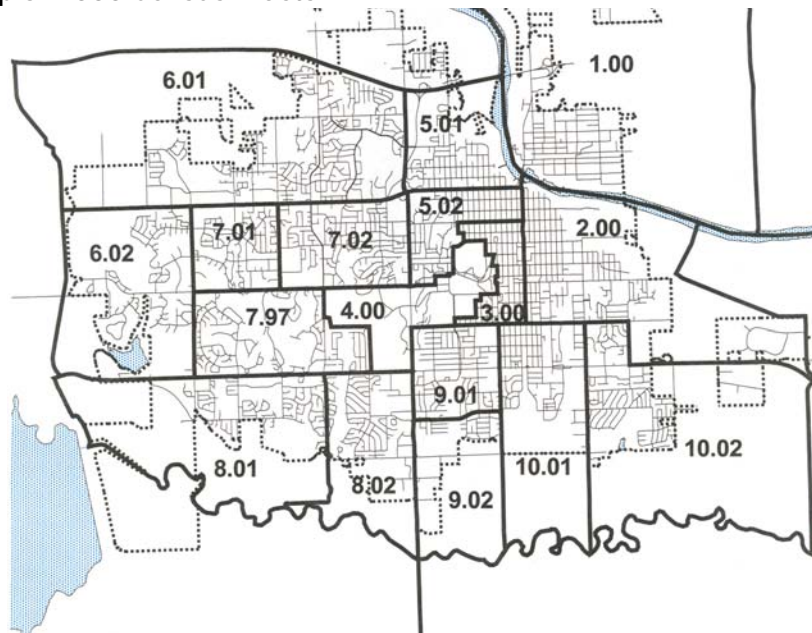


Figure 9 – Map of 2000 Census Tracts



NOTE: A larger version of the above map may be found in Appendix B, page 71.

Profile of City's Housing Market

Trends in Housing Stock

The 2000 Census identified 32,761 housing units in Lawrence consisting of 31,388 occupied units and 1,373 vacant units. The vacancy rate in Lawrence, according to 2000 Census data, is 4% compared to 8% for the state of Kansas.

Figure 10 – 2000 Census Occupied and Vacant Housing Units

Type of Units	2000 Census Percent	2000 Census Total Units
Occupied	96%	31,388
Vacant	4%	1,373
Total	100%	32,761

Based on building permit data, the housing stock has increased in the city as shown in the following chart. Since the 2000 Census, the housing stock has increased by 3,204 units, for a total of 35,965 housing units.

Figure 11 – Building Permits for New Units thru 2004

Year	Single Family	Duplexes	Triplexes	Fourplexes	Apartment Complexes	Total Units
2001	308	336	6	72	224	946
2002	304	238	6	0	271	819
2003	317	314	6	24	253	914
2004	313	110			102	525
Total	1242	998	18	96	850	3,204

High Percentage of Rental Housing

The high percentage of rental housing in Lawrence is a key factor in understanding the city's housing market. The 2000 Census echoed the findings of the 1990 Census with 54% of units being renter-occupied and 46% being owner-occupied. The statewide rates are 31% renter-occupied and 69% owner-occupied. Monitoring the relative health of the rental market in Lawrence is thus important when developing housing strategy.

The 2000 Census found 31,388 occupied units and 1,373 vacant units in Lawrence. Of the occupied units, 14,393 are owner-occupied and 16,995 are renter-occupied.

Figure 12 – 2000 Census Owner-occupied and Renter-occupied Housing Units

Type of Unit	2000 Census Percent	2000 Census Total Units
Owner-occupied	46%	14,393
Renter-occupied	54%	16,995
Total	100%	31,388

In order to approximate the current number of renter-occupied units compared to owner-occupied units, building permits issued for new units since 2000 must be multiplied by 46% to find the owner-occupied units and 54% to find the renter-

occupied units. The formula does not account for units that have been converted from owner-occupied to renter-occupied since the 2000 Census or for the 1,373 vacant units found at the time of the Census.

Figure 13 – Estimate of Owner-occupied and Renter-occupied Housing Units

Type of Unit	2000 Census Percent	2000 Census Total Units	Units Added Since 2000	New Total
Owner-occupied	46%	14,393	1,474	15,867
Renter-occupied	54%	16,995	1,730	18,725
Total	100%	31,388	3,204	34,592

Fair Market Rents

Rents in Lawrence are among the highest in the state for most bedroom sizes. Each year, HUD determines the fair market rent (FMR). The FMR is based on 45% of the housing market, so the rents listed below should be sufficient to rent 45% of the units of the listed size including utilities. Data on other cities is given to provide a comparison.

Figure 14 - 2005 Fair Market Rent Chart Based on HUD data published February 2005

CITY	FMR 0 BR	FMR 1 BR	FMR 2 BR	FMR 3 BR	FMR 4 BR	FMR 5 BR	FMR 6 BR
Lawrence	474	487	626	914	1099	1264	1429
KC, MO-KS	499	601	691	938	989	1137	1286
Topeka, KS	421	457	561	723	791	910	1028
Wichita, KS	429	481	624	806	908	1044	1180

The Lawrence-Douglas County Housing Authority (LDCHA) uses FMRs to determine Section 8 subsidy for rent assistance. Let's look at an example. If an individual finds a three-bedroom apartment to rent at \$850, the LDCHA will evaluate the unit to estimate utility costs (gas, electricity & water). The utility costs will be added to the rent to develop a gross rent. If utilities for this three-bedroom unit are estimated to be \$123, then the gross rent would be \$973. Since the maximum subsidy for a three-bedroom unit is \$914, the individual would be responsible for \$59 over and above the subsidy. Additionally, the individual would be responsible for a portion of the rent charged by the owner for the unit based upon a formula used by LDCHA to determine how much of the FMR will be paid by the individual and how much will be paid by LDCHA.

Analysis of Impediments to Fair Housing Choice

Background

Each year, the City certifies in the Consolidated Plan that it will affirmatively further fair housing as one requirement to receive funds from the Department of Housing and Urban Development (HUD). Consolidated Plan Regulations (24 CFR 91.520(a)) require an Analysis of Impediments to Fair Housing Choice (AI). In addition to the AI, the City of Lawrence Human Relations/Human Resources Department monitors, records and carries out fair housing activities in the City.

The AI involves:

- A comprehensive review of the City's laws, regulations and administrative policies, procedures, and practices;
- An assessment of how those practices affect the location, availability, and accessibility of housing; and
- An assessment of conditions, both public and private, affecting fair housing choice.

Impediments to fair housing choice are:

- Any actions, omissions, or decisions taken because of race, color, religion, sex, disability, familial status, or national origin which restrict housing choices or the availability of housing choices; or
- Any actions, omissions, or decisions which have the effect of restricting housing choices or the availability of housing choices on the basis of race, color, religion, sex, disability, familial status, or national origin.

The purpose of the AI is broad. It covers the full array of public and private policies, practices, and procedures affecting housing choice.

The AI:

- Serves as the substantive, logical basis for Fair Housing Planning;
- Provides essential and detailed information to all interested parties; and
- Assists in building public support for fair housing efforts.

Conclusions

The City views the Analysis of Impediments as an ongoing process. The research and discussions compiled here are the foundation of the City's endeavors to affirmatively furthering fair housing.

The AI indicates that Lawrence has done well in avoiding systemic impediments to fair housing choice, though affordability remains an important challenge. City ordinances, regulations, administrative policies, procedures or practices do not tend to impede housing choice. Lawrence has demonstrated its commitment to fair housing by expanding the protected classes beyond those required by federal law to include sexual orientation as a class protected by ordinance from housing discrimination.

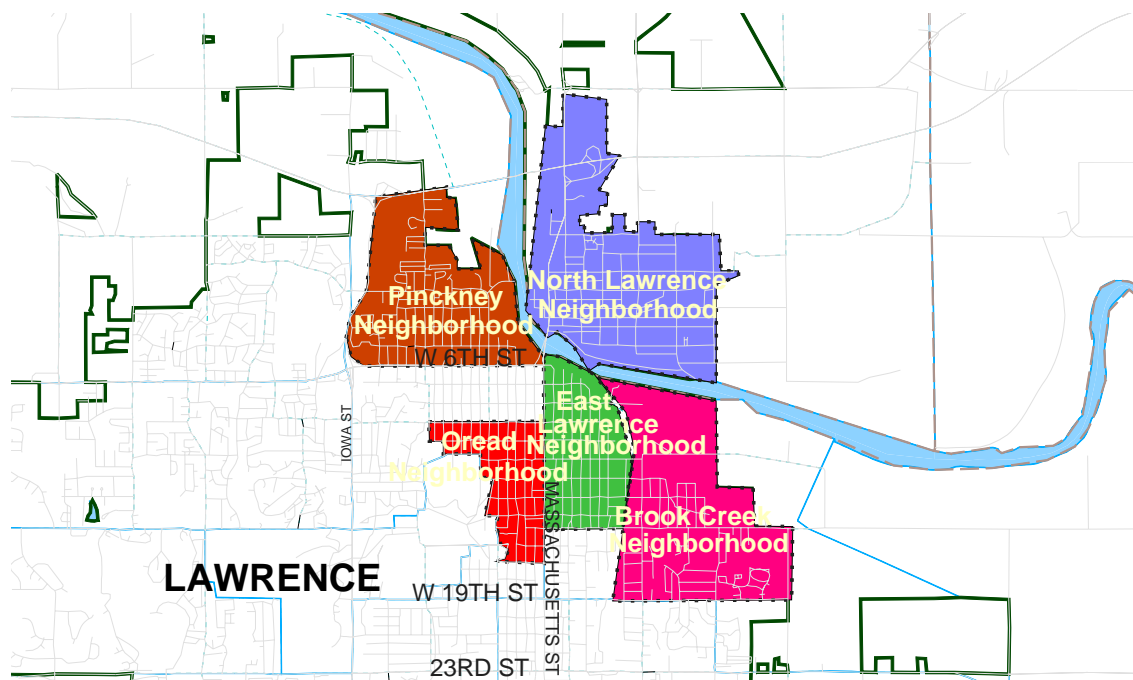
The City believes that continued diligence is important to assure that fair housing remains a priority in the community. To that end, the city will take the following steps:

- The City will continue to fund the Human Relations/Human Resources Department in order to provide education and resources on fair housing, along with a forum for citizen support in cases of housing discrimination.
- The Human Relations Commission will continue to support fair housing choice through community education activities.
- The Lawrence-Douglas County Housing Authority will continue to assure racial disbursement in Public Housing.
- The Lawrence-Douglas County Housing Authority will fund two residential service coordinators to:
 - provide services designed specifically to meet the challenges the elderly, disabled or families might encounter which could put their housing at risk; and
 - solicit resident participation in planning to assure programs meet residential needs.
- Neighborhood Resources will support fair housing through continued emphasis on affordable housing activities.
- Neighborhood Resources will continue to require grant and loan recipients to certify compliance with fair housing policies.
- Neighborhood Resources will provide support to agencies attempting to better the affordable housing issues in Lawrence.
- Neighborhood Resources will provide support to agencies assisting the homeless.

Target Neighborhoods

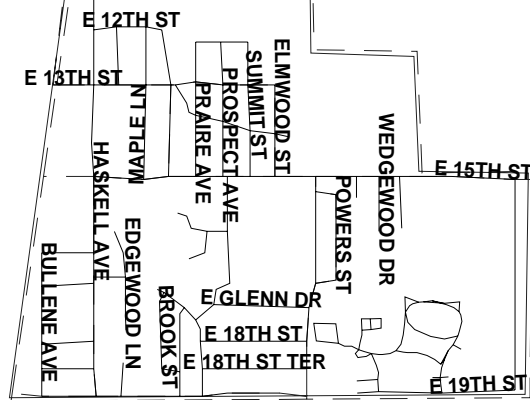
The City of Lawrence targets five neighborhoods for housing and neighborhood development activity. Each of these areas has an active neighborhood association and qualifies to be targeted because of the Median Family Income (MFI) in the neighborhood. In *Brook Creek Neighborhood*, 63% of the residents are low/moderate-income. In *East Lawrence Neighborhood*, 65% of the residents are low/moderate-income. *North Lawrence Neighborhood* has 56% of the residents being low/moderate-income and *Oread Neighborhood*, has 78%. In *Pinckney Neighborhood*, 60% of the residents are low/moderate-income.

Figure 15 - Map of the City of Lawrence Target Neighborhoods

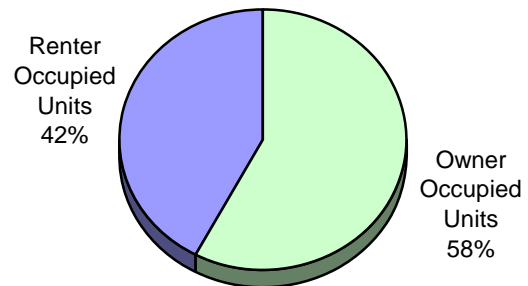


The proposed uses of funds for the 2005 CDBG allocation includes \$41,319 in public service support for neighborhoods to pay for operating expenses, coordinators, and neighborhood cleanups. This is 26.6% of the funds that may be used for public service activities (\$155,434). East Lawrence will received \$5,000 in capital improvement funds to assist with building acquisition for Van Go Mobile Arts. North Lawrence will receive \$750 in capital improvement funds to install a sidewalk on North 7th Street in the North Lawrence Neighborhood. The total neighborhood support from the 2005 CDBG grant is \$47,069, which is 4.5% of the total funds available (\$1,036,227).

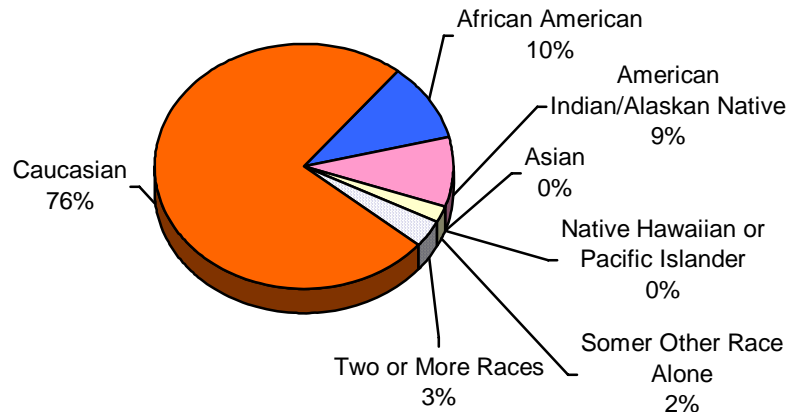
Brook Creek Neighborhood



Owner and Renter Housing Units



Race of Residents

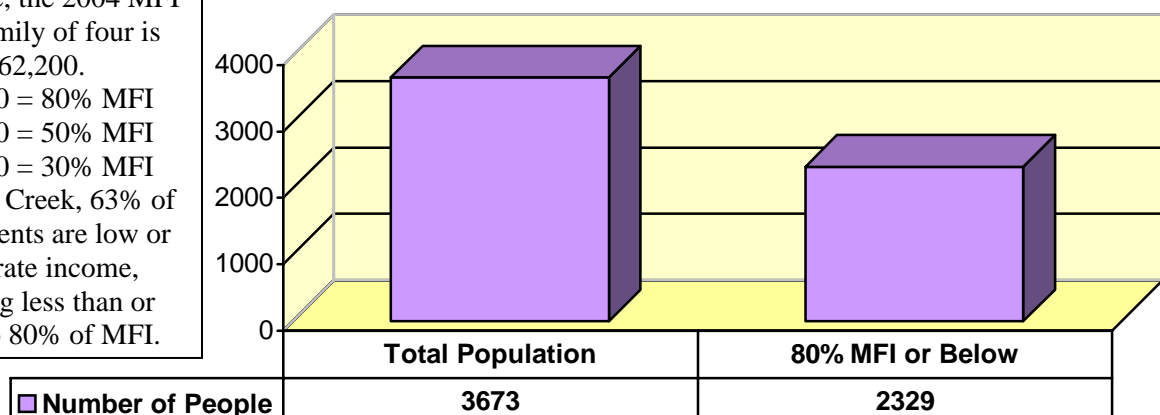


Demographics

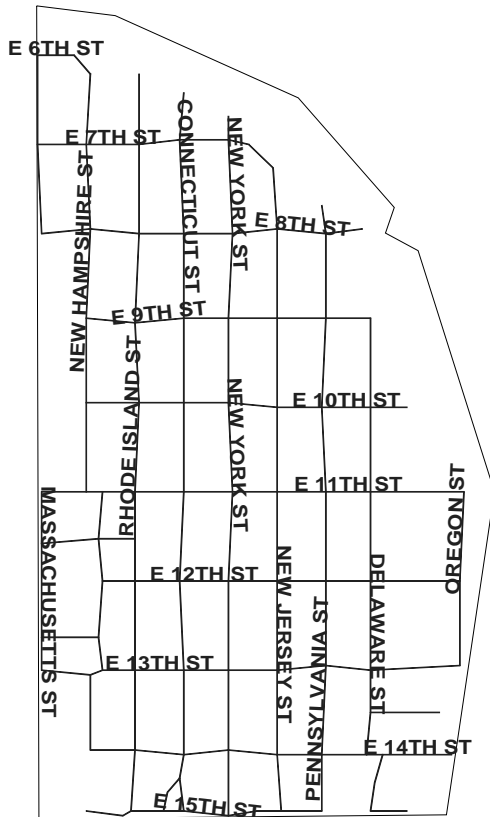
Population: 3,673
 Hispanic Population: 227
 No. of Households: 1,438
 No. of Minority Households: 211
 Avg. Household Size: 2.3
 No. of Families: 893

MFI means median family income. In Lawrence, the 2004 MFI for a family of four is \$62,200.
 \$49,760 = 80% MFI
 \$31,100 = 50% MFI
 \$18,660 = 30% MFI
 In Brook Creek, 63% of the residents are low or moderate income, meaning less than or equal to 80% of MFI.

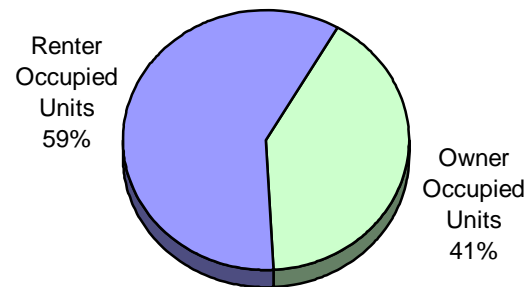
Low and Moderate Income People Brook Creek Neighborhood



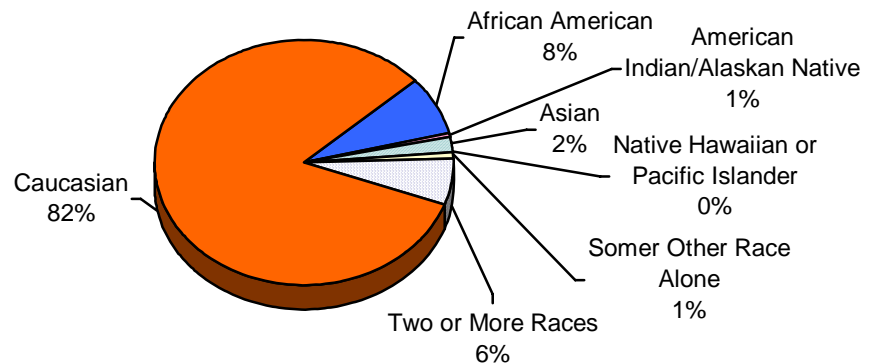
East Lawrence Neighborhood



Owner and Renter Housing Units



Race of Residents

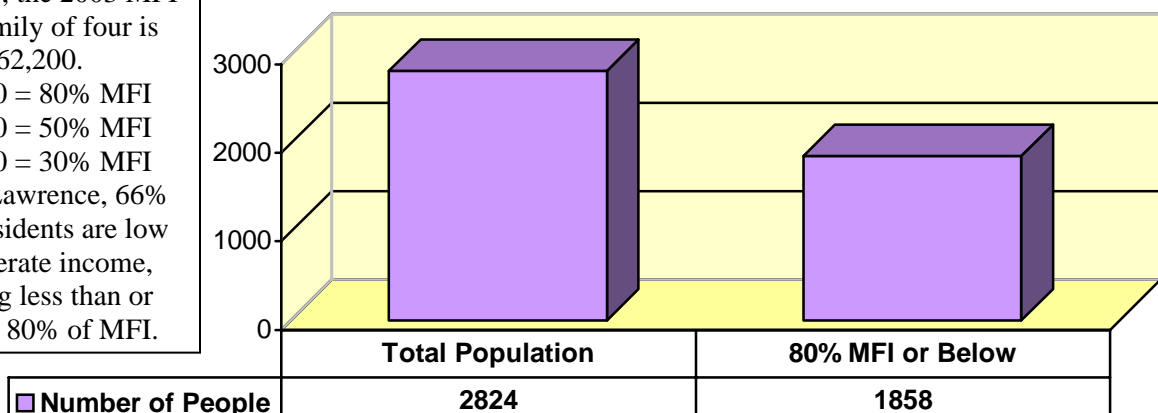


Demographics

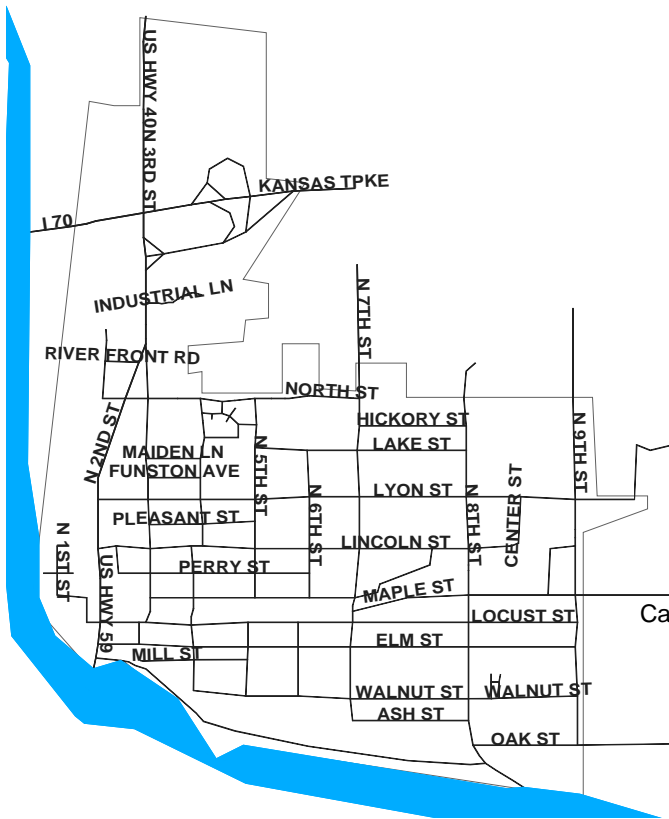
Population: 2,824
 Hispanic Population: 145
 No. of Households: 1,332
 No. of Minority Households: 188
 Avg. Household. Size: 2.12
 No. of Families: 589

MFI means median family income. In Lawrence, the 2003 MFI for a family of four is \$62,200.
 \$49,760 = 80% MFI
 \$31,100 = 50% MFI
 \$18,660 = 30% MFI
 In East Lawrence, 66% of the residents are low or moderate income, meaning less than or equal to 80% of MFI.

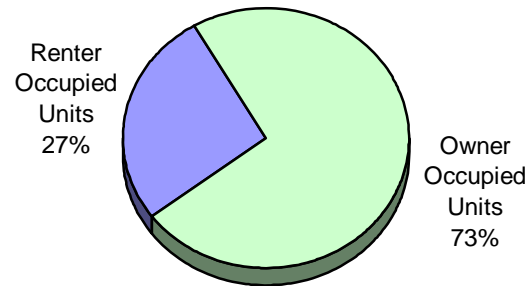
Low and Moderate Income People East Lawrence Neighborhood



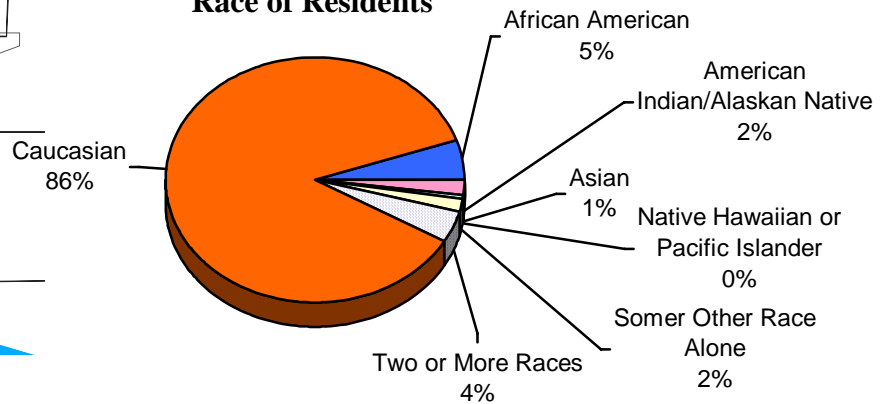
North Lawrence Neighborhood



Owner and Renter Housing Units



Race of Residents

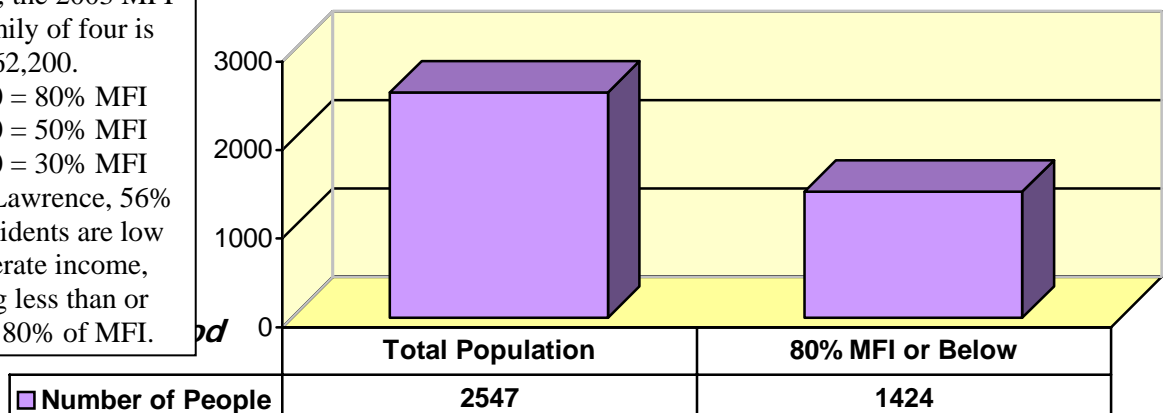


Demographics

Population: 2,547
 Hispanic Population: 74
 No. of Households: 1,066
 No. of Minority Households: 131
 Avg. Household Size: 2.42
 No. of Families: 669

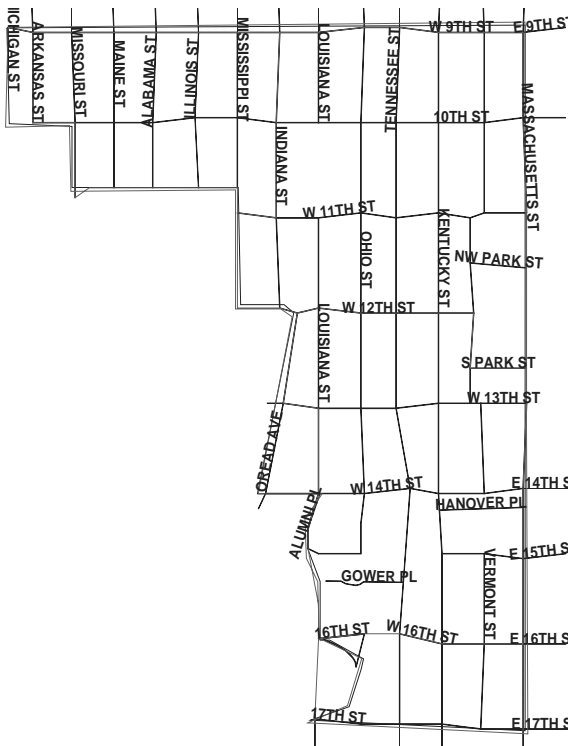
MFI means median family income. In Lawrence, the 2003 MFI for a family of four is \$62,200.
 \$49,760 = 80% MFI
 \$31,100 = 50% MFI
 \$18,660 = 30% MFI
 In North Lawrence, 56% of the residents are low or moderate income, meaning less than or equal to 80% of MFI.

Low and Moderate Income People North Lawrence Neighborhood

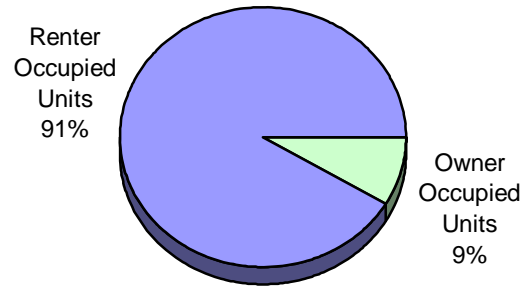


City of Lawrence Consolidated Plan: Program Years 2003-2007 / 2005 Action Plan

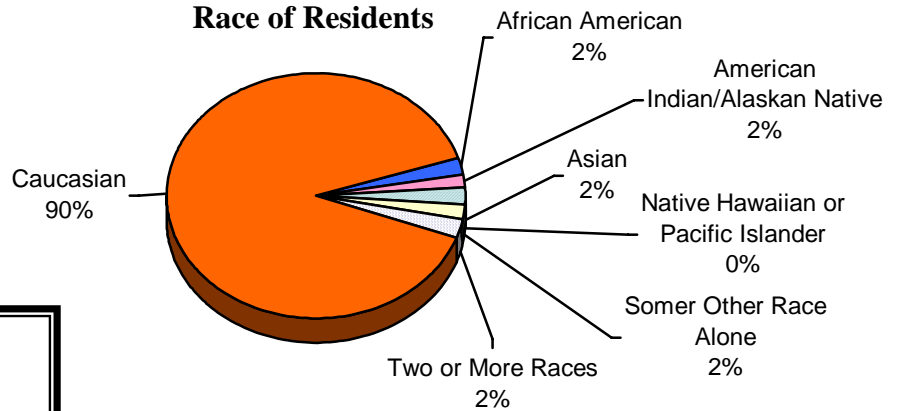
Oread Neighborhood



Owner and Renter Housing Units



Race of Residents



Demographics

Population: 6,265
 Hispanic Population: 151
 No. of Households: 2,531
 No. of Minority Households: 290
 Avg. Household Size: 1.89
 No. of Families: 359

MFI means median family income. In Lawrence, the 2003 MFI for a family of four is \$62,200.

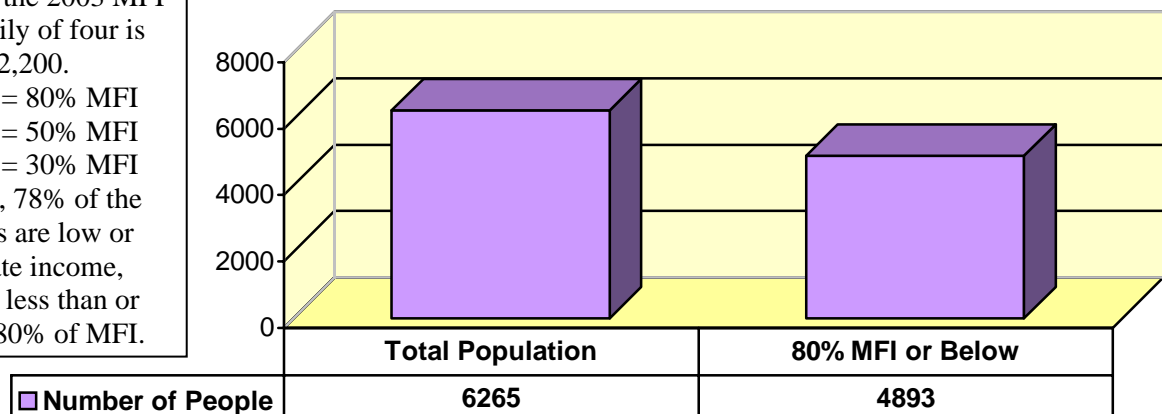
\$49,760 = 80% MFI

\$31,100 = 50% MFI

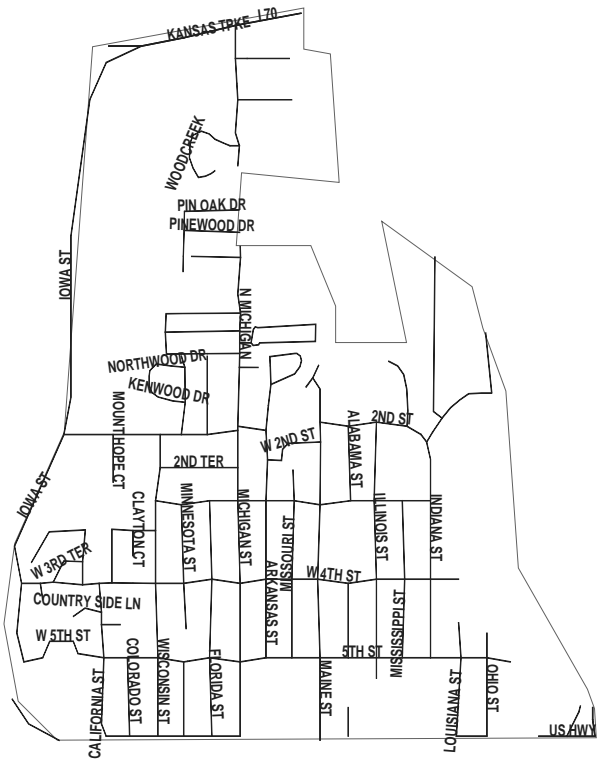
\$18,660 = 30% MFI

In Oread, 78% of the residents are low or moderate income, meaning less than or equal to 80% of MFI.

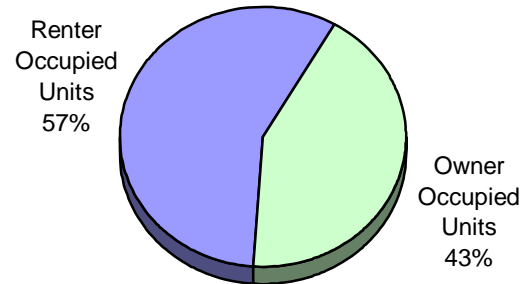
Low and Moderate Income People Oread Neighborhood



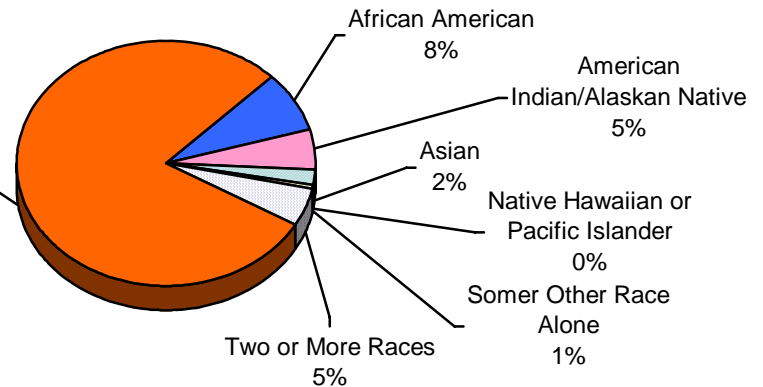
Pinckney Neighborhood



Owner and Renter Housing Units



Race of Residents

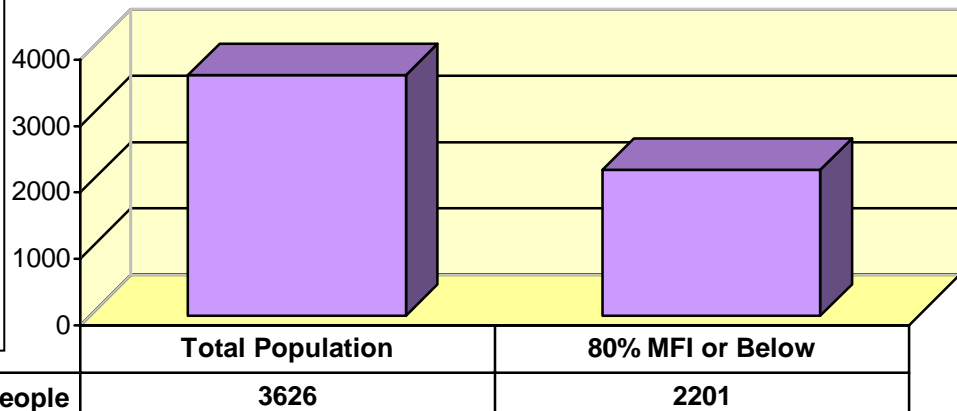


Demographics

Population: 3,626
 Hispanic Population: 171
 No. of Households: 1,626
 No. of Minority Households: 423
 Avg. Household Size: 2.2
 No. of Families: 801

Low and Moderate Income People Pinckney Neighborhood

MFI means median family income. In Lawrence, the 2003 MFI for a family of four is \$62,200.
 \$49,760 = 80% MFI
 \$31,100 = 50% MFI
 \$18,660 = 30% MFI
 In Pinckney, 61% of the residents are low or moderate income, meaning less than or equal to 80% of MFI.



City of Lawrence Consolidated Plan: Program Years 2003-2007 / 2005 Action Plan

Homeless and Other Special Needs Activities

Continuum of Care

Lawrence developed its Continuum of Care strategy in 1993. Revisions and updates have been made to the strategy as services have changed and needs have shifted. The Continuum of Care strategy is used to move homeless individuals and/or families from homelessness through necessary supportive services to permanent housing. The lead entity for the CoC planning process is the Practitioners Panel (PP). This advisory group, staffed by the Neighborhood Resources Department, consists of 27 agencies. See *Continuum of Care Diagram* on page 30.

Intake, Outreach, and Assessment

Through the PATH grant, Bert Nash Community Mental Health Center conducts homeless outreach for people who are mentally ill. Outreach workers go to places frequented by homeless people, establish contact in order to build trust, then offer assessment and services. The homeless outreach workers can set-up case management services for those who qualify or can refer people to other organizations for services. Besides outreach workers, most agencies that provide for the very-low income and homeless individuals or families are able to provide services or referrals for assistance. Programs with ongoing case management and continuing care also contribute to prevention services in the community.

To further assist with homeless prevention and outreach efforts information and education about programs are posted on community bulletin boards in various locations where homeless and at-risk individuals congregate.

Ballard Community Center, Lawrence Community Shelter/Salvation Army, Emergency Services Council, Housing & Credit Counseling, Inc., Independence, Inc. and First Step House are all agencies that do intake, outreach, or assessment and will receive CDBG funding. See *Figures 19, 20, 21, and 22* on pages 31-32 for details.

Emergency Shelter

The general homeless population, including families, is able to access nighttime emergency shelter at The Salvation Army upon passing a Breathalyzer test. The plan for 2005 includes the continuation of a 24-hour, seven-day-a-week shelter that began operations during the past year as the result of collaboration between The Salvation Army, Lawrence Open Shelter and The Community Drop-In Center. In January 2005, LOS merged with the Community Drop-In Center to form Lawrence Community Shelter. The Community Shelter provides shelter for those who are unable to pass a Breathalyzer test. They also accept non-intoxicated, single male/female individuals in need of shelter. The Lawrence Police Department assists with late night emergency admissions to the shelters. On weekday mornings the Community Shelter provides day shelter and services, with an emphasis on employment, for people experiencing homelessness or who are at-risk of homelessness.

Other emergency shelters serve specific populations and have a more complicated intake process. For instance, First Step House only serves women recovering from substance abuse and their children. The Lawrence Community Shelter/Salvation Army will receive CDBG support for emergency housing activities. See *Figures 19* on page 35 for details.

Transitional Housing

Service agencies assist homeless individuals with finding housing and supportive services. Achievement Place for Boys provides transitional housing, treatment and education for 8-10 youth who would otherwise be incarcerated or institutionalized. Achievement Place will receive CDBG funds. Transitional housing is also provided through vouchers funded by HOME funds to the general homeless population. LDCHA will receive HOME funds for transitional housing vouchers (Tenant Based Rental Assistance). See *Figure 23* on page 36 for details.

Permanent Supportive Housing

Private nonprofit agencies administer 62 units of permanent supportive housing. The Practitioners Panel estimates the need for another 91 supportive housing units. The need was based upon waiting lists for permanent supportive housing -- Bert Nash (3), Community Living Opportunities (36), and Cottonwood (37) -- and an estimate of the homeless population in need of permanent supportive housing (15).

Lawrence-Douglas County Housing Authority (LDCHA) received \$328,928 from a Continuum of Care Supportive Housing Grant to develop new permanent supportive housing in 2003 and is working in conjunction with Bert Nash, DCCCA, and other local agencies for service coordination.

Permanent Housing

A total of 970 permanent housing units are available in the City of Lawrence through the Lawrence-Douglas County Housing Authority (LDCHA) operating Section 8 and other HUD funded projects. It is important to note that all of these units are full. Additionally, the combined waiting list of the LDCHA is over 300 families long. The City of Lawrence Neighborhood Resources Department, Independence, Inc., and Tenants to Homeowner's, Inc. will receive HOME funds to assist with permanent housing activities. See *Figure 21* on page 35 for details.

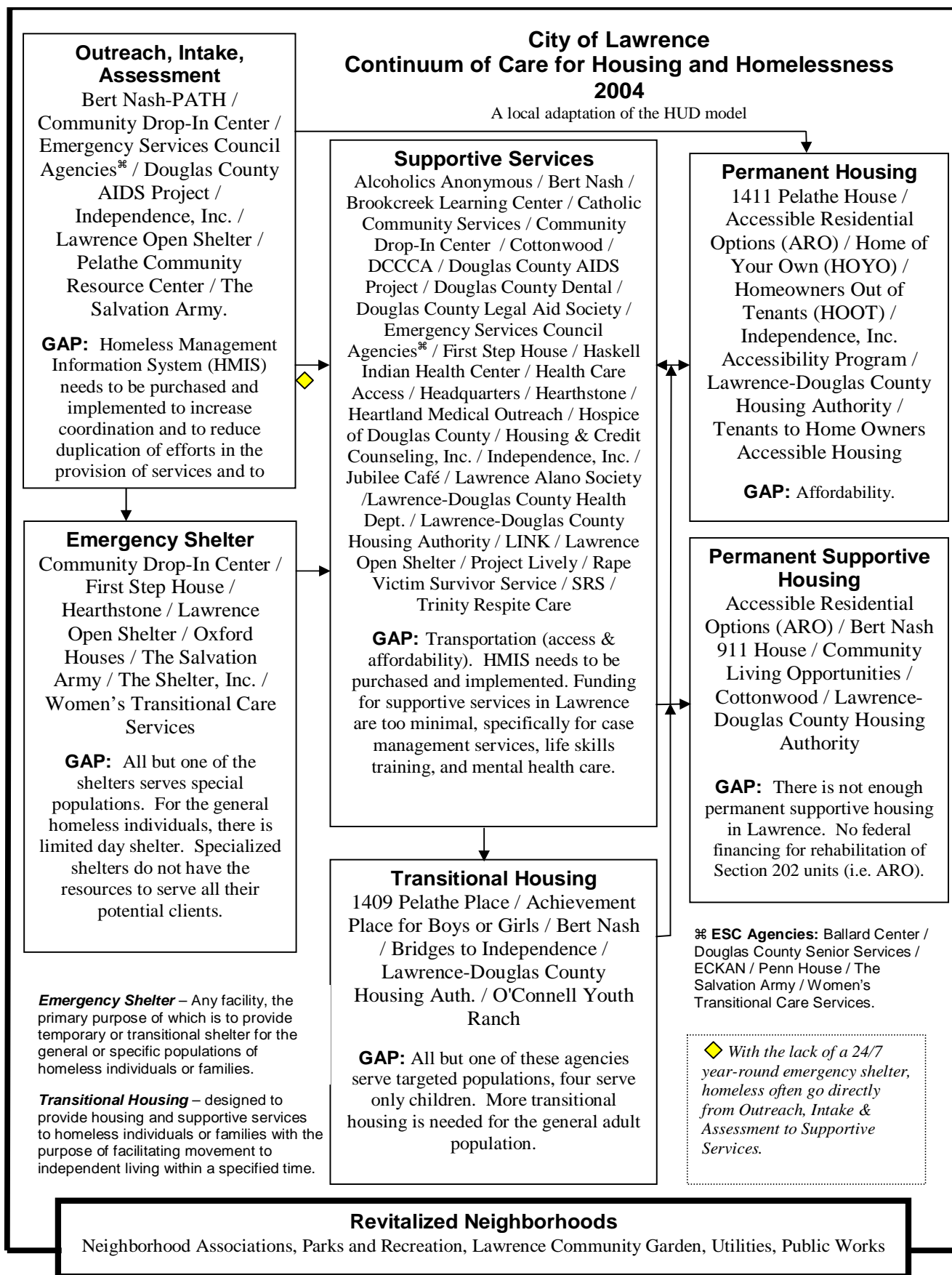
Special Needs of People Who Are Not Homeless

In 2005, Lawrence plans to invest \$102,278 to meet the special needs of people who are not homeless. The Independence, Inc., Accessible Housing Program (AHP), which assists with accessibility modifications, will receive \$20,000. The Independence, Inc., Home of Your Own (HOYO) program will receive \$30,000. The HOYO program complements the HOOT First-time Homebuyer program by providing additional financial assistance for down payments, accessibility modifications, and rehabilitation for homebuyers with disabilities or with family members that have disabilities.

Three privately owned projects in Lawrence contracted with HUD to provide Section 8 subsidized housing for low/moderate-income, elderly, or disabled individuals (Clinton Place Apartments, Prairie Ridge Apartments, and Vermont Towers). Project owners may choose to renew their contracts or opt out of them at the end of their term. Each of the projects has passed its initial contract expiration date and has chosen to renew with HUD to continue to provide subsidized housing. If a project owner were to decide to opt out, residents in the building would receive special Section 8 vouchers at the time of conversion, provided they met eligibility requirements. These special vouchers, called enhanced vouchers, would be administered through the Lawrence-Douglas County Housing Authority and would expire once the holder no longer needed it. To the best of our knowledge, each of the projects will continue to renew their contracts with HUD on a yearly basis.

Figure 16 - Section 8 Subsidized Housing Projects

Project	Subsidized Units	Contract Expiration
Clinton Place	59	May 21, 2004
Prairie Ridge	100	November 15, 2009
Vermont Towers	60	August 31, 2005



Activities Taken By the Community to Close Gaps

Supportive Services

The City of Lawrence has over 50 entities that provide supportive services to its citizens. These include:

Mental Health Services	Bert Nash Community Mental Health Center, Catholic Social Services, KU Psychological Clinic, KU Student Assistance Center
Substance Abuse Treatment	Alcoholics Anonymous, DCCCA Center, First Step House, Hearthstone, Bert Nash, Haskell Indian Health Center, Lawrence Alano Society
Disability Services	Independence, Inc., Community Living Opportunities, Cottonwood, Families Together, Full Citizenship, The Arc, NEK Handicapped Sports, THRIL, Trinity Respite Care
Child Care Services	Ballard Community Center, Brook Creek Learning Center, Children's Learning Center
Women and Children Escaping Violence	Women's Transitional Care Services, Inc., GADUGI Safe Center
Medical	Health Care Access, KU Speech and Hearing Clinic, Visiting Nurses Association, Lawrence-Douglas County Health Department, Hospice, Lawrence Memorial Hospital, Douglas County Dental Clinic, Haskell Indian Health Center, Heartland Medical Outreach
Education and Training	SRS Vocational Rehabilitation Services, Lawrence Continuing Education, Job Service Center, KU Career Resource Center, Lawrence Workforce Center
Neighborhood Centers	Ballard Community Center, Pelathe Community Resource Center, ECKAN, Penn House
Recreation	Lawrence Arts Center, Lawrence Parks and Recreation, Boys and Girls Club
Laundry & Shower Facilities	Community Building, Lawrence Community Shelter, East Lawrence Recreation Center, Holcom Recreation Center, Salvation Army
Housing	Housing and Credit Counseling, Inc., Lawrence/Douglas County Housing Authority, Tenants to Homeowners Inc., Habitat for Humanity Inc., ARO, Bert Nash 911 House, Pelathe Community Resource Center, Hearthstone
Elder Services	Douglas County Senior Services, Project Lively
Feeding Programs	Meals on Wheels, LINK, Jubilee Cafe, Salvation Army
Legal Services	Kansas Legal Services, Douglas County Legal Aid Society, Inc.
Rent/Utility Assistance	American Red Cross, Ballard Community Center, ECKAN, Penn House, Salvation Army
Cash Assistance	SRS, Social Security
Emergency Shelter	Salvation Army, First Step House, Lawrence Community Shelter, Women's Transitional Care Services, Inc.
Miscellaneous	Emily Taylor Women's Resource Center, Lawrence Public Library, Roger Hill Volunteer Center, Douglas County AIDS Project

2005 Action Plan

Resources

In 2005, the City will receive \$911,227 in CDBG funds. The budget projects \$125,000 in program income, which provides total CDBG funding of **\$1,036,227**. The HOME grant will have \$684,842 along with \$80,085 in recaptured funds and \$0 in ADDI funds for a total allocation of **\$764,927**; thus, the 2005 Investment Summary lays out spending of **\$1,801,154**, see *Figure 1*.

Figure 17 - Source of Funds

Source of Funds	Amount
CDBG Grant	911,227
Program Income (Projected)	125,000
Total CDBG Funds	1,036,227
HOME Grant	684,842
Recaptured HOME Funds	80,085
HOME ADDI Funds	0
Total HOME Funds	764,927
Total Funds	1,801,154

Additionally, the City of Lawrence applied to the state of Kansas for Emergency Shelter Grant (ESG) funds through a competitive process. An award announcement is expected in June, 2005.

Other Resources

United Way of Douglas County and individual social service agency funding continue to address many needs identified in this plan. United Way usually raises more than a million dollars each year and nearly all the social service agencies raise money through annual campaigns and special events. CDBG and HOME funds enhance agency stability, increase public confidence and fill one-time needs, thus leveraging additional resources.

HOME Program Match Sources and Uses

The City continues to identify match contributions for the HOME program. Thus far, match has been obtained from cash from non-federal sources; forgone taxes, fees, and charges; appraised land and real property; and site preparation, construction materials, and donated labor. The City has received a 100% reduction of match liability for Fiscal Years 2003 through 2006 as a result of the declaration of a major disaster for Douglas County, Kansas, pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act. This designation is due to the May 2003 tornado and the January 2005 ice storm in Douglas County. The reduction in match will apply to all HOME funds expended by the City during the 2003 through 2006 Fiscal Years. The City will continue to accumulate and track match from non-cash resources such as forgone taxes, fees, and charges.

HOME Program Recapture Provisions

Recapture provisions must ensure that the City recoups all or a portion of the HOME assistance to the homebuyers if the housing does not continue to be the principal residence of the family for the duration of the period of affordability. Currently, Lawrence uses the *reduction during affordability period* method. The City reduces the amount to be recaptured at the rate of 5% a year for four years, then 10% a year for three more years. The maximum reduction of the HOME investment is 50%. The reduction for each year occurs at the completion of the year and is not prorated by the month. Recapture occurs when the homebuyer ceases to be the owner/occupant of the home.

Lead-based Paint Hazards

The City will ensure that all federally funded improvement programs for the existing housing stock use lead hazard reduction activities including evaluating lead hazard risk and using only lead free paint. Staff distributes *Protect Your Family from Lead in Your Home* pamphlets, published by the Environmental Protection Agency. The department has two staff certified as Lead Hazard Risk Assessors and Inspectors. They have also received training as Lead Safe Work Practices Instructors. Staff was instrumental in developing the Kansas Lead-Based Paint PRE (Pre-Renovation Education rule) pilot program with the Kansas Department of Health & Environment.

Monitoring Standards

Neighborhood Resources closely monitors all federal programs. Administrative procedures will meet all federal rules, regulations, and guidelines for program monitoring, compliance, and reporting. The staff conducts field inspections and monitors sub-recipients to ensure the compliance of locally administered housing projects. Neighborhood Resources monitors the Consolidated Plan through the Consolidated Annual Performance and Evaluation Report (CAPER).

Identified HUD Goals for 2005

Housing: The Neighborhood Resources Department estimates a total of twelve (12) comprehensive rehabilitation projects will be completed in program year 2005. All individuals or families served will be at least 51%-80% of the Median Family Income (MFI), with one individual or family falling in the very-low income category (31%-50% MFI), and one being at 30% MFI or lower.

Non-Housing: The Neighborhood Resources Department will assist two social service providers, Ballard Community Center and Health Care Access. Five low-income neighborhoods will be assisted with neighborhood cleanup efforts.

The City has adopted as its housing and neighborhood development strategy a document entitled *Step Up to Better Housing*, see *Appendix B* on page 64. The strategy focuses on four areas: emergency housing, transitional housing, permanent housing, and revitalized neighborhoods. Each area will receive attention, though the investment

may change annually depending on changing conditions. Meeting 100% of the identified needs would cost more than can reasonably be expected to be available.

In order to maximize the impact of CDBG and HOME funds, Lawrence will emphasize the *Step Up to Better Housing* strategy by funding programs that tie directly to the strategy or support the Continuum of Care. The scarcity of funds and the statutory limits on their use mean that agencies should not depend on CDBG for their core operating funds.

Performance Measures

The Neighborhood Resources Department recently developed a performance measurement system. The goals, outputs, and outcomes are listed below.

Figure 18 – Goals, Outputs, and Outcomes of the Performance Measurement System

No.	Goals	Outputs	Outcomes
1	Preserve existing housing stock	Number of homes served by emergency loan, furnace loan, weatherization and comprehensive rehabilitation programs	Increased percentage of housing units that meet housing code; increased property value
2	Increase the number of low-income persons obtaining homeownership	Number of persons served by HOOT program	Improved quality of life for program participants; increase number of L/M income homeowners in the community; increased property value
3	Increase the accessible housing stock	Number of homes provided accessibility modifications through comprehensive rehabilitation, HOOT, and HOYO programs	Improved quality of life for program participants and provides future options for disabled clients; increased property value
4	10% decrease in the number of chronic homeless persons on the street	Number of persons housed in LDCHA's Hope Building	Improved quality of life for program participants
5	Provide emergency shelter 24 hours a day, year round	Number of days/hours emergency shelter was available	Decreased loitering and public nuisance complaints
6	Reduction of energy use or costs for L/M income homeowners	Number of homes assisted with energy efficiency programs (furnace and weatherization)	Improved quality of life; increase in discretionary income; increase in value of home; increased property value

The above outputs and outcomes will be tracked through data collection on units completed and individuals served as well as by regular interactions with citizen groups, committees and practitioners.

Planned Spending

Planned spending in 2005 supports *Step Up to Better Housing* as follows:

Figure 19 - Emergency Shelter Investment

	Activity	Amount
Lawrence Community Shelter/Salvation Army	Operating Expenses	53,365
Total		53,365

Figure 21 - Permanent Housing Investment

	Activity	Amount
Emergency Services Council	Rent & Utility Assistance	18,000
Homeowners Out of Tenants (HOOT)	Homebuyer Assistance	270,000
Housing and Credit Counseling, Inc.	Tenant/Landlord Counseling & Ed.	24,000
Neighborhood Resources	Comprehensive Housing Rehabilitation	375,000
	HOOT First Time Homebuyer/Rehabilitation	125,000
	Property Acquisition	100,000
	Weatherization Grants	35,000
	Furnace Loans	20,000
	Emergency Loans	25,000
Independence, Inc.	Accessible Housing Program (AHP)	20,000
	Home of Your Own Program (HOYO)	30,000
Tenants to Homeowners	CHDO Set-Aside	182,201
Total		1,229,251

Figure 22 - Revitalized Neighborhoods Investment

	Activity	Amount
Ballard Community Center	Furnace Replacement (2)	3,500
Brook Creek Neighborhood Assn.	Operating Expenses	2,370
	Coordinator	3,540
	Park and Neighborhood Cleanup	150
East Lawrence Neighborhood Assn.	Operating Expenses	3,152
	Coordinator	5,200
	ELNA Work Day	1,133
	Van Go Mobile Arts Bldg Acquisition	5,000
North Lawrence Improvement Assn.	Operating Expenses	1,900
	Coordinator	1,800
	Neighborhood Cleanup	1,500
	North 7 th Street – Sidewalk Installation	750
Oread Neighborhood Association	Operating Expenses	3,985
	Coordinator	7,800
	Neighborhood Cleanup	75
Pinckney Neighborhood Association	Operating Expenses	3,684
	Coordinator	4,200
	Neighborhood Cleanup	830
Health Care Access	Lobby Renovation	2,207
Total		52,776

Figure 23 - Transitional Housing Investment

	Activity	Amount
Lawrence-Douglas County Housing Authority (LDCHA)	Tenant Based Rental Assistance (TBRA)	180,000
Achievement Place for Boys	Bathroom Renovation	5,050
Total		185,050

Figure 24 - Other Investment

	Activity	Amount
Neighborhood Resources Community Development Division (NR CDD)	Contingency Fund	791
	Administration (CDBG & HOME)	230,729
LDCHA	TBRA Administration	20,000
Tenants to Homeowners	CHDO Operating Expenses	34,242
Total		285,762

The *Listing of Proposed Projects* on page 48 provides additional information on each activity.

2005 Investment Summary

CDBG Public Services		CDBG Capital Improvements (continued)	
Brook Creek Neighborhood Association		East Lawrence Neighborhood Association	
Operating Expenses	2,370	Van Go Mobile Arts Building Acquisition	5,000
Coordinator	3,540	North Lawrence Improvement Association	
Brook Creek Park/Neighborhood Cleanup	150	Sidewalk Installation- North 7th Street	750
East Lawrence Neighborhood Association		Subtotal Neigh. Improvements 5,750	
Operating Expenses	3,152	Achievement Place for Boys	
Coordinator	5,200	Bathroom Renovation (Upstairs)	5,050
ELNA Work Day	1,133	Ballard Community Center	
North Lawrence Improvement Association		Furnace Replacement (2)	3,500
Operating Expenses	1,900	Health Care Access	
Coordinator	1,800	Lobby Renovation	2,207
Neighborhood Cleanup	1,500	Independence, Inc.	
Oread Neighborhood Association		Accessible Housing Program (AHP)	20,000
Operating Expenses	3,985	Subtotal Agency Improvements 10,757	
Coordinator	7,800	Contingency Fund	
Neighborhood Cleanup	75		791
Pinckney Neighborhood Association		Total Capital Improvements	
Operating Expenses	3,684		717,298
Coordinator	4,200	NR CDD Administration of CDBG	
Neighborhood Cleanup	830		182,245
Subtotal Target Neigh. Public Service 41,319		GRAND TOTAL CDBG	
Emergency Services Council			1,036,227
Emergency Rent & Utility Assistance	18,000	HOME	
Housing & Credit Counseling		Tenant Based Rental Assistance	180,000
Tenant/Landlord Counseling & Education	24,000	LDCHA TBRA Administration	20,000
Lawrence Community Shelter/		CHDO Set-Aside	182,201
Salvation Army		CHDO Operating Expenses	34,242
Operating Expenses	53,365	First-time Homebuyer Program	270,000
Subtotal Agency Public Service 95,365		Home of Your Own (HOYO)	30,000
Public Services Total	136,684	NR CDD Administration of HOME	48,484
		GRAND TOTAL HOME	
CDBG Capital Improvements			764,927
Neigh. Res. Comm. Dev. Division (NR CDD)			
Comprehensive Housing Rehabilitation	375,000	FUNDING SOURCES:	
HOOT First Time Homebuyer Rehab	125,000	2005 CDBG Grant	911,227
Property Acquisition	100,000	Projected Program Income	125,000
Weatherization	35,000	Total CDBG Grant Allocation	1,036,227
Furnace Loans	20,000		
Emergency Loans	25,000	2005 HOME Grant	684,842
		2005 ADDI HOME Grant	0
		Recaptured Income	80,085
Subtotal NR CDD 680,000		Total HOME Grant Allocation	764,927
		Total CDBG Grant Allocation	1,036,227
		Total HOME Grant Allocation	764,927
		GRAND TOTAL, CDBG & HOME	1,801,154

APPLICATION FOR FEDERAL ASSISTANCE

Version 7/03

1. TYPE OF SUBMISSION: Application		2. DATE SUBMITTED 05/27/2005	Applicant Identifier	
<input type="checkbox"/> Construction		3. DATE RECEIVED BY STATE	State Application Identifier	
<input type="checkbox"/> Non-Construction		4. DATE RECEIVED BY FEDERAL AGENCY	Federal Identifier B-04-MC-20-0005	
5. APPLICANT INFORMATION				
Legal Name: City of Lawrence, KS		Organizational Unit: Department: Neighborhood Resources Department		
Organizational DUNS: 030692461		Division: Community Development Division		
Address: Street: P.O. Box 708		Name and telephone number of person to be contacted on matters involving this application (give area code) Prefix: Ms. First Name: Margene		
City: Lawrence		Middle Name K.		
County: Douglas		Last Name Swarts		
State: Kansas	Zip Code 66044	Suffix:		
Country: USA		Email: mswarts@ci.lawrence.ks.us		
6. EMPLOYER IDENTIFICATION NUMBER (EIN): 48-6033520		Phone Number (give area code) 785-832-3117		Fax Number (give area code) 785-832-3110
8. TYPE OF APPLICATION: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify)		7. TYPE OF APPLICANT: (See back of form for Application Types) C. Municipal Other (specify)		
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: TITLE (Name of Program): Community Development Block Grant Program		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: The CDBG program includes homeowner rehabilitation, weatherization, infrastructure improvements, housing affordability programs, homeless assistance, support for neighborhood organizations, and social service agencies.		
12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.): Lawrence, Douglas County, Kansas		9. NAME OF FEDERAL AGENCY: U.S. Department of Housing & Urban Development		
13. PROPOSED PROJECT Start Date: 08/01/05 Ending Date: 07/31/06		14. CONGRESSIONAL DISTRICTS OF: a. Applicant 2,3 b. Project 2,3		
15. ESTIMATED FUNDING:		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?		
a. Federal	\$ 911,227.00	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:		
b. Applicant	\$.00	b. No. <input type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
c. State	\$.00	<input checked="" type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
d. Local	\$.00	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?		
e. Other	\$.00	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
f. Program Income	\$ 125,000.00			
g. TOTAL	\$ 1,036,227.00			
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.				
a. Authorized Representative				
Prefix Mr.	First Name Dennis	Middle Name		
Last Name Highberger		Suffix		
b. Title Mayor		c. Telephone Number (give area code) 785-832-3400		
d. Signature of Authorized Representative		e. Date Signed 04/26/2005		

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Standard Form 424 (Rev.9-2003)
Prescribed by OMB Circular A-102

APPLICATION FOR FEDERAL ASSISTANCE

Version 7/03

1. TYPE OF SUBMISSION: Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		2. DATE SUBMITTED 05/27/2005	Applicant Identifier	
Pre-application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		3. DATE RECEIVED BY STATE	State Application Identifier	
		4. DATE RECEIVED BY FEDERAL AGENCY	Federal Identifier M-04-MC-20-0205	
5. APPLICANT INFORMATION				
Legal Name: City of Lawrence, Kansas		Organizational Unit: Department: Neighborhood Resources Department		
Organizational DUNS: 030692461		Division: Community Development Division		
Address: Street: P.O. Box 708		Name and telephone number of person to be contacted on matters involving this application (give area code)		
City: Lawrence		Prefix: Ms.	First Name: Margene	
County: Douglas		Middle Name K.		
State: Kansas		Last Name Swarts		
Zip Code 66044	Suffix:			
Country: USA		Email: mswarts@ci.lawrence.ks.us		
6. EMPLOYER IDENTIFICATION NUMBER (EIN): 48-6033520		Phone Number (give area code) 785-832-3117		Fax Number (give area code) 785-832-3110
8. TYPE OF APPLICATION: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/>		7. TYPE OF APPLICANT: (See back of form for Application Types) C. Municipal Other (specify)		
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: TITLE (Name of Program): HOME Investment Partnerships Program		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: The HOME program includes CHDO set-aside and operating expenses, tenant-based rental assistance and administration, and homebuyer assistance.		
12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.): Lawrence, Douglas County, Kansas		9. NAME OF FEDERAL AGENCY: U.S. Department of Housing and Urban Development		
13. PROPOSED PROJECT Start Date: 08/01/2005		14. CONGRESSIONAL DISTRICTS OF: a. Applicant 2,3		
Ending Date: 07/31/2006		b. Project 2,3		
15. ESTIMATED FUNDING:		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?		
a. Federal	\$ 684,842.00	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON		
b. Applicant	\$.00	DATE:		
c. State	\$.00	b. No. <input type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
d. Local	\$.00	<input checked="" type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
e. Other	\$ 80,085.00	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?		
f. Program Income	\$.00	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
g. TOTAL	\$ 764,927.00			
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.				
a. Authorized Representative				
Prefix Mr.	First Name Dennis	Middle Name		
Last Name Highberger		Suffix		
b. Title Mayor		c. Telephone Number (give area code) 785-832-3400		
d. Signature of Authorized Representative		e. Date Signed 04/26/2005		

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Standard Form 424 (Rev.9-2003)
Prescribed by OMB Circular A-102

Resolution

RESOLUTION NO. 6591

A RESOLUTION AUTHORIZING THE MAYOR TO EXECUTE THE GRANT AGREEMENTS FOR THE 2005 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND 2005 HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) AND AUTHORIZING THE MAYOR TO SIGN SUCH OTHER DOCUMENTS, UNDERSTANDINGS, AND ASSURANCES AS MAY BE REQUIRED PURSUANT TO TITLE I OF THE HOUSING AND COMMUNITY DEVELOPMENT ACT OF 1974, AS AMENDED, AND THE NATIONAL AFFORDABLE HOUSING ACT OF 1990.

WHEREAS, the City of Lawrence, Kansas is entitled to certain funds under Title I of the Housing and Community Development Act of 1974, as amended, and the National Affordable Housing Act of 1990; and

WHEREAS, it is required that grant agreements for the 2005 Community Development Block Grant (CDBG) and the 2005 HOME Investment Partnerships Program (HOME) be executed; and

WHEREAS, it is required that an Annual Update to the Consolidated Plan for the 2005 program year be submitted to the U.S. Department of Housing and Urban Development; and

WHEREAS, it is required that certain other documents, understandings, and assurances be submitted to the U.S. Department of Housing and Urban Development.

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF LAWRENCE, KANSAS:

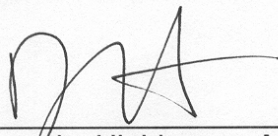
That the Mayor is hereby authorized to execute the grant agreements for the 2005 CDBG and HOME programs and to sign certain other documents, understandings, and assurances required to be submitted to the U.S. Department of Housing and Urban Development, including but not limited to the following:

- a. Consolidated Plan Annual Update
- b. CDBG and HOME Grant Applications
- c. CDBG and HOME Environmental Reviews
- d. Consolidate Annual Performance and Evaluation Report

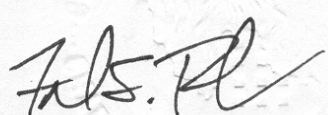
all in accordance with Title I of the Housing and Community Development Act of 1974, as amended, and the National Affordable Housing Act of 1990.

ADOPTED by the Governing Body of the City of Lawrence, Kansas, this 26th day of April, 2005.

APPROVED:


Dennis Highberger, Mayor

ATTEST:


Frank S. Reeb, City Clerk

CERTIFICATIONS

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -

- (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.


Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.



Dennis Highberger, Mayor, City of Lawrence

04/26/2005

Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year 2004, one (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.


Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its notification, inspection, testing and abatement procedures concerning lead-based paint will comply with the requirements of 24 CFR §570.608;

Compliance with Laws -- It will comply with applicable laws.



Dennis Highberger, Mayor, City of Lawrence

04/26/2005

Date

Specific HOME Certifications

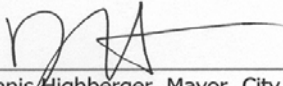
The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;



Dennis Highberger, Mayor, City of Lawrence

04/26/2005

Date

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

1 Riverfront Plaza, Suite 110
Lawrence
Douglas
Kansas 66044

Check ☐ if there are workplaces on file that are not identified here.

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Listing of Proposed Projects

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0001	Local ID	1
Project Title	Comprehensive Housing Rehabilitation		
Description	Up to \$25,000 per unit will be allocated to support the rehabilitation of housing owned and occupied by low and moderate income homeowners.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	14A
CDBG Citation	570.202		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	12
		Funding	
		CDBG	\$375,000.00
		HOME	
		Total	\$375,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0002	Local ID	2
Project Title	Homebuyer Assistance		
Description	HOME funds will be allocated for down payment and closing costs for first time low and moderate income homebuyers in conjunction with the Homeowners Out of Tenants (HOOT) program.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	13
CDBG Citation	570.201(n)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	15
		Funding	
		CDBG	
		HOME	\$270,000.00
		Total	\$270,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0003	Local ID	3
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Project Title			
HOOT First Time Homebuyer Rehabilitation			
Description			
Including down payment assistance, closing costs and rehabilitation of substandard conditions, up to \$25,000 per unit will be allocated for first time low and moderate income homebuyers participating in the HOOT program.			
Location			
Community Wide			
Priority	Housing	HUD Matrix Code	14A
CDBG Citation	570.202		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	12
		Funding	
		CDBG	\$125,000.00
		HOME	
		Total	\$125,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0004	Local ID	4
-------------------	------	-----------------	---

Project Title			
Weatherization			
Description			
Funds will be allocated for grants for weatherization activities for low and moderate income homeowners.			
Location			
Community Wide			
Priority	Housing	HUD Matrix Code	14F
CDBG Citation	570.201(n)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	30
		Funding	
		CDBG	\$35,000.00
		HOME	
		Total	\$35,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0005	Local ID	5
Project Title	Furnace Loans		
Description	Funds will be allocated for loans for furnace improvements for low and moderate income homeowners.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	14F
CDBG Citation	570.202		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	10
		Funding	
		CDBG	\$20,000.00
		HOME	
		Total	\$20,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0006	Local ID	6
Project Title	Emergency Loans		
Description	Funds will be allocated for loans for emergency repairs to alleviate dangerous housing conditions for low and moderate income homeowners.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	14A
CDBG Citation	570.201(n)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	8
		Funding	
		CDBG	\$25,000.00
		HOME	
		Total	\$25,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0007	Local ID	7
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Project Title			
Accessibility Modifications - Independence, Inc.			
Description			
Funds will be allocatd to Independence, Inc. to provide accessibility modifications in rental units.			
Location			
Community Wide			
Priority	Housing	HUD Matrix Code	14A
CDBG Citation	570.202		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	10
		Funding	
		CDBG	\$20,000.00
		HOME	
		Total	\$20,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☒ those with disabilities
☐ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0009	Local ID	9
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Project Title			
Capital Improvements			
Description			
East Lawrence NA Van Go Mobile Arts Building Acquisition - 5,000; North Lawrence NA Sidewalk - 750; Achievement Place for Boys Renovation - 5,050; Ballard Center Furnaces - 3,500; Health Care Access Renovation - 2,207			
Location			
715 New Jersey, Lawrence, KS 66044 700 Blk N. 7th St., Lawrence, KS 66044 1320 Haskell, Lawrence, KS 66044 708 Elm, Lawrence, KS 66044 1920 Moodie, Lawrence, KS 66046			
Priority	Public Facilities	HUD Matrix Code	3
CDBG Citation	570.201		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	7000
		Funding	
		CDBG	\$16,507.00
		HOME	
		Total	\$16,507.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0010	Local ID	10
Project Title Home of Your Own (HOYO Set-Aside)			
Description Funds will be allocated to coordinate with the HOOT program to provide additional financial assistance for downpayment and closing costs, accessibility modifications, and/or rehab for first time low and moderate income homebuyers with disabilities or family members with disabilities.			
Location Community Wide			
Priority	Housing	HUD Matrix Code	13
CDBG Citation	570.201(n)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	2
		Funding	
		CDBG	
		HOME	\$30,000.00
		Total	\$30,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☒ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0011	Local ID	11
Project Title Brook Creek Neighborhood Association			
Description Operating Expenses - 2,370; Coordinator - 3,540; Neighborhood Park Cleanup - 150			
Location CT & BG's: CT 000200; BG 1,3,4,5,6			
Priority	Public Services	HUD Matrix Code	5
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	2600
		Funding	
		CDBG	\$6,060.00
		HOME	
		Total	\$6,060.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0012	Local ID	12
Project Title	East Lawrence Neighborhood Association		
Description	Operating Expenses - 3,152; Coordinator - 5,200; ELNA Work Day - 1,133		
Location	CT & BG's: CT 000200; BG 2,3,4		
Priority	Public Services	HUD Matrix Code	5
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	2760
		Funding	
		CDBG	\$9,485.00
		HOME	
		Total	\$9,485.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0013	Local ID	13
Project Title	North Lawrence Improvement Association		
Description	Operating Expenses - 1,900; Coordinator - 1,800; Neighborhood Cleanup - 1,500		
Location	CT & BG's: CT 000100; BG 1,2,3		
Priority	Public Services	HUD Matrix Code	5
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	1000
		Funding	
		CDBG	\$5,200.00
		HOME	
		Total	\$5,200.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0014	Local ID	14
Project Title	Oread Neighborhood Association		
Description	Operating Expenses - 3,985; Coordinator - 7,800; Neighborhood Cleanup - 75		
Location	CT & BG's: CT 000300; BG 1,2,3,4		
Priority	Public Services	HUD Matrix Code	5
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	5657
		Funding	
		CDBG	\$11,860.00
		HOME	
		Total	\$11,860.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0015	Local ID	15
Project Title	Pinckney Neighborhood Association		
Description	Operating Expenses - 3,684; Coordinator - 4,200; Neighborhood Cleanup - 830		
Location	CT & BG's: CT 000500; BG 1,2,3		
Priority	Public Services	HUD Matrix Code	5
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	3626
		Funding	
		CDBG	\$8,714.00
		HOME	
		Total	\$8,714.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0016	Local ID	16
Project Title	Public Services		
Description	Emergency Services Council Housing Assistance - 18,000; Housing and Credit Counseling - 24,000; Lawrence Community Shelter/Salvation Army - 48,365		
Location	708 Elm, Lawrence, KS 66044 2518 Ridge Court #207, Lawrence, KS 66044 214 W. 10th, Lawrence, KS 66044	944 Kentucky, Lawrence, KS 66044 946 New Hampshire, Lawrence, KS 66044	
Priority	Public Services	HUD Matrix Code	05
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	People	Units	7166
		Funding	
		CDBG	\$95,365.00
		HOME	
		Total	\$95,365.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0017	Local ID	17
Project Title	CHDO Set Aside		
Description	A minimum of 15% of the total HOME entitlement grant will be allocated to a local CHDO, Tenants to Homeowners, Inc., to own, develop, and sponsor affordable housing.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	14G
CDBG Citation	570.201(e)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	15
		Funding	
		CDBG	
		HOME	\$182,201.00
		Total	\$182,201.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0018	Local ID	18
Project Title	Tenant Based Rental Assistance		
Description	The Lawrence/Douglas County Housing Authority will administer these funds.		
Location	Community Wide		
Priority	Housing	HUD Matrix Code	05S
CDBG Citation	570.204		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	950
		Funding	
		CDBG	
		HOME	\$180,000.00
		Total	\$180,000.00

The primary purpose of the project is to help:

- ☐ the Homeless ☐ those with HIV/AIDS ☐ those with disabilities
☒ those with low/moderate income ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0019	Local ID	19
Project Title	Contingency Fund		
Description	These funds are unprogrammed and used as reserve for projects that may exceed the original proposed budget.		
Location	N/A		
Priority	Other	HUD Matrix Code	22
CDBG Citation	0 N/A		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments		Units	
		Funding	
		CDBG	\$791.00
		HOME	
		Total	\$791.00

The primary purpose of the project is to help:

- ☐ the Homeless ☐ those with HIV/AIDS ☐ those with disabilities
☒ those with low/moderate income ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0020	Local ID	20
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Project Title		Neighborhood Resources Administration	
Description		Funds will be allocated to meet the direct and indirect costs associated with the management of the program.	
Location		N/A	
Priority	Planning and Administration	HUD Matrix Code	21A
CDBG Citation	570.206		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Organizations	Units	1
		Funding	
		CDBG	\$182,245.00
		HOME	\$48,484.00
		Total	\$230,729.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0021	Local ID	21
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Project Title		Property Acquisition	
Description		The City will purchase lots as inventory for future affordable housing activities.	
Location		Community Wide	
Priority	Housing	HUD Matrix Code	01
CDBG Citation	570.201(a)		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Households	Units	2
		Funding	
		CDBG	\$100,000.00
		HOME	
		Total	\$100,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0022	Local ID	22
Project Title	CHDO Operating Expenses		
Description	The city will provide operating expenses to Tenants to Homeowners, Inc., which is the designated local CHDO that received the 2005 HOME CHDO set aside.		
Location	N/A		
Priority	Planning and Administration	HUD Matrix Code	211
CDBG Citation	570.206		
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Organizations	Units	1
		Funding	
		CDBG	
		HOME	\$34,242.00
		Total	\$34,242.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Table 3
Consolidated Plan Listing of Proposed Projects - City of Lawrence, KS

Project ID	0023	Local ID	23
Project Title	Lawrence/Douglas County Housing Authority Administration		
Description	Funds will be allocated for the administration of the Lawrence/Douglas County Housing Authority Tenant Based Rental Assistance program.		
Location	N/A		
Priority	Planning & Administration	HUD Matrix Code	21H
CDBG Citation			
Start Date	8/1/2005	Completion Date	7/31/2006
Accomplishments	Organizations	Units	1
		Funding	
		CDBG	
		HOME	\$20,000.00
		Total	\$20,000.00

The primary purpose of the project is to help:

- ☐ the Homeless
 ☐ those with HIV/AIDS
 ☐ those with disabilities
☒ those with low/moderate income
 ☐ eliminate slum and blight

Appendix A – HUD Tables and Charts

Table 2A Housing Problems Output for -All Households

Name of Jurisdiction: Lawrence(CDBG), Kansas			Source of Data: CHAS Data Book			Data Current as of: 2000					
	Renters					Owners					
Household by Type, Income, & Housing Problem	Elderly 1 & 2 member households	Small Related (2 to 4)	Large Related (5 or more)	All Other Households	Total Renters	Elderly 1 & 2 member households	Small Related (2 to 4)	Large Related (5 or more)	All Other Households	Total Owners	Total Households
	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(J)	(L)
1. Household Income <=50% MFI	598	1,688	101	6,029	8,416	590	469	79	511	1,649	10,065
2. Household Income <=30% MFI	358	863	29	3,796	5,046	236	165	15	256	672	5,718
3. % with any housing problems	69.6	82.3	100	86.8	84.9	64.8	90.9	0	68.8	71.3	83.3
4. % Cost Burden >30%	69.6	81.1	100	86.4	84.4	64.8	90.9	0	68.8	71.3	82.8
5. % Cost Burden >50%	57	73.9	100	75.5	74	53	80	0	55.5	59.4	72.3
6. Household Income >30% to <=50% MFI	240	825	72	2,233	3,370	354	304	64	255	977	4,347
7. % with any housing problems	55	68.1	94.4	71.3	69.9	35.6	75	84.4	59.6	57.3	67.1
8. % Cost Burden >30%	55	63.5	68.1	68.4	66.3	32.8	75	68.8	59.6	55.3	63.8
9. % Cost Burden >50%	22.5	15.5	13.9	16.3	16.5	19.2	39.1	31.3	32.9	29.8	19.5
10. Household Income >50 to <=80% MFI	251	1,073	160	2,598	4,082	621	793	249	478	2,141	6,223
11. % with any housing problems	35.1	26.1	38.8	31.7	30.7	18.2	42.2	40.6	46	35.9	32.5
12.% Cost Burden >30%	35.1	22.6	15	29.2	27.3	15.9	41	29.3	46	33.5	29.4
13. % Cost Burden >50%	7.6	0.9	0	1.1	1.4	5.6	4.8	0	8.4	5.3	2.7
14. Household Income >80% MFI	281	1,776	178	2,262	4,497	1,886	6,362	816	1,527	10,591	15,088
15. % with any housing problems	17.4	7.4	36.5	4.2	7.6	3.8	6.8	15.4	12	7.7	7.7
16.% Cost Burden >30%	17.4	1.4	11.2	2.6	3.4	3.8	6.3	11.3	11.5	7	5.9
17. % Cost Burden >50%	8.9	0	0	0	0.6	0.2	0.3	0	0.3	0.2	0.3
18. Total Households	1,130	4,537	439	10,889	16,995	3,097	7,624	1,144	2,516	14,381	31,376
19. % with any housing problems	45.8	37.1	51	53.3	48.4	15	15	24.6	29.1	18.2	34.6
20. % Cost Burden >30	45.8	32.8	27.8	51.7	45.6	14.2	14.5	18.3	28.7	17.2	32.6
21. % Cost Burden >50	26.7	17.1	8.9	29.9	25.7	7.5	4	1.7	10.7	5.8	16.6

Table 2B - Community Needs

Anti-Crime Programs				
Overall	Need Level	Units	Estimated \$	
	M	0	500000	
Sub-Categories				
Crime Awareness (051)	M	0	500000	
Economic Development				
Overall	Need Level	Units	Estimated \$	
	M	0	454000	
Sub-Categories				
Rehab; Publicity or Privately-Owned Commer (14E)	L	0	20000	
CI Land Acquisition/Disposition (17A)	N	0	0	
CI Infrastructure Development (17B)	M	0	100000	
CI Building Acquisition, Construction, Re (17C)	N	0	0	
Other Commercial/Industrial Improvements (17D)	L	0	20000	
ED Direst Financial Assistance to For-Pro (18A)	N	0	0	
Micro-Enterprise Assistance (18C)	M	0	284000	
Infrastructure				
Overall	Need Level	Units	Estimated \$	
	H	0	26217000	
Sub-Categories				
Flood Drain Improvements (031)	H	0	3688000	
Water/Sewer Improvements (03J)	H	0	12861000	
Street Improvements (03K)	H	0	9018000	
Sidewalks (03L)	H	0	200000	
Tree Planting (03N)	M	0	250000	
Removal of Architectural Barriers (10)	M	0	200000	
Privately Owned Utilities (11)	N	0	0	
Planning and Administrations				
Overall	Need Level	Units	Estimated \$	
	H	0	4780000	
Sub-Categories				
HOME Admin/Planning Costs of PJ (not part (19A)		0	0	
Planning (20)	H	0	3100000	
General Program Administration (21A)	H	0	1000000	
Indirect Costs (21B)		0	0	
Public Information (21C)	H	0	100000	
Fair Housing Activities (subject to 20% A (21D)	H	0	100000	
Submissions of Applications for Federal P (21E)	H	0	20000	
HOME Admin/Planning Costs of PJ (subject (21H)	M	0	300000	
HOME CHDO Operation Expenses (subject to (21I)	H	0	160000	

Public Facilities

	Need Level	Units	Estimated \$
Overall	H	0	21422500
Sub-Categories			
Public Facilities and Improvements (Gener (03)	H	0	7724500
Handicapped Centers (03B)	H	0	3000000
Neighborhood Facilities (03F)	L	0	200000
Parks, Recreational Facilities (03F)	M	0	778000
Parking Facilities (03G)	H	0	2000000
Solid Waste Disposal Improvements (03H)	M	0	500000
Fire Stations/Equipment (03R)	H	0	1000000
Health Facilities (03P)	H	0	5000000
Asbestos Removal (03R)	H	0	400000
Clean-up of Contaminated Sites (04A)	L	0	800000
Interim Assistance (06)	N	0	0
Non-Residential Historic Preservation (16B)	M	0	20000

Public Services

	Need Level	Units	Estimated \$
Overall	H	0	20325000
Sub-Categories			
Public Services (General (05)	N	0	0
Handicapped Services (05B)	H	0	4000000
Legal Services (05C)	H	0	100000
Transportation Services (05E)	M	0	200000
Substance Abuse Service (05F)	H	0	8000000
Employment Training (05H)	M	0	1000000
Health Service (05M)	H	0	2000000
Mental Health Service (05O)	H	0	5000000
Screening for Lead-Based Paint/Lead Hazar (05P)	M	0	25000

Senior Programs

	Need Level	Units	Estimated \$
Overall	H	0	3075000
Sub-Categories			
Senior Centers (03a)	M	0	75000
Senior Services (05A)	H	0	3000000

Youth Programs

	Need Level	Units	Estimated \$
Overall	H	0	3150000
Sub-Categories			
Youth Centers (03D)	H	0	50000
Child Care Centers (03M)	H	0	100000
Abused and Neglected Children Facilities (03Q)	N	0	0
Youth Services (05L)	H	0	1000000
Child Care Services (05L)	H	0	2000000
Abused and Neglected Children (05N)	N	0	0

Other

	Need Level	Units	Estimated \$
Overall	N	0	0
Sub-Categories			
Urban Renewal Completion (07)	N	0	0
CDBG Non-profit Organization Capacity (19C)	N	0	0
CDBG Assistance to Institutes of Higher E (19F)	N	0	0
Repayments of Section 108 Loan Principal (19F)	N	0	0
Un-programmed Funds (22)	N	0	0

Appendix B – Step Up To Better Housing Strategy

Step Up to Better Housing



Developed for the City Commission
and the Citizens of Lawrence
with input from the

**Neighborhood Resources
Advisory Committee**

Practitioners Panel

and

**Community Development Block
Grant Review Board**

Staffed by the Department of
Neighborhood Resources

Background

In August 1996, the four groups who advised the City on housing policy (Housing Advisory Council, Community Development Block Grant (CDBG) Advisory Committee, Practitioners Panel, and Community Development Block Grant Review Board) met jointly with City staff to develop consensus goals and priorities. The groups recommended that the City adopt goals and make spending decisions based on the theme of helping each citizen of Lawrence **Step Up to Better Housing**. Four categories of needs emerged: emergency housing, transitional housing, permanent housing and revitalized neighborhoods.

The groups believed that all citizens would benefit from a coordinated approach to housing. The potential gains include enhanced property values, stronger, safer neighborhoods and economic development resulting from investment. In the interim, the four groups have become three, (Housing Advisory Council and CDBG Advisory Committee were combined to form the Neighborhood Resources Advisory Committee (f/k/a HAND Advisory Committee)), and they still make recommendations within this framework. The Strategy, used to frame Lawrence housing policies, is reviewed each year by the City Commission and is included in the Annual Update of the Consolidated Plan.

Lawrence City Commission

Mike Rundle, Mayor
Sue Hack, Vice Mayor
David Dunfield
Jim Henry
Marty Kennedy

Neighborhood Resources Advisory Committee

The eleven member Neighborhood Resources Advisory Committee develops and proposes funding strategies and policies, and reviews Housing Code and Environmental Code appeals. In addition, they make recommendations to the City Commission on the allocation of CDBG and HOME funds.

Practitioners Panel

The twenty-seven member Panel shares information on housing/homeless programs, services, and needs, and makes recommendations to the Neighborhood Resources Advisory Committee for carrying out strategy.

Community Development Block Grant Review Board

The GRB reviews and acts on housing rehabilitation requests, including hearing appeals. The GRB has seven members.

Department of Neighborhood Resources

Staff works closely with the above three advisory groups, both as members and as resources to the groups. For additional information, please call 832-3108.

EMERGENCY HOUSING

Temporary options for immediate, safe shelter for people who are homeless. Some shelters serve specific groups.

Needs

- Year-round, 24-hour emergency shelter with appropriate services
- Emergency housing for families
- A larger shelter for battered women and their children
- Shelter with peer support for people with severe and persistent mental illness

Strategies

- Consider emergency shelter needs when investing available funds
- Seek private and public funds to strengthen Lawrence emergency services
- Endorse expansion efforts of well managed existing shelters

TRANSITIONAL HOUSING

Housing and services designed to promote residential stability, increase skills, enhance self-determination and move people who are homeless to permanent housing within 24 months.

Needs

- Short term housing units and services
- Respite housing for people with mental illness

Strategies

- Seek private and public funds to develop transitional housing in Lawrence
- Consider transitional housing needs when investing available funds
- Endorse efforts to develop transitional housing in Lawrence
- Secure more tenant based rental assistance
- Encourage landlords to accept tenants who receive rental assistance

Community Groups

- United Way
- Service Providers
- Neighborhood Associations

PERMANENT HOUSING

A variety of ownership and rental choices including permanent supportive housing arrangements.

Needs

- Low income homebuyer and rental assistance
- Programs to help sustain homeownership
- Public and private policies which promote permanent housing for people with low income and people with disabilities

Strategies

- Continue to invest funds for homebuyer assistance
- Consider supportive service needs for low income elderly and persons with disabilities when investing available funds
- Continue to invest funds in rehabilitation, weatherization and emergency funds
- Secure more tenant based rental assistance
- Encourage landlords to accept tenants who receive rental assistance
- Encourage landlords to accept tenants with low, stable

Business

Banks



Developers

Builders

Revitalized Neighborhoods



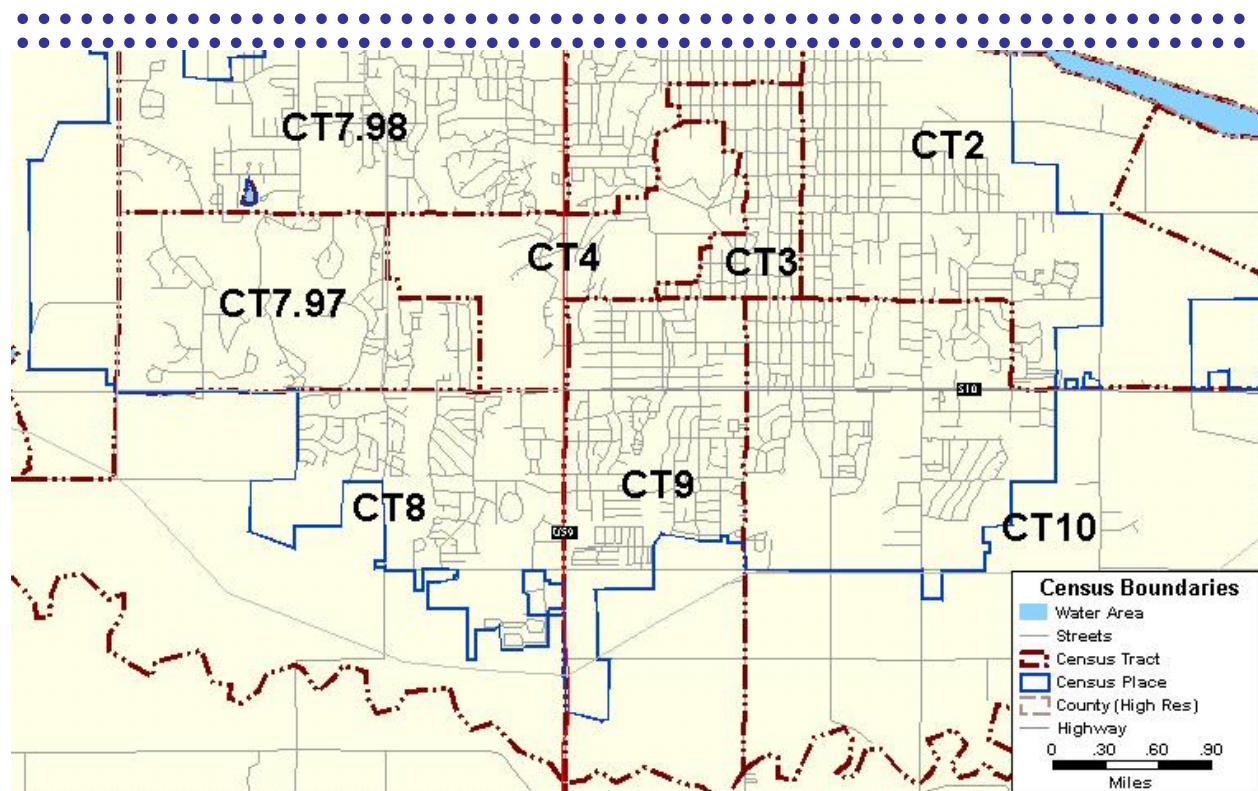
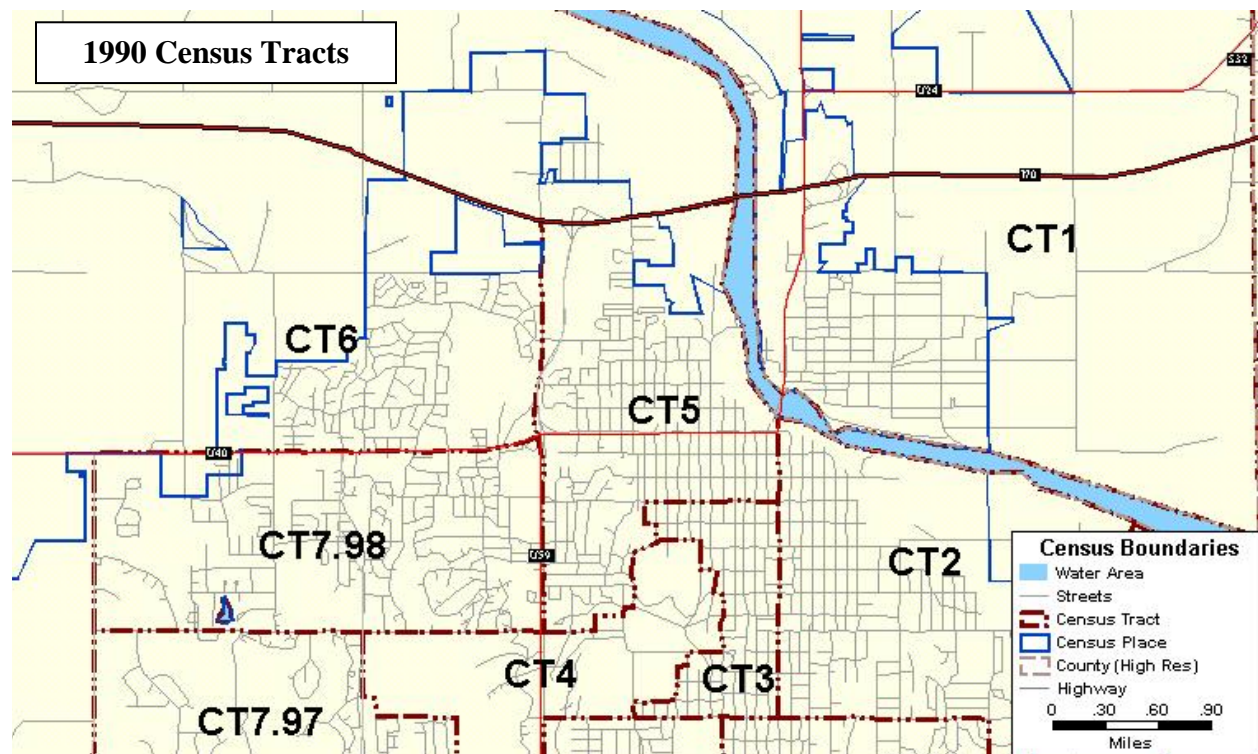
Needs

- Continued revitalization in target neighborhoods
- Continued environmental code enforcement
- Education for homeowners and renters

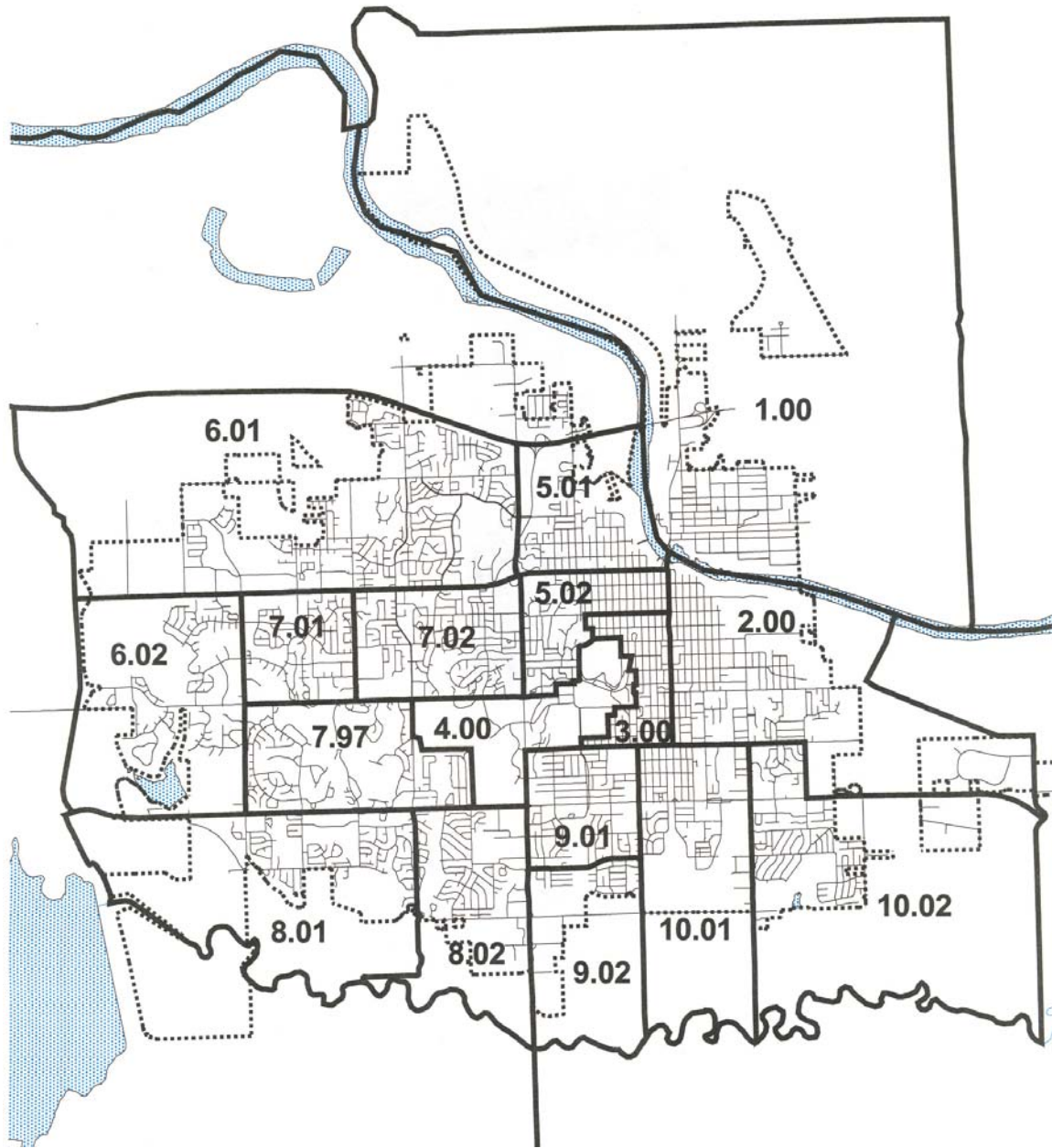
Strategies

- Promote neighborhood improvement
- Improve existing housing stock
- Encourage neighborhood associations
- Define sidewalk fund procedures
- Improve mobile homes and mobile home parks
- Continue crime prevention
- Ensure that housing complies with the Uniform Housing Code
- Favor mixed-income development
- Meet Americans with Disabilities Act and Fair Housing Act requirements
- Support public/private partnerships

Appendix C – Census Tracts



2000 Census Tracts



Appendix D – Notice of Public Hearing

NOTICE OF PUBLIC HEARING FOR THE CITY OF LAWRENCE

2005 ACTION PLAN of the 2003 – 2007 CONSOLIDATED PLAN

Members of the Neighborhood Resources Advisory Committee will conduct a public hearing on the 2005 Action Plan of the 2003-2007 Consolidated Plan, including the 2005 Investment Summary, on Thursday, April 14, 2005, at 6:00 P.M. in the City Commission Room, First Floor, City Hall, 6 East 6th Street.

During the public hearing the Advisory Committee will seek input regarding the 2005 Action Plan and 2005 Investment Summary. The Action Plan and Consolidated Plan is required by the Cranston-Gonzalez National Affordable Housing Act of 1990 and is the result of a collaborative process whereby a community establishes a unified vision for community development using federal, state, and local funds.

The annual hearing is intended to provide the following:

1. An explanation and discussion of the City's one year Action Plan and the Consolidated Plan. The Consolidated Plan provides a unified vision for community development. More specifically, it examines the housing needs of special populations, the availability of affordable housing, the condition of housing in the City, and the housing market. Additionally, the Plan examines the needs for infrastructure, capital improvements, and neighborhood development in the community. The Plan is a five-year strategy and includes a one-year Investment Summary.
2. An opportunity to make public comments concerning the Consolidated Plan and Investment Summary.

Copies of the draft Action Plan and/or Investment Summary will be available April 7, 2005 in the Neighborhood Resources Department Office, 1 Riverfront Plaza, Level 1, or by calling 832-3100. The plan will also be available on the department web site at www.lawrenceneighres.org. The public comment period for the Plan will be thirty (30) days from the date of the public hearing, until May 14, 2005.

The City encourages written comments on this document. They may be mailed to Neighborhood Resources Development, P.O. Box 708, Lawrence, KS 66044, or brought to the Department, 1 Riverfront Plaza, Level 1, or emailed to mstairs@ci.lawrence.ks.us.

2005 Investment Summary follows:

2005 Investment Summary

CDBG Public Services			CDBG Capital Improvements (continued)	
Brook Creek Neighborhood Association			East Lawrence Neighborhood Association	
Operating Expenses	2,370		Van Go Mobile Arts Bldg Acquisition	5,000
Coordinator	3,540		North Lawrence Improvement Association	
Brook Creek Park/Neighborhood Cleanup	150		Sidewalk Installation- North 7th Street	750
East Lawrence Neighborhood Association			Subtotal Neigh. Improvements 5,750	
Operating Expenses	3,152		Achievement Place for Boys	
Coordinator	5,200		Bathroom Renovation (Upstairs)	5,050
ELNA Work Day	1,133		Ballard Community Center	
North Lawrence Improvement Association			Furnace Replacement (2)	3,500
Operating Expenses	1,900		Health Care Access	
Coordinator	1,800		Lobby Renovation	2,207
Neighborhood Cleanup	1,500		Independence, Inc.	
Oread Neighborhood Association			Accessible Housing Program (AHP)	20,000
Operating Expenses	3,985		Subtotal Agency Improvements 10,757	
Coordinator	7,800		Contingency Fund	
Neighborhood Cleanup	75			791
Pinckney Neighborhood Association			Total Capital Improvements	
Operating Expenses	3,684			717,298
Coordinator	4,200		NR CDD Administration of CDBG	
Neighborhood Cleanup	830			182,245
Subtotal Target Neigh. Public Service 41,319			GRAND TOTAL CDBG	
Emergency Services Council				1,036,227
Emergency Rent & Utility Assistance	18,000		HOME	
Housing & Credit Counseling			Tenant Based Rental Assistance	180,000
Tenant/Landlord Counseling & Education	24,000		LDCHA TBRA Administration	20,000
Lawrence Community Shelter/			CHDO Set-Aside	182,201
Salvation Army			CHDO Operating Expenses	34,242
Operating Expenses	53,365		First-time Homebuyer Program	270,000
Subtotal Agency Public Service 95,365			Home of Your Own (HOYO)	30,000
Public Services Total	136,684		NR CDD Administration of HOME	48,484
			GRAND TOTAL HOME	
CDBG Capital Improvements				764,927
Neigh. Res. Comm. Dev. Division (NR CDD)				
Comprehensive Housing Rehabilitation	375,000		FUNDING SOURCES:	
HOOT First Time Homebuyer Rehab	125,000		2005 CDBG Grant	911,227
Property Acquisition	100,000		Projected Program Income	125,000
Weatherization	35,000		Total CDBG Grant Allocation	1,036,227
Furnace Loans	20,000			
Emergency Loans	25,000		2005 HOME Grant	684,842
Subtotal NR CDD 680,000			2005 ADDI HOME Grant	0
			Recaptured Income	80,085
			Total HOME Grant Allocation	764,927
			Total CDBG Grant Allocation	1,036,227
			Total HOME Grant Allocation	764,927
			GRAND TOTAL, CDBG & HOME	1,801,154

Appendix E – Public Comment

PUBLIC COMMENT

PUBLIC HEARING

CITIZEN'S COMMENTS

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) 2005 ACTION PLAN to the CONSOLIDATED PLAN

I. April 14, 2005

G. Moore opened the Public Hearing at 6:00 p.m. and welcomed the public. Members present were: Jeanette Collier, marci francisco, Janet Gerstner, Paula Gilchrist, Carrie Moore, Greg Moore, Vern Norwood, Mike Randolph, Kirsten Roussel and Patti Welty. Absent was Donna Duncan. Staff Present were: Melissa Mitchell, Lesley Rigney and Margene Swarts.

G. Moore requested that persons making public comment step up to the podium and sign in.

Public Comment

Robert Baker, Housing and Credit Counseling, Inc. (HCCI) thanked the Committee for the funding. He provided a fact sheet to answer some questions from the last NRAC meeting. He stated that he is available to answer any other questions.

Loring Henderson, Lawrence Community Shelter, asked for reconsideration regarding allocations to The Salvation Army and Lawrence Community Shelter. Since there was no representative from the Salvation Army, he spoke for both shelters. He clarified that the initial proposal submitted to the Committee was for three separate organizations before the consolidation of the Lawrence Open Shelter and the Community Drop-In Center. He stated that there are now only two organizations. He stated that emergency shelter is the top priority of NRAC and that the funding allocation does not reflect the priority. He asked that the Committee increase the allocation to reflect the priority. He added that the city's Task Force on Homeless Services is placing emphasis on case management to reduce homelessness and that the NRAC decision does not support the taskforce emphasis. Since CDBG funds operational costs and not case management, if they run short on operating funds the money will have to be taken from funds intended for providing case management.

Funding shelters also helps to revitalize and strengthen neighborhoods, especially Oread neighborhood. Getting people off of the streets affects neighborhoods, which is a priority of the NRAC. The Salvation Army and Lawrence Community Shelter

collaborate to serve clients. They know their mutual clients and do not duplicate services. The shelters are also part of a group of greater service providers including ECKAN and WTCS. The proposed allocation of \$48000 for two agencies does not take the growth and change of the Lawrence Community Shelter into account. Lawrence Open Shelter never received public service money. The Community Drop-In Center received CDBG money and was operating 5 half-days and now operates 7 full-days. The responsibilities and scope are very different from the organization that was considered in NRAC deliberations. The Salvation Army and Lawrence Community Shelter willingly and happily joined to submit a proposal in response to community urging of collaboration – he feels that it worked well for the proposal but that they are being penalized by allocation amounts. He reemphasized emergency housing as NRAC priority and the strength and efficiency of shelter collaboration.

Herman Leon, L.I.N.K., observed the activities and contributions of shelters. He urged the Committee to be generous in supporting the shelters.

Hubbard Collingsworth stated that he was not requesting funds, only spreading awareness of 24/7 Inc., which is a full service agency trying to blend into the community and bring everyone together to coordinate efforts. It combines social activism with business entrepreneurship and has been successful in other cities.

Steve Braswell, Pinckney Neighborhood Association President requested approval of their funding request. Pinckney is a target, at-risk neighborhood. He stated that Pinckney has a larger number of rentals than other areas and has other special needs. He stated that the request for the coordinator pays for someone to send newsletters, stay on top of relevant City issues, keep the neighborhood informed and keep the neighborhood on the City's radar. He stated that they had requested \$82,000 for Clinton Park, which is a high use area where the restrooms are not functional. The Parks and Recreation Department helped determine the budget proposal, which is mainly for tearing down and rebuilding the restrooms that currently have no running water. He stated that Parks and Recreation has a long wish list and that Pinckney was not top a priority. He asked the Committee to approve the funding request.

francisco asked if he had looked at the Investment Summary. She stated that the Committee received many requests that they were not able to fund. Braswell said that he wanted to make sure that they did not fall off the list.

Kelly Nightengale, Independence, Inc., thanked the Committee. The funds have been put to good use, with three Independence, Inc. Home of Your Own (HOYO) clients participating this year. They have also been able to fund accessibility modifications with the allocations. She stated that she would be willing to testify if future CDBG funding was in danger.

There being no further Public Comment, G. Moore closed the Public Hearing at 6:25 p.m.

WRITTEN COMMENT

April 14, 2005

To the Members of the Neighborhood Resources Advisory Committee and Margene Swarts, Adviser:

Re--CITY OF LAWRENCE 2005 ACTION PLAN of the 2003-2007 CONSOLIDATED PLAN for LAWRENCE, KS

Once again, I wish to express my extreme frustration that this important City Hearing regarding the spending of close to \$2 million of allocated funding to our community for its low income citizens--comes during the dinner hour for most of our Lawrence citizens. Were you truly interested in Public Comment, you would accommodate the citizenry by NOT calling a meeting to conflict with their important family responsibilities at this hour. --In my case, with a disabled husband needing me during the dinner hour, listening to the give and take at this meeting, to more fully understand the reasoning behind your decisions, is an impossibility. Truly being a part of a "town hall" meeting on our most dire needs is what SHOULD be strived for--NOT the convenience of downtown staff and committee members.

I would have wanted to ask publicly why the operation of an around-the-clock shelter for our homeless citizens, which we have acknowledged as top priority, is being allocated less than \$50,000 for all of their staff, support services, rental and utility needs! Regardless of how dedicated the people are, this lack of support and acknowledgment of their efforts and their needs--and knowing the quiet crisis every day on our streets--is totally inadequate! And demoralizing, as well. --We need to put our money where our mouths are!!

Then I would want to ask WHY it is that despite the huge waiting lists for people needing rental assistance to get them off the streets or out of desperately inadequate housing, , only \$180,000 is being allocated for Rental Assistance--while Owning Your Own Home comes in for help at \$300,000. Of course, it IS a wonderful thing to support homeownership--but when we have desperate, unmet needs among a population totally inadequately housed, HomeOwnership would seem to me to be a lesser priority!

These and other discussions I would want badly to participate in this evening--but will not be able to... It is a poor substitute to talk to myself on my computer... I can only hope someone out there is truly listening.

Very Truly, Hilda Enoch
1500 El Dorado Dr.
Lawrence, KS 66047

TO: Neighborhood Resources
From: Fred Lack 1020 Ohio 660xx
Date 5-10-05



RE: 2005 CDBG BUDGET

CDBG is a great program and
has done wonderful things for the
City of Lawrence my neighborhood has had
lots of very positive things happen -

But your current budget has gone
astray. The \$48,000 to the Salvation Army
is just plain wrong. This money should
not go to a church organization. There should
be a clear separation of church + state and
this crosses the line. Find another way
to give money to the homeless.

THANKS - FL

From: Janeine Cardin [mailto:janeinec@prodigy.net]

Sent: Saturday, May 14, 2005 8:41 AM

To: Margene Swarts

Subject: comments to the consolidated plan 2005 draft made on May, 14th 2005 and sent

There is no plan to end homelessness as recommended by the National Alliance to End Homelessness (NAEH) in our planning. The 2000 Consolidated Plan showed close to 10,000 households under economic stress due to housing costs yet no adequate planning was begun by the city of Lawrence. It is not surprising that 300 families are on a waiting list with our housing authority when there was no adequate prevention of homelessness strategies put in place starting in 2000. The prevention of homelessness is the most cost effective smart growth planning.

The web-site of the NAEH is rich with research of best practices and tools for communities to use to develop good planning to prevent and end homelessness. The housing first strategy for communities is a wise one in helping to plan the proper supportive services to get and keep housing for our most vulnerable citizens. Please study that web-site and make a plan to end homelessness by the next consolidated plan 2006 draft. That is what would support the concepts of smart growth the best.

There is an error on page 27 of the plan. There is just one PATH outreach worker from Bert Nash to deal with the severely mentally ill that are homeless. You have made the outreach workers plural in your comments on that outreach. To have just one outreach worker is leaving the ratio for case management at about 73 to 1. This is a not effective casemanagement of this very serious need.

The size of the case load would leave this population unable to obtain medial services, unable to get social security and other possible supports especially housing. This again is not cost effective or a good smart growth planning strategy. I again refer you to the NAEH web-site. The pathways to housing program out of NYC is one of the best practice models for getting housing to this population. I have shared information on this program with Bert Nash, the local housing authority and shelters.

From: Janeine Cardin [mailto:janeinec@prodigy.net]

Sent: Saturday, May 14, 2005 9:45 AM

To: Margene Swarts; OzTalent@aol.com; Loring Henderson; Paula Gilchrist; Jeanette Collier; S T

Subject: additional consolidated plan comment

On page 34 of the plan you chart outcomes due to inputs made by the community. It speaks sadly to the heart of the City of Lawrence that the outcome that you want from starting to provide something barely and questionably actually 24/7 coverage of emergency shelter needs is a lessening of loitering and public nuisance. It will be a great day and this will truly be a city to love when Lawrence can care about the well being of the citizens unjustly on our streets (and I do mean all of them are unjustly there). On that day Lawrence will place their needs (the people without shelter) as a concern for outcomes to providing a truly comprehensive 24/7 emergency shelter.

Sincerely, Janeine Cardin
1722 w. 28th Ter.
Lawrence Kansas 785-749-0775