

RECEIVED

JUL 06 2009

CITY MANAGERS OFFICE LAWRENCE, KS

July 6, 2009

Mr. Dave Corliss City Manager City of Lawrence PO Box 708 Lawrence, Kansas 66044

Dear Mr. Corliss,

I am writing to express concern about Lawrence Freenet's operations under its agreements with the City of Lawrence. Specifically, I ask the City to formally investigate the following:

- 1) Whether Lawrence Freenet's relationship with Community Wireless Communications and Mr. Joshua Montgomery represents a conflict of interest.
- 2) Whether Lawrence Freenet fraudulently obtained special consideration for use of Lawrence right of way for the construction and operation of a wireless network.
- 3) Whether Lawrence Freenet is operating as a competitive telecommunications provider.
- 4) Whether Lawrence Freenet has assigned it rights-of-way access with the City of Lawrence to Community Wireless Communications.

Ultimately we ask the City that if an investigation shows some or all of the items above to be true that the right-of-way agreement with Lawrence Freenet per that agreement be voided.

To address points one and two: As City staff is aware, Lawrence Freenet is a not-for-profit 501(c)(4) founded by Mr. Joshua Montgomery. It is our understanding that the not-for-profit community service aspect of this operation was the primary reason that Lawrence Freenet received and continues to receive a substantial discount on right-of-way to operate a wireless network. Lawrence Freenet contracts with a for-profit company it incorporated, Community Wireless Communications, to provide the network, operate the network, support the service and market the service. Mr. Montgomery is an owner of Community Wireless Communications.

Currently Lawrence Freenet is the primary, if not sole, customer of Community Wireless Communications. Likewise Community Wireless Communications is the primary vendor for Lawrence Freenet, receiving approximately 90% of all revenues generated. While Mr. Montgomery claims to no longer be directly involved in Lawrence Freenet he continues to serve as the primary technical consultant. His role includes vendor selection and making the decision to use Community Wireless Communications as the primary vendor for providing the network and most other services.

The above relationship is a clear conflict of interest. Lawrence Freenet and Mr. Montgomery's acknowledgement of this relationship does not lessen this fundamental conflict. As the non-profit status is the basis of Freenet's agreement with the City of Lawrence, conflicts such as this should void that agreement. The attached legal opinion reviewed the business relationship between the two entities and the tax status of Lawrence Freenet.

To address point three: Lawrence Freenet by its own admission expects 90% of its customers to pay for their service at a rate that is on par with other commercial Internet providers. Lawrence Freenet also is actively attempting to obtain commercial fiber customers. In addition, Community Wireless Communications has filed with the FCC and the State of Kansas to provide competitive video services. In those filings Community Wireless Communications lists Lawrence Freenet as a d.b.a. These actions appear to violate the spirit of the agreement with the City and also appear to violate the statutes governing operation of a 501(c)(4). See the attached Cable Community Registration form filed with the Federal Communications Commission on June 8, 2009.

To address point four: Lawrence Freenet has made no secret that Community Wireless Communications owns most if not all of the hardware that is in place under the right-of-way agreement between Lawrence Freenet and the City of Lawrence. This appears to be in direct violation of the agreement. Mr. Montgomery, representing both Lawrence Freenet and Community Wireless Communications, has approached the World Company on several occasions to attempt to sell both the network and the rights under the agreement. It is our understanding that these assets have been represented to other investors and potential investors also. These actions appear to be in direct violation of the agreement with the City of Lawrence.

We are supportive of Lawrence Freenet's stated goal to provide Broadband access to those that cannot afford broadband. Sunflower has provided free and discounted Internet services from the beginning in 1995 and provides a program similar to Lawrence Freenet, but without limits on the numbers served. If for any reason Lawrence Freenet is not able to continue serving its free and discounted customers Sunflower would be committed to working with the City to provide services to those individuals.

In summary, I respectfully ask the City to review all of its agreements with Lawrence Freenet. We ask the City review the conduct of and relationships between the following entities; Lawrence Freenet, Community Wireless Communications, and Mr. Joshua Montgomery. Lastly, we ask that if material violations are found to exist that the current agreements be voided. Thank you for your consideration.

Sincerely,

Rod Kutemeier General Manager Sunflower Broadband

enc. Opinion, Webster L. Golden, Atty., Stevens & Brand.
Federal Communications Commission Cable Community Registration FCC Form 322



FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, DC 20554

CABLE COMMUNITY REGISTRATION FCC Form 322

Approval Date: June 8, 2009 Confirmation Number: CB42371631

KS0766

and the second second				·	eren er en er en er en er		
1. Indicate the name	e, mailing address, and telephone	number of the cabl	e system operato	r.			
Legal Name				FCC F	Registration No. (1	FRN)	
_	RELESS COMMUNICATION	s co			18799361	,	
Assumed/ doing busir				1 -			
LAWRENCE FRE	ENET						
Mailing Address			City		State	Zip Code	
	O. Box PO BOX 3532		Lawrence	<u> </u>	KS	66047	
Telephone No.			Email (optional)	,			
	No.					· · · ·	
2. Indicate whether	the operator is an individual, pri	vate association, par	tnership, corpo	ration, or govern	ment entity.		
			7	a . [7]			
Individual	Private Association	Partnership		Corporation 🗸	Gov	ernment Entity	
			e 41.			li 4}.i £	
3. Indicate the name	e, telephone number, and e-mail	l address (if any) o	t the person re	sponsible for q	uestions regard	ing this form.	
Name of Contact	.	Telephone No.		E-mail Addre	SS		
Joshua Montgom	ery	785 B31-2086	S	joshua.montgomery@civicwifi.co			
-			and the same of th				
I. Indicate the Phys	ical System Identifier (PSID) if th	he community will b	e served by an e	xisting systen0 <u>2</u>	424		
S. Provide a date (N	IM/YYYY) when this community	began service. 0772	2013				
5. Indicate the comr	nunity name, county, state, and t	vne code of the com	nunity from the	list provided in t	he instructions.		
			ja ja	•		<u> </u>	
Name of Community		County		•	State	Type Code	
LAWRENCE		DOUG	LAS		KS	5	
	. 1						
. Indicate the local	television broadcast signals (i.e.	call signs) to be car	ried on this syste	em.			
NA							
	***		***				

	8-11						
l. Certification	operator also certifies that neither t	the operator nor any	other "narty" to t	he notification is	subject to a denis	I of federal henefits th	
	pursuant to Section 5301 of the An						
7 C.F.R. § 1.2002(b).			,	Ü	•		
Type or Print Name				<u> </u>	Title		
Joshua Montgo	ımerv				President		
<u> </u>	/// /	***************************************			Date		
Signature					6/08/2009		
					ひいしひにとししか		

WILLFUL FALSE STATEMENTS ON THIS FORM ARE PUNISHABLE BY FINE AND/OR IMPRISONMENT (18 U.S.C. § 1001) AND/OR REVOCATION OF ANY STATION LICENSE (47 U.S.C. § 312 (a) (1)), AND/OR FORFEITURE (47 U.S.C. § 503).

STEVENS & BRAND LL.P.

WEBSTER L. GOLDEN
PETER K. CURRAN
WINTON A. WINTER, JR.
EVAN H. ICE
SHERRI E. LOVELAND
MOLLY M. WOOD
CHRISTOPHER F. BURGER*
WESLEY F. SMITH
BRADLEY R. FINKELDEI
MATTHEW H. HOY*

ATTORNEYS AT LAW
US BANK TOWER
900 MASSACHUSETTS, SUITE 500
POST OFFICE BOX 189
LAWRENCE, KANSAS 66044-0189
TELEPHONE: (785) 843-0811
FAX: (785) 843-0341

LESLIE M. MILLER SHANNON C. OURY** EMILY A. DONALDSON REBECCA J. WEMPE PATRICIA E. HAMILTON*

RICHARD B. STEVENS | 899-199 | JOHN W. BRAND | 1907-197 | JOHN W. BRAND, JR. RETIRED

*ADMITTED IN KANSAS AND MISSOURI
**ADMITTED IN KANSAS AND COLORADO

June 29, 2009

Mr. Rod Kutemeier, General Manager Sunflower Broadband 1 Riverfront Plaza Suite 301 Lawrence, Kansas 66044

Dear Mr. Kutemeier:

You have requested our opinion regarding the tax-exempt status of an organization in the following circumstances. The organization, Lawrence Freenet, Inc. ("Lawrence Freenet") was incorporated in Kansas as a not-for-profit entity. Lawrence Freenet was granted tax-exempt status by the Internal Revenue Service ("IRS") under Internal Revenue Code ("Code") Section 501(c)(4) as an organization "operated exclusively for the promotion of social welfare." In public presentations to the Lawrence City Commission, Lawrence Freenet described itself as "a non-profit community networking project with a goal of providing free internet to the entire Lawrence community." See paragraph 1 of Exhibit 1. Additional social welfare type goals also were presented to the City Commission. Lawrence Freenet's articles of incorporation describe its "primary purpose" as "the provision of free internet access to Kansas communities." See the "Purpose" clause on page 1 of Exhibit 2.

Approximately nine months after the date of the incorporation of Lawrence Freenet as a not-for-profit entity, Lawrence Freenet incorporated a for-profit subsidiary corporation under the name of Community Wireless Communications Co. ("Community Wireless"). See the "Incorporator Information" on page 2 of Exhibit 3. The public record does not reveal the purpose for the creation of the for-profit subsidiary. However, the corporate annual reports on file for Community Wireless reveal that, as of December 31, 2006, Community Wireless had issued 2,063,256 shares of capital stock, and as of December 31, 2007, it had outstanding a total of 2,438,969 shares of capital stock. See Item 10 on each of Exhibits 4a & b. Based upon financial statements provided by Lawrence Freenet, none of this capital stock appears as an asset on the balance sheet of Lawrence Freenet. See Part IV of the 2007 Form 990 attached as Exhibit 5a and the "Assets" section of the "Independent Auditor's Report" attached as Exhibit 5b.

Mr. Rod Kutemeier, General Manager Sunflower Broadband June 29, 2009 Page 2

Accordingly, the record clearly suggests that the issued capital stock of Community Wireless is now owned by private investors and not by Lawrence Freenet.

Subsequent operations of Lawrence Freenet do not appear to have been consistent with the original description made to the City Commission and, presumably, to the IRS. Instead of providing free internet to the entire Lawrence community, Lawrence Freenet now describes itself as providing internet access to its customers on a subscription-fee basis, subject only to the stated commitment to dedicate ten percent of its subscription fees to providing internet access to families and children who could not otherwise afford it. See Exhibits 6 & 7. In its promotional materials, Lawrence Freenet has described itself as competing with Sunflower Broadband. See Exhibit 7.

Based upon the foregoing information, you have requested our opinion as to whether such an organization, operating as so described, would continue to qualify for tax-exempt status under Code Section 501(c)(4). The relevant portion of that Code section provides for "organizations not organized for profit but operated exclusively for the promotion of social welfare." This Code section contains the further express limitation that this section "shall not apply to an entity unless no part of the net earnings of such entity inures to the benefit of any private . . . individual."

Treasury Regulations promulgated under Code Section 501(c)(4) provide that, in order to be exempt under this Code Section, an organization must not be organized or operated for profit (see 1.501(c)(4)-1(a)(1)(i)) and must be operated exclusively for the promotion of social welfare (see 1.501(c)(4)-1(a)(1)(ii)). An organization is defined as being operated for the promotion of social welfare if it "is primarily engaged in promoting in some way the common good and general welfare of the people of the community." 1.501(c)(4)-1(a)(2)(i).

The nature of a social welfare organization and the concept of promotion of the common good is best illustrated by prior cases and rulings. The IRS has ruled that a volunteer fire department may qualify as a social welfare organization because of its benefit to the entire community so served. Revenue Ruling 74-361, 1974-2 C.B. 159. However, police and similar benevolent associations do not qualify because their activities are deemed to primarily benefit their members' self interest rather than the promotion of social welfare. Revenue Ruling 81-58, 1981-1 C.B. 331. Similarly, it has been held that an organization that contracted with employers, HMO's, insurance companies, and political organizations as subscribers to provide vision-care services and supplies to the subscribers' employees is not exempt as a social welfare organization because it operated for its subscribers' benefit rather than to benefit the community as a whole. *Vision Service Plan, Inc. v. U.S.*, 2006-1 USTC ¶ 50, 173 (Ed Cal. 2005), Aff'd in Unpub. Dec., 2008-1 USTC ¶ 50, 160 (9th Cir. 2008) cert. denied, No. 08-184 (1-12-09). In that opinion, the Court's analysis included the following:

In essence, even though there may be aspects of the organization that greatly benefit society, if the majority of the organization's services

Mr. Rod Kutemeier, General Manager Sunflower Broadband June 29, 2009 Page 3

benefit private members, the organization cannot qualify for an exemption under 501(c)(4). Moreover, it has also been held that "[the] presence of a single substantial non-exempt purpose precludes exempt status regardless of the number or importance of the exempt purposes" *Contracting Plumbers*, 588 F.2d at 686. ... The test for qualification under 501(c)(4) is stringent. For instance, in *Commissioner of Internal Revenue v. Lake Forest, Inc.*, 305 F.2d 814 (4th Cir. 1962), the court found that a membership based organization involved in providing housing for veterans did not qualify. The court explained:

Lake Forest does, of course, furnish housing to a certain group of citizens but it does not do so on a community basis. It is a public spirited but privately devoted endeavor. Its work in part incidentally redounds to society but this is not the social welfare of the tax statute.

C.I.R. v. Lake Forrest, Inc., 305 F.2d 818. The court further explained that classification as "civic" or "social" depends upon the character – as public or private – of the benefits bestowed, of the beneficiary, and of the benefactor.

The exempt organization in the present situation is similarly situated. While Lawrence Freenet may have commenced existence with the proper intent to be a social welfare organization, a social welfare component has been reduced to 10% in its present operations. This does not meet the test for qualification as being operated exclusively for the promotion of social welfare.

Moreover, as noted above, the applicable Treasury Regulations provide that, as a separate and independent requirement for exemption, an organization must not be organized or operated for profit. More specifically, the applicable regulation provides that an organization is not operated primarily for the promotion of social welfare if the organization "is carrying on a business with the general public in a manner similar to organizations which are operated for profit." Treas. Reg. Sec. 1.501(c)(4)-1(a)(2)(ii). In this instance, ninety percent of the activity of Lawrence Freenet appears to be operated in a manner similar to organizations which are operated for profit.

As a final independent requirement, the statute itself provides that 501(c)(4) will not apply to any entity if any part of the net earnings of such entity inures to the benefit of any private individual. In this instance, it appears that a substantial part of the revenue of Lawrence Freenet is going to a separate entity that is providing the actual installation services and the internet service. While it appears that Community Wireless is the recipient of that revenue, we do not have present access to Community Wireless's financial statements to confirm that. Should that be confirmed, then this revenue would be going to the potential benefit of that for-profit entity and its private shareholders.

Mr. Rod Kutemeier, General Manager Sunflower Broadband June 29, 2009 Page 4

The touchstone in distinguishing between organizations which do and do not qualify under Section 501(c)(4) and applicable regulations and rulings thereunder focuses upon whether the organization provides a benefit to the entire community or is operating a business similar to other for-profit companies. The prohibition on private inurement is a third requirement. In the circumstances at hand, it appears that the organization in question, while perhaps originally established for a valid exempt purpose, namely, to provide free internet and related services to the entire community, may now fail each and every one of the three independent requirements, any one of which would be disqualifying in and of itself. The organization has not restricted its activities to exempt purposes. The organization is being operated in the same or a similar manner as other for-profit companies. Finally, the operations may be producing a benefit to private individuals. The commitment to make a charitable contribution obviously does not convey tax-exempt status in and of itself nor does it override any of the applicable requirements for exempt status.

Very truly yours, STEVENS & BRAND, L.L.P.

Webster L. Golden

wgolden@stevensbrand.com

WLG:jlw

Exhibit 1

Agreements With Lawrence Freenet

A summary of the City Commission's consideration of agreements with Lawrence Freenet follows:

August 16, 2005

Joshua Montgomery made a presentation to the City Commission, describing Lawrence Freenet as "a non-profit community networking project with the goal of providing free internet to the entire Lawrence community." August 16, 2005 City Commission Minutes, Page 22. Montgomery described Freenet's goals as (1) making information technology available in neighborhoods where it was not available by creating a free broadband network throughout Kansas communities as an alternative to traditional ISPs; (2) looking at solar and wind power to provide power for their equipment; (3) refurbishing surplus computers and distributing them to people who could not otherwise afford them; (4) providing non-profit organizations high speed internet access; and (5) providing homeless individuals with voice mail to assist them in applying for jobs and maintaining contact with family.

Montgomery stated they needed places in town to mount their antennas on light poles, traffic control poles, water towers and multi-story buildings. They also needed office space, and a truck to help with installation of the equipment.

After a discussion, the Commission "encouraged city staff to cooperate and work with Lawrence Freenet and make City facilities available, as staff believed appropriate." Aug. 16. 2005 City Commission Minutes, Page 28.

October 28, 2005

As part of its consent agenda, the City Commission approved an agreement with Lawrence Freenet for the use of the City's water tower at 19th and Kasold Drive.

February 7, 2006

The Commission approved site plans and agreements with Lawrence Freenet for installation of equipment on City Hall, the Stratford Water Tower, and the 6th and Kasold Water Tower. This was a consent agenda item with no separate discussion.

April 3. 2007

Staff presented a report on the status of a number of requests from Lawrence Freenet to use additional facilities, including the Harper Water Tower and light and traffic control poles. Patrick Knorr, then General Manager of Sunflower Broadband, advised the Commission that his company and other forprofit entities provided free internet access in the community. City Manager advised the Commission that staff was finalizing the Harper Tower lease agreement and a license agreement for a pilot program for street lights on Clinton Parkway.

April 10, 2007

The City Commission authorized the City Manager to enter into a License Agreement with Lawrence Freenet for the installation of equipment on traffic control signals on Clinton Parkway.

April 24, 2007

The City Commission authorized the City Manager to enter into an Agreement with Lawrence Freenet

for the installation of equipment on the Harper Water Tower. The Commission also authorized a license agreement for installation on traffic control signals throughout the City.

AGREEMENTS

The agreements contained a number of standard provisions for the use of City property.

- On October 25, 2005 the City approved an agreement to allow Freenet to install equipment on the City's water tower located at 18th & Kasold Drive. The agreement contained recitals setting forth some of the underlying policy goals or objectives of the City in authorizing the agreements. The recitals read:
 - 1. The City is the owner of property interests located in the City of Lawrence, Douglas County, Kansas, including, but not limited to Street Rights-of-Way (ROW), park property, City of Lawrence Utility Department structures and facilities including water towers, City of Lawrence buildings, traffic light poles, other traffic control devices, and other property interests.
 - Lawrence Freenet, Inc. is a not-for-profit Kansas corporation formed for the purpose of providing free internet access to Kansas communities. To that end, Lawrence Freenet, Inc. wishes to access various City Properties, to locate, mount, and maintain transmitter units in various locations in the City of Lawrence, to provide free internet access to Lawrence residents.
 - On August 16, 2005, the Lawrence City Commission stated its support for Freenet's goal of increasing internet access for the Lawrence community. The City Commission directed and authorized the preparation of an agreement between the City of Lawrence and Lawrence Freenet, Inc., to use certain City Property as authorized by this Agreement and approved by City staff, for the installation of equipment to provide free internet access to Lawrence citizens.
 - 4. Accordingly, Lawrence Freenet, Inc. has requested permission from the City to place equipment, transmitters and antennas, on portions of City Property described below, and the City has agreed to provide such space to Lawrence Freenet, Inc., for such purpose, all in accordance with the terms and conditions of this agreement.

The other key provisions of the agreement are as follows:

Term. The term of the agreement is five (5) years.

Consideration. Freenet pays an annual rent of ten dollars (\$10.00).

Use. Freenet may use the City property for installation, operation and maintenance of equipment for a Freenet Access Point. Freenet's use is subordinate to any City use. Freenet must maintain its equipment and relocate it at the request of the City.

Access to Property. The City will provide access to Lawrence Freenet and that access must be by persons covered under their liability policy.

Insurance. Freenet must maintain minimum coverage with respect to liability insurance.

Preservation of City Property. Lawrence Freenet shall not cause any damage to City

property or facilities.

Indemnification. Freenet agrees to indemnify the City for any and all claims arising from its activities on City property.

Termination. The City and Freenet agree to terminate the agreement at any time with at least one year notice.

Default. If Freenet fails to abide by any of the terms of the agreement, the City shall be entitled to give notice of default.

Notice. The parties to the agreement have identified where to send notices under the agreement to.

Utilities. Freenet is responsible for any utility usage for its equipment on City property.

Assignment. Freenet cannot transfer the agreement to another party without the written consent of the City.

Governing Law. Laws of the State of Kansas shall be applied when enforcing or interpreting the agreement.

The Agreement included <u>Exhibit B</u> which set forth Lawrence Freenet's commitment to serve low income households.

On February 7, 2006 the City approved agreements for Freenet installation of equipment at the following locations: the rooftop of City Hall, the water tower located at 1815 Stratford Road, and the water tower at 3708 W. 6th Street. The recitals and provisions of the agreements are the same as the original agreement. However, the following provisions were added:

Term. The agreement is for five (5) years, but can be extended upon mutual consent of the parties.

Termination. Termination language is added that allows the City Commission to terminate the agreement if the governing body finds that Freenet service is not a value to the community.

Reporting Requirements. New reporting requirements are added. Freenet must provide quarterly reports to the City Manager showing the total number of users serve by Lawrence Freenet the previous quarter and the total number of users receiving free or reduced rate services. On or before March 31 of each year, Lawrence Freenet must submit its IRS Form 990 (copy of Federal Tax Return), its corporate annual report filed with the Kansas Secretary of State, its financial statement for the previous years, and its annual report.

 On April 10, 2007 the City agreed to allow Freenet to install equipment on traffic signal poles at a number of intersections. Key additional provisions from prior Freenet agreements are as follows:

Grant of the License. The license agreement is subject to applicable Historic Resources Commission requirements.

No Representation by the City. The City does not make any representation with respect to

the condition of traffic poles.

Covenants of the Licensee. Lawrence Freenet agrees to adjust or remove immediately its equipment if the City deems it as an emergency or if it determines Freenet equipment is interfering with City operations.

 On April 24, 2007, the City agreed to allow Freenet to install its equipment on the City water tower located at 2100 Harper Street. This agreement added the following provisions:

Interference. Freenet devices cannot interfere with City/County radio frequencies used on City property.

Lease Agreement. Freenet must co-locate on Sprint equipment and must execute a lease agreement with Sprint.

The Utilities Department and Lawrence Freenet entered into a cooperative agreement in which Freenet installed video equipment purchased by the City on the City's water towers on Harper, Stratford, Oread, 19th and Kasold and 6th and Kasold. The City pays Freenet \$1,200 per year per site or \$6,000.00 annually, to receive video service at the water towers.

EXMINIT 2

Not for profit articles of incorporation

The name of the corporation:

Lawrence Freenet Inc

File date: 04/11/2005 File time: 22:20:59

Business Entity Number: 6039648

Registered office in Kansas:

3401 W 28th St Lawrence, Kansas 66047-3252

Name of the resident agent at the registered office:

Lawrence Freenet Inc

Mailing address for official mail:

Lawrence Freenet Inc 3401 W 28th St Lawrence, KS 66047-3252 USA

The nature or purpose of the business entity:

The purpose of this business entity is to engage in any lawful act or activity for which the entity may be organized under the laws of Kansas.

Lawrence Freenet has as it's primary purpose the provision of free internet access to Kansas communities, as an alternative to traditional broadband ISPs.

This corporation will not have the authority to issue stock. The conditions of the membership are set in the bylaws.

Will the powers of the incorporator(s) terminate upon filing the articles of

incorporation?

Yes

Director(s) Information:

Joshua Montgomery 3401 W 28th St Andrew Brendan Brown 2100 Heatherwood Dr

Lawrence KS 66047 USA Apt# D3 Lawrence KS 66047 USA

Expiration date of the corporate existence:

Perpetual

Tax closing month:

December

Incorporator Information:

Joshua Montgomery

Andrew Brendan Brown 2100 Heatherwood Dr

3401 W 28th St Lawrence KS 66047 USA

Lawrence KS 66047 USA

Apt# D3

I declare under penalty of perjury under the laws of the state of Kansas that the foregoing is true and correct.

Execution date: 04/11/2005

The signature(s) of the incorporator(s):

Joshua Montgomery
Joshua Montgomery

Andrew Brendan Brown
Andrew Brendan Brown



I, Ron Thornburgh, Secretary of State of Kansas, do hereby certify that this is the true and correct copy of the original document filed electronically on 04/11/2005.

Ron Thornburgh

Kansas Secretary of State

Memorial Hall, 1st floor - 120 SW 10th Ave. - Topeka, Kansas 66612-1594

phone: (785) 296-4564 - email: kssos@kssos.org - url: www.kssos.org

Exhibit 3

For Profit articles of incorporation

The name of the corporation:

COMMUNITY WIRELESS COMMUNICATIONS Co.

File date: 01/09/2006 File time: 12:43:44

Business Entity Number: 6075089

Registered office in Kansas:

2311 Wakarusa Ave Lawrence, Kansas 66049-3311

Name of the resident agent at the registered office:

COMMUNITY WIRELESS COMMUNICATIONS Co.

Mailing address for official mail:

Joshua Montgomery P.O. Box 3532 Lawrence, KS 66046 USA

The nature or purpose of the business entity:

The purpose of this business entity is to engage in any lawful act or activity for which the entity may be organized under the laws of Kansas.

This business entity will have the ability to issue stock.

Total number of shares that the corporation is authorized to issue:

Shares: 1000000 Type: COMMON

Class: A

Value: 0.00/per share

Special designations, powers, rights, limitations or restrictions applicable to any class of stock or any special grant of authority to be given to the board of directors.

NONE

Will the powers of the incorporator(s) terminate upon filing the articles of incorporation?

Yes

Director(s) Information:

Joshua Montgomery P.O. Box 3532 Lawrence KS 66046 USA

Expiration date of the corporate existence:

Perpetual

Tax closing month:

December

Incorporator Information:

Lawrence Freenet, Inc. P.O. Box 3532 Lawrence KS 66046 USA

I declare under penalty of perjury under the laws of the state of Kansas that the foregoing is true and correct.

Execution date: 01/09/2006

The signature(s) of the incorporator(s):

Authorized agent for Lawrence Freenet, Inc.



I, Ron Thornburgh, Secretary of State of Kansas, do hereby certify that this is the true and correct copy of the original document filed electronically on 01/09/2006.

Ron Thornburgh

Kansas Secretary of State

Memorial Hall, 1st floor - 120 SW 10th Ave. - Topeka, Kansas 66612-1594 phone: (785) 296-4564 - email: kssos@kssos.org - url: www.kssos.org

Exhibit 4

For Profit Corporation Annual Report

- 1. Corporation Name: COMMUNITY WIRELESS COMMUNICATIONS CO.
- 2. Business Entity ID No.: 6075089
- 3. Tax Closing Date: December 2007
- 4. State of Incorporation: KS
- 5. Official Mailing Address:

Matthew DelVecchio, P.O. Box 3532, LAWRENCE KS 66046

6. Location of Principal Office; 4105 W. 6th St., Lawrence KS 66049

7. Officers

Matthew DelVecchio - President or equivalent 4105 W. 6th ST. Lawrence, KS 66049

8. Directors

Joshua Montgomery - PO Box 3532 Lawrence, KS 66049

9. Nature and Kind of Business

"To engage in any lawful act or activity for which the entity may be organized under the laws of Kansas."

To provide wireless internet access

- 10. Total number of shares of capital stock issued: 2438969
- 11. Does this corporation hold more than 50% equity ownership in any other business entity on file with the Kansas Secretary of State? No
- 12. Does this corporation own or lease land in Kansas suitable for use in agriculture? No

Federal Employer Identification Number (FEIN): 830444041

I declare under penalty of perjury pursuant to the laws of the state of Kansas that the foregoing is true and correct.

Executed on the 12 of April, 2008

Signature of authorized Officer: Matthew Del Vecchio

Title/Position of the signer: President Contact phone number: 7853714214 E-mail: matthew.delvecchio@civicwifi.com

Electronically Filed 04/12/2008

Exhibit 46

For Profit Corporation Annual Report

- 1. Corporation Name: COMMUNITY WIRELESS COMMUNICATIONS CO.
- 2. Business Entity ID No.: 6075089
- 3. Tax Closing Date: December 2006
- 4. State of incorporation: KS
- 5. Official Mailing Address:

Joshua Montgomery, P.O. Box 3532, LAWRENCE KS 66046

6. Location of Principal Office: 4105 W. 6th St., Lawrence KS 66049

7. Officers

Joshua Montgomery - President or equivalent (This officer is also a director) 4105 W. 6th ST. Lawrence, KS 66049

- 8. Directors
- 9. Nature and Kind of Business

"To engage in any lawful act or activity for which the entity may be organized under the laws of Kansas."

- 10. Total number of shares of capital stock issued: 2063256
- 11. Does this corporation hold more than 50% equity ownership in any other business entity on file with the Kansas Secretary of State? No
- 12. Does this corporation own or lease land in Kansas suitable for use in agriculture? No

Federal Employer Identification Number (FEIN): 83-0444041

I declare under penalty of perjury pursuant to the laws of the state of Kansas that the foregoing is true and correct.

Executed on the 17 of May, 2007

Signature of authorized Officer: Joshua Montgomery

Title/Position of the signer: President Contact phone number: 7853714214 E-mail: joshua.montgomery@civicwifi.com Electronically Filed 05/17/2007

Exhibit 5a

990

Return of Organization Exempt From Income Tax

2007

Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except black lung benefit trust or private foundation)

On a to Public Taspection

OMB No 1545-0047

Department of the Treasury Internal Revenue Service The organization may have to use a copy of this return to satisfy state reporting requirements 20 2007, and ending For the 2007 calendar year, or tax year beginning D Employer Identification number C Name of organization B. Check if sopiicable 26**5**6113 20 Laurence Freenet Inc. Address change Number and street (or P.O box if mail is not delivered to street address) E Telephone number Name change 371-4214 (785) Z tomal return F Accessible method: 📝 Cash 🔲 Access City or town, state or country, and ZIP + 4 astrus. Termination Other (specify) Lastrance, KS 66046 Amended return H and I are not applicable to section 527 organizations Section Edito(S) organizations and 4947(a)(1) nonexampt charitable trusts must attach a completed Schedule A (Form 960 or 990-EZ). Application pending M(a) is this a group return for affiliates? 🔲 Yes <table-cell> Ho H(b) if "Yes," enter number of affiliates ➤ @ Website: > www.lawrencefreenst.org H(c) Are all affiliates included? Yes No of "No," attach a list See instructions.) J Organization type (check only one) ▶ \$\overline{\mathbb{Z}}\$ 501(d) (4) \(\left(\text{insert no.} \) \$\overline{\mathbb{Z}}\$ 4947(e)(1) or \$\overline{\mathbb{L}}\$ \$27 Hich is this a separate return filed by an K. Chack here ► . if the organization is not a 500(e)(3) supporting organization and its gross organization covered by a group rating? 🔲 Yes 💟 No receipts are nonnelly not more than \$25,000. A return is not required, but if the organization chooses Group Exemption Number > to file a return, be sure to file a complete return Check > 2 if the organization is not required to attach Sch. B (Form 990, 990-EZ, or 990-PF). Gross receipts. Add lines 6b, 8b, 9b, and 10b to line 12 -Revenue, Expenses, and Changes in Net Assets or Fund Balances (See the Instructions.) Contributions, gifts, grante, and similar amounts received: te a Contributions to donor advised funds 2,263.77 fb b Direct public support (not included on line 1a) te e indirect public support (not included on line 1a) . . . Government contributions (grants) (not included on line 1a) 1d 2,263.77 10 2,263.77 noncash \$ Total (add lines 1a through 1d) (cash \$___ 141,085.17 2 Program service revenue including government fees and contracts (from Pert VII, line 93) 3 Membership dues and assessments 7.73 4 interest on savings and temporary cash investments 5 Dividends and interest from securities b Lesa: rental expenses . . Qo c Net rental income or (loss). Subtract line 6b from line 645 5 Other investment income (describe > (B) Other (A) Securit Sa Gross amount from sales of assets other b Less; cost or other basis and sales expenses. 8c c Gain or (loss) (attach schedule) . . . 8d d Net gain or (loss). Combine line 8c, columns (A) and (B) . . . Special events and activities (attach schedule). If any amount is from gaming, check here > a Gross revenue (not including \$, 9b b Less: direct expenses other than fundraising expenses 9<u>c</u> Net income or (loss) from special events. Subtract line 9b from line 9a 19,494.50 104 10a Gross sales of inventory, less returns and allowances . . Less: cost of goods sold. 2,043.42 10c Gross profit or (loss) from sales of inventory (attach schedule). Subtract line 10b from line 10a 1,231,36 11 Other revenue (from Part VII, line 103) 147.231.45 Total revenue. Add lines 1e, 2, 3, 4, 5, 6c, 7, 8d, 9c, 10c, and 11 12 12 94,437.03 13 Program services (from line 44, column (B)) 13 43.862.74 14 Management and general (from line 44, column (C)) 14 849.59 15 Fundraising (from line 44, column (D)) 15 16 Payments to affiliates (attach schedule) . . . 18 139.292.36 17 Total expenses. Add lines 16 and 44, column (A) 17 7,939.08 18 Excess or (deficit) for the year. Subtract line 17 from line 12 18 4,420,11 19 Net assets or fund balances at beginning of year (from line 73, column (A)). 19 20 Other changes in net assets or fund balances (attach explanation). 20 12,388.20 Net assets or fund balances at end of year. Combine lines 18, 19, and 20 Form **990** (2007)

ar t		Statement of All organizations must be added amounts reported on line	CUOR		(B) Program	(C) With Seuteur	(D) Fundraising
		8b, 8b, 9b, 10b, or 16 of Part I.		(A) Total	\$8TVICES	and general	
2a G	irent	s paid from donor advised funds (attach schedula)		·			
(0	cash	\$ aoncash \$	22a	j			
4	this	SHIDBH HIGHER RASING AND]	•
26 (hhe	er grante and allocations (attach schadule)		{	ĺ	{	Ì
(cash	s amount includes foreign grants, check here	22b				1
	T TAIS	cific assistance to individuals (attach			1	1]
ś	che	edule)	23				
	che	efits paid to or for members (attach adule)	24				
	kev	npensation of current officers, directors, employees, etc. listed in Part V-A	25a	42,810,00	26,000.00	16,810.00	
h (npensation of former officers, directors, employees, etc. listed in Part V-B	25b				
	Còn	nnensation and other distributions, not	i				
	ınclı defi	uded above, to disqualmed persons (as ned under section 4958(f)(1)) and persons	250				
		cribed in section 4958(c)(3)(B)	200				
	on i	aries and wages of employees not included incs 25a, b, and c	26	6,090,80		8,080.80	
	line	son plan contributions not included on \$25a, b. and c	27				
28	Em	ployee benefits not included on lines	28				
		i-27	29		2,365.00	2,394.03	
	Pa)	yroll taxes	30				
30		riessional fundraising fees	31			150.00	
31		counting fees	32			2,588.11	
32		gal fees	3			1,668.86	
33		pplies	3			284.75	
34 25		lephone	34	182.70		182.70	
35		•	31			1,200.00	
36 37	OC	ulpment rental and maintenance	3			401.01	
31 38	EU	inting and publications	3			37.67	
39		avel	3			239.73	
40		enferences, conventions, and meetings.	4			7/6.9	
41	Int	terest	4		•	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
42	De	preciation, depletion, etc. (attach schedule)	4	2			
43	Ot	ther expenses not covered above (itemize):	۱.,	4,670.9	6 4,582.5	289.4	
a		mk/Credit Card Fees	_		7	3,517.5	
b				3b 3,517.5 3c 1,205.8		1,305.0	
C	M	embership Fees		68,072.		3	
d		stallation/Monthly Internet Service		3e 245.		245.3	5
8		Marie Cara		3f 119.5		119.9	3
4	N	Kisce Rangous		3g			
9		在上午上,如果我们的现在分词,这个人的现在分词,我们就是我们的一个,我们也是我们的我们的我们的,我们可以					
44	T	otal functional expenses. Add lines 22s					
	th:	wough 43g. (Organizations completing olumns (B)-(D), carry these totals to lines	1		1		
	() 11	3-15)]	139,292.	59,019	<u>39,423.2</u>	2 849.5
	nt C	Costs, Check - I if you are following SC)P 9(1-2.	ition reported in (8) I	rogram services? .	➤ ☐Yes ☐t
Are	елу	joint costs from a combined aducational campai " enter (i) the aggregate amount of these joint co	yn er				es \$
16 MT	Vee '	" enter (i) the aggregate amount of these joint of amount asocated to Management and general s	an a		the amount allocate		

		•	
Enm	ወደብ	(200	7

(Grants and allocations \$

e Other program services (attach schedule)

		₽sge 3
qn.	990 (2007)	
Pл	Statement of Program Service Accomplishments (See the instructions.)	
par! on:	m 990 is evaluable for public inspection and, for some people, serves as the primary or sole source of inter- incular organization. How the public perceives an organization in such cases may be determined by the information of the public perceives an organization in such cases may be determined by the information. Therefore, please make sure the return is complete and accurate and fully describes, in Part III, t	ne organization's
_	To provide internet service to families below 140% poverty	Program Service
All of c	organizations must describe their exempt purpose achievements that are not measurable (Section 501(c)(3) and (4) thents served, publications issued, etc. Discuss achievements that are not measurable (Section 501(c)(3) and (4) thents served, publications issued, etc. Discuss achievements that are not measurable (Section 501(c)(3) and (4) thents served, publications is sued; also show that are not measurable (Section 501(c)(3) and (4) thents served, publications is sued; also show that are not measurable (Section 501(c)(3) and (4)) and (4) thents served, publications is sued; also show that are not measurable (Section 501(c)(3) and (4)) and (4) thents served, publications is sued; and continue that are not measurable (Section 501(c)(3) and (4)) and (4) thents served, publications is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents served, publications is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents served, publications is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents is sued; and continue that are not measurable (Section 501(c)(3)) and (4) thents is sued; and continue that are not measurable (Section 501(c)(3)) and (4) then section 501(c)(3) and (4) then section 501(c)(4) and (4) then	Expensions (Hemanud for S01(c)(2) and (4) ones, and 4947(c)(1) weeks, but optional for others)
3	Provide free and low cost internet service to residents of Lawrence, KS	
		99,019.65
	(Grants and allocations \$) If this amount includes foreign grants, check here ▶ □	23,018.05
b		
_		
		[
	(Grants and allocations \$) If this amount includes foreign grants, check here ▶ □	
C		
	7-1-2018557PP	
	(Grants and allocations \$) If this amount includes foreign grants, check here	
•		
•		
	***************************************	1

) If this amount includes foreign grants, check here

Form **990** (2007)

99,019.55

Раг	i IV	Balance Sheets (See the instructions	,			
No	rte:	Where required, attached schedules and amounts column should be for end-of-year amounts only	within the description	(A) Beginning of year		(B) End of year
	45 46	Cash—non-interest-bearing		6,085.31	45 46	2,081.54
1	47a	Accounts receivable	478 47b	(19.43)	47c	(1,424.39)
	48a b 49	Pledges receivable Less: allowance for doubtful accounts . Grants receivable	48e 48b		48c 49	
	50a	Receivables from current and former officer key employees (attach schedule)			50a	
1	b	Receivables from other disqualified persons 4958(f)(1)) and persons described in section 49		50b		
82	51a	Other notes and loans receivable (attach schedule)	61a	*		
Assets	52 53 54a	Less; allowance for doubtful accounts inventories for sale or use. Prepaid expenses and deferred charges investments—publicity-traded securities.	Cost FMV		51c 52 53 54a	
	b	investments—other securities (attach schedinvestments—land, buildings, and	jule) ▶ ☐ Cost ☐ FMV		54b	
	b	equipment: basis Less: accumulated depreciation (attach schedule)	550		55c	
		Investments—other (attach schedule) Land, buildings, and equipment: basis . Less: accumulated depreciation (attach	57a			
	56	schedule)	57b estmente		57c	1,197.21
	59	(describe > Total assets (must equal line 74). Add line	}	6,075.33		2,564.36
	60 61	Accounts payable and accrued expenses Grants payable		1,893.17	60 61 62	(9,416,95)
Liabilities	62 63	Deferred revenue Loans from officers, directors, trustess, a schedule)	nd key employees (attach	(248,95	63 64#	(388.89)
Lie	64s 65	Tax-exempt bond liabilities (attach schedu Mortgages and other notes payable (attach Other liabilities (describe	n schedule)		64b 65	
	66	Total liabilities. Add lines 60 through 65		1,646,7	66	(9,803.84)
8	Org	sanizations that follow SFAS 117, check here 67 through 69 and lines 73 and 74. Unrestricted	▶ ☐ and complete lines		87	
Badances	68 69	Temporanty restricted			69	
Fund		genizations that do not follow SFAS 117, che complete lines 70 through 74.			70	
Net Assats or	70 71 72	Capital stock, trust principal, or current fur Paid-in or capital surplus, or land, building Retained earnings, endowment, accumula	, and equipment fund . ted income, or other funds	4,429.1	71	12,388.20
Net As	73	Total net assets or fund balances. Add I 70 through 72. (Column (A) must equal in agual line 21)	ines 67 through 69 or lines te 19 and column (B) must	4,429.1		12,368.70
, .	74	Total liabilities and net assets/fund balar	ices, Add lines 66 and 73	6,075.3	74	2,564.38

Ря	CIV-A	Reconciliation of Revenue per An instructions.)	udited Financial States	nents With Rev	enue pe	r Retur	n (See the
а	Total rev	enue, gaine, and other support per au	lited financial statements			а	tvia
b		included on line a but not on Part I. I			• • •		
4	Net unre	alized gains on investments		<u>b1</u>]	
2		services and use of facilities		b2] [
3		es of prior year grants		53]	
4		eecify):			, ,	1	
-				b4]	
	Add lines	bit through b4				b	
C		- · · · · · · · · · · · · · · · · · · ·				C	
đ	Amounts	included on Part I, line 12, but not on	line a:			1 1	
1	Investme	nt expenses not included on Part I, lin	e6b	d1		4	
2	Other (sp	ecify):					
			=======================================	d2		4	
	Add lines	e d1 and d2 renue (Part I, line 12). Add lines a and				d	
8		renue (Part I, line 12). Add lines a and	<u>d</u>				
	rt IV-B		,			per Retu	ırn Na
a		senses and losses per audited financia included on line a but not on Part I. is			• • •	-	isa
b				b1]	
1		services and use of facilities		b2	· · · · · · · · · · · · · · · · · · ·	1	
2		eported on Part i, line 20		b3		1	
3		eponed on rait i, line zo				1	
4		reciny)		b4			
	,	bi through b4				ь	
c		line b from line a				c	
d		included on Part I, line 17, but not or					
u 1		interest on Part I, line II, but not on int expenses not included on Part I, lin		d1		1 [
2		ecity):				1	
~	Other for	echy)		d2			
	Add knes	t d1 and d2				d	
æ	Total ex	penses (Part I, line 17). Add lines c an	d d ,			e	
Pa	it V-A	Current Officers, Directors, Truste	es, and Key Employee	s (List each perso	n who wa	ıs an <i>off</i> ic	er, director, trustee,
		or key employee at any time during the	year even if they were not	compensated.) (S	ee the in	structions	.) - 1 <i>0</i> 0 5
		(A) Name and address	(B) Title and average hours per week devoted to position	(If not peld, enter	combeu penetis by	oons to employ sne & deferred sabon plans	and other allowances
	en Mansfie	**************************************	Board President		1		
		zerence, KŠ 66046	1	-0-			
Am	fy Brown		Board Vice President	Ì	1		
		swence, KS 66046	1	-0-			
	* Adair		Hourd Treesurer		1		
PO	Box 3532 L	awance, KS 56046	25	16,810.00			· ·
Ken	rin Kennedy		Board Member	l .			
_		amrenco, KS 88048	*	-0-		·····	
	M Kiata		Board Member		1		
		parence, KS 66046	1	-0-			
***	tt Kuzinski	,,	Board Member				
_		aurence, KS 66046	1	-0-			
_12	rina Gans	awrence, KS 66048	Director (Employee)	26,000.00	1		
	DVX 8582 L	Galtisto ut ann 10	44	20,000.00	 		
	4488	***************************************					
							
	. #2 - #4 - ~				l		
	·				— —	<u></u>	
	·		•••]		j		
				· · · · · · · · · · · · · · · · · · ·			Form 990 (2007)

Part:	V-A Current Officers, Directors, Trustees, and Key Emp	loyees (continued)			Yes	No
75a E	Inter the total number of officers, directors, and trustees permitted	to vote on organization	n business at board			
II	neetings			Ì		
ЬΑ	are any officers, directors, trustees, or key employees listed in For	m 990, Part V-A, or hi	ghest compensated	1		
9	amployees listed in Schedule A, Part I, or highest compensate contractors listed in Schedule A, Part II-A or II-B, related to	each other through	family or business			
Ç	contractors lieted in Schedule A, Part II-A of II-B. related to relationships? If "Yes," attach a statement that identifies the individ	tuals and explains the	relationship(s) .	75b		✓_
? (Do any officers, directors, trustees, or key employees liste	d in Enym QQN Da	et V-A or highest			
_		st compensatio pro	(1692)(1):51 GIG ONIA:	İ		
		receiva compansai	(ICH HOSH BLIV ONICH I			
	organizations, whether tax exempt or taxable, that are related to	the organization? Set	the instructions for	75c		1
4	use elebration of "related organization."		, , , , , , , , , , , , , , , , , , , ,			
4	if "Yes," attach a statement that includes the information describe Does the organization have a written conflict of interest policy?			75d	1	
	V-B Former Officers, Directors, Trustees, and Key Employees officer, director, trustee, or key employee received compensation or other person below and enter the amount of compensation or other	That Received Compe	nsation or Other Bene leacnbed balow) during late column. See the ins	tructio	ns.) Exper	182
	(A) Name and address (B) Loans and Adv	ances (if not paid, enter -0-)	(D) Contributions to employee banest plans & deterred compensation there	accou	owanc mt end	i other
n/a		1	Englagement of the Control of the Co			
	######################################					
	~~~^^^^					
		İ				
******		ļ				
				-	·	
	***************************************					
27,777 B	A4100777					,,
	A A A A A A A A A A A A A A A A A A A		1			
34464				1		
,						
				1		
***-**	######################################					
Par	Other Information (See the instructions.)				Ye	B N
76	Did the organization make a change in its antivities or methods	of conducting activiti	es? If "Yes," attach a	<u> </u>	<u> </u>	<del>ل</del>
(0	riotellari etatement of each change			76 77	<del>                                     </del>	+*
77	Were any changes made in the organizing or governing docume	ents but not reported	to the IRS?	1"	┼─	
	if "Vee " altach a conformed copy of the Changes.					
78a	Did the organization have unrelated business gross income of	61,000 or more during	the year covered by	78a		17
	this return?  If "Yes," has it filed a tax return on Form 990-T for this year?.			78b		
	<ul> <li>If "Yes," has it filed a tax return on Form seu-1 for this year?</li> <li>Was there a liquidation, dissolution, termination, or substantal of</li> </ul>	ontraction digits the	vear? If "Yes." attach		<u>.[</u>	
79		numerica de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansión de la compansi	The same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the sa	79	<u> </u>	
AA		tewide or nationwide	organization) through			
BOA	common marriage in anyeming bodies, trustess, officers, t	BTC, TO ALLY CUTES P	Mettibr of immovatubi		-  -	-7
	organization?			800	+-	- <del>  '</del>
				Į.	1	ı
b				1	Į	
	of "Yes," enter the name of the organization and check where the check where the check and indirect political expenditures. (See Ime 81 inst	ether it is L.J. exemp	romexemon Luit			

Page 6

om) 9	90 (2007)	<del></del>	Yes	No
	Other Information (continued)		168	1467
	Did the organization receive donated services or the use of materials, equipment, or facilities at no charge or at substantially less than fair rental value?	82a	✓	
b	if "Yes," you may indicate the value of these items here. Do not include this amount as revenue in Part I or as an expense in Part II.			
	(See instructions in Part III.)			
222	Duri the organization comply with the public inspection requirements for returns and exemption applications?	83a	-/-	
- T-	Did the organization comply with the disclosure requirements relating to quid pro quo contributions?	830	<b>.</b>	
240	Did the organization solicit any contributions or gifts that were not tax deductible?	84a		<b>-</b>
ģ	if "Yes," did the organization include with every solicitation an express statement that such commutations or	84b		
	gifts were not tax deductible?	858	/	
8 <del>5a</del>	501(c)(4), (5), or (6). Were substantially all dues nondeductible by members?	85b	1	
b	Did the organization make only in-notes pobying expenditors of extend of tasks.  If "Yes" was answered to either 85s or 85b, do not complete 85c through 85h below unless the organization.			
	received a waiver for proxy tax owed for the prior year.			
	Dues, assessments, and similar amounts from members			
	Saction 162(e) lobbying and political expenditures			
0	Aggregate nondeductible amount of section 6033(e)(1)(A) dues notices			
6	Taxable amount of lobbying and political expenditures (line 85d less 85e)	<u> </u>		
1	Does the organization elect to pay the section 6033(e) tax on the amount on line 85f?	85g		
g	If section 6033(e)(1)(A) dues notices were sent, does the organization agree to add the amount on line 65!			
h	to its reasonable estimate of dues allocable to nondeductible lobbying and political expenditures for the following tax year?	85h		
86	SOMOVI Arms Enter a initiation fees and capital contributions included on line 12		ĺ	
₩.	Gwee recents included on line 12, for public use of club facilities		ļ	1
87	501(c)(12) orgs. Enter: a Gross income from members or shareholders 87a	į		
b	Gross income from other sources. (Do not net amounts due or paid to other sources against amounts due or received from them.)			
	At any time during the year, did the organization own a 50% or greater interest in a taxable corporation or partnership, or an antity disregarded as separate from the organization under Regulations sections 301.7701-2 and 301.7701-3? If "Yes," complete Part IX.	88a		1
	At any time during the year, did the organization, directly or indirectly, own a controlled entity within the meaning of section 512(b)(13)? If "Yes," complete Part XI	88b	<u> </u>	1
	501(c)(3) organizations. Enter Amount of tax imposed on the organization during the year under: section 4911 ▶			
	501(c)(3) and 501(c)(4) orgs. Did the organization engage in any section 4958 excess benefit transaction during the year or did it become aware of an excess benefit transaction from a prior year? If "Yes," attach a statement explaining each transaction	896	_	7
¢	Enter: Amount of tax Imposed on the organization managers or disqualified persons during the year under sections 4912, 4955, and 4958			
đ	Enter: Amount of tax on line 89c, above, reimbursed by the organization		1	
	All organizations. At any time during the tax year, was the organization a party to a prohibited tax shelter transaction?	89e	_	T,
f	All proenizations. Did the organization acquire a direct or indirect interest in any applicable insurance contract?	891	+	+-
Ţ	. See supporting organizations and soonsormo progressions maintaining donor advised funds. Did the	1		1
	supporting organization, or a fund mainteined by a sponsoring organization, have excess outliness nothings et any time during the year?	890	<u> </u>	
9Qa	List the states with which a copy of this return is filed	+		,
t	Number of employees employed in the pay period that includes Merch 12, 2007 (See instructions)	., <del>,,,,,,</del>	71-42	
	ocated at be also we did street, Lamerica, no	1049		:1 <del>4</del>
i	At any time during the calendar year, did the organization have an interest in or a signature or other authority	r 1	Ye	s No
,	over a financial account in a foreign country (such as a bank account, securities account, or other infancial	911		1
	account)?			
	If "Yes," enter the name of the foreign country >			<u></u>
		Fo	m 99	<b>()</b> (2007

Business code	(B) Amount	Exclusion code	Amount	exempt function income 141,685.17
		1		
		_		
		<del>-    -</del>		
				7.73
				<del>}</del>
ļ —		+	( ) M	<del>                                     </del>
1				
	. ,,			2,043.42
				476.87
				754.69
				<del> </del>
				1
_			<u> </u>	144,867.68
			<b>&gt;</b>	744,967.88
amount on line 1	2. Part I.			
complishment d	t Exempt Pi	rposes (See th	instructions.)	}
e le represtad in col	umn (E) of Pai	t VII contributed i	nportantly to the	e accomplishment
er than by provide	MA LANGS LOL SI	wn bribosee!.		
mithout charging	or providing t	nternet service		
	·			
YICB - was showed fin	ance charact	and late fees.		
idiaries and Dh	regarded E	ntities (See the	nstructions.)	
(0)				(E) End-of-year
rercentage of	Natura d	f Ectivities	Total income	assets
- %				
RICELY OF INCIDENT				
20 (see ins				
2.5				
	es reported in coler than by provide without charging vice r were charged fin idiaries and Dispersing of merchap interest	amount on line 12, Part I. complishment of Exempt Police is reported in column (E) of Parter than by providing funds for assistant charging for providing invice  I were charged finance charges indicates and Disregarded E Percentage of mership interest  36  Clated with interest minums, circ	amount on line 12, Part I.  complishment of Exempt Purposes (See the se reported in column (E) of Part VII contributed in er than by providing funds for such purposes), without charging for providing internet service vice r were charged finance charges and late fees, addiantes and Disregarded Entities (See the internation of Natura of activities (See the internation interest).  **Clated with interest of mums, christians of activities (See the interest) or individuals.	amount on line 12, Part I.  complishment of Exempt Purposes (See the instructions, is reported in column (E) of Part VII contributed importantly to the rethan by providing funds for such purposes).  without charging for providing internet service.  wice  revers charged finance charges and late fees.  sidiaries and Disregarded Entities (See the instructions.)  Percentage of Nature of activities (Total income %).

-

ţ

.

i

ı

1

etm 99	90 (2007)	·						age 9	
Part	Information Regarding is a controlling organization	<b>Fransfers To and From</b> on as defined in section	512	ntrolled En b)(13).	tities. Comp	lete only if the o	rganiz	ation	
							Yes	No	
106	Did the reporting organization ma the Code? If "Yes," complete the	nke any transfers to a con achedule below for each	trolled contr	i entity as de ciled entity.	efineci in secti	on 512(b)(13) of	-	1	
	(A) Name, address, of each controlled entity	(B) Employer Identification Number		(O Descrip trans	tion of	Amount o	) f transi	fer	
а									
b									
c									
	Totals								
107	Did the reporting organization re- 512(b)(13) of the Code? If "Yes,"	ceive any transfers from a	cont	rolled entity or each cont	as defined in rolled entity.	section	Yes	No V	
	(A) Name, address, of each controlled entity	(B) Employer Identification Number	(C)				(D) Amount of trensfer		
a									
b									
С									
	Totals						1.5	T = 1-	
108	Did the organization have a bind rents, royalties, and annulties de	ecribed in question 107 at	bove?				Yes	1	
Plea: Sign	Under penalties of penjury, I decise that and beign, π as true, correct, and comp	I have examined this return, inclu	ding ac	companying sch	iedules and staten on all information De	5-12-0	ату кох	owledge owledge	
Here					UH.				
Bald	Type or print name and title Preparer's			Date	Check if	Preparer's SSN or PTN	i (See Ge	n Inst X)	
Paid	eignaturo		1		employed ▶ □				

Proparer's

Use Only

Firm's name (or yours if self-employed), address, and ZIP + 4

Form **990** (2007)

EIN

Phone no 🕒 !

EXMINIT 56

# LAWRENCE FREENET INC.

# FINANCIAL STATEMENTS FOR THE PERIOD ENDED DECEMBER 31, 2006

# AND

# INDEPENDENT AUDITOR'S REPORT



KRISTY TESKA ENROLLED AGENT

K TAX & FINANCIAL SERVICES 2708 FREEDOM HILL CT. LAWRENCE, KS 66047

(785) 843-8687

# LAWRENCE FREENET INC. YEAR ENDING DECEMBER 31, 2006

# Table of Contents

Independent Audit Report	1
Statement of Assets, Liabilities, and Equity (Balance Sheet)	2
Statement of Support, Revenue, Expenses, and Changes in Net Assets —  Modified Cash Basis (Profit and Loss)	3-4
Notes to Financial Statements	5-6



## **AUDIT REPORT**

To the Board of Directors of Lawrence Freenet Inc.;

I have audited the enclosed statement of assets, liabilities, and equity of Lawrence Freenet Inc. a nonprofit organization as of December 31, 2008 and the related statement of revenues and expenses for the year then ended.

The audit consisted of examining documents and files, asking questions and compling Quick Books reports. The bank account balances were verified with the Quick Books balance. Accounts receivable was reviewed. Accounts payable balances were verified with the paper file provided by the company. The only fixed assets owned by the company were donated computers.

The nonprofit organization prepares its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In my opinion, the financial statements included in this report present fairly in all material respects the assets, liabilities and equity of Lawrence Freenet Inc. as of December 31, 2006.

Kristy Teska

**Enrolled Agent** 

Kristy Teda

4:37 PM 04/03/07 Accrual Basis

# Lawrence Freenet Inc Balance Sheet As of December 31, 2006

	Dec 31, 06
ASSETS Current Assets	
Checking/Savings Checking Account - Central Douglas County	2,057.86 732.19
Total Chacking/Savings	2,790.05
Accounts Receivable 1200 - Accounts Receivable	2,360,49
Total Accounts Receivable	2,360.49
Other Current Assets 1499 - Undeposited Funda	1,093.78
Total Other Current Assets	1,083.78
Total Current Assets	6,234.32
Other Assets Computers, Donated	900.00
Total Other Axeets	900.00
TOTAL ASSETS	7,134.32
LIABILITIES & EQUITY Lightidies Current Lightidies Accounts Payable 2000 - Accounts Payable	13,480.44
Total Accounts Payable	13,480.44
Other Current Liabilities Refundable Advances Loan From Andrew Brown Loan From Joshua Montgomery Loan From Kris Adair	150.00 -398.35 -0.60
Total Refundable Advances	-246,95
2160 · Payroll Liabilities	695.46
Total Other Current Liabilities	448.50
Total Current Liabilities	13,928.94
Total Liabilities	13,928,94
Equity 1110 • Not Assets Net Income	3,024,90 +9,819,62
Total Equity	-6,794.62
TOTAL LIABILITIES & EQUITY	7,134.32

# Lawrence Freenet Inc Profit & Loss January through December 2006

Accruai Basis

	Jan - Dec 08
Ordinary income/Expense	
income 4830 · Contributions income 4870 · Un <del>restricte</del> d	2,186.00
Total 4930 · Contributions Income	2,185.00
4150 · Miscellaneous Income 4170 · Program Feeb	<b>\$1.89</b>
Equipment Sales installation internst Service Labor 4178 · Program Fees - Other	8,768.51 29,008.39 20,170.35 381.25 25.00
Total 4170 · Program Fees	68,353,50
4190 - Reimbursed Expenses	-89.11
Total income	60,591,28
Cost of Goods Sold 5000 · Cost of Goods Sold	8,868.12
Total COGS	8,868.12
Gross Profit	<b>51,663</b> .16
Expense Seminara	200.00
4000 - Reconciliation Discrepancies	-0.01
6110 · Automobile Expense 6120 · Bank Service Charges 6180 · Insurance	40.34 1,553.11
6186 - Liability Insurance 6180 - Insurance - Other	900.00 485.00
Total 6180 - Insurance	1,385.00
5209 - Interest Expense 5230 - Licenses and Permits 6240 - Miscellaneous 6250 - Poetage and Delivery 5250 - Printing and Reproduction 6270 - Professional Fees	9.51 42.00 132.63 188.14 72.46
5655 · Consulting	260.50
Total 4270 - Professional Feas	30.00
6390 - Rent 6340 - Telephone Mobile Phone	486.34
Total 6340 - Telephone	456.34
9359 - Travel & Ent 5370 - Mesis 5380 - Travel	358.10 483.60
Total 6250 - Truvel & Ent	841.90
6390 - Utililies 1560 - Office Supplies 6560 - Payroll Expenses	†2,59 221,34 8,165,28
6670 - Program Expense Assess Point Installation Subs Computer Donations Internet Service Network Infrastructure Warrenty	30,285.28 600,00 15,781,99 480.88 268.75
Total 8670 - Program Expense	47,416.90
8770 - Suppilea 6780 - Marketing 6790 - Office	333.90 26.00

# Lawrence Freenet inc **Profit & Loss**January through December 2008

#### Accres Basis

Total 6770 · Supplies 358.90

Total Expense 61,384.69

Net Ordinary Income 9,721.73

Other Income/Expense
Other Income
7030 · Other Income
389.44

-97.79

Total Other Income 389.44

Other Expense 487.23

Total Other Expense 487.23

Net Income -9,819.52

Net Other Income

# LAWRENCE FREENET INC. YEAR ENDING DECEMBER 31, 2006

### Notes to Financial Statements

Lawrence Freenet Inc. is a nonprofit service organization. Its mission is to make internet access available to everyone in Lawrence, KS.

# Note 1 - Accounts Receivable:

Accounts receivable transactions are downloaded from two sources and checks are entered as received. Some customers signup and pay their account on-line.

#### Note 2 - Assets:

During 2006, the only fixed assets owned by the company were donated computers as reflected on the Balance Sheet. All other assets were borrowed or personal property of the employee.

# Note 3 - Modified Cash Basis of Accounting:

The financial statements are prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. This basis of accounting differs from generally accepted accounting principles by not tracing accounts receivable and its subsidiary ledger and not accruing accounts receivable and accounts payable.

# Note 4 - Related Party Transactions:

Employees and Board Members have loaned or advanced funds to the organization and the funds have been tracked.

# Note 5 - Separation of Duties:

The organization is a small nonprofit organization and had one employee in 2006. Due to the limitations of staff, the one employee was responsible for all financial transactions. As the company grows, the financial duties need to be shared so that one person does not have sole responsibility of the receipt process or the payable process.

# Note 5 - Income Taxes

The organization is an nonprofit organization and is exempt from Federal income taxes under Internal Revenue Code Section 501(c)(3).

Exhibit 6

# Memorandum City of Lawrence City Manager's Office

TO:

David L. Corliss, City Manager

FROM:

**Diane Stoddard, Assistant City Manager** 

CC:

Cynthia Boecker, Assistant City Manager

**Toni Wheeler, Legal Services Director** 

Date:

April 2, 2009

RE:

**Freenet Agreement Compliance** 

At its meeting on March 24, the City Commission requested that staff review Freenet's compliance with its agreements. Toni Wheeler, Legal Services Director, has provided a memorandum which summarizes the agreements and their general provisions. With regard to providing free or reduced cost service, staff has been unable to locate a specific percentage of free/reduced cost service identified within the agreements. However, the agreements do refer to an exhibit with outlines general goals and guidelines from Freenet for the free service. Also, Freenet's documents have indicated the target for free service is 10% of the subscriber base. Below is a summary of the past year or so of quarterly reports which Freenet provides, along with links to the reports.

Date	Total Subscribers	Free Service Subscribers	% Free
4 th Quarter 2008	1207	104	8%
3 rd Quarter 2008	1264	112	8%
2 nd Quarter 2008	883	103	11%
1 st Quarter 2008	991	107	10%
2007 Annual Report			26%

Last year, the City requested Freenet's insurance information. The insurance information as well as an update to 2007 was <u>provided</u>. The insurance certificate provided complied with the requirements at that time. It should be noted that the City has not conducted an audit of any of the reports provided by Freenet. Also, the City has not received the IRS Form 990 or balance sheets for 2008 as of this date.

t XMinit

#### Dear XXXXXXXXXX,

My name is Anna, and I'm something of an office Jane-of-all-trades here at Lawrence Freenet. For the past couple of weeks I've been talking to students at the sororities and fraternities on Daisy Hill about a pilot project we'd like to do this summer that would provide cheaper, faster, and more reliable Internet service to the houses. In particular, I've spoken to a few of the women living at the XXXXXXX house and have been in email contact with XXXXXXXX, the House Manager, who suggested I contact you.

All of them seem very interested in what we have to offer.

I know you're busy, so here's the deal in a nutshell:
Lawrence Freenet wants to hook up the Daisy Hill houses with a fiber-optic
network that would provide the fastest Internet service available for a lot less
than the other providers in town. AND we're a socially responsible, local nonprofit, which I just think is cool.

And here are the details:

#### Speed:

The proposed network would provide 1 Gigabit/sec (1,000 Megabit/sec) of business-class Internet connectivity to participating fraternities and sororities. The service would be provided using a fiber-optic cable and would be up to 50 times faster than cable, DSL, T-1 or even T-3 services, and about 10 times faster than the connection in the KU libraries. Right now many students on Daisy Hill spend a lot of time waiting for readings and course materials to load on Blackboard and other websites. We'd like to help them spend less time twiddling their thumbs and more time taking advantage of their educational opportunities.

#### Reliability:

Fiber optic cable of this type is impervious to the environmental factors (moisture, power outages, etc) that plague cable networks, and a dedicated line like the one we're proposing would also avoid the "rush hour" slow-downs most students experience.

#### Tech:

We'll provide new network infrastructure for your houses at only the cost it takes for us to install-no hidden fees, no surprises. This will include top quality routing and switching equipment from Cisco Systems as well as comprehensive wireless coverage for the entire property. This equipment will be installed and managed by our network professionals to ensure that the service in your rooms will be both fast and highly reliable.

#### Cost:

Depending on the size of the house, the monthly fees would range from \$500 to \$1,300 during the school year. Prices would be reduced by % during June, July and August, when KU is out of session.

What makes Lawrence Freenet better:

We're a small company with a committed staff, so we save on overhead to provide top-of-the-line service at a TRULY affordable cost. And if XXXXXXXXXX has any

problems with your connection, Josh or Alex will be there right away to get the house back online.

We won't tie you down. Sunflower wants its customers to sign onto a five-year contract for similar connection. At Lawrence Freenet, we just trust that our customers will be satisfied with our service. We'll cut a deal on the price, and we'll leave our equipment in place for as long as you decide to continue paying for your subscription.

What's more, Lawrence Freenet is committed to the community. 10% of our subscription fees go to providing Internet access to families and children who could not otherwise afford it. As a student myself, I can attest to the necessity of Internet access to a modern education.

Please feel free to contact me with any questions you have (the technical stuff I'll forward to my boss Josh, who built this network from the ground up) and let me know if you'd like to set up a meeting at anytime. I hope to talk to you soon!

Dark and dreary as it may be, Happy May Day!! Anna anna.hoard2@lawrencefreenet.org (785) 371-4214 --Lawrence Freenet Office

PS. My colleagues and I will be giving a presentation on this proposal at the next Panhellenic Council meeting on Tuesday, May 5 at 7pm.