LAND DEVELOPMENT CODE OF THE CITY OF LAWRENCE, KANSAS, TEXT AMENDMENTS, DECEMBER 6, 2016 EDITION

Amending Article 13, Sections 20- 1301, 20-1303, 20-1304, 20-1305, 20-1306, 20-1307, 20-1309, and 20-1311

OF CHAPTER 20 OF THE CODE OF THE CITY OF LAWRENCE, KANSAS



City of Lawrence

Incorporated By Reference Pursuant to K.S.A. 12-3009, *et seq.*, K.S.A. 12-3301 *et seq.*, and the Home Rule Authority of the City

Passed by the Governing Body of the City of Lawrence, Kansas

Ordinance No. 9307

First Reading: <u>November 15, 2016</u> Second Reading: <u>December 6, 2016</u> Date of Publication: _____ **SECTION 1:** Chapter 20, Article 13, Section 20-1301, of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto, is hereby amended to read as follows:

20-1301 GENERAL

(a) Summary of Procedures

The following table provides a summary of the procedures in this Article. In the event of conflict between this summary table and the detailed procedures in this Development Code, the detailed procedures govern.

Procedure	Review and Decision-Making Bodies				Notice
	Staff	PC	BZA	CC	[2]
Text Amendments (§0)	R	<r></r>		DM	Ν
Zoning Map Amendments (§0) [3]	R	<r></r>		DM	N/P/M
Planned Developments (§ 20-1303(I)(2)(v))					
Preliminary Development Plan	R	<r></r>		DM	N/P/M
Final Development Plan	DM			<a>	М
Site Plan Review (§0)	DM			<a> [4]	P/M
Special Uses (§Article 12. 20-1305(o)(3))	R	<r></r>		DM	N/P/M
Zoning Variances (§0)	R		<dm></dm>		N/M
Written Interpretations (§0)	DM		<a> [5]		
Appeals of Administrative Decisions (§0)			<dm></dm>		N/M

PC = Planning Commission BZA = Board of Zoning Appeals CC = City Commission <>= Public Hearing Required

[1] R = Review Body (Responsible for Review and Recommendation); DM = Decision-Making Body (Responsible for Final Decision to Approve or Deny); A = Authority to hear and decide appeals of Decision-Making Body's action.

[2] Notices: N = Newspaper (published); P = Posted (signs); M = Mailed (See sub-section $\frac{(p)}{(q)}$ (3) of this section)

[3] See Section 20-308(d) for special procedures applicable to UC, Urban Conservation District zoning map amendments.

[4] City Commission is authorized to hear and decide appeals of Planning Director's decision on Site Plans.

[5] Appeals processed as "Appeals of Administrative Decisions."

(b) Authority to File Applications

Unless otherwise expressly stated, applications for review and approval under this article may be initiated by (1) all the Owner of the property that is the subject of the application; (2) the Landowners' authorized Agent; or (3) any review or decision-making body.

(c) Form of Application

Applications required under this Development Code shall be submitted in a form and in such numbers as required by the official responsible for accepting the application. Officials responsible for accepting applications shall develop checklists of submittal requirements and make those checklists available to the public. Application forms and checklists of required submittal information are available in the office of the Planning Director.

(d) Pre-application Meetings

(1) All applicants for matters that require a public hearing are required to attend a pre-application meeting with staff. Pre-application meetings are also required whenever the provisions of this Article expressly state that they are required. Pre-application meetings shall be scheduled by the applicant to allow adequate time to review and respond to issues raised at the pre-application meeting. The meeting shall occur at least 7 Working Days before submitting an application.

(2) All other applicants are encouraged to arrange a pre-application meeting with City staff. The Planning Director will provide assistance to applicants and ensure that appropriate City staff members are involved in pre-application meetings.

(e) Application Processing Cycles

The Planning Director may, after consulting with review and decision-making bodies, promulgate processing cycles for applications. Processing cycles may establish:

- (1) deadlines for receipt of complete applications;
- (2) dates of regular meetings;
- (3) the scheduling of staff reviews and staff reports on complete applications; and
- (4) any required time-frames for action by review and decision-making bodies.

(f) Application Filing Fees

Applications shall be accompanied by the fee amount that has been established by the City Commission. Fees are not required with applications initiated by review or decision-making bodies. Application fees are nonrefundable.

(g) Application Completeness, Accuracy and Sufficiency

- (1) An application will be considered complete and ready for processing only if it is submitted in the required number and form, includes all required information and is accompanied by the required filing fee.
- (2) Within 5 Working Days of application filing, the Planning Director shall determine whether the application includes all information required for processing (See Section 20-1301(c)). If an application does not include all of the required information it will be deemed incomplete. If an application includes all of the required information it will be deemed complete. If the application is deemed incomplete, written notice shall be provided to the applicant and the applicant's Agent. The notice shall include an explanation of the application's deficiencies.
- (3) No further processing of incomplete applications will occur and incomplete applications will be pulled from the processing cycle. When the deficiencies are corrected, the application will be placed in the next processing cycle. If the deficiencies are not corrected by the applicant within 60 days, the application will be considered withdrawn. If an application is deemed withdrawn because of failure to correct application deficiencies, notice shall be sent to the applicant and the applicant's Agent.
- (4) Applications deemed complete will be considered to be in the processing cycle and will be reviewed by staff and other review and decision-making bodies in accordance with the procedures of this Article and the processing cycles established under Section 20-1301(d)(2)(e).
- (5) The Planning Director may require that applications or plans be revised before being placed on the agenda of the Planning Commission or City Commission if the Planning Director determines that:
 - (i) the application or plan contains one or more significant inaccuracies or omissions that hinder timely or competent evaluation of the plan's/application's compliance with Development Code standards;
 - (ii) the application contains multiple minor inaccuracies or omissions that hinder timely or competent evaluation of the plan's/application's compliance with Development Code standards;

- (iii) the application or plan cannot be approved without a variance or some other change or modification that the decision-making body for that application or plan does not have the authority to make.
- (6) Applications that contain the aforementioned types of inaccuracies or that substantially fail to comply with Development Code standards shall be revised before they will be placed on agenda of the Planning Commission or City Commission.
- (7) Action or inaction by the Planning Director under this section may be appealed to the Board of Zoning Appeals.

(h) Continuation of Public Hearings

- (1) A public hearing for which proper notice was given may be continued by the Board of Zoning Appeals or Planning Commission to a later date without providing additional notice as long as the continuance is set for specified date and time and that date and time is announced at the time of the continuance.
- (2) If a public hearing is tabled or deferred by the Board of Zoning Appeals or Planning Commission for an indefinite period of time or postponed more than three (3) months from the date of the originally scheduled public hearing, new public notice shall be given, in accordance with the notice requirements of the respective procedure, before the rescheduled public hearing.
- (3) The applicant or Landowner who requests the postponement is responsible for paying the cost of re-notification per the adopted schedule of fees for publication, and payment of re-notification costs shall be made before the item is placed on the agenda.

(i) Action by Review Bodies

- (1) Review bodies may take any action that is consistent with:
 - (i) the regulations of this Article;
 - (ii) the City's adopted Development Policy;
 - (iii) any by-laws that may apply to the review body; and
 - (iv) the notice that was given.
- (2) The review body's action may include recommending approval of the application, recommending approval with modifications or conditions, or recommending disapproval of the application.
- (3) The review body may recommend conditions, modifications or amendments if the effect of the condition, modification or amendment is to allow a less intensive use or Zoning District than indicated in the application, reduce the impact of the development, or reduce the amount of land area included in the application.
- (4) The review body may recommend that the application be approved conditionally upon the execution of a development agreement acceptable to the Director of Legal Services City Attorney and/or compliance with the Access Management Standards and the Community Design Manual adopted by the City Commission from time to time.

- (5) Review bodies may not recommend a greater Density of development; a more intensive use or a more intensive Zoning District than was indicated in the public notice.
- (6) Review bodies are not required to recommend approval of the maximum Density or intensity of use allowed.

(j) Action by Decision-Making Bodies

- (1) Decision-making bodies may take any action that is consistent with:
 - (i) the regulations of this Article;
 - (ii) the City's adopted <u>Development Policy;</u>
 - (iii) any by-laws that may apply to the decision-making body; and
 - (iv) the notice that was given.
- (2) The decision-making body's action may include approving the application, approving the application with modifications or conditions, or denying the application. A denial of application may be accompanied with a remand to the review body, if any, for further consideration.
- (3) The decision-making body may impose conditions on the application or allow modifications or amendments if the effect of the condition, modification or amendment is to allow a less intensive use or Zoning District than indicated in the application or to reduce the impact of the development or to reduce the amount of land area included in the application.
- (4) The decision-making body may approve the application upon the condition that the applicant executes a development agreement acceptable to the Director of Legal Services City Attorney and/or compliance with the Access Management Standards and the Community Design Manual adopted by the City Commission from time to time.
- (5) Decision-making bodies may not approve a greater Density of development; a more intensive use or a more intensive Zoning District than was specified in the public notice.
- (6) Decision-making bodies are not required to approve the maximum Density or intensity of use allowed.

(k) Lesser Change Table

Pursuant to K.S.A. 12-757, the Planning Commission may adopt a "Lesser Change Table." The Lesser Change Table is for the use of the Planning Commission in determining the hierarchy of Zoning Districts and for determining when public notification or re-notification is required. Such a table lists zoning classifications, by category, in ascending order from the least intense to the most intense. The Planning Commission's Lesser Change Table shall identify only the hierarchy of Zoning Districts within each of the three categories of Base Districts—Residential, Commercial and Industrial. It is not intended to identify hierarchical arrangements among District in different categories. For example, the Lesser Change Table may classify the RS40 District as less intense than the RS20 District, but it may not classify (R) Residential Districts as less intense than (C) Commercial Districts, or vice-versa. The Lesser Change Table shall be filed with the Planning Director.

(I) Burden of Proof or Persuasion

In all cases, the burden is on the applicant to show that an application complies with applicable review or approval criteria.

(m) Conditions of Approval

When the procedures of this Article allow review bodies to recommend or decision-making bodies to approve applications with conditions, the conditions shall relate to a situation created or aggravated by the proposed use or development. When conditions are imposed, an application will not be deemed approved until the applicant has complied with all of the conditions.

(n) **Deferred Items**

Once on a published and distributed agenda a staff report is included in a posted agenda packet, Planning Commission action is required to defer an item. If an application is requested for deferral from the next Planning Commission agenda prior to publication of the agenda inclusion of a staff report in a posted agenda packet, the applicant may defer an item by submitting a written request to the Planning Director. For Deferred Items, the Landowner or applicant shall provide an updated property Ownership list from the County Clerk's office for items that have been deferred from an agenda for 3 or more months. If deferred at the applicant or Landowner's request, the cost of republication of legal notice in the newspaper shall be paid by the applicant or Landowner. If an item is deferred by the Planning Commission, no republication fee will be charged.

(o) Inactive Files

For Inactive Files, the Planning Director may notify the applicant and applicant's Agent in writing that a file has been closed when the file has been inactive for a period of time equal to or exceeding 12 months. Requests for action after a file has been declared inactive and the applicant has been notified require resubmittal as a new application. Review fees and cost of publication are required to be paid as part of the resubmittal.

(p) Inaction by Review/Decision-Making Bodies

- (1) When a review or decision-making body fails to take action on an application within any time limit that is specified in or under this Article (as with an application processing cycle), that inaction will be interpreted as a recommendation of approval or a decision to approve, respectively. The Effective Date of such a "non-action" approval or recommendation of approval will be the date that action was required to have occurred under the required time limit.
- (2) Time limits for action may be extended if the applicant gives written consent to the extension or the applicant submits a written request for a deferral and agrees in writing to an extension of the time for action.
- (3) When a review body fails to take action on an application within any time limit that is specified in this Article, the decision-making body is free to proceed with its own action on the matter without awaiting a recommendation.

(q) Notices

The notice provisions of this section apply except as otherwise expressly stated.

(1) Content

(i) Newspaper and Mailed Notice

All Newspaper and Mailed Notices shall:

- **a.** indicate the date, time and place of the public hearing or date of action that is the subject of the notice;
- **b.** describe the property involved in the application by Street address or by general description;
- **c.** describe the nature, scope and purpose of the application or proposal; and

d. indicate where additional information on the matter can be obtained.

(ii) Posted Notice

All Posted Notices shall:

- **a.** indicate the date, time and place of the public hearing or date of action that is the subject of the notice;
- **b.** state the language "Development Activity Proposed", and
- **c.** indicate where additional information on the matter can be obtained.

(2) Newspaper Notice

When the provisions of this Development Code require that "Newspaper Notice" be provided, the City is responsible for ensuring that notice is published in the official newspaper of the City of Lawrence. The notice shall appear in the newspaper at least 20 days before the date of the public hearing.

(3) Mailed Notice

When the provisions of this Development Code require that "Mailed Notice" be provided:

(i) **Owner** Notice; Radius

The official responsible for accepting the application shall mail notice to the record Owner of the subject property and all Owners of property located within 200 400 feet of the subject property. If the subject property abuts the City limits, the area of notification shall be extended to at least 1,000 feet into the unincorporated area

(ii) Notice to Registered Neighborhood Associations

The official responsible for accepting the application shall mail notice to any Registered Neighborhood Associations whose boundaries include or are contiguous to the subject property.

(iii) Ownership Information

The applicant is responsible for providing certified ownership information. Current ownership information shall be obtained from the Douglas County Clerk. Ownership information will be considered current if, at the time of submission, it is no more than 30 days old.

(iv) Timing of Notice

Required notices shall be deposited in the U.S. mail at least 20 days before the public hearing, meeting, or date of action that is the subject of the notice. When required notices have been properly addressed and deposited in the mail, failure of a party to receive such notice will not be grounds to invalidate any action taken.

(v) Mailing Fee

From time to time, in order to recover mailing and notification costs incurred by the City hereunder, the Governing Body may establish a reasonable mailing fee, which fee shall be paid by the applicant.

(4) Posted Notice

(i) When the provisions of this Development Code require that "Posted Notice" be provided, the applicant shall ensure that notice is posted on the subject property.

- (ii) Posted notice shall be in the form of official signs provided by the City.
- (iii) Posted notice shall be clearly visible to neighboring residents and passersby from each Public Street bordering the subject property. At least one sign shall be posted on each Street Frontage. The Planning Director is authorized to require the posting of additional signs when deemed necessary for effective public notice, but not more than one sign per 300 feet of Street Frontage may be required.
- (iv) Posted notice shall remain in place for at least 20 days before the public hearing, meeting, or date of action that is the subject of the notice.
- (v) During the required notice period, the applicant shall periodically check the condition of the sign and shall replace it if it is no longer legible for any reason, whether through Act of God, vandalism, defect in installation or vegetative growth.
- (vi) For any application requiring posted notice, the applicant shall supplement the application with an affidavit of posting and notice no sooner than the date the sign is posted but no later than seven (7) days prior to the scheduled public hearing, meeting, or date of action that is the subject of the notice. Failure to make timely delivery of such affidavit to the Planning Director shall render the application incomplete and subject it to removal from the agenda on the hearing date, at the discretion of the Planning Commission.
- (vii) The applicant shall remove notice signs required by this section within 10 days of the date that the decision-making body takes action or the date that the application is withdrawn. Failure to properly post or maintain such signs is grounds for deferral or denial of the application.
- (viii) For applications that do not abut Public Streets, the Planning Director is authorized to approve an alternative form of posted notice that will be visible to passers-by.
- (ix) The public may submit written statements regarding a specific development proposal that, when the written statement is submitted by the published deadline for receiving public comment, will become a part of the official record in the planning department.
- (x) Parties affected by the actions of a decision making body have the right to appeal the action taken in accordance with the procedures set out in Article 13 of this Chapter.

(r) Written Findings

Unless otherwise specifically provided in this ordinance, written findings are not required for a final decision on any application. Provided, however, that any decision may be expressly made subject to the subsequent adoption of written findings and, in such cases, the decision shall not be considered final until such findings are adopted. Provided further, that where an appeal of any quasi-judicial decision has been filed in the District Court of Douglas County pursuant to K.S.A. 12-760 or K.S.A. 60-2101(d) in cases where written findings have not been adopted, written findings shall be adopted by the approving authority within 45 days of service of the appeal on the City and thereafter shall be certified to the District Court as part of the administrative record. The 45-day time period for adoption and certification of findings may be extended with the permission of the District Court.

(s) Where Ordinance Required

Adoption of an ordinance is required in the case of a zoning text amendment, rezoning and special use permit. In such instances, the decision approving the application shall not be deemed to be final until the ordinance has been published in an official City newspaper.

(t) **Planning Director** as Administrative Official

Except where otherwise specifically provided in the Development Code, the Planning Director shall be the administrative official charged with interpreting and enforcing the provisions of the Development Code.

SECTION 2: Chapter 20, Article 13, Section 20-1303, of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1303 ZONING MAP AMENDMENTS (REZONINGS)

(a) Initiation

An amendment to the zoning map may be initiated by the City Commission, the Planning Commission, or, as to Urban Conservation district, by the Historic Resource Commission; and adopted in accordance with the rules of that body. Applications for zoning map amendments initiated by the Landowner shall be filed with the Planning Director. Any proposed amendment shall follow the process set forth in this section after initiation.

(b) Application Contents

- (1) An application for amendment shall be accompanied by a conceptual plan and data necessary to demonstrate that the proposed amendment is in general conformance with the Comprehensive Plan and that the public necessity and convenience; and general welfare require the adoption of the proposed amendment.
- (2) The application shall include a General Location Map, which shall show the location of the property in relation to at least one intersection of two streets shown as Collector or Arterial Streets on the City's Major Thoroughfares Map of the Comprehensive Plan.
- (3) Each application for an amendment to the Zoning Districts map shall be accompanied by a certified list of all property Owner within the notification area. If such proposed amendment is not a general revision of the existing regulations and affects specific property, the property shall be designated by legal description or a general description sufficient to identify the property under consideration. In addition to a published notice, written notice of such proposed amendment shall be mailed at least 20 days before the hearing to all Owners of record of lands located within at least 200 400 feet of the area proposed to be altered for regulations of the city. If the city proposes a zoning amendment to property adjacent to the city's limits, the area of notification of the city's action shall be extended to at least 1,000 feet in the unincorporated area. All notices shall include a statement that a complete legal description is available for public inspection and shall indicate where such information is available.

(c) Public Hearing Notice

(1) Newspaper, posted, and mailed notice of the Planning Commission's public hearing shall be provided in accordance with Section 20-1301(p)(q), except as otherwise noted in subsection (c)(2) of this Section. For purposes of K.S.A. §12-757, any Zoning District listed in the right-hand column of the Lesser Change Table that follows shall be considered a "lesser change" than a change to the Zoning District listed in the left-hand column of the same row of the table; in accordance with the cited section, a recommendation or action to amend the zoning map to assign the "lesser change" Zoning District to the land, rather than the Zoning District advertised in the notice, shall not require further notice. A recommendation or action to amend the Zoning Map to assign any Zoning District other than the one advertised in the notice or one included in the corresponding right-hand column of the Lesser Change Table will be inconsistent with the advertised hearing and shall require re-advertising and the holding of a new hearing, after proper notice. Such recommendation or action by the Planning Commission or the City Commission shall be construed as an instruction to the Planning Director to set a new hearing and to give notice of the proposed hearing, including the new Zoning District in the notice.

Ta	Table of Lesser Changes					
Advertised/Proposed Zoning District	Districts to be Considered a "Lesser Change"					
RS40	None					
RS20	RS40					
RS10	RS20 or RS40					
RS7	RS10, RS-20 or RS40					
RS5	Any other RS except RS3 or RSO					
RS3	Any other RS except RSO					
RSO	Any other RS except RS-3					
RM12, RM12D	Any RS except RSO					
RM15	RM12 or any RS except RSO					
RM24	RM15, RM12 or any RS except RSO					
RM32	Any RM or any RS					
RMG	Any RM or any RS					
RMO	RM15, RM12 or any RS					
CN1	None					
CN2	CN1, RSO or RMO					
CD	CN1, CN2 or CC200					
CC200	CN1 or CN2					
CC400	CC200 or CN2					
CC600	CC400, CC200 or CN2					
CR	CC600, CC400 or CC200					
CS	CN1, CN2 or CO					
IBP	None					
IL	IBP or CN2					
IM	IBP or IL					
IG	IL, IM, IBP, or CN2					
Other Zoning Districts	Not Applicable					

(2) <u>Applications for Urban Conservation Overlay District zoning amendments shall</u> only require newspaper notice and mailed notice of the Planning Commission's public hearing in accordance with Section 20-1301(q)(2) and (q)(3). Any posted notice under Section 20-1301(q)(4) shall be at the discretion of the Planning <u>Director.</u>

(d) Staff Review/Report

The Planning Director will review each proposed zoning map amendment in accordance with the review and decision-making criteria of Subsection (g) of this Section and, if deemed necessary, distribute the proposed amendment to other agencies and reviewers. Based on the results of those reviews, the Planning Director will provide a report on the proposed

amendment to the Planning Commission and City Commission. The report will include documentation proof of posting and other required notice.

(e) **Planning Commission's Review/Recommendation**

The Planning Commission shall hold a public hearing on the proposed zoning map amendment, review the proposed amendment in accordance with the review and decisionmaking criteria of Subsection (g) of this Section and recommend that the City Commission approve, approve with modifications or deny the proposed amendment. The Planning Commission is also authorized to forward the proposed amendment to the City Commission with no recommendation.

(f) City Commission Decision

After receiving the Planning Commission's recommendation, the City Commission shall take one of the following actions on the proposed zoning map amendment:

- (1) approve, approve with conditions or modifications, or deny; or
- (2) return the application to the Planning Commission for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - (i) The Planning Commission, after considering the explanation by the City Commission, may resubmit its original recommendations with its reasons for doing so or submit a new or amended recommendation.
 - (ii) Upon the receipt of such recommendation, the City Commission may, by a simple majority vote, approve the proposed zoning map amendment, approve it with modifications, or deny it.
 - (iii) If the Planning Commission fails to deliver its recommendations to the City Commission following the Planning Commission's next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the Planning Commission as a resubmission of the original recommendations and proceed accordingly.
- (3) The City Commission may act by a simple majority vote, except for the following cases:
 - (i) action that is contrary to the Planning Commission's recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - (ii) approval, or approval with modifications, when a valid protest petition has been submitted in accordance with subsection (g)(9) (h) of this Section, in which case a decision approving the application shall be effective only if supported by the votes of at least 3/4 of the members of the entire City Commission.
- (4) The City Commission shall:
 - (i) State the reasons for its decision on the minutes or official record; and
 - (ii) notify the applicant, and all other parties who have made a written request for notification, in writing of its decision and the reasons for its decision.

(g) Review and Decision-Making Criteria

In reviewing and making decisions on proposed zoning map amendments, review and decision-making bodies shall consider at least the following factors:

- (1) conformance with the Comprehensive Plan;
- (2) zoning and use of nearby property, including any overlay zoning;
- (3) character of the neighborhood;
- (4) plans for the area or neighborhood, as reflected in adopted area and/or sector plans including the property or adjoining property;
- (5) suitability of the subject property for the uses to which it has been restricted under the existing zoning regulations;
- (6) length of time the subject property has remained vacant as zoned;
- (7) the extent to which approving the rezoning will detrimentally affect nearby properties;
- (8) the gain, if any, to the public health, safety and welfare due to denial of the application, as compared to the hardship imposed upon the Landowner, if any, as a result of denial of the application; and
- (9) the recommendation of the City's professional staff.
- (10) For proposals that will create more than 100,000 square feet of retail space within the city: the impact of the proposed project on the retail market. Staff will provide an analysis based on the addition of the square footage to the retail market, vacancy rate trends, square footage per capita trends, and current demand trends, including but not limited to population, income, pull factors, and retail sales using the latest available city-wide retail market report.

(h) Protest Petitions

A valid protest petition opposing a zoning map amendment may be submitted to the City Clerk within 14 days of the conclusion of the Planning Commission's public hearing.

- (1) A protest petition will be considered "valid" if it is signed by the Owner of 20% or more of:
 - (i) any real property included in the proposed amendment; or
 - (ii) the <u>total area of</u> real property located within the area required that is to be notified of the proposed rezoning, excluding streets and public ways. 200 feet of any real property included in the proposed amendment (or 1,000 feet into the unincorporated area when the real property included in the proposed amendment abuts the city limits), excluding streets and public ways.
- (2) In the case of joint Ownership, all Owners shall sign the petition.
- (3) For the purpose of determining the sufficiency of a protest petition, if the proposed rezoning was requested by the Owner of the specific property subject to the rezoning, or the Owner of the specific property subject to the rezoning does not oppose in writing such rezoning, such property shall be excluded when calculating the total real property within the area required to be notified.

(i) Date of Effect

The zoning map amendment will become effective upon publication of the adopting ordinance.

(j) Limitation on Successive Applications

- (1) Withdrawal of an original application after it has been advertised for public hearing shall constitute denial of the application as if the public hearing had been held and concluded;
- (2) A successive application shall not be accepted for a period of twelve (12) months from the date of City Commission denial of the original application unless a successive application is substantially different from the original application that was denied;
- (3) A successive application shall not be accepted until 120 days after the date of the City Commission denial and then will only be accepted if substantially different from the original application. The threshold for measuring substantially different shall be based on meeting one or more of the following criteria:
 - a. A different Zoning District category has been applied for;
 - **b.** The same Zoning District category has been applied for and the Density of use is at least 25% greater or less that then original petition;
 - **c.** The same Zoning District category has been applied for and the intensity of use is at least 25% greater or less than the original petition; or
 - **d.** Specific responses to the reasons for denial set forth in the findings of fact by the City Commission are, in the opinion of the Planning Director, addressed in the resubmission.
- (4) A new rezoning application may be submitted after at least twelve (12) months from the date of City Commission denial.

(k) Appeals

Within 30 days of the City Commission's decision on the zoning map amendment, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

(I) Plans

- (1) A plan shall be prepared and adopted prior to review of a petition for map amendment when:
 - (i) No water or sanitary sewer mains exist or are planned to serve the proposed site;
 - (ii) The request is not consistent with adopted plans; or,
 - (iii) In-fill development is proposed and, at the discretion of the Planning Commission, additional information is needed specific to unanswered questions or concerns related to transportation, compatibility of land use(s), or adequacy of transitions between established and proposed land uses.
- (2) Depending on the size or type of request, the plans to be prepared include:

- (i) Watershed or Sub-basin Plan. This Plan will encompass an entire watershed or sub-basin.
- (ii) Sector Plan. This Plan includes approximately one square mile.
- (iii) Neighborhood Plan. This Plan encompasses a specific neighborhood.
- (iv) Special Area Plan. This includes a Nodal Plan which plans for an area immediately surrounding an intersection. A Corridor Plan is a type of linear area plan that generally encompasses a roadway or specific feature.
- (v) Specific Issue/District Plan. Deals with a specific issue or project that does not fall into any of the above listed categories.

SECTION 3. Chapter 20, Article 13, Section 20-1304, of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1304 PLANNED DEVELOPMENTS

(a) Description

PD, Planned Development Overlay Districts are established through the approval of zoning map amendments, in accordance with the hearing and notice requirements of Section 20-1303. PD zoning map amendments shall only be processed concurrently with a Preliminary Development Plan application. Final Development Plan approval is required after approval of the zoning map amendment and Preliminary Development Plan. This section sets forth the required review and approval procedures for PD Preliminary and Final Development Plans.

Development Plans for uses included in the Commercial or Industrial Use Groups of Sections 20-402 and 20-403 shall comply with the Community Design <u>Standards Manual which is</u> comprised of included in the Community Design Manual adopted by the City Commission on November 16, 2010, by Ordinance No. 8593 and any subsequent amendments thereto. Sections of the Community Design Manual pertaining to site layout will be reviewed with the Preliminary Development Plan and sections pertaining to building detail will be reviewed with the Final Development Plan.

(b) Concurrent Processing

Concurrent submission and processing of Preliminary and Final Development Plans is allowed for a single-use Structure as long as individual plans are submitted that meet the Preliminary and Final Development Plan standards and criteria. All other developments (those that involve multiple Structures or multiple uses) require review and approval of a Preliminary Development Plan before submittal of a Final Development Plan.

(c) Prerequisite to Building Permit

Approval of PD Preliminary and Final Development Plans, and recording with the Register of Deeds, shall occur before any Building Permit is issued and before any Development Activity takes place in a PD Overlay District.

(d) Preliminary Development Plans

(1) Application Filing

Preliminary Development Plan applications shall be filed with the Planning Director at the same time as a PD zoning map amendment application. The application shall be accompanied by required fees.

(2) Neighborhood Input

- (i) During the design process for the Preliminary Development Plan, the applicant shall make a reasonable effort to meet with individuals, required to be mailed notice under Section 20-1301(q)(3), to present their project in conceptual fashion and to solicit input on the proposed design.
- (ii) A statement describing the reasonable effort(s) made to meet with and receive input from individuals required to receive notice shall be submitted with the Preliminary Development Plan application when it is filed for review at the Planning Department.

(3) Application Contents

- (i) The application shall include a General Location Map, which shall show the location of the property in relation to at least one intersection of two streets shown as Collector or Arterial Streets on the City's Major Thoroughfares Map of the Comprehensive Plan.
- (ii) The application shall include a statement by the Landowner setting forth the reasons why, in his or her opinion, a Planned Development would be in the public interest and would be consistent with the Developer's Statement of Intent for Planned Development.
- (iii) The Preliminary Development Plan submitted by the Landowner as part of his or her application for tentative approval shall be prepared at a scale no smaller than one inch to 50 feet and shall include all of the area proposed to comprise the Planned Development. The plan and supporting documents shall include the following information:
 - **a.** A legal description of the site;
 - **b.** The dimensions of all property boundaries;
 - **c.** The Owner of record and any other parties having an interest in the proposed development;
 - **d.** A topographical survey of the site at an interval of not more than two feet or a more detailed plan if requested by the Public Works Department;
 - e. The location of all existing Structures, Easements, utilities, proposed utilities, and public dedication either through, adjacent to or on the site;
 - f. The existing public and Private Street system, platted or unplatted ownership, type and location of Structures, curb cuts on adjacent properties and along the opposite side of the Street and topography extending 100 feet beyond the outside boundaries of the proposed development;
 - **g.** The width, Grade, location and ownership of all proposed public and Private Streets and sidewalks in the area to be developed;
 - **h.** The use, Height, Floor Area, and approximate location of all proposed Buildings and other Structures;
 - i. The number of Dwelling Units to be contained in each Building proposed for residential use;
 - **j.** The location, dimension and capacity of all proposed off-Street Parking Areas in the area to be developed;

- **k.** The location, dimension, acreage, and Ownership of all proposed public and private recreation areas, Open Space and Non-encroachable Areas;
- I. Dimensions and notes as deemed necessary to show compliance with the development standards of this Article;
- m. A schedule showing the proposed time and sequence within which the applications for final approval of all portions of the Planned Development are intended to be filed. The Planning Commission may either approve or modify the submitted development time schedule. The development phases as shown on the time schedule shall also be indicated on the plan;
- n. As part of the development time schedule each phase shall have a summary of the number of units of each type of use, the number of Dwelling Units, the acreage devoted to residential, non-residential, commercial, recreation, Open Space, Non-encroachable Area, streets (both public and private), off-street parking, and other major land uses, Density, public lands (existing and proposed), and the total number of acres contained in each development phase;
- o. A summary of the total number of units of each type of use, number of Dwelling Units, the acreage devoted to all major land uses, the acreage of public lands and areas proposed for public Ownership, the acreage of the total area proposed to be developed, and the overall Net Density of the development;
- p. A statement as to the feasibility of proposals for the disposition of sanitary waste and storm water, and how all utilities are to be provided including sewerage, water, storm drainage, gas and electricity, and how completion of all improvements is to be guaranteed;
- **q.** A statement as to the form of Ownership proposed to own and maintain the Common Open Space, recreation facilities, Nonencroachable Area and any other area within the area proposed to be developed that is to be retained primarily for the exclusive use and benefit of the residents, lessee and Owner of the Planned Development;
- r. A statement as to the substance of the covenants, grants of Easements or other restrictions to be imposed upon the use of the land; Buildings and Structures, including proposed Easements or grants for public utilities;
- S. The Landowner shall also submit a tentative dedication clause including dedication of public utility and drainage Easements, street rights-of-way and the following statement: "We hereby dedicate to the City of Lawrence the right to regulate any construction over the area designated as Common Open Space, open air recreation area, and Non-encroachable Area and to prohibit any construction within said areas and spaces inconsistent with the approved use or enjoyment of residents, lessees and Owner of the Planned Development;"
- t. A statement specifying those variances, modifications, reductions and waivers being requested as part of the plan approval and setting forth

reasons why, in the opinion of the Landowner, such should be allowed;

- **u.** At least one north-south and one east-west elevation across the site to show typical site layout, Grade, etc.; and
- v. Submission of a landscape plan in conformance with Section 20-1001(d).
- (iv) The plan shall be submitted so as to conform with the requirements for the submission of a Preliminary Plat in the Subdivision Regulations, except where such requirements conflict with the requirements of this Article.
- (v) Approval of the Preliminary Development Plan shall constitute approval of a Preliminary Plat. A preliminary plat review fee shall not be required.
- (vi) Provide the supplemental stormwater information required by City Regulations, and provide on the development plan a site summary table which indicates: the area (in sq. ft.) and percentage of the site proposed for development as a Building(s); development as a paved surface; undeveloped and planted with grass, Ground Cover, or similar vegetative surface. When a development is proposed to be phased, the entire detention basin shall be provided during phase one of the project unless otherwise approved.

(4) Phased Development Schedule

If the applicant proposes to develop a PD in phases, the application shall contain a proposed phasing schedule. In a phased development, Open Space and site amenities shall be apportioned among the phases in proportion to the amount of development occurring in each phase, so that, for example, when the development is 40% complete, 40% of the Open Space and amenities will be complete, transferred to the association or other permanent Owner, and properly restricted as required by this Code.

(5) Public Hearing Notice

Newspaper, posted and mailed notice of the Planning Commission's public hearing shall be provided in accordance with Section 20-1301(q).

(6) Staff Review/Report

The Planning Director shall review each proposed PD zoning map amendment and Preliminary Development Plan in accordance with the review and decision-making criteria of <u>Ssubsection</u> (9) and distribute the proposed plan to other agencies and reviewers. Based on the results of those reviews, the Planning Director will provide a report on the proposed amendment/plan to the Planning Commission and City Commission.

(7) **Planning Commission's Review/Recommendation**

- (i) The Planning Commission shall hold a public hearing on the proposed amendment/plan, review the proposed amendment/plan in accordance with the review and decision-making criteria of Section (9) subsection (9) of this Section and recommend that the City Commission approve, approve with conditions or deny the proposed amendment/plan. The Planning Commission is also authorized to forward the proposed amendment/plan to the City Commission with no recommendation.
- (ii) The recommendation on the Preliminary Development Plan shall include findings of fact and set forth reasons for the recommendation, including but not limited to findings of fact on the review and approval criteria of <u>Ssubs</u>ection (9).

(iii) The Planning Director shall give written notice of the Planning Commission's recommendation to the applicant and the applicant's Agent.

(8) City Commission Decision

After receiving the Planning Commission's recommendation, the City Commission shall take one of the following actions on the proposed amendment/plan:

- (i) approve, approve with conditions or modifications, or deny; or
- (ii) return the application to the Planning Commission for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - **a.** The Planning Commission, after considering the explanation of the City Commission, may resubmit its original recommendations with its reasons for doing so or submit a new and amended recommendation.
 - **b.** Upon the receipt of such recommendation, the City Commission may, by a simple majority vote, approve the proposed amendment/plan, approve it with conditions or modifications, or deny it.
 - c. If the Planning Commission fails to deliver its recommendations to the City Commission following the Planning Commission's next regular meeting after receipt of the City Commission's report, the City Commission will consider such course of inaction on the part of the Planning Commission as a resubmission of the original recommendations and proceed accordingly.
- (iii) The City Commission may act by a simple majority vote, except for the following cases:
 - **a.** action that is contrary to the Planning Commission's recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - b. approval, or approval with conditions or modifications, when a valid protest petition has been submitted in accordance with Section 20-1306(g), in which case the decision shall be by a 3/4 majority vote of the full membership of the City Commission.
- (iv) The City Commission shall:
 - **a.** State the reasons for its decision in writing; and
 - **b.** notify the applicant, and all other parties who have made a written request for notification, in writing of its decision and the reasons for its decision.

(9) Review and Decision-Making Criteria

In reviewing and making decisions on proposed Preliminary Development Plans, review and decision-making bodies shall consider at least the following factors:

- (i) the Preliminary Development Plan's consistency with the Comprehensive Plan;
- (ii) the Preliminary Development Plan's consistency with the PD standards of Section 20-701 including the statement of purpose;
- (iii) the nature and extent of Common Open Space in the PD;

- (iv) the reliability of the proposals for maintenance and conservation of Common Open Space;
- (v) the adequacy or inadequacy of the amount and function of Common Open Space in terms of the densities and Dwelling types proposed in the plan;
- (vi) whether the Preliminary Development Plan makes adequate provisions for public services, provides adequate control over vehicular traffic, and furthers the amenities of light and air, recreation and visual enjoyment;
- (vii) whether the Preliminary Development Plan will measurably and adversely impact development or conservation of the neighborhood area by:
 - a. doubling or more the traffic generated by the neighborhood;
 - **b.** proposing housing types, Building Heights or Building Massing(s) that are incompatible with the established neighborhood pattern; or
 - c. increasing the residential Density 34% or more above the Density of adjacent residential properties.
- (viii) whether potential adverse impacts have been mitigated to the maximum practical extent; and,
- (ix) the sufficiency of the terms and conditions proposed to protect the interest of the public and the residents of the PD in the case of a plan that proposes development over a period of years.

(10) Effect of Preliminary Development Plan Approval

Approval of the Preliminary Development Plan constitutes approval of a preliminary plat. A preliminary plat review fee is not required.

(11) Status of Preliminary Development Plan after Approval

- (i) The applicant and the applicant's Agent shall be given written notice of the action of the City Commission.
- (ii) Approval of a Preliminary Development Plan does not qualify as a plat of the Planned Development for Building and permitting purposes.
- (iii) An unexpired approved Preliminary Development Plan, including one that has been approved subject to conditions provided that the Landowner has not defaulted on or violated any of the conditions, may not be modified or revoked by the City without the consent of the Landowner.
- (iv) If a Landowner chooses to abandon a plan that has been given preliminary approval, he or she may do so prior to Final Development Plan approval, provided that he or she notifies the Planning Commission in writing.
- (v) Major Changes in the Planned Development (see Section 20-1304(e)(2)(iv)) may be made only after rehearing and reapproval of the entire Preliminary Development Plan under the terms and procedures specified in this section. All Landowners within the entire Preliminary Development Plan boundary shall be notified in writing of any proposed Major Change at the time of submittal of the revised Preliminary Development Plan to the Planning Director.

- (vi) An approved Preliminary Development Plan with multiple Parcel and multiple Landowners may only be altered or modified if all Landowners of Parcel within the Preliminary Development Plan consent to the proposed alterations or modifications.
- (vii) A Preliminary Development Plan may be explicitly conditioned with a provision on the face of the Preliminary Development Plan that all Landowners of all properties waive their right to approve or disapprove any alterations or modifications to the Preliminary Development Plan.
- (viii) In the absence of the explicit condition contained in subsection (8)(iv)b (11)(vii), the provision of subsection (v) (11)(vi) will govern Preliminary Development Plan alterations or modifications.

(12) Expiration of Approval

In the event the Landowner fails to file an application for Final Development Plan approval within 24 months after final approval of the Preliminary Development Plan has been granted or within 6 months after the date shown on an approved development schedule, in accordance with Section 20-1304(d)(4), then such approval shall expire in accordance with the following provisions:

- (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months, or the proposed phasing schedule may be modified to extend all dates by a period not to exceed one-half the original period allowed for development of that phase. The application for extension may be made by letter to the Planning Director and will be considered only if received before the expiration date of the approval. The Planning Director shall forward such request, with any recommendation of the Planning Director, to the City Clerk for scheduling on the agenda of the City Commission. The Planning Director shall notify the applicant by first class mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the Planning Director and may hear from other interested parties.
- (ii) If the approval of the Preliminary Development Plan for a phased development expires after the completion of one or more phases, the Preliminary Development Plan will remain in full effect as to those portions of the development that are subject to Final Development Plans in which the developer has acquired vested rights, in accordance with Section 20-1304(e)(2)(vii), but the remaining portions of the Preliminary Development Plan shall expire.
- (iii) No action by the City shall be necessary to cause the approval to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for Final Development Plan or for other Development Activity on the site shall be considered as though the Preliminary Development Plan had not been granted.
- (iv) After expiration of a Preliminary Development Plan, or any portion thereof, the PD Overlay zoning shall remain in effect for the affected property, but further development on the property shall require the approval of a new Preliminary Development Plan, in accordance with the procedures and standards in effect at the time of the new application. If a Preliminary Development Plan has expired for any part of a phased development, consistency with the developed parts of the Preliminary Development Plan

shall be an additional criterion for consideration of a new proposed Preliminary Development Plan.

(v) Approval of a Preliminary Development Plan does not, in itself, vest any rights under K.S.A. Sect. 12-764.

(e) Final Development Plan

(1) Application Filing

Final Development Plan applications shall be filed with the Planning Director after approval of and before the expiration of a Preliminary Development Plan. A Final Development Plan may be submitted for a portion of the area in the approved Preliminary Development Plan.

(2) Application Contents

- (i) Final Development Plan, in its entirety or in phases, drawn at a scale of one inch to 40 feet and supportive documents shall show or contain at least the following:
 - a. all information required of the Preliminary Development Plan;
 - b. the placement of all principal and Accessory Structures;
 - **c.** the entrances to all **Structures**;
 - d. the location and dimensions of all existing and proposed curb cuts, Driveways and aisles, public and Private Streets, off-street parking and loading space areas, sidewalks and pedestrianways, sanitary sewers, storm sewers and drainageways, power lines, gas lines, and fire hydrants;
 - e. the location, height and material of Screening walls and fences;
 - f. the type of surfacing and base course proposed for all Private Streets, Driveways, off-street parking and loading space areas, and sidewalks and pedestrianways;
 - **g.** the location of all utilities in and adjacent to the property. (No overhead lines, with the exception of high voltage power lines, shall be permitted in Planned Developments);
 - **h.** a location map of one inch equals 200 feet or less showing the site of the proposed development in relationship with major Thoroughfares in the city;
 - i. a landscape plan in accordance with Section 20-1001(d);
 - **j.** the proposed topography or grading of the area at a contour interval of not more than two feet;
 - **k.** the location of each outdoor trash storage facility;

- I. proof of the establishment of an agency or entity to own, manage and maintain the Common Open Space, open air recreation areas, recreation facilities, Non-encroachable Areas, Private Streets and any other area within the development that is to be retained for the exclusive use and benefit of the residents, lessees and Owner;
- **m.** copies of all restrictions or covenants that are to be applied to the development area;
- **n.** proof that no Lot, Parcel, Tract or other portion of the development area has been conveyed or leased prior to the recording of any restrictive covenants, Final Development Plan, or final plat;
- such other drawings, specifications, covenants, Easements, conditions, and performance bonds as set forth in the granting of preliminary approval; and
- **p.** at least one north-south and one east-west elevation drawing of the property from the Street right-of-way (property line) at a reasonable scale to illustrate Building shape, Height, and Screening proposed and to determine compliance with the Community Design Manual.
- (ii) A plan submitted for final approval shall be in substantial compliance with the plan previously given preliminary approval. Modification by the Landowner of the plan as preliminarily approved may not:
 - a. Increase the proposed gross residential Density or intensity of use by more than five percent (5%) or involve a reduction in the area set aside for Common Open Space, open air recreation area or Nonencroachable Area, nor the substantial relocation of such areas; nor,
 - **b.** Increase by more than 10 percent (10%) the total Floor Area proposed for non-residential or commercial uses; nor,
 - **c.** Increase by more than 5 percent (5%) the total ground area covered by Buildings nor involve a substantial change in the Height of Buildings.

(iii) Consistency with Preliminary Development Plan; Major Changes

A Final Development Plan will not be considered complete and ready for processing if all approved conditions have not been met or if the Final Development Plan constitutes a Major Change from the approved Preliminary Development Plan. Major Changes may be made only after rehearing and reapproval of the Preliminary Development Plan, and the Planning Director shall notify the applicant of the provisions of this section.

(iv) Major Changes

A Major Change is one that:

- **a.** increases the proposed gross residential Density or intensity of use by more than five percent (5%)
- **b.** involves a reduction in the area set aside for Common Open Space in general, or Recreational Open Space or Natural Open Space in particular, or the substantial relocation of such areas;
- **c.** increases by more than 10 percent (10%) the total Floor Area proposed for nonresidential uses;

- **d.** increases by more than 5 percent (5%) the total ground area covered by Buildings;
- e. changes a residential use or Building Type;
- f. increases the Height of Buildings by more than 5 feet; or
- **g.** represents a new change to the Preliminary Development Plan that creates a substantial adverse impact on surrounding Landowners.
- **h.** changes a residential Building Type or a non-residential Structure by more than 10% in size.

(v) Review and Action by Planning Director; Appeals

- a. Within 45 days of the filing of a complete Final Development Plan application, the Planning Director shall review and take action on the Final Development Plan. The Planning Director shall approve the Final Development Plan if it complies with the approved Preliminary Development Plan, all conditions of Preliminary Development Plan approval and all applicable standards of this Development Code. If the submitted Final Development Plan does not so comply, the Planning Director shall disapprove the Final Development Plan and advise the Landowner in writing of the specific reasons for disapproval.
- b. In the event that the Planning Director does not approve the Final Development Plan, the Landowner may either: (1) resubmit the Final Development Plan to correct the plan's inconsistencies and deficiencies, or (2) within 45 days of the date of notice of refusal, appeal the decision of the Planning Director to the City Commission. In the event such an appeal is filed, a public hearing before the City Commission shall be scheduled with such notice as is required for the Preliminary Development Plan/Zoning Map Amendment.
- c. Notice shall be given of the Planning Directors' action to adjacent property Owner or Neighborhood Associations if such request for notice has been made in writing from the adjacent property Owner or Neighborhood Associations.

(vi) Effect of Approval

- **a.** A Final Development Plan or any part thereof that has received final approval shall be so certified by the Planning Director, and shall be filed by the Planning Director with the Register of Deeds immediately upon compliance with all conditions of approval. If the Landowner chooses to abandon a Final Development Plan or portion thereof after it has been given final approval, he or she shall notify the Planning Director in writing.
- **b.** The filing of a Final Development Plan for a Planned Development with the Register of Deeds does not constitute the effective dedication of Easements, rights-of-way or Access control, nor will the filed plan be the equivalent of, nor an acceptable alternative for, the final platting of land prior to the issuance of Building Permits in the Planned Development.

c. The Planning Director shall file the final plats and all supportive documents concerning the Planned Development with the Register of Deeds. The Landowner is responsible for all costs incurred in filing such documents and the Final Development Plan.

(vii) Expiration of Approval

In the event the Landowner fails to obtain a building permit for development shown on the Final Development Plan within 24 months after final approval of the Final Development Plan has been granted, the approval shall expire in accordance with the following provisions:

- **a.** For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the Planning Director and will be considered only if received before the expiration date of the approval. The Planning Director shall forward such request, with any recommendation of the Planning Director, to the City Clerk for scheduling on the agenda of the City Commission. The Planning Director shall notify the applicant by first class mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the Planning Director and may hear from other interested parties.
- **b.** No action by the City shall be necessary to cause the approval to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for subdivision review, for a Building Permit or for other Development Activity on the site shall be considered as though the Final Development Plan had not been granted.
- **c.** After expiration of a Final Development Plan and related portions of the Preliminary Development Plan, the PD Overlay zoning shall remain in effect, but further development on the property shall require the approval of a new Preliminary Development Plan and Final Development Plan, in accordance with the procedures and standards in effect at the time of the new application.
- **d.** Rights to the development pattern shown in a Final Development Plan shall vest in accordance with K.S.A. Sect. 12-764 upon approval of a final subdivision plat. If such subdivision plat expires in accordance with K.S.A. Sect. 12-764(a), then the related portions of the Final Development Plan shall also expire at the same time.

(f) Enforcement and Modifications of Final Development Plan

(1) Enforcement by the City

The provisions of a Final Development Plan relating to: (1) the use of land and the use, bulk and location of Buildings and Structures; (2) the quality and location of Common Open Space; and, (3) the intensity of use or the Density of residential units, run in favor of the municipality and are enforceable in law or in equity by the City, without limitation on any powers or regulations otherwise granted the City by law.

(2) Enforcement by Residents and Landowners

All provisions of the Final Development Plan run in favor of the residents and Landowners of the Planned Development, but only to the extent expressly provided in, and in accordance with, the Final Development Plan. To that extent, the Final Development Plan provisions, whether recorded by plat, covenant, Easement or

otherwise, may be enforced at law or equity by said residents and Landowners, acting individually, jointly, or through an organization designated in the Final Development Plan to act on their behalf. No provisions of the Final Development Plan will be implied to exist in favor of residents and Landowners of the Planned Development except those portions of the Final Development Plan that have been finally approved and have been recorded.

(3) Modifications of the Final Development Plan by the City

All those provisions of the Final Development Plan authorized to be enforced by the City may be modified, removed or released by the City (except grants or Easements relating to the service or equipment of a public utility unless expressly consented to by the public utility), subject to the following conditions:

- (i) no such modification, removal or release of the provisions of the Final Development Plan by the City may affect the rights of the residents and Landowners of the Planned Development to maintain and enforce provisions, at law or equity; and
- (ii) no modification, removal or release of the provisions of the Final Development Plan by the City may be permitted, except upon a finding by the City, following a public hearing, that the same is consistent with the efficient development and preservation of the entire Planned Development, does not adversely affect either the enjoyment of land abutting upon or across a Street from the Planned Development or the public interest, and is not granted solely to confer a special benefit upon any person.

(4) Modifications by the Residents

Residents and Landowners of the Planned Development may, to the extent and in the manner expressly authorized by the provisions of the Final Development Plan, modify, remove or release their rights to enforce the provisions of the Final Development Plan, but no such action will affect the right of the City to enforce the provisions of the Final Development Plan.

(5) Modification Procedures

Modification of approved Planned Development plans may be initiated as follows:

- (i) By the Landowners or residents of the property within the Planned Development, provided that the right to initiate modification has been expressly granted to or retained by the Landowners or residents under the provisions of the plan;
- (ii) By the City Commission upon its own motion, duly made and carried by a two-thirds majority vote of the City Commission, when modification appears strictly necessary to implement the purpose of this article and such modification would not impair the reasonable reliance interests of the Landowners and residents of the Planned Development.
- (iii) Modifications of the provisions of the Final Development Plan that constitute Major Changes may be approved by an affirmative vote of a majority of all members of the City Commission upon a finding, after a public hearing, that the modification complies with Section 20-1304(f)(3). Newspaper, posted, and mailed notice of the City Commission's public hearing shall be provided in accordance with Section 20-1301(q).
- (iv) Modifications to the Final Development Plan that do not constitute Major Changes as defined in Section 20-1304(e)(2)(iv) may be approved by the Planning Director.

(6) Modifications to Final Development Plans Approved Prior to the Effective Date

Final Development Plans, which were approved prior to the Effective Date of this Development Code, shall be modified only in accordance with this Development Code, as amended.

(g) Interpretations

(1) Purpose

Because the very specific nature of the Development Plans approved for Planned Developments may result in unforeseen circumstances, particularly through the passage of time, the purpose of this sub-section is to provide a formal method for interpreting Final Development Plans and related provisions of Preliminary Development Plans.

(2) Applicability and Authority

This sub-section shall apply to any application or request to interpret a Development Plan. The Planning Commission shall have the authority to make such interpretations, subject to appeal as set forth herein. This procedure shall apply only when the effect of the Development Plan is unclear because of the passage of time or as applied to particular circumstances. In most cases, this procedure will be initiated by referral from the Planning Director, when, upon receipt of an application for a permit or interpretation, such official determines that the Development Plan is unclear or otherwise requires interpretation.

(3) Initiation

The interpretation process may be initiated by:

- (i) Any Owner of real property included within the land area of the original Development Plan to be interpreted;
- (ii) The Planning Director, by referral, or upon the Director's initiative;
- (iii) The Director of Neighborhood Resources, by referral;
- (iii) The City Commission; or
- (iv) The Planning Commission.

(4) Procedure

(i) Public Hearing to be Scheduled

At the next meeting following the initiation of the process for interpretation of a Development Plan (or, if initiated by the Planning Commission, at the same meeting), the Planning Commission shall schedule a public hearing on the matter, which hearing shall occur within 45 days of the date of the meeting at which the hearing date is set.

(ii) Notice

If there are 20 or fewer separately owned Parcel of property within the area affected by the Preliminary Development Plan (or comparable document) governing the Planned Development, t The Planning Director shall cause written notice of the hearing to be given to the Owner(s) of each such Parcel within the Development Plan area and to property Owners within 200 400 feet of the Preliminary Development Plan boundary. If there are more than 20 separately owned Parcel, then the Planning Director shall cause notice of the hearing to be published in accordance with Section 20-1301(q)(1).

(iii) Public Hearing

At the scheduled time and place, the Planning Commission shall hold a public hearing on the interpretation of the Final Development Plan. The Planning Commission may at that time consider all evidence reasonably brought before it, including but not limited to:

- a. Copies of the original plans, as approved;
- **b.** Copies of documents recorded in the chain of title of the Planned Development;
- **c.** Minutes of the meeting(s) of the City Commission and Planning Commission at which the original plans were approved;
- **d.** Copies of pertinent sections of the zoning or development ordinance in effect at the time that the original plans were approved;
- e. The Comprehensive Plan in effect on the date of interpretation and, if different, relevant provisions of the Comprehensive Plan in effect at the time of approval of the original plans;
- **f.** Explanation of the applicant (if any), the Planning Director and others regarding the reasons why the Preliminary and/or Final Development Plan or comparable documents are unclear or inadequate to address the issue raised in the request for interpretation;
- **g.** Testimony of persons owning property within the area affected by the Preliminary Development Plan;
- **h.** Testimony of other interested persons;
- i. Recommendation of the Planning Director; and/or
- **j.** Such other evidences as the Planning Commission may find relevant to the interpretation of the Plan.

(iv) Criteria for Decision

The criteria for the decision of the Planning Commission in interpreting the Development Plan shall be, in priority order:

- **a.** Consistency with the literal provisions of the original approval of the Preliminary Development Plan, Final Development Plan and/or comparable official approval;
- **b.** Consistency with the stated purpose of the original approval of the Preliminary Development Plan, Final Development Plan and/or comparable official approval;
- **c.** Where the original plans referred to or depended upon provisions of the Zoning Ordinance then in effect, consistency with those provisions; and
- **d.** Interpretation of the original plans as reflected in the development of the project and reliance on it by property Owner within it.

(v) Decision

At the same meeting at which the hearing is held, or at its next meeting, the Planning Commission shall render a decision. If it is unable to render an

interpretation that resolves the issue placed before it, it shall recommend that the interested parties file an application to amend the Development Plan, in accordance with (f)(5) of this section.

(5) Appeal

An appeal of an interpretation by the Planning Commission under this sub-section shall be to the City Commission. The action, if any, by the City Commission shall be final. Any person aggrieved may file an application for a permit to undertake the proposed action and may follow the appeal process for any action on that, or any person aggrieved may file an application to modify the development plan, in accordance with (f)(5) of this section.

SECTION 4. Chapter 20, Article 13, Section 20-1305, of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1305 SITE PLAN REVIEW

(a) Purpose

The purpose of requiring Site Plan Review and approval is to ensure compliance with the standards of this Development Code prior to the commencement of Development Activity and to encourage the compatible arrangement of Buildings, off-street parking, lighting, Landscaping, pedestrian walkways and sidewalks, ingress and egress, and drainage on the site and from the site, any or all of these, in a manner that will promote safety and convenience for the public and will preserve property values of surrounding properties. Site Plans for uses included in the Commercial or Industrial Use Groups of Sections 20-402 and 20-403 shall comply with the Community Design Manual adopted by the City Commission on November 16, 2010 by Ordinance No. 8593.

For the purposes of this section:

- (1) A change to a less intensive use shall be defined as:
 - (i) a change in use of a site or Structure in which the Development Code requires less parking for the proposed new or modified use; or
 - (ii) that the operational characteristics of the proposed new or modified use are such that they generate less activity on the site, or result in a decrease in the number of days or hours of operation of the site.
- (2) A change to a more intensive use shall be defined as:
 - (i) change in use of a site or Structure in which the Development Code requires more parking for the proposed new or modified use; or
 - (ii) that the operational characteristics are such that they generate more activity on the site, or result in an increase in the number of days or hours of operation of the site.

(b) Applicability

In any Zoning District, except as expressly exempted below in Section 20-1305(c), an administratively reviewed and approved site plan shall be required for:

(1) Minor Development Projects

Any development proposing the minor modification of a site, as determined by the Planning Director, which does not meet the criteria for a Standard or Major Development Project, or the proposed change in use to a less intensive use on a site

which has an approved site plan on file with the Planning Office. Only sites which have an existing approved site plan on file which reflects existing site conditions are eligible for review as a Minor Development Project.

(i) Requirements of Site Plan Review

- **a.** Amendments to an approved site plan depicting the proposed modification or improvements; and
- **b.** Verification that the use is permitted by zoning; and
- c. Verification that adequate parking is available.

(ii) Public Notice

The public notice procedures of Section 20-1305(g) are not applicable.

(iii) Compliance with City Codes

- a. Only those improvements or modifications proposed and approved as a Minor Development Project review are required to be compliant with the standards of this Development Code and/or the Community Design Manual, unless otherwise determined by the Planning Director to be waived for good cause shown by the applicant. The Planning Director may only waive code requirements if it can be demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.
- **b.** Existing conditions of the site are not required to become compliant with all standards of this Development Code and/or the Community Design Manual other than those standards which are deemed necessary, by the Planning Director, to ensure the health, safety and welfare of the public and/or user of the site.

(2) Standard Development Projects

- (i) For any property containing existing development which does not have an approved site plan on file with the Planning Office and which does not meet the criteria for a Major Development Project, any development proposing the following shall be considered a Standard Development Project:
 - **a.** a change in use to a less intensive use and where physical modifications to the site, excluding interior Building modifications, are proposed; or
 - **b.** a change in use to a more intensive use regardless of whether physical modifications to the site are proposed; or
 - c. the substantial modification of a site, defined as:
 - 1. The construction of any new Building(s) on the site; or
 - The construction of any Building addition that contains a Gross Floor Area of ten percent (10%) or more of the Gross Floor Area of existing Building(s); or
 - Separate incremental Building additions below ten percent (10%) of the Gross Floor Area of existing buildings if the aggregate effect of such Development Activity over a period of 24 months would trigger the 10% threshold; or
 - **4.** The addition of Impervious Surface coverage that exceeds 10% of what exists; or

- 5. Any modification determined by the Planning Director to be substantial.
- (ii) For property which does have an approved site plan on file with the Planning Office and which does not meet the criteria for a Major Development Project, any development proposing the following shall be considered a Standard Development Project:
 - **a.** any change in use of a site to a more intensive use regardless of whether modifications to the site are proposed; or
 - **b.** any modification of a site which meets the following criteria or proposes the following:
 - 1. A modification to a site which alters the Parking Area, drive aisles, or on-site pedestrian and vehicular circulation and traffic patterns with impacts to the interior of the site; or
 - **2.** A development, redevelopment, or modifications to the exterior style, design or material type of a Structure that is subject to the Community Design Manual; or
 - An outdoor dining or hospitality use in the CD and CN1 Zoning Districts and any outdoor dining use located in any other Zoning District that would result in an increase of the number of Parking Spaces required; or
 - 4. In the IM or IG zoning district, the construction of one or more new Building(s) or building additions that contain a Gross Floor Area of less than fifty percent (50%) of the Gross Floor Area of existing Building(s); or
 - In any zoning district other than IM or IG, the construction of one or more new Buildings or building additions that contain a Gross Floor Area of less than twenty percent (20%) of the Gross Floor Area of existing Building(s); or
 - 6. In the IM or IG zoning district, the installation or addition of less than fifty percent (50%) of existing Impervious Surface coverage; or
 - 7. In any zoning district other than IM or IG, the installation or addition of less than twenty percent (20%) of existing Impervious Surface coverage; or
 - **8.** Any modification to an approved site plan on file with the Planning Office which proposes an adjustment to the total land area of the site plan, if determined necessary by the Planning Director.

(iii) Requirements of Site Plan Review

- a. For sites without an existing approved site plan a site plan meeting all the specifications of Section 20-1305(f) must be submitted for administrative review.
- **b.** For sites with an approved site plan on file at the Planning Office, the existing plan if determined appropriate by the Planning Director, may be amended.

(iv) Public Notice

The public notice procedures of Section 20-1305(g) are applicable.

(v) Compliance with City Codes

a. Those improvements or modifications proposed and approved by Standard Site Plan review are required to be compliant with the standards of this Development Code and/or the Community Design

Manual, unless otherwise determined by the Planning Director to be waived for good cause shown by the applicant. The Planning Director may only waive code requirements if it can be demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.

b. Other features of the site may be required to become compliant with all standards of this Development Code and/or the Community Design Manual as determined by the Planning Director in order to ensure the health, safety and welfare of the public and/or user of the site.

(3) Major Development Projects

Any development proposing the following:

- (i) Any Development Activity on a site that is vacant or otherwise undeveloped; or
- (ii) Any Significant Development Project on a site that contains existing development, defined as:
 - a. Any modification to a site that alters Parking Area(s), drive aisles, or impacts on-site pedestrian and vehicular circulation and traffic patterns, that the Planning Director determines to be significant in terms of impacting adjacent roads or adjacent properties; or
 - b. In the IM or IG zoning district, the construction of one or more Building(s) or building additions that contain a Gross Floor Area of fifty percent (50%) or more of the Gross Floor Area of existing Building(s); or
 - c. In any zoning district other than IM or IG, the construction of one or more Building(s) or building additions that contain a Gross Floor Area of twenty percent (20%) or more, of the Gross Floor Area of existing Building(s); or
 - d. Separate incremental Building additions below 50% for IM or IG zoning and 20% for all other zoning districts of the Gross Floor Area of existing Building(s) if the aggregate effect of such Development Activity over a period of 24 consecutive months would trigger the 50% (for IG) or 20% (for all other zoning districts) threshold; or
 - e. The installation or addition of more than 50% for IM or IG zoning and 20% for all other zoning districts of existing Impervious Surface coverage.

(iii) Requirements of Site Plan Review

Submitted site plans shall meet all the specifications of Section 20-1305(f).

(iv) Public Notice

The public notice procedures of Section 20-1305(g) are applicable.

(v) Compliance with City Codes

Full compliance with all City Codes, including this Development Code and the Community Design Manual, is required for the entire site, unless otherwise determined by the Planning Director to be waived for good cause shown by the applicant. The Planning Director may only waive code requirements if it can be

demonstrated that the intent of the code is fulfilled and if the development project otherwise meets sound site planning principles. Standards not waived by the Planning Director will remain eligible for consideration of a variance by the Board of Zoning Appeals.

(c) Exemptions

The following are expressly exempt from the Site Plan Review procedures of this section:

- (1) changes to Detached Dwelling(s) or Duplex(es), as well as site improvements on Lots containing Detached Dwelling(s) and Duplex(es). However, if such types of Dwellings are designed to form a complex having an area of common usage, such as a Parking Area or private recreational area, and such complex contains a combined total of four (4) Dwelling Units or more, Site Plan Review is required.
- (2) changes to developments for which plans have been reviewed and approved pursuant to the Special Use or Planned Development procedures of this Development Code. This provision is intended to clarify that Site Plan Review is not required for projects that have received equivalent review through other Development Code procedures.
- (3) changes expressly exempted from Site Plan Review process by the underlying Zoning District.
- (4) changes that could be considered ordinary maintenance, and which do not change the exterior style, design, or material type.
- (5) a change in use to a less intensive use where development exists but where no physical modifications to the site, excluding interior Building modifications, are proposed and where an approved site plan is not on file with the Planning Office.
- (6) any Development Activity change of use or physical improvements on a site where development exists but where an approved site plan is not on file with the Planning Office that proposes the following:
 - (i) The construction of any Building addition that contains less than ten percent (10%) of the current Building's Gross Floor Area; or
 - (ii) Separate incremental Building additions below 10% of the Gross Floor Area of existing Buildings if the aggregate effect of such Development Activity over a period of 24 consecutive months would trigger the 10% threshold; or
 - (iii) The addition of Impervious Surface coverage that does not exceed 10% of what exists.
- (7) any change in use, regardless of whether it is less or more intense than the current use, or any Development Activity in the CD district of an existing developed site where the effect of the change in use or Development Activity does not increase a Building's footprint or the number of Building stories. For purposes of this subsection, adding HVAC equipment; fire escapes; awnings; patios, decks and other outdoor areas less than fifty (50) square feet in area, and similar appurtenances, as determined by the Planning Director, shall not be considered as increasing the Building's footprint. This provision shall not exempt a property in the CD district from any other City Code standard, including review by the Historic Resources Commission. Outdoor dining uses and hospitality areas, regardless of their size, and other outdoor uses and areas that exceed fifty (50) square feet in area shall not be exempt from the requirement to site plan under this provision.
- (8) changes otherwise exempted from Site Plan Review by state or federal law.

(d) **Pre-application Meetings**

A pre-application meeting with the Planning Director is required at least 7 Working Days prior to the formal submission of a Site Plan application. See Section 20-1301(d).

(e) Initiation and Application Filing

Site Plan Review applications shall be filed with the Planning Director. At the time of submittal and payment of fees, the applicant shall submit the required number of legible and complete site plans requested at the pre-application meeting.

(f) Application Contents

- (1) A site plan shall:
 - (i) For any Standard or Major Development Project be prepared by an architect, engineer, landscape architect, or other qualified professional and show the name, business address and licensing information for that professional in the information block on each sheet;
 - (ii) Be prepared at a scale of one inch equals 30 feet or larger for sites of five or fewer acres and be prepared at a scale of one inch equals 40 feet for sites over five acres or at a scale determined to be appropriate by the Planning Director;
 - (iii) Be arranged so that the top of the plan represents north or, if otherwise oriented, is clearly and distinctly marked;
 - (iv) Show boundaries and dimensions graphically;
 - (v) Contain a written legal description of the property; identification of a known vertical & horizontal reference mark approved by the city engineer; and, show a written and graphic scale;
 - (vi) Show existing conditions of the site:
 - a. Show existing public and Private Street system,
 - **b.** platted or unplatted Ownership,
 - c. type and location of Structures,
 - **d.** curb cuts on adjacent properties and along the opposite side of the street.
 - (vii) Show topography extending 50 feet beyond the outside boundaries of the proposed site plan;
 - (viii) Show the present and proposed topography of the site. Present and proposed topography (contour interval not greater than two feet) shall be consistent with City of Lawrence aerial topography. Where land disturbance, grading or development has occurred on a site or within 100 feet of the subject site since the date the City of Lawrence obtained aerial topography, an actual field survey shall be required;
 - (ix) Show the location of existing utilities and Easements on and adjacent to the site including
 - a. Show the location of power lines, telephone lines, & gas lines.
 - **b.** Show the vertical elevation (if available) and horizontal location of existing sanitary sewers, water mains, storm sewers and culverts within and adjacent to the site.

- (x) Show the location of ground mounted transformers and air conditioning units and how such units shall be screened if visible from the Street or when adjacent to a Structure on an adjoining Lot(s). In any instance, the location of such units shall occur behind the Front and Side Setback lines as set forth in Section 20-601 in the Density and Dimensional Standards Tables;
- (xi) Show, by use of directional arrow, the proposed flow of storm drainage from the site. Provide the supplemental stormwater information required by City Regulations, and provide on the site plan a site summary table, in the format noted below, which indicates: the area (in sq. ft.) and percentage of the site proposed for development as a Building(s); development as a paved surface; undeveloped and planted with grass, Ground Cover, or similar vegetative surface.

PROPERTY SURFACE SUMMARY						
<u>Summary of Existing</u>		Summary after project completion				
<u>Conditions</u>						
<u>Total Buildings</u>	<u># ft.</u> 2	<u>Total Buildings</u>	<u># ft.</u> 2			
<u>Total Pavement</u>	<u># ft.</u> 2	<u>Total Pavement</u>	<u># ft.</u> 2			
<u>Total Impervious</u>	<u># ft.</u> 2	<u>Total Impervious</u>	<u># ft.</u> 2			
<u>Total Pervious</u>	<u># ft.</u> 2	<u>Total Pervious</u>	<u># ft.</u> 2			
<u>Total Property Area</u>	<u># ft.</u> 2	<u>Total Property Area</u>	<u># ft.²</u>			

- (xii) Show the location of existing and proposed Structures and indicate the number of stories, Floor Area, and entrances to all Structures;
- (xiii) Show the location and dimensions of existing and proposed curb cuts, Access aisles, off-street parking, loading zones and walkways;
- (xiv) Indicate location, height, and material for Screening walls and fences;
- (xv) List the type of surfacing and base course proposed for all parking, loading and walkway areas;
- (xvi) Show the location and size, and provide a landscape schedule for all perimeter and interior Landscaping including grass, Ground Cover, trees and Shrubs;
- (xvii) The proposed use, the required number of off-street Parking Spaces, and the number of off-street Parking Spaces provided shall be listed on the site plan. If the exact use is not known at the time a site plan is submitted for review, the off-street parking requirements shall be calculated by the general use group using the greatest off-street parking requirement of that use;
- (xviii) Designate a trash storage site on each site plan appropriate for the number of occupants proposed. The size of the trash storage receptacle,

its location and an elevation of the enclosure shall be approved by the Director of Public Works prior to approval of the site plan. If a modification to the location of the trash storage area is required during the construction phase or thereafter, both the Planning and Public Works Directors must approve the modification before a revised site plan can be approved.

- (xix) For CN2, CC and CR Districts, be prepared for all of the contiguous area in that Zoning District under the same Ownership. If the entire site is not proposed for development in the immediate future, then the initial Site Plan application shall contain a proposed phasing schedule, showing which sections of the property shall be developed in which order and showing in which phases the Easements, Driveways, Parking Areas and Landscaping will be included. The Planning Director may require adjustments in the provision of Easements, Driveways, Parking Areas and Landscaping among the various phases as a condition of approval;
- (xx) Provide at least one north-south and one east-west elevation drawing of the property from the Street right-of-way (property line) at a reasonable scale to illustrate Building shape, Height, and Screening proposed and to determine compliance with the Community Design Manual.
 - **a.** Photographs of the property may be submitted when no physical changes to the building facades are proposed.
- (xxi) Show the intersection visibility triangle required in Section 20-1102.
- (xxii) Show the location and height of any sign structures that would not be located on a building.
- (2) A note shall be provided on the site plan for a public or governmental Building(s) and facility(ies) indicating that it has been designed to comply with the provisions of the Americans with Disabilities Act Accessibility Guidelines (ADAAG) for Buildings and facilities, appendix A to 28 CFR Part 36.
- (3) If the site plan is for a multiple-Dwelling residential Structure containing at least four (4) Dwelling Units, a note shall appear on the site plan indicating it has been designed to comply with the minimum provisions of the Final Fair Housing Accessibility Guidelines, 24 CFR, Chapter 1, Subchapter A, Appendix II, of the Fair Housing Act of 1968, as amended.
- (4) A photometric plan, pursuant to Section 20-1103(c) shall be required for site plan approvals. Show the proposed location, direction and amount of illumination of proposed lighting. Provide information on Screening proposed for the lighting and steps taken to prevent glare.

(g) Public Notice

- (1) Notice of the proposed site plan shall be posted on the property covered by the site plan, in accordance with Section 20-1301(q)(4). In addition, written notice of the proposed site plan shall be mailed to the Owner of record of all property within 200 400 feet of the subject property, and to all Registered Neighborhood Associations whose boundaries include the subject property or are adjacent to the neighborhood the subject property is located in. The notice shall be sent by the applicant by regular mail, postage pre-paid. The applicant shall submit a Certificate of Mailing at the time of submission of the Site Plan application. An application for Site Plan Review will not be considered complete without an executed Certificate of Mailing. The notice shall provide:
 - (i) a brief description of the proposed Development Activity;

- (ii) the projected date for construction of the proposed use;
- (iii) the person, with contact telephone number and address, designated by the applicant to respond to questions concerning the proposed site plan;
- (iv) the date the site plan application will be submitted to the Planning Director for review; and a Statement with substantially the following information:

Notice of Site Plan Review pending before the Lawrence Douglas County Planning Office

This letter is being sent to the Owner of property within 200 400 feet of, or a Registered Neighborhood Association encompassing, the proposed development described further in this letter. It is being sent for the purpose of informing the notified person and other interested parties about the proposed development. This letter is being provided solely to advise nearby Landowners of the pending proposed development. This letter does not grant the recipient and/or Landowners any additional rights to challenge this proposed development beyond those granted as part of the normal appeal process. For further information, contact the applicant's designated representative at (xxx) xxx-xxxx or the Lawrence-Douglas County Planning Office at (785) 832-3150.

(2) The failure to receive notice of Site Plan Review by an adjoining Landowner or Registered Neighborhood Association will not affect the validity of Site Plan approval or review.

(h) Staff Review/Action

The Planning Director will review each Site Plan application and, within 30 days, the Planning Director shall take one of the following actions:

- (1) approve the Site Plan application;
- (2) identify those modifications that would allow approval of the Site Plan application;
- (3) approve the Site Plan application with conditions; or
- (4) disapprove the Site Plan application.

(i) Notice of Decision

Notice of the decision, including the Planning Director's findings and basis for decision in light of the criteria of Section 20-1305(j), shall be mailed to the applicant and all other parties who have made a written request for notification.

(j) Approval Criteria

In order to be approved, a Site Plan shall comply with all of the following criteria:

- (1) the site plan shall contain only platted land;
- (2) the site plan shall comply with all standards of the City Code, this Development Code and other adopted City policies and adopted neighborhood or area plans;
- (3) the proposed use shall be allowed in the District in which it is located or be an allowed nonconforming use;
- (4) vehicular ingress and egress to and from the site and circulation within the site shall provide for safe, efficient and convenient movement of traffic not only within the site but on adjacent roadways as well and shall also conform with adopted corridor or Access Management policies; and,

(5) the site plan shall provide for the safe movement of pedestrians on the subject site.

(k) Appeals

Appeals of the Planning Director's decision on a Site Plan application may be taken to the City Commission by filing a notice of appeal with the Planning Director. Appeals shall be filed within 9 days of a decision to approve or disapprove a Site Plan application.

(I) Right to Appeal

The following persons and entities have standing to appeal the action of the Planning Director on applications for Site Plan approval:

- (1) the applicant;
- (2) the City Commission;
- (3) the neighborhood association for the neighborhood the site plan is located in or is adjacent to; or
- (4) record Owners of all property within 200 400 feet of the subject property.

(m) Action on Appeal

- (1) The City Commission shall consider the appealed Site Plan decision as a new matter, inviting public comment before acting on the original application. Mailed notice of the City Commission's meeting shall be provided to the appealing party and the applicant a minimum of 14 days prior to the Commission's meeting.
- (2) After considering the matter, the City Commission shall act on the original Site Plan application, applying the criteria of Section (j), taking action as provided in Section (h) and giving notice of its decision as provided in Section 20-1305(i).

(n) Modifications to Approved Site Plans

- (1) An applicant who wishes to alter or revise an approved Site Plan shall contact the Planning Director.
- (2) The Planning Director is authorized to approve, without public notice, any modification that complies with the approval criteria of subsection (j) as long as the Planning Director determines that the proposed modification does not represent a material change that would create a substantial adverse impact on surrounding Landowners.
- (3) Any other modification may be approved only after <u>submission of a new Site Plan</u> <u>application in accordance with the provisions of Section 20-1305. re-notification in accordance with Section 20-1305(g). The action of the Planning Director on such an application shall be reported in a staff report at the next meeting of the City Commission and shall be appealable by any party aggrieved within 15 days of such meeting, in accordance with the appeal procedures of Section 20-1311.</u>

(o) Expiration; Vesting of Rights

(1) In the event the Landowner fails to obtain a Building Permit within 24 months after final approval of the Site Plan has been granted, then such Site Plan shall expire in accordance with the following provisions:

(i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension or modification may be made by letter to the Planning Director and will be considered only if received before the expiration date of the Site Plan. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the City Commission.

The Planning Director shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the Planning Director and may hear from other interested parties.

- (ii) No action by the City shall be necessary to cause the Site Plan to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for a Building Permit or for other Development Activity on the site shall be considered as though the Site Plan had not been granted.
- (2) Approval of a Site Plan does not, in itself, vest any rights under K.S.A. Sect. 12-764. Rights vest only after the related Building Permit is issued and substantial construction is begun in reliance on that permit.
- (3) Rights in an entire Site Plan shall vest under K.S.A. Sec. 12-764 upon timely issuance of an initial Building Permit and completion of construction in accordance with that Building Permit, or upon timely completion of substantial site improvements in reliance on the approved Site Plan.

SECTION 5. Chapter 20, Article 13, Section 20-1306, of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1306 SPECIAL USES

(a) Purpose

The Special Use review and approval procedures provide a discretionary approval process for uses with unique or widely varying operating characteristics or unusual site development features. The procedure entails public review and evaluation of a use's operating characteristics and site development features and is intended to ensure that proposed Special Uses will not have a significant adverse impact on surrounding uses or on the community at-large.

(b) Automatic Special Use Status

If an existing use was allowed by-right at the time it was established, but is now regulated as a Special Use, the use will be considered an approved Special Use and will be allowed to continue without a public hearing. Any alterations or expansions of the use are subject to the Special Use amendment procedures of Section 20-1306.

(c) Application and Site Plan Filing

Special Use applications shall be filed with the Planning Director. An application for a Special Use shall include the submittal of a site plan that meets the requirements of Section 20-1305(f).

(d) Public Hearing Notice

Newspaper, posted and mailed notice of the Planning Commission's public hearing shall be provided in accordance with Section 20-1301(q).

(e) Staff Review/Report

The Planning Director will review each proposed Special Use application in accordance with the review and decision-making criteria of Section (i), below. Based on the results of that review, the Planning Director will provide a report on the Special Use application to the Planning Commission and City Commission.

(f) Planning Commission's Review/Recommendation

The Planning Commission shall hold a public hearing on the proposed Special Use, review the proposed Special Use in accordance with the review and decision-making criteria of Section (i) and recommend that the City Commission approve, approve with conditions or deny the Special Use application.

(g) Protest Petitions

A valid protest petition opposing a Special Use may be submitted to the City Clerk within 14 days of the conclusion of the Planning Commission's public hearing.

- (1) A protest petition will be considered "valid" if it is signed by the Owner of 20% or more of:
 - (i) any real property included in the proposed plan; or
 - (ii) the total area of real property located within the area required that is to be notified of the proposed rezoning, excluding streets and public ways. 200 feet of any real property included in the proposed amendment (or 1,000 feet into the unincorporated area when the real property included in the proposed amendment abuts the city limits), excluding streets and public ways.
- (2) In the case of joint Ownership, all Owners shall sign the petition.
- (3) For the purpose of determining the sufficiency of a protest petition, if the proposed Special Use was requested by the Owner of the specific property, that property shall be excluded when calculating the total real property within the area required to be notified.

(h) City Commission Decision

After receiving the Planning Commission's recommendation, the City Commission shall take one of the following actions on the proposed Special Use:

- (1) Approve, approve with conditions or modifications, or deny; or
- (2) return the application to the Planning Commission for further consideration, together with a written explanation of the reasons for the City Commission's failure to approve or disapprove.
 - (i) The Planning Commission, after considering the explanation of the City Commission, may resubmit its original recommendations with its reasons for doing so or submit new and amended recommendations.
 - (ii) Upon the receipt of such recommendations, the City Commission may, by a simple majority vote, approve the proposed Special Use, approve it with conditions or modifications, or deny it.
 - (iii) If the Planning Commission fails to deliver its recommendations to the City Commission following the Planning Commission's next regular meeting after receipt of the City Commission's report, the City Commission will

consider such course of inaction on the part of the Planning Commission as a resubmission of the original recommendations and proceed accordingly.

- (3) The City Commission may act by a simple majority vote, except for the following cases:
 - (i) action that is contrary to the Planning Commission's recommendations, in which case the decision shall be by a 2/3 majority vote of the full membership of the City Commission; or
 - (ii) approval, or approval with conditions or modifications, when a valid protest petition has been submitted in accordance with Section 20-1306(g), in which case the decision shall be by a 3/4 majority vote of the full membership of the City Commission.

(i) Review and Decision-Making Criteria

In reviewing and making decisions on proposed Special Uses, review and decision-making bodies shall consider at least the following factors:

- (1) whether the proposed use complies with all applicable provisions of this Development Code;
- (2) whether the proposed use is compatible with adjacent uses in terms of scale, site design, and operating characteristics, including hours of operation, traffic generation, lighting, noise, odor, dust, and other external impacts;
- (3) whether the proposed use will cause substantial diminution in value of other property in the neighborhood in which it is to be located;
- (4) whether public safety, transportation and utility facilities and services will be available to serve the subject property while maintaining sufficient levels of service for existing development;
- (5) whether adequate assurances of continuing maintenance have been provided; and
- (6) whether the use will cause significant adverse impacts on the natural environment; and
- (7) whether it is appropriate to place a time limit on the period of time the proposed use is to be allowed by special use permit and, if so, what that time period should be.

(j) Date of Effect

Decisions on Special Uses become effective on the date of the publication of the adopting ordinance; provided that, if findings and conclusions are prepared pursuant to Section 20-1301(r), the Effective Date shall be the date the City Commission adopts the findings and conclusions. No Certificate of Occupancy may be issued by Development Services until all conditions of approval have been met.

(k) Expiration of Approval

- (1) In the event the Landowner fails to obtain a Building Permit within 24 months of the Effective Date the decision on Special Use became effective, the approval will be deemed to have expired and the Special Use approval will be deemed null and void.
 - (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the Planning Director and will be

considered only if received before the expiration date of the Special Use Permit Site Plan. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the City Commission.

- (ii) The Planning Director shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the City Commission shall hear from the applicant and the Planning Director and may hear from other interested parties.
- (2) The Special Use approval shall expire at the conclusion of any specific period of time stated in the permit. A Special Use approval may be renewed upon application to the City, subject to the same procedures, standards and conditions as an original application.

(I) Amendment, Suspension and Revocation

The City Commission is authorized to amend, suspend or revoke an approved Special Use in accordance with this subsection.

- (1) Upon its own initiative, or upon the recommendation of City staff or the Planning Commission, the City Commission may establish a public hearing date to consider a proposed amendment, suspension or revocation of an approved Special Use. Newspaper, posted and mailed notice of the City Commission's public hearing shall be provided in accordance with Section 20-1301(q).
- (2) At the public hearing, the City Commission shall accept and consider all relevant information and evidence concerning the Special Use.
- (3) After the conclusion of the public hearing, the City Commission will consider all relevant evidence and information. The City Commission may amend, suspend or revoke the Special Use if it finds, based upon a preponderance of the information and evidence, that such action is supportable in fact.
- (4) Any motion for the amendment, suspension or revocation of a Special Use shall clearly State the grounds, which may include incorporation of findings presented by City staff. Any motion for the amendment of a Special Use shall clearly State the terms and conditions of suspension and at what time further review is appropriate. Any motion for the amendment of a Special Use shall clearly State the terms and conditions of the amendment to the Special Use.
- (5) The City Commission shall make one or more of the following findings if it seeks to amend, suspend, or revoke the Special Use:
 - (i) a condition of the Special Use has been violated;
 - (ii) <u>there has been a</u> violation of <u>City Code provisions governing zoning</u> regulations <u>the Land Development Code (Chapter 20)</u>; <u>the Building and</u> <u>Construction Code</u> (Chapter 5); <u>Housing the Residential Rental Property</u> <u>Code</u> (Chapter 5 <u>6</u>, <u>Article 13</u>); or the <u>environmental code</u> <u>Property</u> <u>Maintenance Code</u> (Chapter 9, <u>Article 6</u>); and/or
 - (iii) violation of any other applicable City Code provisions or any State or Federal law or regulation by the Landowner or Agents thereof, provided that such violations relate to the conduct or activity authorized by the Special Use or the qualifications of the Landowner or Agents thereof to engage in such conduct or activity.

- (6) As a complete alternative to the amendment procedures and requirements of this subsection and with the written consent of the Landowner, the Planning Director may approve minor changes to an approved Special Use plan. Minor changes are those that (1) will not alter the basic relationship of the proposed development to surrounding properties; (2) will not violate any of the standards and requirements of this Development Code; and (3) will not circumvent any conditions placed on the original approval. The following are changes that will always be considered minor changes:
 - (i) replacement of a detached Dwelling destroyed by more than 60% when Setbacks and parking requirements are met;
 - (ii) a reduction in the area of any Building;
 - (iii) an increase in the Floor Area of a Building by no more than 5 percent (5%) or 500 square feet, whichever is less;
 - (iv) replacement of plantings approved as part of the landscape plan by similar types of Landscaping on a one-to-one or greater basis;
 - (v) rearrangement of parking layout that does not affect the number of required Parking Spaces or alter Access locations or design; and
 - (vi) changes required by the City to address public safety concerns.

(m) Limitation on Successive Applications

- (1) Withdrawal of an original application after it has been advertised for public hearing shall constitute denial of the application as if the public hearing had been held and concluded;
- (2) A successive application shall not be accepted for a period of twelve (12) months from the date of City Commission denial of the original application unless a successive application is substantially different from the original application that was denied;
- (3) A successive application shall not be accepted until 120 days after the date of the City Commission denial and then will only be accepted if substantially different from the original application. The threshold for measuring substantially different shall be based on meeting one or more of the following criteria:
 - **a.** The same special use has been applied for and the Density of use is at least 25% greater or less that then original application;
 - **b.** The same special use has been applied for and the intensity of use is at least 25% greater or less than the original application;
 - **c.** Specific responses to the reasons for denial set forth in the findings of fact by the City Commission are, in the opinion of the Planning Director, addressed in the resubmission; or
 - **d.** The special use operators or location has changed substantially from the original application. Substantial change shall be determined by the Planning Director using the findings adopted by the City Commission for denial of the original application as the gauge for measurement.
- A new rezoning <u>Special Use</u> application may be submitted after at least twelve (12) months from the date of City Commission denial.

(5) Appeals

Within 30 days of the Effective Date of the Special Use decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

SECTION 6. Chapter 20, Article 4, Section 20-1307 of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1307 INSTITUTIONAL DEVELOPMENT PLAN

(a) Purpose

The purpose is to provide a community vision for the long-term use and development of public institutional space and lands so that they are designed to be compatible with surrounding land uses and contribute to the neighborhood and character of the area in which they are located. Providing this community vision for institutional Buildings and sites also allows adjacent and nearby property Owner to anticipate future non-residential development patterns and plan for the use and enjoyment of their property accordingly.

(b) Phasing of Development

For multiple uses or multiple Building developments, sites may be phased based on needs established through capital improvements programming. The phasing sequence shall be submitted with the site plan or special use permit development application.

(c) Development Standards

Standards for institutional site development are established to ensure long-term compatibility of use, consistency with the character of the area, and to minimize negative impacts from institutional development on surrounding neighborhoods.

- (1) Sites of ten (10) acres or smaller shall be required to submit a site plan application with supporting material for administrative review and approval. Criteria to be included on the site plan shall include:
 - (i) if traffic generation exceeds 100 vehicles per day, Access shall be taken from a Residential Collector, Collector or Arterial Street;
 - (ii) separate Access points shall be provided for pedestrians/bikes and vehicular traffic generated to and from the site;
 - (iii) development of the site shall occur in one phase; and
 - (iv) exterior lighting shall occur only where needed for safe Access to and from the Parking Area to a Building entrance.
- (2) Sites over ten (10) acres shall be required to submit an application for a Special Use Permit, which includes a site plan, and supporting material necessary to meet the following criteria:
 - (i) Landscape Bufferyards shall be required on all sides of the site based on the most intense use proposed.
 - **a.** For utility and large plant development sites a type 3 landscape Bufferyard shall be required.
 - **b.** For office and educational development sites a type 2 landscape Bufferyard shall be required.

- **c.** For park and recreational development sites a type 1 landscape Bufferyard shall be required.
- (ii) Access shall be planned for the entire site based on the traffic anticipated to be generated from the site. Access may be taken from Collector or Arterial Streets for utility and large plant development sites. At least two Access points shall be provided for office and educational development sites and park sites, one of which is from a Residential Collector Street.
- (iii) Sidewalks shall be provided along all street frontages as part of the first phase of a multi-phase development project or, if the project is not phased, at the time of development of the site.
- (iv) Bicycle lanes or recreational paths shall be planned and provided as part of the institutional master plan for sites that include public facilities such as schools, parks, recreation centers and public offices where customers are anticipated to come to the site. Comprehensive Plans for Bicycle and pedestrians shall be followed in providing and planning for these Infrastructure improvements.
- (v) Sports fields and other large traffic generation activities shall be located on the site furthest from RS zoned areas and designed to reduce noise or light pollution from creating negative impacts on the adjacent neighborhood(s).
- (vi) Exterior lighting, if provided, may be prohibited between the hours of 10 PM and 7AM.
- (vii) Parking facilities shall be designed to be shared between multiple users and, where environmentally sensitive lands are involved or may be impacted, alternatives to paving Parking Areas may be approved.
- (viii) Bus stops shall be included in the planning and development of the site.

(d) Revisions to Phasing Sequence and Institutional Development Plan

Revisions to the phasing sequence may be administratively approved by the Planning Director based on the review and approval of revisions to the Capital Improvements Programming for Infrastructure and site development by the governing body or administrative board responsible for funding institutional development of the site. Revisions to the Institutional Development Plan may be reviewed and approved administratively when revisions are consistent with the original development plan's approval and evidence has been submitted to the Planning Director that the revision will not increase traffic, noise or light pollution or runoff from the site.

(e) Filing of Institutional Development Plan

Within 24 months of approval and after completion of all conditions of approval and prior to issuance of a building permit, a Mylar copy of the Institutional Development Plan shall be recorded at the Register of Deeds office. Any supplemental covenants, restrictions, Conservation Easements or public Access Easements shall be on file at the time of recordation of the Institutional Development Plan.

(f) Date of Effect

Approval of an institutional development plan Institutional Development Plan shall be valid from the date all conditions are met and the institutional development plan Institutional Development Plan is filed at the Register of Deeds office. Approved revisions to the institutional development plan Institutional Development Plan shall also be filed at the Register of Deeds office.

(g) Expiration of Approval

- (1) In the event the Landowner fails to obtain a building permit for the development shown on the institutional development plan Institutional Development Plan within 24 months after final approval of the Institutional Development Plan has been granted, the approval shall expire and the Landowner shall seek approval of the proposed development in accordance with the procedures and standards in effect at the time of the new application.
 - (i) For good cause shown, the expiration date may be extended by the City Commission for a period not to exceed 24 months. The application for extension may be made by letter to the Planning Director and will be considered only if received before the expiration date of the institutional development plan Institutional Development Plan. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the City Commission.
 - (ii) The Planning Director shall notify the applicant by mail of the date of the proposed consideration by the City Commission. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3).

SECTION 7. Chapter 20, Article 4, Section 20-1309 of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1309 ZONING VARIANCES

(a) Authority and Applicability

The zoning variance procedures of this section authorize the Board of Zoning Appeals to approve, in specific cases, variances from specific zoning standards of this Development Code or of the Lawrence SmartCode (Chapter 21 of the Code of the City of Lawrence) that will not be contrary to public interest and where, owing to special conditions, a literal enforcement of zoning standards would result in Unnecessary Hardship.

(b) **Prohibited Zoning Variances**

- (1) The Board of Zoning Appeals is not authorized to approve a variance that would allow a use that is not allowed in the Base District.
- (2) The Board of Zoning Appeals is not authorized to approve a variance from the standards of Article 7.
- (3) The Board of Zoning Appeals is not authorized to approve a variance from the standards specifically identified in what is listed in Chapter 21, Article 100.5.

(c) Application Filing

Zoning variance applications shall be filed with the Planning Director.

(d) Public Hearing Notice

Newspaper and mailed notice of the Board of Zoning Appeals' public hearing shall be provided in accordance with Section 20-1301(q).

(e) Staff Review/Report

The Planning Director will review each proposed variance application in accordance with the review and decision-making criteria of Section 20-1309(g) and, if deemed necessary, distribute the variance application to other agencies and reviewers. Based on the results of those reviews, the Planning Director will provide a report on the variance application to the Board of Zoning Appeals.

(f) Board of Zoning Appeals' Hearing and Decision

The Board of Zoning Appeals shall hold a public hearing on the proposed variance and review the application in accordance with the applicable review and decision-making criteria of Section subsection (g). Following the public hearing, the Board of Zoning Appeals shall take one of the following actions:

- (1) approve the variance;
- (2) approve the variance with conditions;
- (3) deny the variance.

(g) Review and Decision-Making Criteria

(1) Outside the Regulatory Floodway (Unnecessary Hardships)

The Board of Zoning Appeals may approve a zoning variance, but not a variance from the Floodplain management regulations of Article 12 upon the finding of the Board that all of the following conditions have been met:

- (i) That the variance request arises from such conditions which are unique to the property in question and not ordinarily found in the same zoning or district and are not created by action(s) of the property Owner or applicant;
- (ii) That granting the variance would not adversely affect the rights of adjacent property Owner or residents;
- (iii) That strict application of the provisions of this chapter for which the variance is requested would constitute Unnecessary Hardship upon the property Owner represented in the application;
- (iv) That the variance desired would not adversely affect the public health, safety, morals, order, convenience, prosperity or general welfare; and
- (v) That granting the variance desired would not be opposed to the general spirit and intent of this chapter.

(2) Flood<u>plain Management</u> Protection Regulations

- (i) The Board of Zoning Appeals may approve a variance from the flood<u>plain</u> <u>management</u> protection regulations of Article 12 only after finding that the requested variance meets all of the following criteria:
 - **a.** a determination by the Board of Zoning Appeals that the variance is the minimum necessary, considering the flood hazard to afford relief;
 - **b.** a showing of good and sufficient cause;
 - **c.** a determination by the Board of Zoning Appeals that failure to grant the variance would result in an Unnecessary Hardship to the applicant, as that term is defined in Section 20-1309(g)(1); and
 - **d.** a determination by the Board of Zoning Appeals that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud on or in victimization of the public, or conflict with existing local laws or ordinances.
- (ii) The Board of Zoning Appeals may approve a zoning variance from the flood<u>plain management</u> protection regulations of Article 12 only after

considering all technical evaluations, relevant factors, and standards specified in Article 12. In addition, the following factors shall be considered:

- a. the danger of injury from materials swept onto other lands;
- **b.** the danger of life and property due to flooding or erosion damage;
- c. the susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual Owner or occupant;
- **d.** the importance of the services provided by the proposed facility to the community;
- **e.** the necessity to the facility of a waterfront location, where applicable;
- f. the availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
- **g.** the compatibility of the proposed use with existing and anticipated development;
- **h.** the relationship of the proposed use to the Comprehensive Plan and Floodplain management program for that area;
- i. the safety of Access to the property in times of flood for ordinary and emergency vehicles;
- **j.** the expected heights, velocity, duration, rate of rise and sediment transport of the flood waters and the effects of wave action, if applicable, expected at the site; and
- **k.** the costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical, and water systems, and streets and bridges.
- (iii) Generally, variances from flood<u>plain management</u> protection standards may be issued for a Significant Development Project to be erected on a Lot of one-half acre or less in size contiguous to and surrounded by Lots with existing Structures constructed below the Regulatory Flood level, providing items Section 20-1309(g)(2)(ii)(a) through Section 20-1309(g)(2)(ii)(<u>k</u>) have been fully considered. As the Lot size increases beyond one-half acre, the technical justification required for issuing the variance increases.
- (iv) Any applicant to whom a variance is granted shall be given written notice that the cost of flood insurance will be commensurate with the increased risk resulting from the reduced lowest floor elevation.
- (v) The Planning Director shall maintain the records of all variances and report any variances to the Federal Insurance Administration upon request.

(h) Findings of Fact

All decisions on zoning variances shall be supported by an affirmative finding of fact on each of the applicable approval criteria of <u>Section</u> <u>subsection</u> (g). Each finding shall be supported by substantial evidence in the record of proceedings.

(i) Filing and Mailing of Decision

Every decision or determination by the Board of Zoning Appeals shall be:

- (1) filed in the office of the City Clerk by the Planning Director not more than seven
 (7) Working Days following the date of hearing; and
- (2) mailed to the applicant and all other parties who have made a written request for notification.

(j) Date of Effect

Decisions on variances become effective on the date the Board of Zoning Appeals makes its decision.

(k) Expiration of Approval

(1) Failure to Obtain a Building Permit

In the event the Landowner fails to obtain a Building Permit <u>or fails to commence the</u> <u>Development Activity</u> within 24 months after final approval of the variance has been granted, then such variance shall expire in accordance with the following provisions:

- (i) For good cause shown, the expiration date may be extended by the Board of Zoning Appeals for a period not to exceed 24 months. The application for extension or modification may be made by letter to the Planning Director and will be considered only if received before the expiration date of the variance. The Planning Director shall place such request, with any recommendation of the Planning Director on the agenda of the Board of Zoning Appeals. The Planning Director shall notify the applicant by first class mail of the date of the proposed consideration by the Board. Mailed Notice of the extension request shall also be provided by the Planning Office in accordance with Section 20-1301(q)(3). On that date, the Board shall hear from the applicant and the Planning Director and may hear from other interested parties.
- (ii) No action by the City shall be necessary to cause the variance to expire. Its expiration shall be considered a condition of the original approval. After the expiration date, or extended expiration date, any further application for a Building Permit or for other Development Activity on the site shall be considered as though the variance had not been granted.
- (iii) Approval of a variance does not, in itself, vest any rights under K.S.A. Sec. 12-764. Rights vest only after the related Building Permit is issued and substantial construction is begun in reliance on that permit.
- (iv) A variance will also expire upon expiration of a Building Permit.

(I) Appeals

Within 30 days of the date of effect of the Board of Zoning Appeals' decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.

SECTION 8. Chapter 20, Article 13, Section 20-1311 of the Code of the City of Lawrence, Kansas, 2015 Edition, and amendments thereto is hereby amended to read as follows:

20-1311 APPEALS OF ADMINISTRATIVE ORDERS, REQUIREMENTS, DECISIONS, OR DETERMINATIONS

(a) Authority and Applicability

Unless specifically provided for otherwise in this Development Code, the Board of Zoning Appeals is authorized to hear and decide appeals where it is alleged there is an error in any order, requirement, decision or determination made by an administrative official in the administration or enforcement of the provisions of this Development Code. Staff review/reports required by the Development Code and considered by the Planning Commission at a public hearing shall not be considered an order, requirement, decision or determination and shall not be appealable to the Board of Zoning Appeals. The Planning Commission is not an "administrative official" for purposes of this Development Code and the Board of Zoning Appeals shall have no jurisdiction to consider an appeal from any action, determination or failure to act by the Planning Commission. Development Review Procedures of Article 13 of the Development Code are not administrative orders, requirements, decisions or determinations and the Board of Zoning Appeals shall have no jurisdiction to consider an appeal from any of the development review procedures.

(b) Application Filing

Appeals of administrative decisions shall be filed with the Planning Director. The appeal shall be filed within 10 Working Days after the administrative official's order, requirement, decision, or determination. Appeals may be filed by any person aggrieved, or by any officer of the City, or any governmental agency or body affected by any decision of an administrative official.

(c) Effect of Filing

The filing of an application for an appeal of administrative order, requirement, decision, or determination stays all proceedings in furtherance of the action appealed, unless the official whose decision is being appealed certifies to the Board of Zoning Appeals, after the appeal is filed, that, because of facts stated in the certification that (a) a stay would cause immediate peril to life or property or (b) the situation appealed from is transitory in nature, and therefore, an appeal would seriously interfere with enforcement of this Development Code. In each instance, the official whose decision is being appealed shall place in the certificate facts to support the conclusion. In such case, proceedings will not be stayed other than by a restraining order, which may be granted by a court of record.

(d) Record of Administrative Decision

The official whose decision is being appealed shall transmit to the Board of Zoning Appeals all documents constituting the record upon which the action appealed is taken.

(e) Public Hearing Notice

Newspaper and mailed notice of the Board of Zoning Appeals' public hearing on the appeal shall be provided in accordance with Section 20-1301(q). A copy of the notice shall also be mailed to each party to the appeal and to the Planning Commission at least 20 days before the date of the hearing.

(f) Review and Decision

- (1) The Board of Zoning Appeals shall hold a public hearing on the appeal and, following the close of the public hearing, take final action based on the procedures and requirements of this section.
- (2) In exercising the appeal power, the Board of Zoning Appeals has all the powers of the official from whom the appeal is taken, and the Board of Zoning Appeals may reverse or affirm wholly or in part or may modify the decision being appealed.
- (3) If the Board of Zoning Appeals determines that it is necessary to obtain additional evidence to resolve the matter, it shall remand the appeal to the official from whom the appeal is taken, with directions to obtain the needed evidence and to reconsider the decision in light of that evidence.

(g) Approval Criteria; Findings of Fact

The Board of Zoning Appeals may reverse an order, requirement, decision, or determination of any administrative official only when the Board of Zoning Appeals finds substantial, factual evidence in the official record of the application that the administrative official erred. The

decision of the Board of Zoning Appeals shall be supported by written findings of fact prepared by the Board of Zoning Appeals.

(h) Filing and Mailing of Decision

Every decision or determination by the Board of Zoning Appeals shall be:

- (1) filed in the office of the City Clerk not more than seven (7) Working Days following the date of hearing; and
- (2) mailed to the applicant and all other parties who have made a written request for notification not more than seven (7) Working Days following the date of the hearing.

(i) Date of Effect

Decisions on appeals become effective on the date the Board of Zoning Appeals makes its decision.

(j) Appeals

Within 30 days of the date of effect of the Board of Zoning Appeals' decision, any person aggrieved by such decision may maintain an action in District Court to determine the reasonableness of the final decision.