TO: Lawrence City Commission

FROM: Lawrence Parks and Recreation Advisory Board

DATE: September 9, 2019

RE: Expectations for Input from the LPRD Advisory Board

We are writing to seek direction from you on the questions you would like us to study in relation to the LPRD budget for 2021 and beyond.

To date, we have interpreted our charge as studying ways to balance one portion of the department's overall budget, namely the Recreation Fund. Our recent discussions, and those planned for the near future, focus on how to increase revenue and cut costs within this one part of the department's overall budget.

In a recent discussion that our chair Marilyn Hull and vice-chair Bart Littlejohn had with Mayor Larsen and Commissioner Boley, these two commissioners expressed an interest in us taking a more holistic look at overall department budget priorities and how well they line up with the current needs, interests and values of the community.

To clear up uncertainty, we would appreciate receiving direction from you on the specific questions you would like for us to study. This will help ensure that we provide advice that is truly helpful to you.

Thank you for considering this request, and for your efforts to give the department time to work through questions related to resource needs.

### Administrative Policy City of Lawrence, Kansas

| SUBJECT Sponsorships – Parks and Recreation |                   | APPLIES TO Parks and Recreation Department |  |                              |  |
|---|-------------------|--|--|------------------------------|--|
| EFFECTIVE DATE March 21, 2017               | REVISED DATE None | ) DATE                                     |  | NEXT REVIEW DATE             |  |
| APPROVED BY City Commission Date: 3-21-2017 |                   | <b>TOTAL PAGES</b> 8                       |  | POLICY<br>NUMBER<br>AP - 127 |  |

### I. Statement of Policy

The City of Lawrence will seek sponsors that further the City's mission by providing monetary or in-kind support for the City's Parks and Recreation Department in a manner that respects the noncommercial nature of City property and services. The public's trust, including the public's perception of the City's fairness and impartiality, and the City's reputation (sometimes collectively referred to as 'public trust') may be damaged by sponsorships that are aesthetically displeasing, politically orientated, inconsistent with the City's public mission and core services, or otherwise inappropriate for, or offensive to, the audience or segments of its citizenry. When the City loses the public trust, its ability to govern efficiently and effectively is impaired. Therefore, the City of Lawrence permits certain sponsorship of certain City Parks and Recreation property, facilities, events, activities, programs and services (collectively 'facilities and services') in limited circumstances. The City maintains its sponsorship program as a nonpublic forum and exercises sole discretion over who is eligible to become a sponsor according to the terms of this policy.

Whenever possible, sponsorships should be linked to a specific City Parks and Recreation Department facility or service. The City will neither seek nor accept sponsors that manufacture or provide services or products or take positions inconsistent with local, state or federal law or with City policies, positions or resolutions. The establishment of a sponsorship does not constitute an endorsement by the City or its Parks and Recreation Department of the sponsor, its organization, products, or services.

This policy sets the standards, guidelines and approval criteria for solicitation, consideration and acceptance of sponsorships. This policy is designed to protect the mission, image and values of the City of Lawrence, to protect the image and value of its Parks and Recreation Department facilities and services, to protect the City from risk and to uphold the City's stewardship role to safeguard City assets and interests. No sponsorship shall be approved that will compromise or damage the public trust or conflict with or compromise the City's reputation, mission, image, values or aesthetic interests.

This policy is also designed to:

- a. Ensure an open and fair public process for soliciting and considering sponsorship opportunities;
- Provide the City of Lawrence with full and final decision making authority on any sponsorship opportunity, thus protecting its integrity and the integrity of its facilities and services;
- Allow eligible outside entities interested in sponsorship opportunities ('potential sponsors') to easily view and understand the various sponsorship opportunities available;
- d. Help potential sponsors, City staff and the public to better understand the procedures for sponsorship.

#### **II.** Definition of Sponsorship

'Sponsorship' is financial or in-kind support from an outside person or entity, including other governmental or quasi-governmental organizations, (collectively 'outside entity') to associate outside entity's name, logo, products or services with a City facility or service. Sponsorship is a business relationship in which the City and the outside entity exchange goods, services and/or financial remuneration for the public display of an agreed-upon sponsorship recognition message.

#### III. Authority Levels to Solicit and Approve Sponsorships

The City of Lawrence possesses sole and final decision-making authority for determining the appropriateness of a sponsorship. Unless a sponsorship opportunity requires city commission approval, the City shall act through its city manager, or designee(s). The City has and reserves the right to refuse any offer of sponsorship. All offers of sponsorship will be reviewed in accordance with this policy.

The department director, in consultation with the City Manager, shall be responsible for determining the facilities and services that are suitable for sponsorship ("eligible facilities and services").

The City Manager may adopt a standard procedure by which sponsorships are sought, considered, and approved.

### **IV.** Levels of Sponsorship:

Levels of Sponsorship:

- a. Level 1, City Commission Approval Required:
  - i. Offers of sponsorship that are for terms of more than five years, or are projected to generate \$25,000 per year or more to the City, or that involve naming rights for a Parks and Recreation Facility, shall require the approval of the City Commission.
- b. Level 2, City Manager Approval Permitted:
  - i. Offers of sponsorship that are for terms of up to five years, and are projected to generate less than \$25,000 but more than \$15,000 per year to the City, may be approved by the City Manager. This approval includes authority to approve sponsorships for a Parks and Recreation program or event. The City Manager may refer any proposed offer of sponsorship or Sponsorship Agreement within the City Manager's authority to the City Commission for approval.
- c. Level 3, Department Director Approval Permitted:
  - i. Offers of sponsorship that are for terms up to four years and are projected to generate \$14,999 or less per year to the City may be approved by the Parks and Recreation Department Director ('the Director"), in consultation with the City Manager's Office.
  - ii. The Director may refer any proposed offer of sponsorship or Sponsorship Agreement within the Director's authority to the City Manager for approval. The Director may delegate authority to approve offers of sponsorship for sponsorships that are within the Director's authority and are for terms of one year or less and projected to generate less than \$5,000 per year to appropriate staff members. All such approvals delegated by the Director shall be made in consultation with the Department Director.

### V. Public Access to Sponsorship Opportunities

Public access to information about sponsorship opportunities is important:

- a. To create an open and fair process and to protect against disputes related to sponsorships that are category exclusive;
- b. To market available sponsorship opportunities in an open and efficient manner allowing both the potential sponsor and the City to negotiate efficiently.

Unless other provisions are made by standard procedure, the Parks and Recreation Department should endeavor to make information about potential sponsorship opportunities available through the city's website and other appropriate means.

### VI. Criteria for Review of Sponsors and Offers of Sponsorship

Sponsorships of City facilities and services are maintained as a nonpublic forum. Any space made available for advertising for sponsors is declared to be a nonpublic forum. Although the City recognizes and confirms that entering into a sponsorship agreement is not an endorsement of that sponsor or its services or products, sponsorships do imply some affiliation between the City and the sponsor. As discussed in that Statement of Policy, such perceived affiliation can affect the public trust and the City's ability to govern equitably, efficiently and effectively. Therefore, no potential sponsor and no offer of sponsorship will be approved that might compromise the public trust or the public's perception of the City's ability to act in the public interest, or that the city deems might have a negative impact on its mission, image or values. The City also intends to preserve its right and discretion to exercise full editorial control over the placement, content, appearance, and wording of all sponsorship recognition messages. The City may make distinctions on the appropriateness of sponsors on the basis of the sponsorship recognition message but not on the potential sponsor's viewpoint.

Sponsorships and outside entities that the City deems to be unsuitable for the specific audience or contrary to the community standards of appropriateness for the facility or service, are prohibited, including the following subject matters:

- a. Decisions regarding sponsors and sponsorship opportunities related to alcohol distribution, sales and/or services will be approved at the City's discretion based on the appropriateness of the situation, facility, event, target audience, sponsorship content and materials and consistency with the City's interest and the public interest.
- b. Tobacco products, or products that conflict with the City's Tobacco-Free Parks Policy (adopted 01/12/16).
- c. Political and policy issues, candidates and campaigns.
- d. Profanity, obscenity and hate speech.
- e. Sexually oriented products, activities, or materials.

- f. Depiction in any form of illegal products, activities or materials or which advocate the violation of federal, state or local law or regulation.
- g. Any message that may adversely impact the mission, image and values and goals of the City of Lawrence.

Every sponsorship offer shall also be evaluated by taking into consideration the personalities and characteristics of the average attendee of each facility or service proposed for the sponsorship and the mission, values, and image of the City.

The following criteria shall also be considered in evaluating every offer:

- a. The extent and prominence of the sponsorship recognition message.
- b. The aesthetic characteristics of the sponsorship recognition message.
- c. The importance of the sponsorship to the mission, values and image of the City.
- d. The level of support proposed to be provided by the sponsor.
- e. The cooperation necessary and degree of support from other City departments to implement the sponsorship.
- f. The value of the resources that is provided to the City in fulfilling its overall mission.
- g. Other factors that might affect or undermine the public trust or public confidence in the City's impartiality or interfere with the efficient delivery of City services or operations, including, but not limited to, the existence of, or possibility for, conflicts of interest between the sponsor and the City officers, employees, or City affiliates; the potential for the sponsorship to tarnish the City's reputation or standing among its citizens, or the potential to otherwise impair the ability of City to govern its citizens, or distract the City and its officers and employees from its mission.

#### **VII.** Potentially Acceptable Recognition Message Formats

Generally used forms of branding and advertising including, but not limited to, those set forth below, are generally consistent with this policy:

- a. Field and portions of building naming rights, in accordance with this policy;
- b. Signage including:
  - i. Fencing fabric and/or fence signage
  - ii. Light pole and building banners
  - iii. Certain interior walls or court floors
- c. Scoreboards;
- d. PA audio and visual messages;
- e. Inclusion on printed materials of the City;
- f. Inclusion on City maintained facility web-pages;

- q. Inclusion on bulletin boards;
- h. Inclusion on information kiosks;
- i. Inclusion on pavers or other similar permanent fixtures;
- j. TV Shows;
- k. Inclusion in or on a facility or service marketing and promotional materials, items, and messages (including electronic messages, new media and other forms of communication that may arise in the future).

#### VIII. Park and Facility Naming Rights Sponsorship

The City Commission shall have sole discretion to approve, reject, or modify sponsorship proposals to name a city park and/or parks facility. The Commission shall take into account the best interests of the City in reviewing said proposals.

## a. Definition of Naming Rights Sponsorship

'Naming Rights Sponsorship' is financial or in-kind support from an outside person or entity, including other governmental or quasi-governmental organizations, (collectively 'outside entity') to associate outside entity's name, logo, with a City facility. A Naming Rights Sponsorship is a business relationship in which the City and the outside entity exchange goods, services and/or financial remuneration for the public display of an agreed-upon sponsorship recognition message for an agreed upon multi-year time period.

#### b. Facilities for which a Naming Rights Sponsorship will be Considered

The following facilities are eligible for naming rights sponsorship under this policy:

- a. Park Shelters
- b. Outdoor Sports Complexes
- c. Recreation Centers
- d. Aquatic Facilities
- e. Playgrounds
- f. Golf Course Amenities and Facilities
- g. Nature Center
- h. Recreation Trails

#### c. Additional items provided to City Commission when reviewing potential

#### **Naming Rights Sponsorship**

All relevant information about proposed naming rights sponsorships will be provided to the City Commission and the public when such proposals are presented for consideration, including but not limited to the following:

- a. The cost of construction or purchase of the asset.
- b. The amount of bonds issued related to the asset.
- c. The amount of annual bond payments.
- d. The annual expenditure total to operate/maintain asset.
- e. The amount of asset's revenue generated through fees.
- f. The amount of tax support provided to operate asset.
- g. The annual sponsorship amount.
- h. The amount of fees paid to obtain sponsorship.
- i. The year the asset was constructed or acquired.

## **IX.** Permissible Recognition Messages

Sponsorship recognition messages may identify the sponsor or product, including the use of sponsor or product logos and marks, but should not promote or endorse the sponsor or its products or services. Except as otherwise permitted herein, statements that advocate, contain price information or an indication of associate savings or value, request a response, or contain comparative or qualitative descriptions of products, services, or organization will not be accepted.

Other proposed forms of sponsorship recognition messages, other signage and other visible advertising will be considered on a case by case basis, consistent with this policy.

### X. Other Potentially Acceptable Sponsor Opportunities

Potential sponsor opportunities that are more interactive than the permissible recognition messages described above may also be permissible for certain facilities or services under this policy. These include, but are not limited to:

- a. Give away items, coupons, or other sponsor related marketing materials;
- b. Event booth space;
- c. Contests, drawings or other activities that request a response.

#### **XI.** Sponsorship Agreement

Upon approval of an offer of sponsorship, the sponsor and City shall enter into a Sponsorship Agreement.

The City will not make any statements that directly or indirectly advocate or endorse a sponsor, their products, or services.

a. No materials or communications, including, but not limited to print, video, internet, broadcast, or display items developed to promote or communicate

the sponsorship using City's name, marks, or logo, may be issued without written approval from the City Manager or designee(s).

# **XII. Appeal Process**

A Level 3 offer of sponsorship that is denied by the department director, or designee, may be appealed to the City Manager. The City Manager's decision shall be final.

Amended Policy (VIII.c.) approved by the Lawrence City Commission 3.21.17



CITY COMMISSION

MAYOR

COMMISSIONERS
JENNIFER ANANDA, JD, MSW
MATTHEW J. HERBERT
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6 East 6<sup>th St</sup> 785-832-3000 FAX 785-832-3405

TO: Parks and Recreation Advisory Board Members

FROM: Lee Ice, Assistant Director

DATE: September 9, 2019

RE: Staff Update

CRAIG S. OWENS

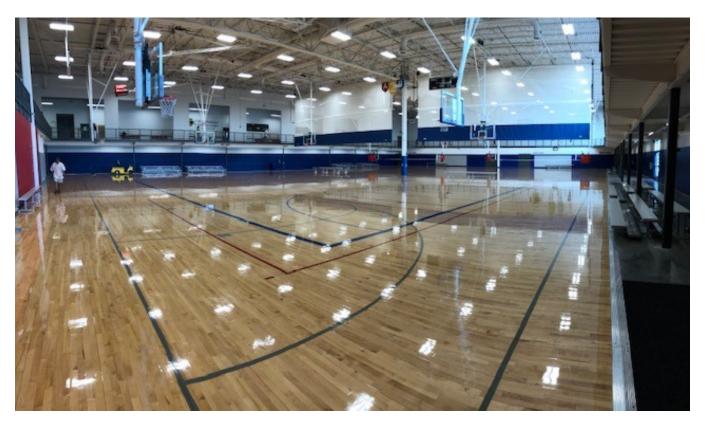
CITY MANAGER

Despite the impact of several rain events, the Parks and Recreation Department has been diligently working to serve the City of Lawrence. Refinishing the gym floors at SPL was a project that maintains an important resource for the community and visiting teams. Several maintenance projects, such as work on the Oak Hill Cemetery Mausoleum, are scheduled to begin in September. This month also brings exciting events and activities to Lawrence including the Fall Arts and Crafts Festival and National Gymnastics Day.

#### **Parks**

- Indoor Aquatic Center maintenance shut-down has been completed. Facility was detail cleaned and all mechanical systems are operational.
- Sports Pavilion Lawrence maintenance shut down has been completed all gym floors have been refinished
- Staff continues to clean up trails and parks after multiple flash flood events
- Staff are working to correct sink-holes at the golf course and in the parks
- Staff continue to work a high number of forestry requests for service due to storms
- The dedication of the Rotary Arboretum shelter is scheduled for September 18<sup>th</sup> at 5:30
- YSC soccer and football season start in September
- Fall turf renovation starts in September
- Admin Office roof will be replaced in September
- New playground will be installed in Ludlam Park in September
- Staff are working with MSO engineers to bid parking lot improvements at East Lawrence Center and Holcom Park Center
- Oak Hill Cemetery Mausoleum project will be starting in September
- Lawrence Loop trail Working with MSO staff on design process for section from 11<sup>th</sup> to 7<sup>th</sup> streets and conceptual ideas for the section from 7<sup>th</sup> street to Constant Park
- Working with KDOT on short-term design solutions for intersection of K10 and 27<sup>th</sup> street
- Soccer field #14 restoration laser leveled and reseeded





Recreation

See additional attachment

We look forward to continuing the City's mission to provide, "excellent City services that enhance the quality of life for the Lawrence community."



#### A few things happening in recreation

Join us in Historic South Park for the 40th Fall Arts & Crafts Festival! 10a-5p Sun. 9/8. Music at the Bandstand- Noon City Band; 1p Beer Bellies; 2p Kim&theQuake 3p Vaughn Cowdin 4p Spirit Dance-Dennis Rogers. Kids activities, food & drink. Join LPRD for this annual tradition



Wheelchair basketball starts
Sept. 3! This program increases
health, fitness, and quality of life
through participation in
organized wheelchair sports.
Members of the Kansas
Accessible Sports (KAS) will be
on-site for hands-on instruction.
Ages 18+

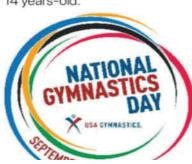
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There is still time to register for the Adult Soccer leagues this fall! There will be both Men's and Co-ed divisions with games running Friday evenings on the turf fields at the Sports Pavilion. Registration closes Aug. 30, so get those rosters ready! Iprd.org/activity?n=450...



Join us for National Gymnastics Day 2-4 p.m. Saturday, Sept. 21 at Sports Pavilion Lawrence, 100 Rock Chalk Lane. We will have games, moonwalk, open gymnastics, face painting, and other fun activities! This event is free and open to all youth up to 14 years-old.



Don't spend your after-school hours in front of the TV! Get moving on a guided nature hike at Prairie Park Nature Center during their No Child Inside Hiking Adventures starting on Sept. 4. We frog in the wetlands, identify animal tracks, and stalk birds.

lprd.org/activity?n=423...



Turn up the heat this fall with Latin Dance starting on Sept. 8! You'll learn all the steps, proper techniques, motions, patterns, and movements to the salsa, cha cha, and more. Before you know it, you'll be dancing with stars!

Ages 15 and up.

lprd.org/activity?n=414...

