

214 W 10th  
Lawrence, KS 66044

PHONE: (785) 832-8864  
FAX: (785) 832-1053  
[www.lawrenceshelter.org](http://www.lawrenceshelter.org)

March 6, 2009

Michael H. Dever, Mayor  
City Commission  
City of Lawrence  
6 East 6<sup>th</sup> Street  
Lawrence, KS 66044

Dear Mayor Dever:

This letter is to request a motion of support from the Lawrence City Commission for the Appropriations request for \$600,000 submitted by the Lawrence Community Shelter, Inc. on March 5, 2009 to Sam Brownback, U.S. Senate and Dennis Moore, U.S. House of Representatives.

The request, a copy of which is attached, is to help meet the costs of funding the purchase, renovation, construction, furnishings, and architectural and engineering fees to relocate the Lawrence Community Shelter to a larger building.

The Appropriations request is

- in keeping with the federal HUD goal of reducing chronic homelessness in the United States;
- necessary to provide adequate space for emergency housing for people experiencing homelessness in Lawrence/Douglas County, Kansas, particularly with the impending closure of the Salvation Army's emergency shelter on May 1;
- sponsored by both Sen. Brownback and Rep. Moore; and
- supported by a resolution of the Community Commission on Homelessness.

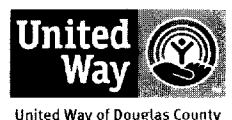
Thank you for your consideration.

Very truly yours,

Loring Henderson  
Director

Enclosure – copy of Appropriations submittals

Mission Statement: The mission of the Lawrence Community Shelter is to provide safe shelter and comprehensive support services and programs that provide a path to a positive future for people experiencing homelessness and people who are at risk of homelessness.



# Sam Brownback

United States Senator Kansas

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**Office Locations**

## Appropriations

Please carefully read all of the information on this page before filling out the webform! Below is the FY2010 Appropriations Request Webform. **For FY2010, Appropriations requests with my office must be submitted through this webform.** I encourage you to submit supplemental information by mail, fax, or e-mail.

Mail: Office of Senator Sam Brownback

Attn: Appropriations  
303 Hart Senate Office Building  
Washington, DC 20510

Fax: (202) 228-1265 (Attn: Appropriations)

E-mail: [Appropriations@brownback.senate.gov](mailto:Appropriations@brownback.senate.gov)

Please fill in the form as completely as possible and provide as much information on your project and organization as necessary. **This page does not save!** To keep yourself from having to fill out the webform twice should you experience problems with your browser, I encourage you to type out the information you intend to submit in a word processing program and copy and paste it into the text boxes below.

**The deadline for request submittals for the FY2010 Appropriations process is 5:00pm EST, Friday, March 6, 2009. IMPORTANT: THIS WEBFORM WILL BE REMOVED FROM THE WEBSITE AT THAT TIME.**

If you have any questions regarding items in this webform or the Appropriations process in general, please e-mail them to [Appropriations@brownback.senate.gov](mailto:Appropriations@brownback.senate.gov) or call my office at (202) 224-6521. My office will begin responding to questions the week of February 2, 2009.

1. Organization Making Request:

Lawrence Community Shelter, Inc.

2. Street Address:

214 West 10th Street

Street Address:

City

Lawrence

State:

KS

Zip Code:

66044

3. Point of Contact:

Loring Henderson, Director

4. Phone Number:

785-832-8864

5. Fax Number:

785-832-1053

6. E-mail Address:

[director@lawrenceshelter.org](mailto:director@lawrenceshelter.org)

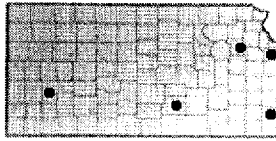
7. Name of Project:

Lawrence Community Shelter

8. Applicable Appropriations Bill for Request

Click on a link to go to Question 9. Please select **ONLY** one from the list below.

- [A. Agriculture/Rural Development](#)
- [B. Commerce /Justice/State](#)
- [C. Defense](#)



**Washington, DC Office**  
303 Hart Senate Building  
Washington, D.C. 20510  
Phone: (202) 224-6521  
Fax: (202) 228-1265

- D. Energy and Water
- E. Financial Services and General Government
- F. Homeland Security
- G. Interior and Environment
- H. Labor/Health and Human Services/Education
- I. Military Construction/Veterans Affairs
- J. State/Foreign Operations
- K. Transportation/HUD
- L. I Don't Know

9. Applicable Account for Request

**A. Agriculture/Rural Development**

Please select from the list.

Please continue to Question 10.

**B. Commerce/Justice/State**

Please select from the list.

Please continue to Question 10.

**C. Defense**

Please select from the list.

a) Line Number (i.e. no words)

b) Program Element Number (if applicable)

Please continue to Question 10.

**D. Energy and Water**

Please select from the list.

a) Authorization (PL number and section)

Please continue to Question 10.

**E. Financial Services and General Government**

Please select from the list.

Please continue to Question 10.

**F. Homeland Security**

Please select from the list.

Please continue to Question 10.

**G. Interior and Environment**

Please select from the list.

Please continue to Question 10.

**H. Labor/Health and Human Services/Education**

Please select from the list.

Please continue to Question 10.

**I. Military Construction/Veterans Affairs**

Please select from the list.

Please continue to Question 10.

**J. State/Foreign Operations**

Please select from the list.

Please continue to Question 10.

**K. Transportation/HUD**

J. Don't Know

Please continue to Question 10.

**L. I Don't Know**

Please select from the list.

Please continue to Question 10.

**10. Funding Amount Requested**

(if request is for bill or report language only, please enter "0")

\$600,000

**11. Description of Project:**

Description of Project

The Need

Summary

- there are about 400 homeless individuals and families in Lawrence/Douglas County, Kansas staying in the shelter, camps, cars, and with friends
- the Lawrence Community Shelter, the single emergency shelter in Lawrence, sleeps 31 adults
- there are 50 or more individuals and families unable to find emergency shelter each night in Lawrence/Douglas County

**12. City or County Project Will Benefit:** City of Lawrence and Dc

**13. Bill Language Requested (funding requests typically do not require bill language)**

N/A

**14. Report Language Requested (funding requests typically do not require report language)**

N/A

**15. Amount for this Project Requested by the President in his FY2010 Budget**

(if this project was not requested by the President, please enter "0")

\$0

**16. FY2009 Funding Level in an Appropriations Bill**

(if none, please enter "0") \$0

**17. FY2008 Funding Level in an Appropriations Bill**

(if none, please enter "0") \$0

## 18. FY2007 Funding Level in an Appropriations Bill

(if none, please enter "0") \$0

## 19. Matching Funds Provided by the State of Kansas, Local Governments, and/or private Foundations or Individuals (please explain):

There are no matching funds provided by the State of Kansas and the City of Lawrence, Kansas with the possible exception of Kansas State Tax Credits for individual donors which are awarded to nonprofit agencies on the basis of a competitive process once a year. Application will be made in May 2009 for these Kansas State Tax Credits which, if awarded, are to be given by Lawrence Community Shelter as a match to individual donors. The majority of the \$3,000,000 project goal will come from individual donations and foundation grants. A professional fundraiser, Greenwood Consulting, has been hired to develop the capital campaign for the shelter's relocation. Application will be made to the Mabee Foundation in Tulsa,

## 20. Please Provide Applicable Background Information on the Organization Making the Request:

The Lawrence Community Shelter is the primary center for individuals and the chronically homeless in Lawrence/Douglas County, Kansas. It has a staff of 12 (5 full time and 7 part time). The director has over 30 years experience working with the homeless population in Washington, D.C., Kansas City, Missouri, and Lawrence. The 11 member board of directors has three relocation subcommittees devoted to site, program, and funding. In addition, there are more than 100 volunteers who do many of the tasks demanded at a shelter.

The board has a buyer's agent to help negotiate with the sellers of the identified building, and a fundraising

## 21. Additional Comments:

Resolutions of support from the Lawrence City Commission, the Douglas County Commission, and the Lawrence Community Commission on Homelessness are being sent by separate mail.

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**HUD Appropriations Request**  
**Sen. Sam Brownback, R-KS**  
**March 2009**

**Description of Project**

**The Need**

Summary

- there are about 400 homeless individuals and families in Lawrence/Douglas County, Kansas staying in the shelter, camps, cars, and with friends
- the Lawrence Community Shelter, the single emergency shelter in Lawrence, sleeps 31 adults
- there are 50 or more individuals and families unable to find emergency shelter each night in Lawrence/Douglas County
- the Lawrence Community Shelter has identified a building for purchase and renovation
- this request is in keeping with the federal goal of reducing homelessness in the United States

In keeping with the HUD goal to reduce homelessness in America, the Lawrence Community Shelter is requesting \$600,000 in HUD Appropriations to assist in the purchase and renovations of a building to house the shelter and related programs for people experiencing homelessness in Lawrence and Douglas County, Kansas. The best estimate by experienced observers working on the issue is that there are about 400 homeless individuals and families in the area on a given day. The 2007 point-in-time count showed 373 homeless in Lawrence of which half were families and half were adult individuals. The results of the 2009 point-in-time count for Lawrence and the balance-of-state will be released in April 2009. The Lawrence Community Shelter is the primary agency working with the chronically homeless, including individuals and families, in both its day and night programs and the main point of entry for all people experiencing homelessness in Lawrence/Douglas County. It served 632 separate individuals, in both the day and night sections of the shelter, in 2008 of which 309 were first time users of the shelter. Demographics of the Lawrence Community Shelter are 69% male; 31% female; 69% white; 16% African American; 10% Native American; 1% Asian; 9% Other; 5% Hispanic; 95% Non-Hispanic; 7% veterans; 55% dealing with substance abuse; 42% disabled; and 39% with mental illness.

As the primary service center for the chronically homeless in Lawrence/Douglas County, the Lawrence Community Shelter divides its programs into day and night services. The day shelter offers daily living services (laundry, storage, telephone and mail, breakfast, AA, art therapy, chiropractor, health education; refuge from extreme weather); and case management with programs for housing, employment, benefits, and intervention (medical and substance abuse). The night shelter offers sleeping space for 31 individuals, evening meal, showers, storage, and substance abuse counseling.

The current building for the Lawrence Community Shelter is inadequate. It is small, old, and cramped. It is not fully handicapped accessible and it is not sufficiently large for the numbers who need a sleeping space each night. The Salvation Army in Lawrence was provisionally

sleeping the excess people each night but will permanently close its emergency shelter on May 1, 2009. This means there will be an additional 50+/- people, including some families, on the streets of Lawrence after May 1 with no place to shelter. When the Community Shelter moves into a larger, adequate building it must be able to sleep 75-100 each night and to provide program support space aimed at moving people out of homelessness. The shelter is in downtown Lawrence and on the edge of a historic neighborhood. As a result, it is not in a popular location for businesses and residences and it is not close to the important services for homeless people. It is imperative that the shelter move as soon as possible to a larger facility that will allow for better programs and more humane space (for example, a bed instead of a two-inch mat on a cement floor).

The federal government has made a commitment to reducing homelessness in the United States yet funds are limited at all levels of government for bricks and mortar costs. The purchase and renovation or construction of shelter facilities falls heavily on the individual donor, churches, and foundations. The Lawrence Community Shelter's current operating budget is \$576,000 (\$366,000 direct; \$210,000 indirect) of which 75% is raised from individuals, foundations, and religious groups. There is no support from the State of Kansas. 13% of the budget comes from the City of Lawrence. Federal support comes through Community Development Block Grant, Emergency Services Grant, and FEMA funds comprising 12% of the total budget. The operating budget will increase by 50% on May 1, 2009 when the Salvation Army closes and the Lawrence Community Shelter assumes responsibility for all emergency shelter needs in the city and county.

### **The Response**

The Lawrence Community Shelter is seeking to relocate to a larger, more efficient building to sleep 100 or more individuals and families each night and to provide support space for programs to move people out of homelessness. The projected cost of the main building renovations and a construction of a smaller second building for jobs and employment programs is \$2,862,000 including furnishings, bathrooms, showers, commercial kitchen, laundry, beds, tables, chairs, and lockers. A 17,000 sf building has been identified for which negotiations are underway for a purchase price expected to be \$1,000,000 at a minimum. The projected \$2,862,000 includes, also, architectural, legal, and engineering fees, and contingency. The renovated building will have sleeping space (emergency and transitional) for single adults and family units, kitchen and dining room, day room(s), meeting room, showers and bathrooms, laundry, storage rooms, and offices for shelter staff and representatives from Kansas Legal Services, the Regional Alcohol and Drug Assessment Center (RADAC), Bert Nash Community Mental Health Center, ECKAN (East Central Kansas Community Action Agency) and other collaborating organizations. Especially important, there will be a second building with space for the Lawrence Community Shelter's strong program for onsite employment through its Good Dog! Gourmet Biscuits and Treats project which distributes to area stores and clinics dog treats made and packaged by homeless residents of the shelter. The projected cost of the secondary building, included in the \$2,862,000 total projection, is \$534,000. The majority of funds for the buildings purchase, renovations, construction, and furnishings must be raised without city or state financial support.

**19. Matching Funds provided by the State of Kansas, Local Governments, and/or private Foundations or Individuals**

There are no matching funds provided by the State of Kansas nor the City of Lawrence. Kansas with the possible exception of Kansas State Tax Credits for individual donors which are awarded to nonprofit agencies on the basis of a competitive process once a year. Application will be made in May 2009 for these Kansas State Tax Credits which, if awarded, are to be given by Lawrence Community Shelter as a match to individual donors. The majority of the \$3,000,000 project goal will come from individual donations and foundation grants. A professional fundraiser, Greenwood Consulting, has been hired to develop the capital campaign for the shelter's relocation. Application will be made to the Mabee Foundation in Tulsa, Oklahoma for matching funds up to \$500,000 once half of the goal, \$1,500,000, is achieved. While Lawrence is a reasonably affluent community, it will be a challenge to raise the necessary funds for the shelter in these difficult economic times.

**20. Please Provide Applicable Background Information on the Organization Making the Request**

The Lawrence Community Shelter is the primary center for individuals and the chronically homeless in Lawrence/Douglas County, Kansas. It has a staff of 12 (5 full time and 7 part time). The director has over 30 years experience working with the homeless population in Washington, D.C., Kansas City, Missouri, and Lawrence. The 11 member board of directors has three relocation subcommittees devoted to site, program, and funding. In addition, there are more than 100 volunteers who do many of the tasks demanded at a shelter.

The board has a buyer's agent to help negotiate with the sellers of the identified building, and a fundraising consultant to develop a capital campaign. Assistance in the form of an Appropriations item would help provide shelter for a nearly desperate situation in keeping with the federal HUD goal of reducing homelessness in American communities. The Lawrence Community Shelter has a record of successfully raising its operating revenue for its growing programs over the past ten years. For example, the shelter's FY 2005 budget was \$268,600 and for FY 2009 it is \$576,030. The Lawrence Community Shelter is a member of the Lawrence Community Commission on Homelessness (appointed by the Mayor), the Coalition for Homeless Concerns, and the Interfaith Initiative on Homelessness. The shelter is the lead agency for organizing meetings and trainings of the HUD mandated HMIS database for Lawrence/Douglas County.

The shelter has four case management/program areas aimed at solving problems and developing skills to get people out of homelessness. The subtitle of the Lawrence Community Shelter is "...a path to a positive future." The programs are:

- **job development/employment** -- Back to Work job coaching, day labor, and the Joseph Project partially funded by the Catholic Campaign for Human Development to start an entrepreneurial company to employ homeless individuals. The Joseph Project's major product is Good Dog! Gourmet Biscuits and Treats distributed to stores, veterinarians, farmers' markets, and church and public fairs.



- **housing** – on site emergency shelter, housing applications to the Lawrence Douglas County Housing Authority, referrals and collaborations with local landlords, and an inhouse savings programs for guests to accumulate sufficient funds for initial deposits, rent, and utilities
- **benefits** – ID replacement, food stamp, disability, Medicaid and other applications, Kansas Legal Services, Department of Motor Vehicles, Social Security Administration, and the Kansas Department of Social and Rehabilitation Services (SRS)
- **intervention** – alcohol and drug counseling, transportation to detox and rehab programs in Topeka, Johnson County, and Kansas City, KS, AA meeting onsite, referrals and collaborations with DCCCA, RADAC, Valeo, Johnson County Adult Detox Unit, Bert Nash Community Mental Health Center, Lawrence Memorial Hospital, and others. In response to the need and due to the extensive presence of substance abuse with people experiencing homelessness, the Lawrence Community Shelter has chosen to be an open facility. It does not administer a breathalyzer which means people who are drinking or taking drugs may sleep at the shelter if their behavior meets the shelter standards.

The Community Commission on Homelessness (mayoral appointees) has developed a Vision for Housing the Homeless with stages from Emergency to Permanent Supportive or Independent living. The Lawrence Community Shelter has been designated by this Community Commission on Homelessness as the single emergency level facility for Lawrence's individuals and families. With the closing of the Salvation Army's temporary emergency shelter, the Lawrence Community Shelter is immediately faced with housing a number of people experiencing homelessness that is double its capacity. Through its various programs, experienced staff, fundraising achievement, and caring approach, the Lawrence Community Shelter has become the trusted provider of services in Lawrence/ Douglas County to people experiencing homelessness. To meet this responsibility and to have a better long-range structure for achieving the HUD goal of reducing homelessness, the Lawrence Community Shelter is requesting this Appropriations assistance.

## **21. Additional Comments**

Resolutions of support from the Lawrence City Commission, the Douglas County Commission, and the Lawrence Community Commission on Homelessness are being sent by separate mail.

**HUD Appropriations Request**  
**Rep. Dennis Moore, D-KS**  
**March 2009**

With regard to the project for which you are seeking a FY10 federal funding earmark, please email back to me responses to the questionnaire below, by March 20, 2009. I will cut and paste directly from what you send to me, onto the subcommittee's questionnaire form, so please don't use a format like PDF, from which I cannot cut/paste. Also, please review the information at the bottom of this email before proceeding.

Thanks very much --

Text of Transportation-HUD Subcommittee/EDI questionnaire:

AMOUNT REQUESTED: \$600,000

PRIOR YEAR FUNDING: N/A

GRANTEE NAME, CITY AND STATE: Lawrence Community Shelter, Inc.  
Lawrence, Kansas

GRANTEE ADDRESS: 214 West 10<sup>th</sup> Street, Lawrence, KS 66044

PROJECT DESCRIPTION:

**The Need**

Summary

- there are about 400 homeless individuals and families in Lawrence/Douglas County, Kansas staying in the shelter, camps, cars, and with friends
- the Lawrence Community Shelter, the single emergency shelter in Lawrence, sleeps 31 adults
- due to the closing on May 1, 2009 of the Salvation Army's emergency shelter, there are 50 or more individuals and families unable to find emergency shelter each night in Lawrence/Douglas County
- the Lawrence Community Shelter has identified a building for purchase and renovation
- this request is in keeping with the federal goal of reducing homelessness in the United States

In keeping with the HUD goal to reduce homelessness in America, the Lawrence Community Shelter is requesting \$600,000 in HUD Appropriations to assist in the purchase and renovations of a building to house the shelter and related programs for people experiencing homelessness in Lawrence and Douglas County, Kansas. The best estimate by experienced observers working on the issue is that there are about 400 homeless individuals and families in the area on a given day. The 2007 point-in-time count showed 373 homeless in Lawrence of which half were families and half were adult individuals. The results of the 2009 point-in-time count for Lawrence and the

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Community Shelter has a record of successfully raising its operating revenue for its growing programs over the past ten years. For example, the shelter's FY 2005 budget was \$268,600 and for FY 2009 it is \$576,030. The Lawrence Community Shelter is a member of the Lawrence Community Commission on Homelessness (appointed by the Mayor), the Coalition for Homeless Concerns, and the Interfaith Initiative on Homelessness. The shelter is the lead agency for organizing meetings and trainings of the HUD mandated HMIS database for Lawrence/Douglas County.

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- **benefits** -- ID replacement, food stamp, disability, Medicaid and other applications, Kansas Legal Services, Department of Motor Vehicles, Social Security Administration, and the Kansas Department of Social and Rehabilitation Services (SRS)
- **intervention** -- alcohol and drug counseling, transportation to detox and rehab programs in Topeka, Johnson County, and Kansas City, KS, AA meeting onsite, referrals and collaborations with DCCCA, RADAC, Valeo, Johnson County Adult Detox Unit, Bert Nash Community Mental Health Center, Lawrence Memorial Hospital, and others. In response to the need and due to the extensive presence of substance abuse with people experiencing homelessness, the Lawrence Community Shelter has chosen to be an open facility. It does not administer a breathalyzer which means people who are drinking or taking drugs may sleep at the shelter if their behavior meets the shelter standards.

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## **Additional Comments**

Resolutions of support from the Lawrence City Commission, the Douglas County Commission, and the Lawrence Community Commission on Homelessness are being sent by separate mail.

*PURPOSE/USE OF FUNDS This description will be used to list the project in the House report and should be less than 10 words that list exactly what the funds will be used to accomplish. This sentence will define the scope of the Grantee's grant agreement with HUD, and every activity that the Grantee proposes to undertake with these funds must be listed. HUD uses the language in the report to structure the grant agreement, and any subsequent changes to the activities must be done through bill language, which is very difficult and delays execution of the grant agreement. Example: "for demolition, planning, design, and renovation of a homeless shelter."*

For purchase and renovation to relocate and enlarge homeless shelter.

**WILL YOU ALSO SEEK FUNDING FOR THIS PROJECT FROM THE RECENTLY-ENACTED STIMULUS PACKAGE [THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009, P.L. 111-5]?**

The Lawrence Community Shelter has made inquiries at the state level with the Kansas legislature but does not expect to receive any stimulus funds unless through Emergency Service Grant (ESG) for operating costs.

Additionally, please review the information below, which was provided by the Transportation-HUD Subcommittee:

### ***Economic Development Initiative (EDI)***

*EDI funds can be used for economic development activities, including; acquisition, planning, design, construction, and renovation of housing; land acquisition; and revitalization and redevelopment projects. Members should ensure that EDI projects are consistent with the underlying authorization for activities funded from the Community Development Fund within HUD. Funds should be used for activities which benefit low and moderate-income persons.*

*The following activities are not eligible for EDI funds:*

- *No funding for for-profit entities;*
- *No reimbursement of expenses (including debt service or debt retirement or payment for activities already undertaken);*
- *No water or sewage projects, although industrial park developments that include infrastructure developments may be considered;*
- *No first responder projects (including equipment grants, public safety grants, or public safety facilities construction, including police and fire stations);*
- *No transportation construction projects;*
- *No expenses for program operations, including staff;*

- *No planning projects for greater than \$100,000;*
- *No healthcare facilities;*
- *No college or university projects, except in unique circumstances where such projects clearly and unambiguously embody the statutory goals cited in the Housing and Community Development Act of 1974.*

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